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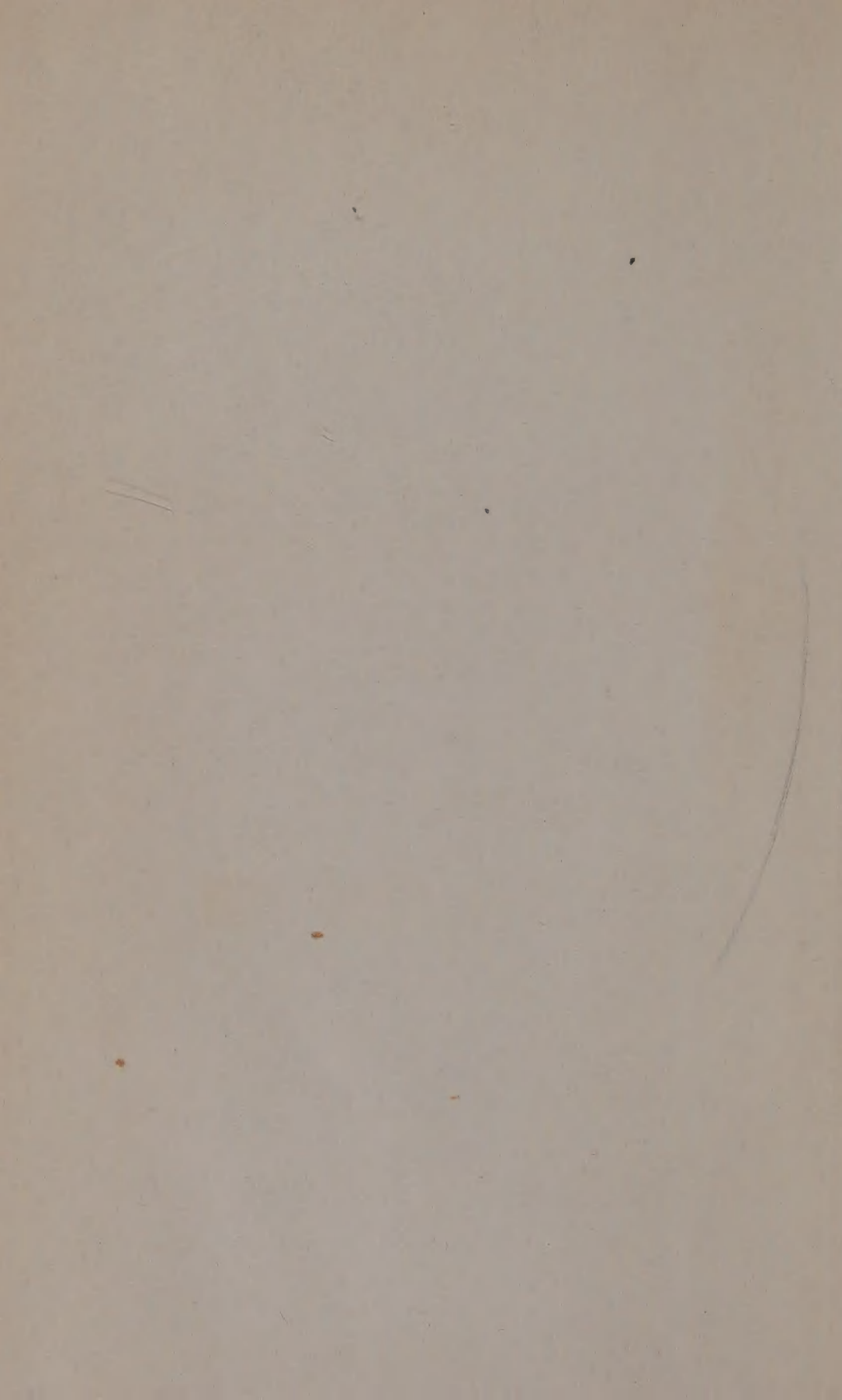


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A HISTORY OF MATRIMONIAL INSTITUTIONS

CHIEFLY IN ENGLAND AND THE UNITED STATES WITH AN INTRO-
DUCTORY ANALYSIS OF THE LITERATURE AND THE
THEORIES OF PRIMITIVE MARRIAGE
AND THE FAMILY

BY

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ANALYTICAL TABLE OF CONTENTS

VOLUME ONE

PART I

ANALYSIS OF THE LITERATURE AND THE THEORIES OF PRIMITIVE MATRIMONIAL INSTITUTIONS

	PAGES
CHAPTER I. THE PATRIARCHAL THEORY - - - -	3-32
I. Statement of the Theory - - - - -	9-13
II. Criticism of the Theory by Spencer and McLennan -	14-17
III. The Theory in the Light of Recent Research - -	18-32
CHAPTER II. THEORY OF THE HORDE AND MOTHER-RIGHT	33-89
I. Bachofen and His Disciples - - - - -	39-65
II. Morgan's Constructive Theory - - - - -	65-76
III. McLennan's Constructive Theory - - - - -	77-89
CHAPTER III. THEORY OF THE ORIGINAL PAIRING OR MONOGAMOUS FAMILY - - - - -	89-151
I. The Problem of Promiscuity - - - - -	90-110
II. The Problem of Mother-Right - - - - -	110-117
III. The Problem of Exogamy - - - - -	117-132
IV. The Problem of the Successive Forms of the Family	132-151
CHAPTER IV. RISE OF THE MARRIAGE CONTRACT - -	152-223
I. Wife-Capture and the Symbol of Rape - - -	156-179
II. Wife-Purchase and Its Survival in the Marriage Ceremony - - - - -	179-201
III. The Antiquity of Self-Betrothal or Free Marriage -	201-210
IV. Primitive Free Marriage Surviving with Purchase, and the Decay of the Purchase-Contract - -	210-223
CHAPTER V. EARLY HISTORY OF DIVORCE - - -	224-250
I. The Right of Divorce - - - - -	224-240
II. The Form of Divorce - - - - -	240-241
III. The Legal Effects of Divorce - - - - -	241-247
IV. Frequency of Divorce - - - - -	247-250

PART II

MATRIMONIAL INSTITUTIONS IN ENGLAND

	PAGES
CHAPTER VI. OLD ENGLISH WIFE-PURCHASE YIELDS TO FREE MARRIAGE - - - - -	253-286
I. The Primitive Real Contract of Sale and Its Modi- fications - - - - -	258-276
II. Rise of Free Marriage: Self- <i>Bewedding</i> and Self- <i>Gifta</i> - - - - -	276-286
CHAPTER VII. RISE OF ECCLESIASTICAL MARRIAGE: THE CHURCH ACCEPTS THE LAY CONTRACT AND CEREMONIAL	287-320
I. The Primitive Christian Benediction, the Bride- Mass, and the Celebration of <i>Constitutum Ecclesiae</i> -	291-308
II. The Priest Supersedes the Chosen Guardian, and <i>Sponsalia per Verba de Praesenti</i> Are Valid -	308-320
CHAPTER VIII. RISE OF ECCLESIASTICAL MARRIAGE: THE CHURCH DEVELOPS AND ADMINISTERS MATRIMONIAL LAW - - - - -	321-363
I. The Early Christian Doctrine and the Rise of the Canonical Theory - - - - -	324-340
II. Clandestine Marriages the Fruit of the Canonical Theory - - - - -	340-349
III. The Evils of the Spiritual Jurisdiction - - -	350-359
IV. Publicity Sought through Banns and Registration	359-363
CHAPTER IX. THE PROTESTANT CONCEPTION OF MARRIAGE	364-403
I. As to the Form of Marriage - - - - -	370-386
II. As to the Nature of Marriage - - - - -	386-399
III. Child-Marriages in the Age of Elizabeth - - -	399-403
CHAPTER X. RISE OF CIVIL MARRIAGE - - - - -	404-473
I. Cromwell's Civil Marriage Act, 1653 - - -	408-435
II. Fleet Marriages and the Hardwicke Act, 1753 -	435-460
III. The Present English Law - - - - -	460-473

VOLUME TWO

PART II—*Continued*

CHAPTER XI. HISTORY OF SEPARATION AND DIVORCE UNDER ENGLISH AND ECCLESIASTICAL LAW - - - - -	3-117
I. The Early Christian Doctrine and the Theory of the Canon Law - - - - -	11-60

	PAGES
a) Historical Elements of the Christian Teaching -	11-23
b) Views of the Early Fathers - - - -	23-28
c) The Legislation of the Christian Emperors -	28-33
d) The Compromise with German Custom - -	33-46
e) Final Settlement of the Christian Doctrine in the Canon Law - - - - -	47-60
II. The Protestant Doctrine of Divorce - - -	60-85
a) Opinions of Luther and the Continental Re- formers - - - - -	60-71
b) Opinions of the English Reformers - - -	71-85
III. Law and Theory during Three Centuries - -	85-117
a) The Views of Milton - - - - -	85-92
b) Void and Voidable Contracts - - - -	92-102
c) Parliamentary Divorce - - - - -	102-109
d) The Present English Law - - - - -	109-117

PART III

MATRIMONIAL INSTITUTIONS IN THE UNITED STATES

CHAPTER XII. OBLIGATORY CIVIL MARRIAGE IN THE NEW ENGLAND COLONIES - - - - -	121-226
I. The Magistrate Supersedes the Priest at the Nuptials	125-143
II. Banns, Consent, and Registration - - - -	143-151
III. Courtship, Proposals, and Government of Single Persons - - - - -	152-169
IV. Pre-contracts, Bundling, and Sexual Immorality -	169-200
V. Breach of Promise and Marriage Portions - -	200-209
VI. Self-Gifts, Clandestine Contracts, and Forbidden Degrees - - - - -	209-215
VII. Slave-Marriages - - - - -	215-226
CHAPTER XIII. ECCLESIASTICAL RITES AND THE RISE OF CIVIL MARRIAGE IN THE SOUTHERN COLONIES - -	227-263
I. The Religious Ceremony and Lay Administration in Virginia - - - - -	228-239
II. Optional Civil Marriage and the Rise of Obligatory Religious Celebration in Maryland - - - -	239-247
III. The Struggle for Civil Marriage and Free Religious Celebration in North Carolina - - - -	247-259

	PAGES
IV. Episcopal Rites by Law and Free Civil or Religious Celebration by Custom in South Carolina and Georgia - - - - - , - -	260-263
CHAPTER XIV. OPTIONAL CIVIL OR ECCLESIASTICAL MAR-	
RIAGE IN THE MIDDLE COLONIES - - - -	264-327
I. New York - - - - -	266-308
a) Law and Custom in New Netherland - -	267-284
b) Law and Custom under the Duke of York -	284-296
c) Law and Custom in the Royal Province - -	296-308
II. New Jersey, Pennsylvania, and Delaware - -	308-327
a) Law and Custom in New Jersey - - -	308-315
b) Law and Custom in Pennsylvania and Delaware	315-327
CHAPTER XV. DIVORCE IN THE AMERICAN COLONIES -	328-387
I. In New England - - - - -	330-366
a) Massachusetts - - - - -	330-348
b) New Hampshire, Plymouth, and New Haven -	348-353
c) Connecticut - - - - -	353-360
d) Rhode Island - - - - -	360-366
II. English Divorce Laws in Abeyance in the Southern Colonies - - - - -	366-376
Arbitration and Divorce in the Middle Colonies -	376-387
CHAPTER XVI. A CENTURY AND A QUARTER OF MARRIAGE	
LEGISLATION IN THE UNITED STATES, 1776-1903 -	388-497
I. The New England States - - - - -	388-408
a) Solemnization - - - - -	389-395
b) Forbidden Degrees: Void and Voidable Mar- riages - - - - -	395-401
c) Certificate and Record - - - - -	401-408
II. The Southern and Southwestern States - - -	408-452
a) Solemnization - - - - -	409-427
b) Forbidden Degrees: Void and Voidable Mar- riages - - - - -	427-441
c) Certificate and Record - - - - -	441-452
III. The Middle and the Western States - - -	452-497
a) Solemnization - - - - -	452-470
b) Forbidden Degrees: Void and Voidable Mar- riages - - - - -	470-481
c) Certificate and Record - - - - -	481-497

VOLUME THREE

PART III—*Continued*

	PAGES
CHAPTER XVII. A CENTURY AND A QUARTER OF DIVORCE	
LEGISLATION IN THE UNITED STATES - - -	3-160
I. The New England States - - - - -	3-30
a) Jurisdiction: Causes and Kinds of Divorce -	4-18
b) Remarriage, Residence, Notice, and Miscellaneous Provisions - - - - -	18-28
c) Alimony, Property, and Custody of Children -	28-30
II. The Southern and Southwestern States - - -	31-95
a) Legislative Divorce - - - - -	31-50
b) Judicial Divorce: Jurisdiction, Kinds, and Causes	50-79
c) Remarriage, Residence, Notice, and Miscellaneous Provisions - - - - -	79-90
d) Alimony, Property, and Custody of Children -	90-95
III. The Middle and the Western States - - -	96-160
a) Legislative Divorce - - - - -	96-101
b) Judicial Divorce: Jurisdiction, Kinds, and Causes	101-144
c) Remarriage, Residence, Notice, and Miscellaneous Provisions - - - - -	145-160
CHAPTER XVIII. PROBLEMS OF MARRIAGE AND THE FAMILY	161-259
I. The Function of Legislation - - - - -	167-223
a) The Statutes and the Common-Law Marriage -	170-185
b) Resulting Character of Matrimonial Legislation	185-203
c) Resulting Character of Divorce Legislation -	203-223
II. The Function of Education - - - - -	223-259
BIBLIOGRAPHICAL INDEX - - - - -	263-402
I. Early History of Matrimonial Institutions -	264-291
II. Matrimonial Institutions in England and under Germanic and Canon Law - - - - -	291-339
III. Matrimonial Institutions in the United States -	339-355
a) Manuscripts - - - - -	339-340
b) Books and Articles - - - - -	340-355
IV. Problems of Marriage and the Family - - -	355-396
V. Session Laws and Collected Statutes Used in Chapters XVI-XVIII - - - - -	396-402
CASE INDEX - - - - -	405-411
SUBJECT INDEX - - - - -	413-449

PART III
MATRIMONIAL INSTITUTIONS IN THE
UNITED STATES
CONTINUED

CHAPTER XVII

A CENTURY AND A QUARTER OF DIVORCE LEGISLATION IN THE UNITED STATES, 1776-1903

[BIBLIOGRAPHICAL NOTE XVII.—The session laws and compilations used in the preparation of this chapter are the same as those mentioned in Bibliographical Note XVI; and they are listed in the Bibliographical Index, V. The entire body of divorce laws enacted in each of the states and territories since 1775 has been examined. Among the decisions cited the most important are *West Cambridge v. Lexington* (October, 1823), 1 Pickering, *Mass. Reports*, 507-12; *Putnam v. Putnam* (September, 1829), 8 Pickering, *Mass. Reports*, 433-35; Desaussure's comments on the case of *Vaigneur v. Kirk* (1808), 2 *South Carolina Equity Reports*, 644-46; Justice Pope's opinion in *McCrery v. Davis* (1894), 44 *South Carolina Reports*, 195-227; Justice Nisbet's opinion in *Head v. Head*, 2 *Georgia Reports* (1847), 191-211; *Van Voorhis v. Brintnall*, 86 *New York Reports* (1881), 18; *Wiley v. Wiley*, 22 *Washington Reports* (1900), 115-21; and *Estate of Wood*, 137 *California Reports* (1902), 129 ff.

For summaries of the divorce laws of the states at different periods see Lloyd, *Treatise on the Law of Divorce* (Boston and New York, 1887); Hirsh, *Tabulated Digest of the Divorce Laws of the U. S.* (New York, 1888; new ed., 1901); Stimson, *American Statute Law* (Boston, 1886), I, 682-715; Fairbanks, *The Divorce Laws of Mass.* (Boston, 1887); Neubauer, "Ehescheidung im Auslande," in *ZVR.*, VIII, 278-316; IX, 160-74 (Stuttgart, 1889-91); Woolsey, *Divorce and Divorce Legislation* (2d ed., New York, 1882); and compare the works of Vanness, Noble, Convers, Snyder, Ernst, and Whitney mentioned in Bibliographical Note XVI. Whitmore has a helpful article on "Statutory Restraints on the Marriage of Divorced Persons," in *Central Law Journal*, LVII, 444-49 (St. Louis, 1903). Consult the literature described in Bibliographical Note XVIII.]

I. THE NEW ENGLAND STATES

DURING the colonial era the broad outlines and essential principles of the American divorce law, as it still exists in the various states, had already taken form. Long before the Revolution it was predetermined that a free and tolerant policy in this regard must prevail in the United States. The

task of the legislator during the century following the birth of the nation has, in general, consisted in effecting a further liberalization in the causes of divorce; while at the same time the details of the system have been gradually wrought out. At the close of the period one finds much more elaborate and careful provisions regarding causes, residence, notice, alimony and property than at the beginning. An attempt will be made in this chapter to sketch the course of legislation in all of the states during a hundred and twenty-five years. Necessarily only the more salient features can be brought out. The beginning and the end, with some of the more important intervening changes, may be dwelt upon. The immense volume of laws, the constant stream of legislative enactments, the ceaseless tinkering of the statute-maker, the wearisome repetitions, render anything more than this very difficult and perhaps unnecessary. The most that one can hope for is to make the right impression; to disclose the true perspective by a judicious selection and grouping of the materials.

a) *Jurisdiction; causes and kinds of divorce.*—Through their silence on the subject nearly all of the first state constitutions left the power of granting divorces in the hands of the legislative bodies. In Massachusetts, however, the practice of the provincial period was temporarily continued. "All causes of marriage, divorce, and alimony," declares the constitution of 1780, "shall be heard by the Governor and Council, until the Legislature shall by law make other provision."¹ Such provision was made in 1786. Yet six years thereafter Governor Hancock is obliged to return to the senate unsigned a bill "for dissolving the bond of matrimony between Daniel Chickering and Abigail his wife," remarking that it is unconstitutional and the proposed divorce is for a cause for which by law only a separation *a mensa et*

¹ *Const. of Mass.* (1780), chap. 3.

tendency in other states¹ to adopt what is now the prevailing usage.²

The act under discussion was conservative in another important respect. Divorce from bed and board, which had crept into the judicial practice toward the close of the provincial era, was now allowed either partner by statute on the one ground of "extreme cruelty." Two new causes were added twenty-five years later. By the act of 1786, it will be observed, desertion and long absence, admitted during the earlier period as sufficient causes for dissolving the marriage bond, are not mentioned for either kind of divorce.³ But in 1811 it was enacted that the wife may be divorced *a mensa et thoro*, whenever the husband "shall utterly desert" her, or whenever, "being of sufficient ability thereto," he shall "wantonly and cruelly neglect or refuse to provide suitable maintenance for her."⁴ In all cases of separation from bed and board, as provided in 1829, the court may assign the wife all the personal estate which the husband received through the marriage, or such part of it as may seem just

shall separate during such nonage, and shall not cohabit together afterwards."—*Ibid.*, 479. The clause forbidding marriages between a white person and a negro, Indian, or mulatto was repealed Feb. 25, 1843: *Supp. to Rev. Stat.*, 1836-53 (1854), 248; *Acts and Resolves* (1843), 4.

¹ So in New Hampshire: compare the act of Feb. 17, 1791: *Laws of the State of N. H.* (1797), 295, with *Rev. Stat.* (1843), 293, when the modern usage was adopted. For Rhode Island see *Pub. Laws* (1798), 497, and later revisions; for Maine compare *Laws* (1821), I, 344, 345, with *Rev. Stat.* (1847), 364 (modern usage).

² On the confusing use of terms see BISHOP, *Marriage, Divorce, and Separation*, II, 214, who says: "Not unfrequently the judicial declaration of nullity is called a 'divorce.' It is properly so when the marriage it declares void was only voidable. For example, it is common and correct in law language to speak of impotence as cause for divorce;" but to prevent confusion he favors the term "sentence" or "decree of nullity" to indicate "the legal avoiding of a voidable marriage." On the other hand, SHELFORD, *Marriage and Divorce*, 365, holds that "divorce" cannot properly be applied to sentences for annulment of either void or voidable marriages. For the present state of the law this appears to be the right conclusion. BLACKSTONE, *Com.*, I, 440, retains the canonical usage.

³ But an act of the preceding year "against adultery, polygamy, and lewdness" exempts from its penalties a person whose husband or wife has been absent seven years unheard of: Act of Feb. 17, 1785, *Laws of the Com. of Mass.*, 1780-1816, I, 217, 218.

⁴ Act of Feb. 28, 1811: *ibid.*, IV, 223.

under the circumstances; while "all promissory notes and other choses in action" belonging to her before the marriage, or made payable during the coverture to her alone, or jointly with the husband on account of property belonging to her or debts due to her before the marriage, and all legacies to her, and personal property, which may have descended to her, as heir, or be held for her in trust, or in any other way appertaining to her in her own right, none of which things enumerated have been reduced to possession by the husband before the libel was filed, shall be and remain her separate property; and she is empowered to bring suit to recover it "in the same manner as if she were a *feme sole*."¹ No further important change² in the law appears to have been made before 1870, when divorce from bed and board was abolished.³

Chief interest, therefore, centers in the history of divorce from the bond of wedlock. To the two grounds of dissolution originally permitted new causes were added from time to time. Thus in 1835 the confinement of either spouse at hard labor under penal sentence for a period of seven years or more is declared sufficient for such a divorce; and a pardon granted to the guilty person will not work a restoration of conjugal rights.⁴ Utter and wilful desertion for a term of five years came next in 1838;⁵ and in 1850 a fifth cause, probably relating to the Shakers, was added. If either partner, it is declared, shall leave the other without consent and join a "religious sect or society that believes, or professes to believe, the relation between husband and wife void

¹ Act of Feb. 18, 1829: *Laws of the Com. of Mass., 1828-31* (1831), 83, 84.

² The causes of divorce *a mensa et thoro* remain unaltered in *Rev. Stat. of the Com. of Mass., 1835* (1836), 480.

³ *Supp. to Gen. Stat. of the Com. of Mass., 1860-72*, I (2d ed., Boston, 1873), 871 (act of June 23, 1870).

⁴ *Rev. Stat.* (1836), 480. Impotency is also sanctioned; but this was already allowed by the act of 1786.

⁵ Act of April 17, 1838: *Laws of the Com. of Mass.* (1838), 415.

or unlawful," and there remain for three years, such act shall be deemed in behalf of the injured person a "sufficient cause of divorce from the bond of matrimony."¹

A measure of fundamental importance makes its appearance in 1867. By it the divorce system of Massachusetts is completely reorganized. Not only is the way opened for presently doing away with separation from bed and board, but provision is made for suspending final action in any suit for dissolution of marriage by a device similar to that adopted in the English statute of 1860. The distinction between the "decree *nisi*" and the "decree absolute" was then introduced. "Decrees for divorce from the bond of matrimony may in the first instance be decrees *nisi*, to become absolute after the expiration of such time, not being less than six months from the entry thereof, as the court shall, by general or special orders, direct. At the expiration of the time assigned, on motion of the party in whose favor the decree was rendered, which motion may be entertained by any judge in term or vacation, the decree shall be made absolute, if the party moving shall have complied with the orders of the court, and no sufficient cause to the contrary shall appear." The orders of the court referred to require the person in whose favor a decree *nisi* has been rendered to publish at his own cost, in one or more newspapers, designated by the court, the fact of granting of the decree together with its terms and such other notice as the court may direct.² It will be observed that there is no express provision for "intervention," as in England by a private citizen or the Queen's proctor.³ The institution of the decree *nisi* gave the legislator thereafter a great deal of trouble. Statute after statute was enacted to alter, extend, or repeal its provisions. These

¹ Act of March 20, 1850: *Supp. to Rev. Stat., 1836-53*, I, 592.

² Act of May 9, 1867: *Supp. to Gen. Stat. of the Com. of Mass., 1860-72*, I, 565, 566. Cf. 98 *Mass. Reports*, 408; 104 *ibid.*, 567.

³ See above chap. xi, sec. iii, d).

it would be useless to dwell upon, even if the import of some of them could readily be understood.¹ After thirty years of tinkering and experiment, the law now stands in substance about as it was first made. By the act of May 2, 1893, all decrees of divorce are in the first instance to be decrees *nisi*, without further proceedings "to become absolute after the expiration of six months;" unless the court on the application of some interested person otherwise orders.² The requirement of publication in the newspapers at the expense of the petitioner is not retained.

The introduction of the decree *nisi* in 1867, and the abrogation of the decree from bed and board in 1870, led at once to an extension of the causes of divorce from the bond of marriage. In addition to the five grounds already existing, a statute of the last-named year authorizes a full divorce for "extreme cruelty," "gross and confirmed habits of intoxication contracted after marriage," or "cruel or abusive treatment by either of the parties," and "on the libel of the wife, when the husband, being of sufficient ability, grossly or wantonly and cruelly refuses or neglects to provide suitable maintenance for her." Several of these causes, it will be noticed, had already existed as grounds for separation from bed and board, and were now merely transferred to full

¹ So by an act of 1870 the decree *nisi* may in three years and shall in five years be made absolute, upon proof of the parties living separate during the period; if they live together, the decree *nisi* becomes void: *Supp. to Gen. Stat.*, 1860-72, I, 871. This act was repealed in 1873: *Supp. to Gen. Stat.*, 1873-77, II, 104; but the interval in case of a decree for desertion was then fixed at three years: *ibid.*, 104. In the next year the act of 1867 was amended by adding, "but a decree of divorce when personal service is made on the libellee, or when the libel for divorce shall have been entered at a term prior to the term granting a decree of divorce, shall be a decree absolute, and not *nisi*": *ibid.*, II, 306 (June 30, 1874). On May 19, 1875, the interval fixed by the law of 1870 was restored: three years on petition of the libellant; five years on petition of either party: *ibid.*, II, 364. But in 1881 it was again made six months on the petition of either party: *Acts and Resolves* (1881), 563. The next year the law was slightly modified in the details of procedure, the six months' interval being retained: *ibid.* (1882), 178, 179; amending chap. 146, *Pub. Stat. of the Com. of Mass.* (1882), 813, 815.

² Act of May 2, 1893: *Acts and Resolves* (1893), 916, amending slightly another act of the same year: *ibid.*, 829, 830. Cf. *Rev. Laws* (1902), II, 1355.

divorce. "Utter desertion," first allowed in 1838, likewise appears in this act as a new cause; but it is so only for the reason that all limitation as to the term of desertion is now omitted.¹ But in 1873 the period was fixed at three years,² and this term is retained in the present law.³ Finally in 1889 dissolution of wedlock is granted for "gross and confirmed drunkenness" caused "by the voluntary and excessive use of opium or other drugs."⁴ By the omission of one, the modification and combination of others, these ten causes have now been reduced to seven. By the present law a full divorce, to be a decree *nisi* in the first instance, may be granted for (1) adultery; (2) impotency; (3) utter desertion for three years; (4) gross and confirmed habits of intoxication caused by the voluntary and excessive use of intoxicating liquors, opium, or other drugs; (5) cruel and abusive treatment; (6) on the libel of the wife, if the husband, being of sufficient ability, grossly or wantonly and cruelly refuses or neglects to provide suitable maintenance for her; (7) when either spouse has been sentenced to confinement at hard labor for life or for five years or more.⁵

The century's legislation in the other New England states regarding the causes of divorce shows important differences in details and in the rate of progress; but the general tendency and the final result are much the same. For a short period previous to 1784 the legislature of New Hampshire exercised the right of granting divorces from the marriage bond.⁶ The constitution of that year, following the example

¹ *Supp. to Gen. Stat. of the Com. of Mass.*, 1860-72, I, 871.

² Act of June 11, 1873: *Acts and Resolves* (1873), 908.

³ *Pub. Stat. of the Com. of Mass.* (Boston, 1882), 813.

⁴ Act of June 7, 1889: *Acts and Resolves* (1889), 1172.

⁵ *Rev. Laws* (1902), II, 1352, 1353. Divorce for joining a religious sect, under the act of 1850, seems to have been dropped out in the revision. It is still in *Pub. Stat.* (1882), 813.

⁶ See the *Index to the MSS. Laws of New Hampshire Recorded in the Office of the Secretary of State, 1679-1883* (1886), 149, 150, where a list is given showing that legislative decrees were granted in 1766, 1771, 1773, 1778, 1779, 1780, 1781, 1782, and 1783.

of Massachusetts, put a stop to the practice.¹ So by the act of February 17, 1791, which determined the general character of the divorce laws of that state for half a century, jurisdiction is vested in the superior court of judicature, where, under sanction of the constitution² of 1792, it remained until 1855, when it was transferred to the supreme court.³ In the outset the laws of New Hampshire are more liberal in this regard than those of Massachusetts, and the development is more rapid. By the act of 1791, just mentioned, a divorce *a vinculo* may be granted for the impotency, adultery, extreme cruelty, or three years' absence of either spouse; and to the wife when the husband wilfully abandons her for three years, refusing to provide.⁴ But, it should be observed, separation from bed and board is not recognized. This law stood unaltered until 1839, when, in addition to the causes already assigned, a divorce is authorized for three years' wilful desertion or refusal to cohabit by either person, if the cause continues at the time of petition.⁵

The next year a broad step in advance was taken. In addition to the existing causes, five⁶ new and important grounds were at once introduced. A divorce may be granted in favor of the "innocent party" when the other is convicted and actually imprisoned for a felony; or becomes a habitual drunkard and so continues for three years; or "so treats the

¹ See the provision in POORE, *Charters*, II, 1290.

² It is by that constitution left in the hands of the superior court until the legislature shall make provision: POORE, *Charters*, II, 1305; also in *Const. and Laws of the State of N. H.* (1805), 18.

³ See *Laws of N. H.* (1855), 1542; also *Gen. Stat.* (1867), 386; *Gen. Laws* (1878), 432, 433; *Pub. Stat.* (1891), 573.

⁴ *Laws of the State of N. H.* (1797), 295.

⁵ *Laws of N. H.* (1839, act of July 6), 400. This act was amended in 1840 so that the divorce may be given within three months after passage of the act, provided the whole time of desertion before and after shall not be less than three years: *Laws of N. H.* (1840, June 19), 439, 440.

⁶ Counting divorce for injury to health or endangering reason as two grounds, as in the *Rev. Stat.* (1842), 293.

other, as seriously to injure health, or endanger reason;" or "when the conduct of either party shall be so gross, wicked and repugnant to the marriage covenant, as, to occasion the separation of the other for the space of three years."¹ This last clause is omitted from the revised statutes of 1842. But among the twelve grounds there enumerated two new ones appear. As by the Massachusetts law of 1850, divorce is now granted either person when the other joins and remains three years with a religious sect or society "professing to believe the relation of husband and wife unlawful;" or to the "wife of any alien or citizen of another state, living separate," when she has resided in the commonwealth three years, the husband "having left the United States with the intention of becoming a citizen of some foreign country, and not having during that time" returned to "claim his marital rights," nor having made suitable provision for her support.² With the subsequent addition of two more causes the tale is complete. Since 1854 any "citizen" may claim a divorce when without his consent the wife willingly absents herself "for three years together;" or when in like manner she has "gone to reside beyond the limits" of the state and there remained ten years together without returning to claim her marriage rights.³ These fourteen general grounds of divorce still appear in the statute-book;⁴ but it should be noted that not less than seven of them have to

¹ *Laws of N. H.* (1840, November), 488, 489. In the case of habitual drunkenness and of gross and wicked conduct not more than two of the three years may precede the passage of the act.

² *Rev. Stat. of the State of N. H.* (1843), 293. In these cases the time may be counted before and after the act, or if the three years have already expired, then a divorce may be granted in one month after it goes into force: *ibid.*, 293, 294. The period for joining a religious sect was reduced to six months by the act of Jan. 4, 1849: *Laws of N. H.* (1848-49), 707; *Comp. Stat.* (1853), 377.

³ *Laws of N. H.* (1854), 1424, 1425; also *Gen. Stat. of the State of N. H.* (1867), 335.

⁴ They are still in force in *Pub. Stat.* (1900), 591. To constitute a cause there must now be conviction for a "crime" punishable in the state by more than one year's imprisonment; and there must be actual confinement under the sentence.

do with absence or desertion of one or the other of the persons under various conditions.

At the close of the colonial era and until 1850, it will be remembered,¹ the legislature of Connecticut continued to grant divorces on various grounds; but jurisdiction in most cases was exercised by the superior court,² where it still remains.³ Legislative divorce is not prohibited by the constitution; and it appears to be still permitted by the law. A recent act provides that "whenever any petition for divorce shall have been referred to any committee of the general assembly, such committee may give to the attorney general reasonable notice of all hearings on such petition, and he shall thereupon take such action as he shall deem to be just and equitable in the premises, and he shall appear before such committee . . . whenever in his opinion justice so requires."⁴ Since 1667, as elsewhere seen, divorce from the bond of wedlock had been granted for adultery, fraudulent contract, wilful desertion for three years, and for seven years' absence without word. To these grounds, in 1843, "habitual intemperance" and "intolerable cruelty" were added.⁵ Three more new causes followed in 1849. Divorce was then sanctioned for sentence to imprisonment for life; "infamous crime involving a violation of conjugal duty;" and for "any such misconduct . . . as permanently destroys the happiness of the petitioner, and defeats the purpose of the marriage relation."⁶ The remarkable "omnibus" clause last quoted was not repealed until 1878.⁷

¹ See chap. xv, sec. i, c).

² So in the *Acts and Laws of his Majesty's Colony of Conn.* (1750), 43; in *Acts and Laws* (1784), 41; *ibid.* (1805), 457; the *Pub. Stat. Laws* (1821), 178, 179; *ibid.* (1835), 162, 163; *ibid.* (1838), 185, 186; *Pub. Acts* (1849), 17.

³ *Gen. Stat. of Conn.* (1887), 612.

⁴ Act of March 21, 1899: *Pub. Acts*, 996.

⁵ *Pub. Acts* (1843), 20; *Rev. Stat.* (1849), 274. For ■ construction of "intolerable cruelty" see *Shaw v. Shaw*, 17 *Conn. Reports*, 189.

■ *Pub. Acts* (1849), 17 (June 19). Cf. *Gen. Stat.* (1866), 305, 306, where the nine causes already existing in 1849 are enumerated; also *ibid.* (1875), 188.

⁷ *Pub. Acts* (1878), 305.

The number of causes was thus reduced to eight, and thereafter no further changes seem to have been made.¹

Throughout the century the supreme court of Rhode Island has exercised jurisdiction in cases of divorce and alimony,² although until 1851, as elsewhere explained, the legislature retained a share in this power. At the beginning of the period a marriage might be dissolved for (1) impotency, (2) adultery, (3) extreme cruelty, (4) wilful desertion for five years, (5) the husband's neglect or refusal to provide, or (6) for any other "gross misbehaviour and wickedness in either of the parties, repugnant to and in violation of the marriage covenant."³ The last clause is surely broad enough, and no further ground of separation was found necessary until 1844. In that year (7) "continued drunkenness" is added.⁴ Seven years later the court is given discretionary power to dispense with proof of full five years' desertion and to grant relief in less time.⁵ Finally the extreme limit of modern legislation is reached in allowing (8) a decree when either spouse is guilty of "habitual, excessive, and intemperate use of opium, morphine, or chloral."⁶ In 1902 the fifth cause in the above series was modified, a full divorce being then authorized for the husband's neglect *and* refusal to provide his wife with necessities for at least one year.⁷ So the century, which began with

¹ The eight causes already named appear in *Gen. Stat.* (1887), 612; and no later action seems to have been taken. Cf. *Gen. Stat.* (1902), 1090, 1091.

² So in 1798: *Pub. Laws of R. I.* (1798), 481. See also *Gen. Laws* (1896), 760, 761, where exclusive jurisdiction in such cases is vested in the appellate division of the supreme court.

³ *Pub. Laws* (1798), 479.

⁴ *Pub. Laws* (1844), 263. But this provision may be earlier; I have not been able to verify the date.

⁵ *Laws of R. I.* (1851), 796.

⁶ *Gen. Laws* (1896), 634. Eight causes are here formally enumerated; but the act further declares that when it is alleged in the petition that the parties have lived apart from each other for at least ten years, the court may in its discretion grant a divorce: *ibid.*, 634. This provision originated in 1893: *Acts and Resolves* (1892-93), 237.

⁷ *Pub. Laws* (1902), 39-41.

six grounds, ends with but two new causes for the dissolution of wedlock. In the meantime, however, we have a rare example of reactionary legislation. In 1882 the policy of nearly two hundred and fifty years was reversed.¹ It was then provided that in future "divorce from bed, board, and cohabitation, until the parties be reconciled, may be granted for any of the causes for which by law a divorce from the bond of marriage may be decreed, and for such other causes as may seem to require the same."² This sweeping provision is still in force.³

The first word in the history of divorce legislation for Vermont appears in the records of the "assumption" period. In 1779 the "representatives of the freemen" authorize the superior court to grant dissolution of the bond of marriage for the same four causes allowed at that time by the Connecticut laws, but by implication only the aggrieved person is permitted to remarry.⁴ This restriction does not appear in the statutes enacted after the attainment of statehood. By these the supreme court may grant either spouse a decree for impotence, adultery, intolerable severity, three years' wilful desertion with total neglect of duty, or for the usual term of long absence unheard of.⁵ The same grounds are retained in 1805, but with one important modification. In the case of "intolerable severity" it is left optional with the court whether the decree shall be from bed and board or from the marriage bond.⁶ This provision, however, was short-lived, for it seems to have been repealed in 1807.⁷ The

¹For the rare cases of permission to live "apart" granted by the legislature cannot be regarded as historically important.

²*Pub. Stat.* (1882), 427.

³*Gen. Law* (1896), 634, 635; *Pub. Laws* (1902), 39. This act of 1902 allows such separation, provided the petitioner has been a domiciled inhabitant of the state and has resided there for such length of time as the court shall deem sufficient.

⁴SLADE, *Vermont State Papers*, including laws enacted 1779-86 (1823), 364.

⁵*Laws of the State of Vermont* (1798), 333.

⁶Act of Nov. 7, 1805: *Laws of the State of Vt.* (1808), I, 270-72.

⁷It appears to have been abrogated by sec. 3 of the act of Oct. 21, 1807: see *Laws of Vt.* (1825), 364, 365, note.

number of causes of divorce *a vinculo* in 1839 has increased to six, but one old ground—impotence has given place to two new ones—actual confinement on a criminal sentence for three years or more, and gross, wanton, and cruel neglect of the husband to provide when he is able.¹ By the existing law the same six causes are expressly recognized.² But the statute contemplates divorce on still other grounds; for it is provided that libels for causes other than those named shall be tried in the county where the persons or one of them resides.³ The last word of the period is retrogressive, decrees from bed and board being restored after an interval of almost exactly one hundred years. By the act of November 24, 1896, such separations, “forever or for a limited time,” are authorized, as in Rhode Island, “for any of the causes for which a divorce from the bond of matrimony may be declared.”⁴ Jurisdiction is now vested in the county courts, each held by an assigned judge of the supreme court, who may try questions of fact as well as of law.⁵

Very naturally the first divorce legislation of Maine is based largely upon the contemporary laws of Massachusetts; and her policy in this regard since the attainment of statehood in 1820 has developed on lines parallel to those followed by the parent commonwealth, although there are some interesting divergences in matters of detail. The statutes of 1821 embody the Massachusetts law of 1786, together with such subsequent legislation as was still in force. Jurisdiction is vested in the supreme judicial court. Divorce from the bond of marriage is allowed for the same two causes named in that act. Separation from bed and board for cruelty, utter desertion, and neglect to provide is authorized, just as in Massachusetts after 1811,⁶ and this kind of divorce

¹ *Revision of the Stat.* (1840), 324.

² *Vermont Stat.* (1894), 507.

³ *Ibid.*

⁴ *Acts and Resolves* (1896), 43, 44.

⁵ *Vermont Stat.* (1894), 508, 236.

⁶ *Laws of the State of Maine* (1821), I, 344-47; also SMITH, *Laws of the State of Maine* (1834), I, 424 ff.

existed until 1883. Three new grounds for dissolving marriage were allowed in 1830. These were five years' wilful desertion, uniting with the society called Shakers, and sentence to state's prison—in each of the latter two cases the term being likewise five years.¹ To these were subsequently added fraudulent contract and three years' habitual drunkenness such as to incapacitate either spouse from taking care of the family.²

A radical change was made in 1847. All the foregoing causes were at once superseded by a sweeping provision which is without parallel in the previous history of New England. By an act of that year, amended in one particular in 1849, any justice of the supreme judicial court, at any term held in the county of the parties, may grant decrees of divorce from the bond of wedlock, when "in the exercise of a sound discretion" he may "deem the same reasonable and proper, conducive to domestic harmony, and consistent with the peace and morality of society."³ Moreover, to understand the full import of this law we must take into account an enactment of 1850. In no case is the libellant then to be "restricted to the proof of causes happening within the state," or where either of the persons is "residing within the state," but he "may allege and prove any facts tending to show that the divorce would be" just according to the provision of the law in question.⁴ The act of 1847 remained in force until 1883,⁵ when a new statute appeared which com-

¹ Act of March 6, 1830: *Pub. Acts* (1830), 1227, 1228. This statute merely changes the terms of another of the preceding year: *ibid.* (1829), 1208, 1209.

² In 1835 a divorce is authorized "where the consent of one of the parties to the marriage was obtained, by gross and deliberate fraud or false pretences . . . provided the parties have not cohabited, as husband and wife, after such fraud was known to the party, thus deceived."—*Pub. Acts* (1835), 177. Habitual drunkenness was added in 1838: *Pub. Acts* (1838), 499, 500; cf. *Rev. Stat.* (2d ed., 1847), 364.

³ The act of July 13, 1847, gave a "majority" of the justices this power: *Acts and Resolves* (1847), 8; but this was amended in harmony with the text in 1849: *Acts and Resolves* (1849), 104.

⁴ *Ibid.* (1850), 150, 151.

⁵ Except by an act of 1863, in addition to the "blanket" provision of 1847, three years' wilful desertion is specified as a cause: *Laws* (1863), chap. 211, sec. 2; also in *Rev. Stat.* (1871), 488.

pletely transformed the divorce system of Maine. Seven causes of dissolution *a vinculo* are prescribed. These are (1) adultery; (2) impotence; (3) extreme cruelty; (4) utter desertion for three years; (5) gross and confirmed habits of intoxication; (6) cruel and abusive treatment; and (7) gross, cruel, and wanton neglect or refusal of the husband, being able, to provide for the wife.¹ At the same time the decree from bed and board is abolished; and the decree *nisi* is instituted in practically the same form as in Massachusetts.² In 1897 a modified provision as to residence was adopted, and two years later the law took its present form. The same seven causes sanctioned by the act of 1883 are retained, except that under the fifth head the qualifying words are added, "from the use of intoxicating liquors, opium, or other drugs."³

b) *Remarriage, residence, notice, and miscellaneous provisions*.—The character of a divorce law does not, of course, depend wholly upon the number of causes for separation allowed, but in large measure upon the conditions under which the decree is granted and the safeguards provided to prevent hasty or clandestine action. Whether or not either or both of the divorced persons shall be allowed to contract further marriage, and on what terms, has always been an important question. The more general tendency of modern legislation, in the United States and elsewhere, is to allow entire freedom in this regard, except for a short period after the decree. But in New England during the century the matter has been dealt with in various ways. Thus in Massachusetts, for more than fifty years after the Revolution, the guilty party to a complete divorce was absolutely

¹ *Acts and Resolves* (1883), chap. 212, secs. 1, 2, p. 175 (March 13); *Rev. Stat.* (1884), 520-23.

² *Acts and Resolves* (1883), chap. 212, sec. 4, pp. 175, 176; *Rev. Stat.* (1884), 522.

³ Compare the act of March 2, 1897: *Acts and Resolves* (1897), 232, 233, with that of March 15, 1899: *ibid.* (1899), 89.

incapable of contracting a legal marriage. This doctrine is established by later judicial construction of the act of February 17, 1785, in connection with that of March 16, 1786. "We think it very clear," declares Chief Justice Parker, interpreting these laws in 1823, that "the marriage of the guilty party, after a divorce *a vinculo* for the cause of adultery, if contracted within this state, would be unlawful and void. The statutes which we think must have this construction are not expressed in very intelligible terms, but, on close examination, we think the intention of the legislature cannot be mistaken."¹ In this decision the court further raises one of the gravest difficulties of divorce legislation in the United States. The marriage in another state of the guilty party to a divorce in Massachusetts, under the laws just considered, is held to be valid, if such marriage is not forbidden in the state where the new marriage is contracted.² But will such a marriage be good in Massachusetts, should the persons at once return to that commonwealth? This important question, left in doubt by Chief Justice Parker, was settled in 1829. In the case of *Putnam v. Putnam* the court decided that if a man, "being a resident in this state for the sake of evading the law, goes into a

¹ Case of *West Cambridge v. Lexington* (Oct., 1823), 1 PICKERING, 507-12. The act of 1785 provides that the penalties for "polygamy," which it prescribes, shall not extend "to any person that is or shall be at the time of such marriage divorced, by sentence of any Court . . . unless such person is the guilty cause of such divorce." — *Acts and Laws* (Reprint, Boston, 1784), 118; also in *Perpetual Laws of the Com. of Mass.*, I, 217, 218. The act of 1786, chap. 69, provides that all "marriages where either of the parties shall have a former wife or husband living at the time of such marriage, shall be absolutely void." — *Perpetual Laws of the Com.*, I, 301. This provision is ambiguous, and might of itself seem to make void the marriage even of the innocent party to a divorce; but, in the case just cited, the court held: "Supposing the legislature to have considered the parties to a marriage which had been dissolved as standing in the relation of husband and wife, so far as to bring them within the purview of the former statute [that of 1785], it will follow that a marriage of persons so situated would be void. It is true, that by this statute [that of 1786] standing by itself, the marriage of an innocent party to a divorce would not be protected; but the statutes, being *in pari materia*, must be construed together, and the exception in the first cited statute in favor of such persons, would avail." — 1 PICKERING, 509.

² See 1 PICKERING, 510, 511.

neighboring state where such a marriage is valid, and is there married and immediately returns and continues to reside here, the marriage is valid here, and after his death his widow is entitled to dower in his estate."¹

Gradually the stringency of the early Massachusetts rule was relaxed. An act of 1841 declares that whenever a divorce from the bond of matrimony "shall be decreed for any of the causes allowed by law, the guilty party shall be debarred from contracting marriage during the life-time" of the other, subject for disobedience to the penalty prescribed for "polygamy."² Twelve years later, by leave of the court, in case of divorce for desertion, the offending spouse is allowed to remarry.³ A further step is taken in 1855. In all cases, except for adultery, the court is then empowered, on petition and proper notice, to allow the person against whom a decree has been granted to marry again.⁴ In 1864 a new rule appears. Three years must now elapse in all cases, not excepting a decree for adultery, before such permission may be granted.⁵ Still later all restriction as to time is removed,⁶ but as the law now stands, the offending person, without petition to the Court, may again marry after an interval of two years from the date of the absolute decree.⁷

The early laws of Maine show no restraints upon remarriage after divorce, but since 1883 the Massachusetts precedent has been followed, with some interesting variations. In case of collusion, where both persons are guilty of

¹ Case of Putnam v. Putnam, 8 PICKERING, 433-35 (Sept., 1829).

² Act of March 13, 1841: *Acts and Resolves* (1841), 371; also in *Supp. to Rev. Stat.*, 1836-53, I, 189.

³ Act of May 19, 1853: *Supp. to Rev. Stat.*, 1836-53, I, 976.

⁴ Act of May 21, 1855, repealing the act of May 19, 1853: *Acts and Resolves* (1855), 823.

⁵ Act of May 11, 1864: *Supp. to Gen. Stat.*, 1860-72, I, 279. But there must be no collusion. See 10 ALLEN, 276.

⁶ Act of June 11, 1873: *Supp. to Gen. Stat.*, 1873-77, 104; Act of June 30, 1874: *ibid.*, 306.

⁷ Act of May 6, 1881: *Acts and Resolves* (1881), 563; *Pub. Stat.* (1882), 815; *Rev. Laws* (1902), II, 1355.

adultery, no separation will be allowed. After obtaining the final decree, the person in whose favor it is granted may not marry within two years without the court's permission. Within that period the adverse party is absolutely forbidden to remarry; nor may he do so thereafter without the court's consent.¹ There is also a unique provision for a new trial. Within three years after a judgment has been rendered, a rehearing as to divorce may be had in case the persons have not cohabited nor either of them contracted a new marriage during the period. Moreover, if either has married again, such new trial may be "granted as to alimony or specific sum decreed" when "it appears that justice has not been done through fraud, accident, mistake, or misfortune."²

During the "assumption" period the popular assembly of Vermont followed the Connecticut rule as it then stood, allowing only the innocent person to contract a new marriage.³ But from 1797 onward the laws of the state grant entire freedom to either spouse in this regard.⁴ At present the "libellee" is not permitted "to marry a person other than the libellant for three years," unless the latter dies.⁵

The other states have been less conservative. By the New Hampshire law of 1840, already noticed, divorce from the bond of marriage is allowed to the "innocent party" in case of felony, drunkenness, and the other causes there assigned.⁶ This provision is still retained;⁷ but either person may remarry. So also by the Connecticut law previous to

¹ *Rev. Stat.* (1884), 520-22.

² *Rev. Stat. of the State of Maine* (1884), 522. This provision originated in 1874: *Acts and Resolves* (1874), chap. 184, sec. 3, p. 130.

³ SLADE, *State Papers*, 364.

⁴ By an act of 1797, both parties may at once remarry: *Laws of the State of Vt.* (1798), 364.

⁵ Act of Nov. 27, 1878: *Acts and Resolves* (1878), 32, 33; also in *Stat. of Vt.* (1894), 511, 512. The penalty for violation of this provision is imprisonment from one to five years.

⁶ *Laws of N. H.* (1840), 488, 489. See subsection *a*) above.

⁷ *Pub. Stat. of N. H.* (1900), 591.

1849 it is the "aggrieved" who is to be counted as "single" and able to marry, while at present no such limitation appears. Rhode Island has been even more liberal. At no time during the century, apparently, has the legislature placed any conditions upon the remarriage of either party to a divorce decreed for any cause, except that in 1902 it was provided that no decree shall become final and operative until six months after trial and decision.¹

Clandestine divorce is an evil as notorious, if not so harmful, as clandestine marriage. To prevent it the New England states have been fairly prudent in their regulation of "residence" and "notice." By the existing law of Massachusetts, a divorce will be granted for any lawful cause, occurring in the state or elsewhere, when the libellant has lived for five years in the commonwealth; or, when the parties were inhabitants of the state at the time of the marriage, if the libellant has been such an inhabitant for three years before the libel was filed, provided neither person came into the state for the purpose. With this exception, as expressly provided in the statute, a divorce will not be granted for any cause, if the parties have never lived together as man and wife in the commonwealth; nor for any cause occurring in another state or country, unless, before it occurred, they had so lived together in the commonwealth, and one of them was there living at the time it took place. A divorce lawfully decreed in another state or country is recognized as valid. On the other hand, when an inhabitant of the commonwealth goes outside the state to obtain a divorce for a cause which occurred in the state while the persons there resided, or for a cause which would not be recognized as lawful therein, the "divorce so obtained shall be of no force or effect" in the commonwealth.² Proceedings for a divorce

¹ *Pub. Laws of R. I.* (1902), 41.

² *Pub. Stat. of the Com. of Mass.* (1832), 813, 817; *Rev. Laws* (1902), II, 1353, 1357. The main features of the present law originated as early as 1835; *Rev. Stat.* (1836),

are not barred, however, when the "libellee has been continuously absent for such a period of time and under such circumstances as would raise a presumption of death."¹

Similar provisions exist in the other states, although sometimes they are less severe. The New Hampshire court has jurisdiction in matters of divorce under three alternate conditions: (1) when both parties are domiciled in the state when the libel is filed; (2) when the plaintiff is so domiciled and the defendant is personally served with process in the state; and (3) when either of the parties is domiciled in the state at the commencement of the suit, and has actually resided there for the year preceding.² In Rhode Island the term of prior residence for the petitioner is two years.³ As early as 1805 in Vermont a three-years' residence was required in order to obtain a divorce; and a decree would not be granted for any cause occurring before the applicant became a resident of the state.⁴ The term was reduced to one year in 1807.⁵ As the law stood in 1863, the requirement as to residence was still defective. "Such divorce for adultery, intolerable severity, and wilful desertion for three years may be granted when the causes happened while residing in another state or country if the libellant has resided in the state two years previous to the term of court to which the petition is preferred."⁶ An attempt was made in 1878 to put a check upon the increasing number of

480, 484. By the act of May 2, 1877, the prior time of residence had been fixed at three years in all cases where the parties were inhabitants of the state at the time of the marriage: *Supp. to Gen. Stat., 1873-77, II, 516.*

¹ Act of May 8, 1884: *Acts and Resolves*, 181; *Supp. to Pub. Stat.*, chap. 219, p. 185; *Rev. Laws* (1902), II, 1353.

² *Pub. Stat. of the State of N. H.* (1891), 495; *ibid.* (1900), 590, 591.

³ Raised from one year to two by *Pub. Laws* (1902), 40; but it is provided that if the defendant has for that time been a resident and domiciled inhabitant of the state, and has been actually served with process, the requirement of the act as to term of the petitioner's residence shall be satisfied.

⁴ Act of Nov. 7, 1805: *Laws of State of Vt.* (1808), I, 270.

⁵ *Laws of State of Vt.*, I, 272, 273, 274.

⁶ *Gen. Stat.* (1863), chap. 70.

divorces by prescribing more careful conditions. No divorce is henceforth to "be decreed for any cause, if the parties have never lived together as husband and wife" in the state, nor unless the libellant shall have resided there "one full year next preceding the filing of the libel in court." Furthermore, no divorce may be granted for any cause "which shall have accrued in any other state or country, unless one of the parties was then living in the state, and unless before such cause accrued the parties had lived together in this state as husband and wife."¹ In substance this law is still in force, though the present provisions are more precise. A divorce may not be granted "for any cause which accrued in another state or country before the parties lived together in this state as husband and wife, and while neither party was a resident of this state, unless the libellant shall have resided in this state at least one year and in the county where the libel is preferred at least three months next before the term of the court to which the libel is preferred."² The statutes of Maine authorize divorce for any legal cause, if the persons were married in the state; or if they cohabited there after marriage; or if the libellant resided in the state when the cause of action occurred, or had so resided for one year prior to the commencement of the suit; or if the libellee is a resident of the state when suit is brought.³ With regard to foreign divorces and divorces obtained outside the state by inhabitants thereof, the law of Maine is identical with that of Massachusetts.⁴ Throughout the century Connecticut has maintained a high standard in this regard. With some qualifications, three years' prior residence has always been

¹ Act of Nov. 27, 1878: *Vermont Acts and Resolves* (1878), 32, 33.

² *Vermont Stat.* (1894), 507.

³ Act of March 15, 1899: *Acts and Resolves*, 89. Cf. the act of 1897: *Acts and Resolves*, 232, 233, which in the residence clause contained the additional words "or if the libellee is a resident of the state" at the time. This clause was restored by *Acts and Resolves* (1903), 31.

⁴ *Rev. Stat.* (1884), 522.

required of a petitioner coming into the state from abroad.¹ As the law now stands, a complaint will be dismissed unless the complainant has continuously resided in the state for the preceding three years, except when the cause of divorce arose subsequently to his removal into the same; or unless the defendant had in like manner there resided for three years, and actual service was made upon him; or “unless the alleged cause is habitual intemperance, or intolerable cruelty, and the plaintiff was domiciled in the state at the time of the marriage,” and before bringing the complaint has returned with the intention of there remaining.²

Provision is likewise made by statute for proper notice to the defendant. Usually much freedom in this regard is left to the court. Thus in Maine, when the residence of the defendant can be ascertained, it must be named in the libel; and if the defendant lives out of the state, notice is to be made in such manner as the court may order. When the residence of the defendant is not known to the plaintiff and cannot be ascertained, the fact must be alleged under oath in the libel.³ According to the Connecticut statute, the person aggrieved may make complaint to the court “in the form prescribed for civil actions, which shall be duly served on the other party, and whenever alimony is claimed, attachments to secure the same may be made by direction in the suit, or by an order pending suit in the same manner as in other civil actions.” But when the adverse party resides out of the state or is absent from it, or his whereabouts is unknown to the plaintiff, “any judge or clerk of the supreme court of errors, or of the superior court, or any county commissioner, may make such order of notice to the adverse

¹ See *Acts and Laws* (1797), 457; also *Stat. of the State of Conn.* (1854), 330, where the term may be less for the plaintiff when the defendant has been three years in the state.

² *Gen. Stat. of Conn.* (1887), 613; *Gen. Stat.* (1902), 1091.

³ *Rev. Stat. of Maine* (1884), 521.

party as he may deem reasonable." Then "such notice having been given and duly proved," if the court finds that the defendant has actually received it, the suit may go on; otherwise the court may either "hear the case, or, if it see cause, order such further notice to be given as it may deem reasonable, and continue the complaint until the order is complied with."¹ In no case may a complaint be heard or a decree rendered until after the expiration of ninety days; except when the defendant appears in person or by counsel, when the complaint is to be treated as "privileged" and assigned at once for trial.² By the Vermont act of November 26, 1884, designed to "diminish the frequency of divorces," it is provided that "at the term succeeding the term at which the cause is entered, or at any subsequent term to which the cause may be continued, the same shall not be heard unless the libellee is present, except in cases when it is proven to the court that the libellant has, in good faith, attempted to procure the attendance of the libellee and has been unable to do so." In this last event the court may in its discretion proceed to try the case, postpone the hearing in the hope of securing the presence of the libellee, or it may require the latter's deposition.³ This provision was repealed in 1886.⁴ By the present law, when the "libellee is without the state, the libellant may file his libel in the office of the clerk of the court in the county where the same is required to be brought, and such clerk shall issue an order stating the substance of the libel or petition, and requiring the adverse party to appear on the first day of the next stated term of the county court" and make answer. This order the libellant "shall cause to be published in such

¹ *Gen. Stat. of Conn.* (1887), 612; as modified by the act of May 11, 1899: *Pub. Acts*, 1042. For the earlier laws as to notice see *Acts and Laws* (1797), 457; *Pub. Stat.* (1821), 178; *Pub. Stat. Laws* (1835), 162, 163; *Rev. Stat.* (1849), 274, 275; *Stat. of the State* (1854), 379, 380. Cf. *Gen. Stat.* (1902), 1090.

² *Gen. Stat. of Conn.* (1887), 613.

³ *Vermont Acts and Resolves* (1884), 86.

⁴ *Acts and Resolves* (1886), 50.

newspaper as is directed by the order, three weeks successively, the last publication to be at least six weeks previous to the commencement of the term at which the libellee is required to appear." Should the libellee not appear, and "the notice of the pendency of the libel is considered by the court defective or insufficient, it may order further notice to be given."¹

Massachusetts likewise has a recent provision as to notice. "When the adverse party does not appear," declares the act of 1898, "and the notice of the pendency of the libel is considered by the court to be defective or insufficient, it may order such further notice as it may consider proper." This statute further provides that "in all libels for divorce where the cause alleged is adultery, the person alleged to be *particeps criminis* with the libellee may appear and contest the libel."² Similar rules have been adopted by other states.³

Any serious attempt to go into the intricacies of divorce law and procedure would, of course, here be out of place. Every phase of the subject, as illustrated by the decisions and practice of the various state courts, is treated with sufficient fulness and remarkable clearness in Bishop's work on *Marriage, Divorce, and Separation*, but a few details of more general interest may be mentioned. As a rule, the legitimacy of the children, with the right of inheritance, is not affected by a divorce, even when it occurs for the adultery of the mother, but that question is left for separate deter-

¹ *Vermont Stat.* (1894), 508.

² Act of June 2, 1898: *Acts and Resolves*, 443; cf. *Rev. Laws* (1902), II, 1353, 1354.

³ Rhode Island, in *Pub. Laws* (1902), 41, has provided that no divorce from the bond of marriage shall be granted "unless the defendant shall, in accordance with the rules adopted by the court, have been personally served with process, if within the state, or with personal notice duly authenticated, if out of the state, or unless the defendant shall have entered an appearance in the cause; or unless it shall appear to the satisfaction of the court that the petitioner does not know the address nor the residence of the defendant and has not been able to ascertain either after reasonable and due inquiry and search for six months," in which case the court may authorize publication. For the former law see *Pub. Stat.* (1882), 428; superseded by *Gen. Laws* (1896), 635. Cf. *Stat. of N. H.* (1891), 497.

mination by the courts in the usual way.¹ So also when a supposed second marriage is dissolved, because entered into by mistake while the former wife or husband was living, the children are regarded as the legitimate issue of the parent who at the time of the marriage was capable of contracting, provided the union was made in good faith.² When the validity of a marriage or the effect of any former decree of divorce or nullity is doubted, the question may be tried by the court on filing a libel, as in case of divorce.³ Sometimes the husband and wife are expressly allowed to be witnesses in the suit;⁴ or the statute may grant trial by jury at the election of the parties.⁵ Usually the court may authorize the wife to resume her maiden name;⁶ and occasionally it is empowered to change the name of the minor children.⁷

c) *Alimony, property, and custody of children.*—During the pendency of a suit for divorce the court is authorized to make orders forbidding the husband to put any restraint upon the personal liberty of the wife, and for the care and custody of the minor children. At the same time it may require the husband to deposit money to enable the wife to maintain or defend the libel;⁸ and just provision may also be made for her

¹ *Rev. Stat. of Mass.* (1835), 481; *Pub. Stat. of Mass.* (1882), 815; *Rev. Laws of Mass.* (1902), II, 1355; *Pub. Stat. of N. H.* (1900), 592; *Rev. Stat. of Maine* (1884), 522.

² *Rev. Stat. of Mass.* (1835), 482; *Pub. Stat. of Mass.* (1882), 810; *Rev. Laws of Mass.* (1902), II, 1347; *Rev. Stat. of Maine* (1884), 523.

³ *Rev. Stat. of Maine* (1847), 367; *ibid.* (1883), 529; *Rev. Stat. of N. H.* (1843), 293; *Vermont Stat.* (1894), 505; *Rev. Laws of Mass.* (1902), II, 1346.

⁴ As in Rhode Island: *Gen. Laws* (1896), 840; and Vermont: *Stat.* (1894), 273; Maine: *Acts and Resolves* (1899), 89. Cf. *Pub. Stat. of N. H.* (1891), 622.

⁵ As in Maine: *Acts and Resolves* (1899), 89; *Rev. Stat.* (1884), 521; *ibid.* (1847), 368.

⁶ *Vermont Stat.* (1894), 512; *Gen. Laws of R. I.* (1896), 636; *Gen. Stat. of Conn.* (1887), 613; *Pub. Stat. of Mass.* (1882), 815. In Maine the court may change the wife's name "at her request": *Acts and Resolves* (1901), 167.

⁷ *Vermont Stat.* (1894), 512.

⁸ By the Vermont act of Nov. 22, 1898: *Acts and Resolves*, 38, 39, when a married woman files a libel for divorce and prays for alimony, the husband is enjoined from conveying or removing from the state, during pendency of the libel, such portion of his estate as the judge may think necessary to secure alimony, and from concealing or interfering with the property or clothing of the wife and minor children, or such portion of his personal property as may be at the time in her possession.

temporary alimony or support.¹ Vermont grants the county court authority, when the parents are living separate, though not divorced, to make orders for the "care, custody, maintenance, and education" of the minor children. Similar orders relating to the children and for the support of the wife, in that state, may be made when without just cause a husband "fails to furnish suitable support to his wife, or has deserted her, or when the wife, for a justifiable cause, is actually living apart from her husband."² In like manner, in all the states, the court may make proper orders for the care, custody, and education of the children after the divorce, and for permanent alimony to the wife. In Vermont, New Hampshire, and Massachusetts alimony, or an allowance in the nature of alimony, may be decreed to the husband as well as to the wife.

A divorce for the cause of adultery committed by the woman, by the Massachusetts statute, does not affect her title to her separate real and personal estate during her life, except that the court may award the man a just share of it for the support of the minor children decreed to his custody. Should the divorced wife marry again, the former husband's interest in such separate estate, after her death, ceases, except as thus required for the children's alimony. After divorce the wife is not entitled to dower; unless the cause be the husband's infidelity or his sentence to confinement at hard labor; and except when the husband dies before a decree *nisi*, granted on the wife's petition, has become absolute.³ The Massachusetts law, as thus broadly outlined, is typical of that which prevails throughout New England, although there are some important variations in matters of

¹ *Pub. Stat. of Mass.* (1882), 814; *Laws of Mass.* (1821), 508, 509; *Rev. Stat. of Mass.* (1835), 482; *Vermont Stat.* (1894), 509; *Rev. Stat. of Maine* (1884), 521; *Rev. Stat. of N. H.* (1843), 294.

² *Vermont Stat.* (1894), 510, 511.

³ *Pub. Stat. of Mass.* (1882), 814-16; *Rev. Laws* (1902), II, 1355.

detail.¹ The Vermont statute, in particular, is very clear and elaborate in its provisions. "Upon the dissolution of a marriage, by a divorce or decree of nullity, for any cause except that of adultery committed by the wife," the latter is entitled to the immediate possession of her real estate. In all cases "the court may decree to the wife such part of the real and personal estate of her husband, as it deems just, having regard to the circumstances of the parties respectively; and it may require the husband to disclose on oath, what real and personal estate has come to him by reason of the marriage, and how the same has been disposed of, and what portion thereof remains in his hands." There is also provision for placing the property awarded the wife in the hands of trustees in her behalf.²

Finally, it may be noted, that only in recent years have any of these states made any adequate provision for gathering and publishing the statistics of divorce.³

¹ For New Hampshire, see *Pub. Stat.* (1900), 592, 593. The law of Connecticut is very general. For instance, the court may assign the woman as alimony any part of her late husband's estate not exceeding one-third thereof. If divorced for her misconduct, all property received from the husband in consideration of the marriage or of "love and affection" must be restored. A minor child must be supported by the parents; and upon complaint of either of them at any time, the court may inquire into their pecuniary ability, and pass a decree against either or both for its just maintenance: *Gen. Stat. of Conn.* (1888), 612-14. See also *Gen. Laws of R. I.* (1896), 633-36; *Rev. Stat. of Maine* (1884), 520-23, where it is provided that, when a divorce is decreed for the adultery of the wife, the husband "may hold her personal estate forever, and her real estate, of which she was seized during coverture, during his life, if they had a child born alive during marriage, otherwise during her life only, if he survives her; but the court may allow her so much of her real or personal estate as is necessary for her subsistence."—*Ibid.*, 522. But by an act of 1903 it is provided that where the wife is at fault the husband is "entitled to one-third, in common and undivided of all her real estate, except wild lands, which shall descend to him as if she were dead;" and the court in its discretion may grant him a part of her personal estate. In all cases the right, title, or interest of the libellee in the libellant's real estate is barred by the decree of divorce: *Acts and Resolves* (1903), 171.

² *Vermont Stat.* (1894), 509 ff.

³ Massachusetts made such provision in 1882. Clerks of court are to submit annual reports to the secretary of the commonwealth who is to embody the facts in his own report to the legislature. The first report is to cover the period 1879-82: *Supp. to Pub. Stat.*, 1882-88, 40, 41. In Connecticut and Rhode Island the clerks are to make a similar report to the secretary of the state board of health: *Gen. Stat. of Conn.* (1887), 566, 567; *Gen. Laws of R. I.* (1896), 768, 322. The same officer is made

John in his petition, that, having been convicted of bearing a "mulatto child," his wife with the child had been condemned to servitude and sold, according to the cruel statute of 1715 "in such case made and provided."¹ Another instance of absolute divorce occurred in 1805. It seems that on account of his misconduct Archibald Alexander and his wife Susanna had "mutually agreed to live separate and apart from each other, and that articles of separation were entered into between them for that purpose." While they so lived apart the "said Susanna" took "upon herself the charge of six children, two of which were the children of the said Alexander." But, continues the petition, "in the month of July last there was a well founded report" that Archibald was dead; and "under this belief" Susanna formed a second marriage with John Musket. Accordingly, on their prayer, the legislature declared the former contract "absolutely and to all purposes null and void," and Archibald and Susanna "divorced *a vinculo matrimonii*," but without affecting the rights or legitimacy of the children of the first marriage.²

The session laws for 1806-7 afford five more examples of absolute divorce. On January 3, 1807, Pamela Sampson got herself released from her husband George, because they had long lived "on terms incompatible with the happiness of the conjugal union, which every day, if possible, increased, owing to intoxication which deranged his mind." On the next day Catherine Dimmett, finding herself in the same sad relation with James, her spouse, alleges that she "considers herself in hourly danger from his violence, as he not only attempted his own life, by cutting his own throat in the most barbarous and shocking manner," but has also repeatedly threatened hers, "thereby showing himself free from every moral restraint, and prepared for the commission

¹ *Laws of Md.* (1790), chap. xxv. Cf. BACON, *Laws of Md.* (1715), chap. 44, sec. 26.

² *Laws of Md.* (1805), chap. xxxiii.

of the most desperate and bloody deeds." Moreover, he remains in "one continuous state of intoxication, and freely indulges in every species of irregularity;" for all of which the worthy lawmakers felt justified in granting her prayer. On the same day, for cause not named, the nuptial tie of Benjamin and Ruth Fergusson was dissolved, but on condition that the act shall have no force unless the husband shall "give bond, with good and sufficient authority, to be approved by the orphan's court of Baltimore County, for the payment of the sum of thirty dollars *per annum* to the said Ruth during her life, so long as the said Benjamin shall live." In the other two cases no ground is assigned.¹

During the following years the legislature was from time to time appealed to for relief.² In 1830 the first act regulating divorce appears in the statute-book. This law provides for judicial process in the initial stages, but leaves the final action to the assembly. It is made "lawful for any person who may intend to apply to the legislature for a divorce, to file a petition, stating the ground of his application, in the court of the county in which the person from whom he desires to be divorced resides." Upon the "filing of such petition, a subpoena shall issue to the party implicated, to appear and answer the same; and, upon such appearance, it shall be the duty of the court to issue a commission to a person or persons therein to be named, to take such testimony as the respective parties require." This testimony, taken after twenty days' notice, must be returned to the clerk of the court issuing the process, who is directed to forward it to the legislature together with "the petition, answer, and all other proceedings had under the application."³

¹ *Maryland Laws* (1806-7), chaps. xxxix, lxix, lxxvi, lxxvii, lxxx.

² Thus the *Laws* of 1807-8, chaps. xx (no cause given), xxx (no cause given), ciii (desertion and elopement of wife), clxvi (no cause given), yield four cases; and the *Laws* of 1809, chaps. xxiv, l, two cases more (no cause assigned).

³ Act of Feb. 27, 1830: *Laws* (1829-30), chap. 202.

Still further precautions were taken in 1836. In no instance, it is declared, may a divorce be granted unless the persons shall have been *bona fide* residents of the state for at least twelve months before application. Furthermore, in the case of such residents the sanction of two-thirds of each branch of the legislature is required either for an absolute or for a limited divorce.¹ Five years later the preliminary procedure was changed, and some provision for notice to non-residents was introduced. Application is now to be made "to some justice of the peace, who shall thereupon issue a subpoena directed to some constable or other person, who shall serve the same on the person from whom the divorce is sought." After service and return of the subpoena, either party may, after the lapse of thirty days, proceed to take testimony before a justice of the peace, if they both reside in the same county or city, otherwise by deposition, and transmit it to the legislature at its next annual session. But when the libellee is a non-resident, or is absent from the state, the applicant must give at least three months' notice of his intention to ask the assembly for a divorce, in some newspaper published in the city of Baltimore. Such testimony shall be taken on oath before a justice and transmitted to the legislature as in the case of residents.²

The law of 1841 was the last attempt in Maryland to regulate legislative divorce. The efforts of the preceding twelve years to devise checks and provide safeguards were largely unavailing. Division of responsibility between the court and the legislature, whose effects are so well illustrated in the case of Georgia presently to be considered, is pretty sure to result in the removal of all real responsibility. Each successive year produced an increasing crop of divorces.

¹ Act of March 4, 1836: *Laws* (1835-36), chap. 128. Twelve months' residence is required by this act.

² Act of March 9, 1841: *Laws* (1840-41), chap. 238.

Thirty-one were granted in 1835, and thirty-six in 1837. Occasionally the decree is from bed and board; in most cases it is for absolute dissolution of the marriage bond. Usually it is curtly expressed in a few words of the statute-book. Often the cause is not mentioned; although, after 1830, the details in most instances are doubtless to be found in the judicial papers transmitted to the assembly.¹ In 1842, for the first time, full jurisdiction in divorce cases is bestowed upon the courts. Consequently there is a falling off in the number of legislative decrees; but they nevertheless continue to appear in the session laws until the constitution of 1851 forbids the general assembly to interfere in such matters.²

Virginia anticipated Maryland by fifteen years in granting to the superior court of chancery full power to hear and determine suits for absolute and partial divorce. The act of 1827 names the causes for which alone judicial divorces of either kind may be granted, and provides for alimony and custody of the children. But this statute also contemplates the obtaining of divorce *a vinculo* through resort to the legislature. It is provided that "every person intending to petition the general assembly for a divorce, shall file in the clerk's office of the superior court of laws, for the county in which he or she may reside, a statement of the causes on which the application is founded." At least two months before the next court, notice must be given to the adverse party "by personal service," when a resident in the state; otherwise, by publication for four weeks in "some newspaper printed in the city of Richmond." Thereupon, "without other pleadings in writing," the court "shall cause a jury to be impanelled to ascertain the facts set forth in the said

¹ For the numerous cases of legislative divorce see the *Index to the Laws of Maryland*, 1826-31; *ibid.*, 1832-37; *ibid.*, 1837-45, 224-29.

² The constitution of 1851, Art. III, sec. 21, declares that "no divorces shall be granted by the General Assembly."

statement; and their verdict shall be recorded;" but the confession of the parties shall not be accepted as evidence at the trial. A certified copy of these proceedings must accompany every petition presented to the legislature; unless a divorce from bed and board shall have been previously granted by the court of chancery, in which case a copy of the record may be substituted.¹

Under the law of 1827 resort was often made to the general assembly,² until in 1848 an act appeared which, after granting to Robert Moran a divorce from his wife Lydia, seeks to abrogate the practice so far as by statute it may be done. "Whereas," runs the preamble, "applications to the legislature for divorces *a vinculo matrimonii* are becoming frequent, and occupy much time in their consideration, and moreover involve investigations more properly judicial in their nature, and ought, so far as the legislature can do it, [to] be referred to the judicial tribunals of the state;" therefore the courts are granted the same full jurisdiction in absolute divorce which they already possessed in petition for separation from bed and board.³ This law would not necessarily have put an end to the evil; for the acts of one legislature cannot bind those of another; but that was soon effected by the constitution of 1851, which deprived the assembly of all authority to hear divorce petitions.⁴

For a few years North Carolina tried a still different plan

¹ Act of Feb. 17, 1827: *Acts of the Gen. Assembly* (1826-27), 21, 22. The same act is repeated in *Supp. to Rev. Code* (1833), 222, 223. The law of 1827 appears to be the first legislation of Virginia on the subject of divorce, although "lawful divorce"—meaning doubtless that of the legislature—is incidentally mentioned in the act of 1792: *Acts* (1794), 205. The act of 1827 provides in all cases for an appeal to the court of appeals, but, apparently, not in divorces granted by the assembly.

² Thus, on Jan. 25, 1827, Macy, *alias* Amasa Gay (formerly Birdsong), got a divorce from her husband Charles. The cause is not mentioned, but he is not permitted to marry during her lifetime: *Acts* (1826-27), 126. On Jan. 27, 1827, David Parker, of the county of Nansemond, was released from his wife Jane, who likewise was not allowed to remarry: *ibid.*, 126.

³ Act of March 18, 1848: *Acts of the Assembly* (1847-48), 165-67.

⁴ Constitution of 1851, Art. IV, sec. 35: see *Code* (1860), 48.

for sharing responsibility between the courts and the legislature. By the act of 1814 full authority to grant separation from bed and board, for any of the causes therein named, with alimony to the wife, is conferred upon the superior court. The same tribunal may also try petitions for full divorce, dismissing the petition, dissolving the "nuptial ties or bonds of matrimony," or declaring the contract null and void, as the case demands; but it is especially provided that "no judgment, sentence, or decree of final or absolute divorce" shall be "valid until ratified by the general assembly."¹ This condition was, however, removed in 1818;² and ten years thereafter legislative divorce was entirely abolished, so far as it was possible to accomplish it by statute. Because "the numerous applications for divorce and alimony, annually presented to the general assembly, consume a considerable portion of time in their examination, and consequently retard the investigation of more important (*sic*) subjects of legislation;" and because "such applications might be adjudicated by other tribunals with much less expenditure to the state, and more impartial justice to individuals;" it is therefore enacted that the superior courts of law shall have "sole and original jurisdiction" in both kinds of divorce. From this act it may be inferred that the legislature had granted divorces on petitions which had not gone through the courts and come up to it for ratification; and for causes other than those named in the statute.³ A few years later, by a constitutional amendment ratified in 1835, the assembly was deprived of the "power to grant a divorce or

¹ *Laws* (1814), chap. 5; also in *Haywood's Manual of the Laws of N. C.* (1819), 174-78.

² *Acts* (1818), chap. 968.

³ This inference is justified by the words of the act as quoted, and from the clause declaring "that all applications for other causes than those specified"—in the act of 1814—"shall be subject to the rules and regulations provided in said act for the causes therein mentioned."—*Acts* (1827-28), 19, 20. The law of 1814, as to causes, appears unaltered in *Laws of the State* (1821), II, 1292-95.

secure alimony in any individual case;" and the same prohibition appears in the constitution of 1876.¹

Until constitutionally prohibited in 1852-53, legislative divorce also existed in Missouri.² The law of 1833 endeavors to restrict the action of the assembly to cases for whose trial "before the judiciary" the law has not provided; and it forbids entirely the hearing of any petition when the causes for it "shall have accrued since the next two months preceding the sitting of the legislature." At the same time notice to the opposite party is made essential. In the case of residents, two months' written notification is required, service to be proved by affidavit. If the libellee is a non-resident, publication in a newspaper for at least three weeks successively will suffice.³

The government report shows several divorces in South Carolina for the year 1869-70; and these were probably granted by the legislature, for no divorce statute then existed.⁴

As early as 1803 the statutes of the Mississippi Territory make provision for both kinds of divorce by judicial sentence; but resort to the legislature is not prohibited.⁵ Later, by the constitution of 1817 and the laws thereunder enacted, it is declared that "divorces from the bonds of matrimony shall not be granted, but in cases provided for by law, by suit in chancery;" but it is especially provided that "no decree for such divorce shall have effect until the same shall be sanctioned by two-thirds of both branches of the general assembly."⁶ This unwise condition—in substance so

¹ POORE, *Charters*, II, 1416 (1835), 1439 (1876).

² By the ninth amendment to the constitution of 1820, ratified at the session of 1852-53: *Rev. Stat.* (1856), I, 96; POORE, *Charters*, II, 1122. The prohibition is retained in the constitution of 1875, Art. IV, sec. 53: POORE, *Charters*, II, 1175.

³ Act of Jan. 31, 1833: *Laws of a Public and General Nature* (1842), II, 361.

⁴ WRIGHT, *Report*, 388, 389, 155.

⁵ Act of March 10, 1803: *Stat. of Miss. Ter.* (1816), 252-54.

⁶ Constitution of 1817, Art. VI, sec. 17: POORE, *Charters*, II, 1064; carried out by act of June 15, 1822: *Code of Miss.* (1848), 496.

often appearing in the enactments of the South—seems to have lasted only until 1832, when it was omitted in the constitution framed in that year. In the meantime the legislature had found plenty of work to do. The session laws of 1833, for example, contain nine divorce decrees, passed probably just before the new constitution went into effect.¹

Alabama, as a part of the Mississippi Territory, was, of course, affected by the act of 1803 above cited.² Resort to the legislature may have been practiced from the beginning. At any rate, during the existence of the Alabama Territory—from 1817 to 1819—ten divorces were thus obtained.³ The people seem to have been so much in love with the custom that it is sanctioned, on the usual co-operative plan, by the constitution of 1819. The sixth article of that instrument requires that all decrees of the courts granting absolute dissolution of wedlock shall be confirmed by two-thirds of each house of the assembly, precisely in the same form as by the constitution of Mississippi two years earlier.⁴ The act of the next year, conferring jurisdiction in such cases on the circuit courts and defining the causes of divorce, directs that the record of evidence made by the court in each suit shall be sent to the speaker of the house of representatives, who is to open and have it read before the members.⁵

¹ *Laws* (1833), 235 ff.; Const. of 1832, Art. VII, sec. 15: POORE, *Charters*, II, 1077. The omission of the clause expressly requiring legislative sanction in the constitution of 1832 seems clearly to be intended to abolish legislative divorce. Yet the act of 1840 makes the decrees of the courts "final and conclusive, as fully as though the same had been confirmed by the legislature;" from which language one would naturally infer that the legislature had continued to ratify divorces after the constitution went into effect: *Laws* (1840), 51.

Legislative divorce is prohibited by the constitution of 1868, Art. IV, sec. 22: POORE, *Charters*, II, 1084; and by Art. IV, secs. 87 and 90 of the constitution of 1890: *New York Convention Manual*, Part II, Vol. I, 1067 (1894).

² The act also appears in *Digest of Laws of Ala.* (1823), 252.

³ *Digest* (1823), 254.

⁴ Art. VI, sec. 3, Const. of 1819: *Digest* (1823), 255: POORE, *Charters*, I, 42.

⁵ Act. of Dec. 21, 1820: *Digest* (1823), 256.

It is not surprising that these "safeguards" proved as futile in Alabama as elsewhere. The obtaining of divorces was facilitated rather than hindered. The number annually granted mounts apace. In 1822 the record is not yet formidable, but the session laws show twenty-three cases in 1843, twenty-four in the next year, and not less than sixty-seven in 1849-50.¹ So it seemed necessary to appeal to organic law for a remedy. The constitution of 1865 therefore declares that absolute divorces shall only be granted by a suit in chancery; and that decrees in chancery "shall be final, unless appealed from in the manner prescribed by law, within three months" from the date of their enrolment. This section is repeated in the constitution of 1867; but in that of 1875 a different provision appears. "No special or local law," it is now declared, "shall be enacted for the benefit of individuals or corporations in cases which are or can be provided for by a general law, or where the relief sought can be given by any court" in the state.² From the terms of this section it may be inferred that in exceptional cases resort might still be had to the assembly. Accordingly, in 1883, by legislative decree, we find that Claudia Shaw, of Macon county, was released from the conjugal bond and constituted a *feme sole* for all purposes whatsoever.³

The history of American lawmaking in Louisiana opens with two divorce decrees passed by the legislative council of the Territory of Orleans. By the first of these acts, dated January 23, 1805, and signed by Governor Claiborne, the marriage of Captain James Stille and Lydia his wife is dissolved and each is "fully authorized" to "contract in

¹ For these examples see *Digest* (1823), 256-58 (those of 1821-22); *Acts* (1843), 143-47; *Acts* (1843-44), 210; *Acts* (1849-50), 517.

² Cf. Const. of 1865, Art. IV, sec. 30; that of 1867, Art. IV, sec. 30; and that of 1875, Art. IV, sec. 23: POORE, *Charters*, I, 53, 65, 81.

³ *Acts* (1882-83), 587.

matrimony" again whenever to either it "may seem right." This separation is allowed "in consequence of an unhappy disagreement, resulting from circumstances of an afflicting nature," which had prevented the couple from "enjoying that harmony and domestic happiness which the conjugal state was designed to produce," and leading them soon after the marriage "to resolve upon and stipulate for a complete and perpetual separation."¹

This example found frequent imitation both before and after the state of Louisiana was organized. By March 3, 1827, forty-six legislative divorces had been granted.² With these, however, the history of such cases comes to an end; for, a few days later, exclusive jurisdiction in all divorce matters was bestowed upon the courts;³ and the policy thus adopted by statute was ratified by the constitution of 1845.⁴

A federal law in 1886 prohibits legislative divorce in any of the territories of the United States. Previous to that date, however, it had existed in Arizona. During the single session of 1879 seventeen divorces were granted by legislative decree; and the practice may have continued until stopped by congressional authority.⁵

Kentucky refrained from any divorce legislation until 1809, when jurisdiction was conferred upon the circuit

¹ *Acts Passed at the First Session of the Leg. Council of the Ter. of Orleans* (1805), 454-56. On May 1, 1805, a divorce was granted to James Elliot and Sophia his wife: *ibid.*, 456-58.

² LISLET, *Gen. Digest*, II, Appendix, 25, 26, gives the list, with dates. These divorce acts, as usual, fill each but two or three lines in the statute-book, and usually the cause is not assigned. For examples see *Acts* (1822), 12; *ibid.* (1826), 34, 58, 60, 62, 222; and *ibid.* (1827), 12, 18, 24.

³ By the act of March 19, 1827: *Acts*, 130-35.

⁴ Const. of 1845, Art. CXVII: POORE, *Charters*, I, 721; also Const. of 1852, Art. CXIV: POORE, *op. cit.*, I, 735; *Civil Code* (1853), 19; Const. of 1864, Art. CXVII; and Const. of 1868, Art. CXIII: POORE, *op. cit.*, I, 750, 767.

⁵ Fifteen of these divorces were granted by the one act of Feb. 7, 1879: *Acts and Resolutions* (1879), 5-8; for the others see *ibid.*, 46, 112; and compare the act of Congress of July 30, 1886: *Statutes at Large*, XXIV, 170. In the same year, 1879, twenty-eight divorces were granted by the courts of Arizona, and five in the year before: WRIGHT, *Report*, 151.

courts.¹ But the jurisdiction was not exclusive; for year by year until 1850, when the usual constitutional interdict appears,² the session laws show the assembly engaged in passing divorce decrees.³ In the meantime provision was made for notice to the adverse party. By the act of 1837, in case of residents of the state, there must be one month's written notice in which the ground of the intended application to the legislature shall be set forth; while, if the defendant is a non-resident, publication of the notice for four weeks in some "authorized" newspaper "may supersede the necessity of personal service." When a divorce is granted on such application, the wife shall receive back the estate which the husband had with her at the marriage, unless she has been guilty of conduct such as by the laws of the state would forfeit her right of dower; and when the husband's conduct is the cause of separation, she is entitled to the same share of his real and personal property as if he were dead.⁴

A few years later the Kentucky assembly accomplished a feat which surely "breaks the record" in the history of social legislation. On the 4th of March, 1843, in one short act of less than two pages of type the hymeneal bonds of thirty-seven couples were severed by one fatal clip of the lawmakers' shears; while, in addition, room is found in the bill to make provision for the children and to restore the maiden names of some of the women, but not for any mention of the causes.⁵

It is in Georgia, however, that the divorce laws and judicial decisions reveal the strangest vicissitudes and the most singular vagaries. To understand the course of events it is essential in the outset to observe two important facts. The

¹ Act of Jan. 31, 1809: LITTELL, *Stat. Law* (1814), IV, 19, 20.

² Const. of 1850, Art. II, sec. 32: POORE, *op. cit.*, I, 671.

³ See the Index to *Acts of the Gen. Assembly* for each year, 1809-50.

⁴ Act of Feb. 23, 1837: *Acts* (1836-37), 323, 324.

⁵ *Acts of the Gen. Assembly* (1842-43), 205, 206.

tract of marriage, which dissolution ought not to be dependent on private will, but should require legislative interference; inasmuch as the republic is deeply interested in the private business of its citizens."

The preliminary trial provided for by this act is before a jury whose verdict must take the following form: "We find that sufficient proofs have been referred to our consideration to authorize a total divorce, that is to say, a divorce *a vinculo matrimonii*, upon legal principles between the parties in this case"—which is an attempt, however awkward, to satisfy the demands of both law and constitution.¹ In 1806 a new statute appears, creating a most intricate procedure. As in 1802, no specific causes are named for either limited or complete divorce. All petitions coming before the superior court are to be referred to a "special jury, who shall enquire into the situation of the parties before their marriage and also at the time of the trial." They may grant either a conditional or a total divorce. In the former case their verdict shall make provision out of the husband's property for the separate maintenance of the wife and children; and the court shall cause the "verdict or decree to be carried into effect according to the rules of law, or according to the practice of chancery, as the nature of the case may require." The verdict for absolute divorce is, of course, placed before the legislature for approval. If the legislature "refuse to pass a law or to carry the same into effect," either person, on due notice to the other, may apply to the superior court of his county to appoint three commissioners who, after proper inquiry into the circumstances of the parties, by witnesses when necessary, may allow separate maintenance. The report of the commissioners to the court is to be entered as its judgment. Even now the matter is not ended. There is still a last chance for the discontented spouse. If dissatis-

¹ Act of Dec. 1, 1802: in *Compilation of Laws of Ga.* (1812), 98-100.

fied with the judgment, either person may apply for its modification to the next court, which shall refer the first report or decree to a commission comprising the original three members, with two others. The finding of this body is then entered as the definitive judgment of the court.¹

Thus the law remained until 1833, except that a form of oath was prescribed in 1810.² In the meantime an ever-increasing number of divorce acts appears in the session laws.³ Between 1798 and 1835 at least two hundred and ninety-one decrees for absolute dissolution of marriage were granted by the legislature. In the beginning of the period the average annual output was but four; at the close it had risen to not less than twenty-eight.⁴ In one instance the previous finding of a jury seems to have been thought superfluous. John Cormick, having fled from Ireland to Georgia in 1798, before the constitution went into effect, and his family refusing to accompany him, the legislature, without a verdict, declared his person and property exempt from the claims of Eliza his wife as if they were never married, and John was fully authorized to do all things as if he had never entered into the matrimonial state.⁵ Another case shows the Georgia lawmaker a close second in legal economics to his brother of Kentucky. On December 13, 1816, twenty-one pairs were set free and the offenders forbidden to remarry in thirteen lines of print, excluding the names.⁶ In 1833 a rem-

¹ *Compilation of Laws of Ga.* (1812), 312-14.

² PRINCE, *Digest* (1837), 190; *Head v. Head*, 2 *Georgia*, 193.

³ In the *Compilation of Laws* (1812), 61, 83, 113, 202-4, 264, 385, 408, 508, 509, 512, 569, are eighteen divorce acts; many appear in *Laws of Ga., 1810-19* (1821), 193-96, 252-63; and eighty-six cases, in DAWSON, *Compilation, 1819-29* (1831), 141-53.

⁴ PRINCE, *Digest* (1837), 187, note, gives the following summary, which appears to be inconsistent: "The number of persons divorced by the legislature since the date of the present constitution up to the close of the annual session of 1835, is 291, averaging from 1800 to 1810, about 4; from 1810 to 1820, 8; from 1820 to 1830, 18, and since that time, 28 per annum." If his averages are correct, the total number for the entire period would be about 440.

⁵ Nov. 27, 1807: *Compilation* (1812), 385, 386.

⁶ *Laws of Ga., 1810-19* (1821), 262, 263.

edy was therefore sought through an amendment to the constitution. "Whereas," explains the preamble, whose redundant adjectives may well be a sign of serious distress, "the frequent, numerous, and repeated, applications to the legislature to grant divorces has (*sic*) become a great annoyance to that body, and is (*sic*) well worth their attention," both on account of the expense and the unnecessary "swelling" of the laws and journals, and "believing that the public good would be much promoted, and that the parties would receive full and complete justice;" therefore it is enacted as a part of the organic law that "divorces shall be final and conclusive when the parties shall have obtained the concurrent verdicts of two special juries authorizing a divorce upon legal principles."¹

Unless it be assumed that there was no serious intention to put a check upon the facility with which divorces could be obtained, it is almost incredible that a provision so loose and ambiguous should have been adopted. For the retention of the phrase "upon legal principles" still left a rich field for speculation as to the proper grounds of divorce, total or conditional; and it was equally uncertain whether the juries could determine the law as well as the facts in each case. So the courts, apparently, continued to grant as many divorces without help of the assembly as were permitted before that body lost its power to interfere.

Affairs continued in this unsatisfactory condition until 1847, when suddenly what proved in the end to be a drastic remedy was administered in the case of *Head v. Head*, tried on appeal from the superior court of Monroe county. The elaborate opinion of Justice Nisbet in this suit, reviewing as it does the preceding legislation, is the best source of information for the history of divorce in Georgia. The case

¹ Const. 1798, Art. III, sec. 9, amendment of 1833, in force 1835: PRINCE, *Digest* (1837), 911; POORE, *Charters*, I, 399.

arose in a petition for dissolution of the marriage bond on the sole ground of abandonment of the husband by the wife, which ground, "it is too plain to admit of question," is not "recognized as a cause of divorce *a vinculo*" by the common law. On the other hand, the counsel for the appellant argued that by "a fair construction of the constitution of Georgia, and of the laws enacted to carry it into effect, the question of a divorce or not, in its totality, is submitted to the special juries; that they are the sole and final judges in all cases of what shall be a good cause of divorce, irrespective of the common law principles." To determine, therefore, the relative powers of the judge and the jury, and to discover what are the "legal principles" mentioned in the constitution, became the dual problem which the court was called upon to solve. In the outset it is held by the court that the constitution of 1798 is in restraint of divorce in three ways: (1) by transferring full jurisdiction in the first instance from the legislature to the superior courts; for before that date the assembly had exercised "unlimited power over the subject;" (2) by restraining the legislative will through requiring a fair trial before a jury before that will could be exercised; (3) by "restricting both the courts and the legislature, as to their power to grant divorces, to such cases as were grantable upon *legal principles*."

Disregard of these intended restrictions in the statutes and in judicial practice had led to most serious evils. The reasons assigned in the preamble to the amendment of 1835, Justice Nisbet urges, were not the true reasons which actuated its authors. That amendment arose "in a conviction upon the minds of prudent and discerning men, that divorces under the constitution of 1798 were alarmingly frequent;" and this was due to the fact that responsibility was divided between the courts and the legislature. "Under the old system, the courts but rarely seem to have felt, that they had

anything to do with the trial of the divorce cause, other than to subserve the double purpose of an automaton agent in the hands of lawyers to present their cases to the juries. Believing that the legislature, whether for good or evil, had made the juries the sole arbiters of the law and facts, they could of course feel no responsibility about the matter, and the consequence was, as all men know who know anything of our courts of justice, that divorces were had with flagrant facility; that some were refused which ought to have been allowed, and hundreds were granted which ought to have been refused; and that the event of a divorce cause depended more upon the fact whether it was defended or not, and if defended, upon the zeal and ability of counsel, than upon anything else. Nor was the case essentially different when it came before the legislature. The legislature, taking it for granted that the courts had settled all the *legal principles* involved, in the majority of cases, with ready acquiescence affirmed the judgment of the court and divorced the parties. The wealth and standing of the parties, their political and social relations, or, perhaps, the personal beauty and address of a female libellant, controlled in many cases the action of the legislature." Referring to the statistics of legislative divorce, above quoted, the court continues: "How fearful was the ratio of increase! Well might the patriot, the Christian, and the moralist look about him for some device to stay this swelling tide of demoralization." But "it is said that the new mode of granting divorces has not remedied the evil; that divorces are as frequent under the new as under the old constitution. This is, we admit, to a great extent true, and the reason is obvious. It is owing to the wrong construction of the constitution"—the submission to the jury of the whole question of law as well as of fact. The Georgia legislature was not checked, as in England, by the record of two preceding trials;¹ "and although in France,

¹ See chap. xi, sec. 3, c).

divorces by the Napoleonic Code¹ may be granted without cause, upon mutual consent merely, yet the application must be made to a judicial tribunal, and the consent is subjected to constraints, which create great and serious checks upon its abuse."

Accordingly, it was held by the court that the sole causes for "divorce in Georgia are those of the common law." For total divorce, or, more properly speaking, annulment of a voidable marriage, these causes are "pre-contract, consanguinity, affinity, and corporal infirmity;" while for a partial divorce adultery and cruelty are the only grounds recognized.

One cannot help admiring the stern moral courage which enabled the court to render this decision. At one stroke and without warning the social standing of hundreds was put in jeopardy. Those who thought themselves single found themselves married. Many who may have taken new partners became liable to actions for bigamy; and their children were bastards. The justice was aware of his grave responsibility. "The judgment we have given in this case is in repeal of the practice of the courts in a majority of the circuits, and in disaffirmance of the opinion of eminent jurists upon the bench and at the bar, and in conflict with that public sentiment which, springing out of, and strengthened by, the heretofore judicial facility which has characterized the action of the courts, tolerates and expects divorces for slight causes." At the same time, however wise, and in the event beneficent, may have been this judgment, one must also confess that in its wider bearings it reveals the dangers for society which may lurk in the unyielding logic of individual judicial opinion, should healthy public sentiment not be allowed, at least in some measure, to direct and mold the decrees of our courts of justice.² The hardships arising from the decision in question were redressed in 1849 by an act

¹ *Code Napoléon*, Nos. 233, 275-97.

² *Case of Head v. Head*, 2 *Georgia Reports*, 191-211.

validating all second marriages formed in consequence of divorces granted for illegal causes by the courts or by the legislature; and the same year this extraordinary episode in social history was brought to a close by a constitutional amendment declaring that "divorces shall be final and conclusive when the parties shall have obtained the concurrent verdicts of two special juries authorized to divorce upon such legal principles as the general assembly may by law prescribe."¹

b) *Judicial divorce: jurisdiction, kinds, and causes.*—Although during the colonial period divorce laws had not been enacted, after the birth of the nation the wheels of legislation, in most cases, were slow in starting. Once set going, however, they have moved swiftly enough, so that now a great variety of grounds for dissolution of wedlock are sanctioned. Under influence of ecclesiastical law and tradition, conservatism is shown in the retention by nearly all the older states of so-called divorce from bed and board. Except in Arizona, Mississippi, Missouri, New Mexico, Oklahoma, Porto Rico, and Texas, partial divorce is still permitted in all of the commonwealths and territories under review having any legislation on the general subject; for South Carolina, except for a brief period, has never by statute authorized any kind of divorce; and in Florida separate alimony has the same effect as divorce from bed and board.

By the Virginia law of 1827, as already seen, absolute divorce, properly so called, can only be obtained from the legislature, although the superior courts of chancery are then authorized to annul voidable marriages.² The same tribunals, however, are granted full "cognizance of matri-

¹ Const. of 1798, Art. III, sec. 9, amendment of 1849: COBB, *Digest* (1851), 1123; POORE, *Charters*, I, 401.

² For natural and incurable impotency of body at the time of entering into the matrimonial contract; as also for idiocy and bigamy.

monial causes on account of adultery, cruelty, and just cause of bodily fear; and in such cases may grant divorce *a mensa et thoro* in the usual method of proceeding in those courts." They may thus "decree perpetual separation and protection to the persons and property of the parties;" grant to "either, out of the property of the other, such maintenance as shall be proper;" restore "to the injured party, as far as practicable, the rights of property conferred by the marriage on the other;" and provide for the custody, guardianship, and support of the children.¹

To the causes for which a limited divorce may be obtained "abandonment and desertion" was added in 1841, and the provision authorizing annulments was somewhat modified.² By the act of 1848, putting an end to legislative interference, the "circuit and superior courts of law and chancery" are given authority to grant absolute divorce on the single ground of adultery, with liberty to both parties to remarry, or only to the innocent or injured party, as may seem just.³ A statute of the next year allows limited divorce for cruelty, reasonable apprehension of bodily hurt, abandonment, or desertion; and these four causes are still in force.⁴

By the present law, which, with a slight modification in 1872 and another in 1894, has remained unaltered since the act of 1853, eight causes for complete dissolution of wedlock are recognized; and jurisdiction in all suits for divorce, annulment, or separation is vested in the "circuit and cor-

¹ Act of Feb. 17, 1827: *Acts of Gen. Assembly* (1826-27), 21, 22. Cf. same law in *Supp. to Rev. Code* (1833), 222, 223.

² Act of March 17, 1841: *Acts of the Assembly* (1840-41), 78, 79. The court may declare contracts void on the grounds named in 1827, "or for any other cause for which marriage is annulled by the ecclesiastical law" (78).

■ Act of March 18, 1848: *Acts of Assembly* (1847-48), 165-67.

⁴ *Va. Code* (1849), 561. Probably the abandonment or desertion is for a time less than five years, as the latter period is sufficient for a divorce *a vinculo*: *Code* (1860), 530, and note. On joint application of the parties and due evidence of reconciliation, a decree of separation may be revoked by the same court granting it; and when three years have elapsed without reconciliation after such a decree, the court may grant a full divorce: *Acts* (1895-96), 103; modified by *ibid.* (1902-3), 87, 98.

poration courts on their chancery side." An absolute decree may be obtained (1) for adultery; (2) natural or incurable impotency of body existing at the time of entering into the marriage contract; (3) where either party is sentenced to confinement in the penitentiary; (4) where prior to the marriage either party, without the knowledge of the other, has been convicted of an infamous offense; (5) "where either party charged with an offence punishable by death or confinement in the penitentiary has been indicted, is a fugitive from justice, and has been absent for two years;"¹ (6) where either party wilfully deserts or abandons the other for three years; (7) "where at the time of the marriage, the wife, without the knowledge of the husband, was *enceinte* by some person other than the husband;" (8) or where prior to the marriage she had been, without the husband's knowledge, notoriously a prostitute. But it is especially provided that for the last two causes no divorce shall be decreed if it appears that the person applying has cohabited with the other after gaining knowledge of the facts. The same is true of "conviction of an infamous offence;" and under the third cause, that of sentence to the penitentiary, a pardon shall not restore the offender to conjugal rights.²

In West Virginia the circuit court on its chancery side may grant total divorce for eight causes. Of these the first four are identical with the corresponding numbers for Virginia. The rest are: (5) where either party wilfully abandons or deserts the other for three years; (6 and 7) the same as the seventh and eighth for Virginia; (8) where the husband, prior to the marriage, has been, without knowledge of the wife, notoriously a licentious person—thus dealing even justice to each spouse. Furthermore, five grounds of limited

¹ This cause was added by the act of March 23, 1872: *Acts of the Assembly* (1871-72), 418, 419.

² *Code of Va.* (1887), 561: *Acts of the Assembly* (1852-53), 47, 48. The term of desertion was reduced from five to three years by *Acts* (1893-94), 425.

allowed in some of the New England states, appears in 1812. When a man renounces the marriage agreement and refuses to live with his wife in conjugal relation "by uniting himself to any sect whose creed, rules, or doctrines require a renunciation of the marriage covenant, or forbid a man and wife to dwell and cohabit together," the aggrieved woman may have a full release; the offender is forbidden to remarry during the former's lifetime; or the wife may claim separate alimony and maintenance without divorce.¹

No further legislation regarding the grounds of divorce appears until the foundation of the existing law of Kentucky was laid in the act of 1843. The present statute presents an exceedingly complex analysis of causes. "A jury shall not be impaneled in any action for divorce, alimony, or maintenance, but courts having general equity jurisdiction may grant a divorce for any of the following causes, to both husband and wife": I. To either party: (1) for "such impotency or malformation as prevents the conjugal relation;" (2) living apart without any cohabitation for two consecutive years. II. To the party not in fault: (1) for abandonment for one year; (2) living in adultery; (3) condemnation for felony within or without the state; (4) concealment of any loathsome disease existing at the time of the marriage, or contracting such afterwards; (5) force, duress, or fraud in obtaining the marriage; (6) uniting with any religious society whose creed and rules require renunciation of the marriage covenant, or forbid husband and wife to cohabit. III. To the wife, if not in like fault: (1) for confirmed habit of drunkenness on the part of the husband of not less than one year's duration, "accompanied with a wasting of his estate, and without any suitable provision for the maintenance of his wife and children;" (2) "habitually behaving toward her by the husband, for not less than six months, in

¹ Act of Feb. 8, 1812: LITTELL, *loc. cit.*, 407 ff. In case of divorce, the wife may not marry again within one year (409).

such cruel and inhuman manner as to indicate a settled aversion to her, or to destroy permanently her peace or happiness;" (3) "such cruel treatment or injury, or attempt at injury, of the wife by the husband, as indicates an outrageous temper in him, or probable danger to her life, or great bodily injury from remaining with him." IV. To the husband: (1) when the wife is pregnant by another man without the husband's knowledge at the time of the marriage; (2) for habitual drunkenness on the part of the wife of not less than one year's duration, if he is not guilty of the same fault; (3) for adultery of the wife, or such lewd, lascivious behavior on her part as proves her to be unchaste, without actual proof of adultery committed.

A judgment of divorce in all cases "authorizes either party to marry again;" but, by a unique provision, "there shall not be granted to any person more than one divorce, except for living in adultery, to the party not in fault, and for the causes for which a divorce may be granted to both husband and wife." On joint application of the parties, every judgment for a divorce may be annulled by the court rendering it, they being restored to the condition of husband and wife; but thereafter a second divorce cannot be obtained for the same cause.

Separation from bed and board may originally have been obtainable in Kentucky under the common law:¹ but it does not seem to be noticed by any of the early statutes. For the first time, by the present code, it may be granted on any of the grounds which warrant a total divorce, or for "such other cause as the court in its discretion may judge sufficient."²

Previous to 1842 the function of the Maryland courts in divorce matters was restricted to the preparation of cases for

¹ HUMPHREY, *Compendium of the Common Law, in Force in Ky.*, 135, above cited.

² For the present law of divorce see *Ky. Stat.* (1903), 846-51; and compare the act of March 2, 1843: *Acts* (1842-43), 29, 30.

the legislature. By the act of that year full, though not exclusive, jurisdiction in both kinds of divorce is conferred upon the chancellor and upon the county courts sitting as equity tribunals. Divorce *a vinculo* is permitted (1) for impotence of either person at the time of the marriage; (2) "for any cause which by the laws of the state renders a marriage null and void *ab initio*;" (3) for adultery; (4) for abandonment with absence from the state for five years. The causes for which divorce *a mensa et thoro* is granted are (1) cruelty of treatment; (2) excessively vicious conduct; (3) abandonment and desertion; (4) in all cases where a total divorce is prayed for, if the causes proved be sufficient for such limited decree under the act.¹ In 1844 the term of absence as cause of complete divorce is reduced to three years.² Three years later a fifth cause appears. Complete dissolution of wedlock is now allowed when the female before marriage has been guilty of illicit carnal intercourse with another man without the husband's knowledge.³ The five grounds of total divorce thus recognized are the only ones still sanctioned by the existing code; although under the fourth head it is provided, in more detail, that a decree shall be rendered only when the court is satisfied by competent testimony that there has been uninterrupted abandonment for at least three years, that such abandonment is deliberate and final, and that the separation of the parties is "beyond any reasonable expectation of reconciliation."⁴ Likewise the same four causes of partial divorce, laid down in 1842, still appear in the statute-book, and in such cases the decree may be "forever" or "for a limited time," as shall seem just to the

¹ *Code of Md.* (1888), I, 143.

² Act of March 1, 1842: *Laws* (1841-42), chap. 262.

³ *Laws* (1844), chap. 306.

⁴ *Laws* (1846-47), chap. 340 (act of March 10, 1847); MACKALL, *Maryland Code* (1861), I, 74, 75. The causes of limited divorce and the other provisions of the act are the same as in that of 1842.

court. The equity tribunals now possess exclusive jurisdiction in all divorce matters.¹

The North Carolina statute of 1814 allows the superior court to grant either kind of divorce (1) for bodily infirmity, or (2) for desertion and living in adultery. Separation from bed and board is likewise sanctioned when "any person shall either abandon his family or maliciously turn his wife out of doors, or by cruel or barbarous treatment endanger her life, or offer such indignities to her person as to render her condition intolerable or life burdensome."

Previous to 1827, as already noted, the judicial decree for partial divorce was final, while that for absolute dissolution of the marriage bond must be confirmed by the assembly. On the abolition of legislative divorce in that year a provision was inserted in the statute which seems to have had the effect of an "omnibus" clause. "All applications for other causes than those specified" in the act of 1814 for either kind of divorce "shall be subject to the rules and regulations provided in said act for the causes therein mentioned," thus giving the judiciary the full range which the assembly had hitherto possessed.² Later this clause took a simpler form, the courts being empowered to grant divorces on the grounds named in 1814 and for "any other just cause."³ Six grounds subsequently added are retained in the present law. The superior courts are now authorized to decree absolute divorce (1) "if either party shall separate from the other and live in adultery;" (2) "if the wife shall commit adultery;" (3) "if either party at the time of the marriage was and still is naturally impotent;" (4) "if the wife at the time of the marriage be pregnant" by some other man and the husband be ignorant of the fact; (5) "if the

¹ *Laws* (1888), chap. 486, modifying an act of 1872, chap. 272, which is the basis of the present law in *Code of Md.* (1888), I, 142, 143.

² *North Carolina Acts* (1827-28), 20. Cf. the preceding section of the text.

³ *Rev. Stat. of N. C.* (1837), 238-42.

husband shall be indicted for a felony and flee the state and does not return within one year from the time the indictment is found;" (6) "if after the marriage the wife shall wilfully and persistently refuse" marital duty for twelve months; (7) if either spouse shall abandon the other and live separate and apart for two years; and (8) in favor of the wife, being a citizen of the commonwealth at the time of the marriage, if the husband shall remove with her to another state, and while living with her there shall by cruel or barbarous treatment endanger her life or render her condition intolerable or burdensome, should she return to North Carolina and there reside separate and apart from the husband for the period of twelve months.¹ A divorce from bed and board may be granted (1) if either spouse shall abandon his or her family; (2) or shall maliciously turn the other out of doors; (3) or shall by cruel or barbarous treatment endanger the life of the other; (4) or shall offer such indignities to the person of the other as to render his or her condition intolerable and life burdensome; (5) or shall become a habitual drunkard.²

With the exception of one or two peculiar provisions, the law of Tennessee, enacted in 1799, is similar to that of the parent state North Carolina, adopted fifteen years later, although confirmation by the assembly is not required. A total divorce may be granted by the superior court (1) for bodily infirmity at the time of marriage; (2) bigamy; (3) when either consort "hath been guilty of acts and deeds inconsistent with the matrimonial vow, by adultery, or wil-

¹ The first three causes appear in *Public Laws* (1871-72), 339; the fourth is added by *ibid.* (1879), chap. 132, p. 240; the fifth by *ibid.* (1887), chap. 100, p. 190; the sixth by *ibid.* (1889), chap. 442, pp. 422, 423; the seventh by *ibid.* (1903), 846, amending an act in *ibid.* (1899), 337, which made the term of desertion one year; and the eighth by *ibid.* (1899), 124, 125. The seventh cause applies only to cases occurring before Jan. 1, 1903. The offender divorced for the seventh cause may not be rewed in five years; and he must have been a resident of the state for the same period.

² The five causes of partial divorce are in *Public Laws* (1871-72), 339, 340. Cf. *Code of N. C.* (1883), I, 514.

ful and malicious desertion or absence without a reasonable cause, for the space of two years." In all cases the innocent person may remarry; but when the cause is long absence, he does so at his peril. For, as in Pennsylvania, should he contract a second marriage and thereafter the missing first spouse prove to be alive, a cruel Enoch Arden clause offers to the "party remaining single" at his return the option either of having his former wife restored or his marriage with her dissolved. By the same statute a divorce from bed and board may be allowed when (1) the husband "shall maliciously abandon, or (2) turn his wife out of doors; or (3) by cruel or barbarous treatment endanger her life; or (4) offer such indignities to her person as to render her condition intolerable, and thereby force her to withdraw." In such cases the court may grant the wife alimony, not exceeding one-third either of the husband's income or of his estate, as may seem just; and such alimony shall continue until a reconciliation takes place, or until the husband by his petition shall "offer to cohabit with her again, and use her as a good husband ought to do." Then the court may suspend the decree; or, if the wife refuse, may discharge and annul it at its discretion. Should the husband after reconciliation fail to keep his engagements, the decree of separation is to be renewed and the arrears of alimony paid.¹

A new cause was added in 1819, the husband being allowed a total divorce when the woman at the time of the marriage was pregnant with a "child of color."² The act of 1835 recognizes practically the same causes for limited divorce as were prescribed in 1799, although they are differently expressed; and the separation may now be granted "forever" or for a "limited time," as shall seem just and reasonable to the court. By this statute likewise the

¹ SCOTT, *Laws of Tenn., Including those of North Carolina Now in Force* (1821), I, 645-48 (act of Oct. 26, 1798).

² *Laws* (1819), chap. 20; *Stat. Laws* (1831), I, 76.

grounds of total divorce are in substance identical with those of 1799, except that a new cause is added. Whenever a person has in good faith removed to the state and become a citizen thereof, and has resided there two years, he may secure a total divorce should his wife wilfully and without reasonable cause refuse to accompany him; provided he proves that he earnestly tried to get her to live with him after separation and that he did not come to the state for the sake of procuring the divorce.¹ So also in 1840 a female of good character who has resided in the state during the two years next preceding her petition, may be released from her husband for desertion during that period, or for any legal cause of divorce, although such cause may have accrued in another state.² Four years thereafter it is declared that a marriage may be dissolved when one party is "guilty of an attempt upon the life of the other," either by trying to poison, "or by any other means shewing malice."³

With some further important changes in 1858 and 1868, the law of Tennessee, as it now stands, was completed. Ten causes of absolute divorce are at present sanctioned: (1) natural and continued impotency of body; (2) knowingly entering into a second marriage in violation of a previous contract still existing; (3) adultery by either spouse; (4) "wilful or malicious desertion, or absence of either party without a reasonable cause for two whole years;" (5) conviction of any crime which by the laws of the state renders the offender infamous; or (6) which by the same law is declared to be a felony, with sentence to confinement in the penitentiary; (7) an attempt upon the life of husband or wife by poison or any other means showing malice; (8) refusal on the part of the wife to remove with her husband to the state,

¹ *Laws* (1835), cited in CARUTHERS AND NICHOLSON, *Compilation of the Stat. of Tenn.* (1836), 257-62.

² Act of Jan. 7, 1840: *Acts* (1839-40), chap. 54, p. 90.

³ Act of Jan. 27, 1844: *Acts* (1843-44), chap. 176, pp. 200, 201.

wilfully thus absenting herself for two years; (9) pregnancy at the time of the marriage by another man without the husband's knowledge; (10) habitual drunkenness, when either spouse has contracted the habit after marriage.¹ A limited divorce, or a total divorce in the discretion of the court, may be granted to the wife (1) when the husband is guilty of cruel and inhuman treatment; or (2) of such conduct as renders it unsafe and improper for her to cohabit with him and be under his dominion and control; (3) when he has offered such indignities to her person as to render her condition intolerable and thereby forced her to withdraw; (4) when he has abandoned her; or (5) turned her out of doors and refused or neglected to provide for her support.² These causes, it will be noticed, are very nearly the same in substance as those named in 1799; and, as in 1819, separation may still be decreed for a limited time.

The history of divorce in Georgia has already been brought down to 1849, when resort to the assembly was finally forbidden. By the act of the next year specific causes for either kind of divorce are for the first time enumerated. After obtaining the concurrent verdict of two juries a total divorce may be decreed for (1) intermarriage within the Levitical degrees of consanguinity; (2) mental incapacity or (3) impotency at the time of the marriage; (4) force, menace, or duress in obtaining the marriage; (5) pregnancy of the woman at the time of the marriage by another man without the husband's knowledge; (6) adultery in either of the persons after marriage; (7) wilful and continued desertion for the term of three years; (8) conviction of either spouse of an offense involving moral turpitude, under which the offender is sentenced to imprisonment in

¹ *Code of Tenn.* (1884), 611; SHANNON, *Code* (1896), 1042. The fifth and sixth causes appear in *ibid.* (1858), 483; the tenth, in *Acts* (1867-68), chap. 68.

² *Code of Tenn.* (1884), 611, 612. In SHANNON, *Code* (1896), 1043, these are combined under three heads.

the penitentiary for two years or longer. Besides these, certain "discretionary" grounds are approved. In case of cruel treatment or habitual drunkenness on the part of either, the jury in its discretion may determine whether the divorce shall be absolute or limited. A general clause declares that all grounds other than those named in the act shall "only be cause for divorce from bed and board." In case of adultery, desertion, cruel treatment, or intoxication, a decree may not be granted when there is collusion or both parties are guilty of the same offense.¹ At the beginning of the century, the law of 1850, so far as the causes of full divorce and the discretionary grounds are concerned,² is still in force; while, in addition, the present statute simply authorizes a separation from bed and board on "any ground which was held sufficient in the English courts prior to the fourth of May, 1784."³ By the existing constitution the superior court still has jurisdiction; and for total dissolution of wedlock the concurrent verdicts of two juries at different terms of the court are essential to a decree.⁴

The grounds on which marriage may be annulled or dissolved were in 1803 first defined for the region of Alabama by the territorial assembly. The courts having equity jurisdiction were then authorized to grant total divorce for (1) intermarriage within the forbidden degrees; (2) natural impotency of body; (3) adultery; (4) "wilful, continued, and obstinate desertion, for the term of five years." Bigamous

¹ Act of Feb. 22, 1850: COBB, *Digest* (1851), 226; *Acts* (1849-50), 151, 152.

² Except that "fraud" is added to the fourth cause.

³ *Code of Ga.* (1896), II, 224 ff. Instead of "Levitical," "prohibited" degrees is now used.

⁴ Const. of 1877, Art. VI, secs. 4, 15, 16: *N. Y. Convention Manual*, Part II, Vol. I, 427, 431. Cf. Const. of 1865, Art. IV, sec. 2; 1868, Art. V, secs. 2, 3: POORE, *Charters*, I, 409, 420, 422.

In case of partial divorce one jury is sufficient: Const. of 1877, Art. VI, sec. 15; and such seems to have been the earlier practice: 16 *Ga.*, 81; *Code of Ga.* (1882), 394, note. A juror may be challenged for "conscientious scruples" regarding divorce: *Code* (1882), 397. This last-named provision appears in the act of Dec. 22, 1840: COBB, *Digest* (1851), 225, 226.

marriages were, of course, void from the beginning. Separation from bed and board was allowed on the sole ground of extreme cruelty in either of the parties; but in neither kind of divorce was a decree permitted where there was proof of collusion.¹ In 1820, the year after the admission of the state to the Union, the circuit courts gained jurisdiction and were given power to render decrees of total divorce, subject to legislative appeal, on the following grounds: I. In favor of the husband: when the wife (1) is "taken in adultery;" (2) has voluntarily left his bed and board for the space of two years with the intention of abandonment; (3) has deserted him and lived in adultery with another man. II. In favor of the wife: when the husband (1) has left her during the space of two years with the intention of desertion; (2) has abandoned her to live in adultery with another woman; (3) when his treatment of her is "so cruel, barbarous, and inhuman as actually to endanger her life."² The provisions of this act were considerably modified in 1824;³ but in 1832 they were restored, except that the period of abandonment for either partner was then fixed at three years.⁴ A new cause was sanctioned in 1843, a total divorce being then allowed for pregnancy of the wife by another man at the time of the marriage, if without the husband's knowledge or consent;⁵ and habitual drunkenness on the part of either was added to the list in 1870.⁶

The basis of the existing law of Alabama was laid in the act of 1852, although important additions to the causes were subsequently made. The court of chancery now has power to grant a divorce from the bond of wedlock according to the

¹ Act of March 10, 1803, passed by the Mississippi territorial legislature: *Digest of the Laws of Ala.* (1823), 252.

² Act of Dec. 21, 1820: *Digest* (1823), 256.

³ Act of Dec. 23, 1824: *Acts* (1824), 61, 62.

⁴ Aikin, *Digest* (1833), 130-32.

⁵ CLAY, *Digest of Laws of Alabama* (1843), 172; also in *Acts* (1843), 27.

⁶ *Acts* (1869-70), 207, 208 (March 1).

following complex scheme: I. In favor of either spouse: (1) when at the time of the contract the other is "physically and incurably incapacitated from entering into the marriage state;" (2) for adultery; (3) for voluntary abandonment for two years; (4) for imprisonment in any state penitentiary for two years, the sentence being for seven years or longer; (5) for a crime against nature; (6) for "becoming addicted after marriage to habitual drunkenness."¹ II. In favor of the husband: for pregnancy of the wife, as provided in 1843. III. In favor of the wife: "when the husband has committed actual violence on her person, attended with danger to life or health, or when from his conduct there is reasonable apprehension of such violence." The chancellor is further authorized to decree a separation from bed and board for cruelty² in either of the consorts, or for any cause which will justify a decree from the bonds of matrimony, if the person applying therefor desires only a partial divorce.³

The law of March 10, 1803, beginning the history of divorce legislation for Alabama, applies also to Mississippi during the territorial stage; and, five years after the state was erected, its provisions, so far as they relate to the causes and kinds of divorce, were re-enacted in 1822.⁴ In 1840 the time of desertion to warrant a total divorce was shortened from five to three years.⁵ Ten years thereafter it was provided that any person already having a separation from bed and board may, by application to the chancery court of the

¹ *Code of Ala.* (1887), 253; *ibid.* (1897), 491-95. The first four of these causes appear in *Code* (1852), 378; the fifth and sixth in the act of 1870.

² For interpretation of "cruelty" see 23 *Alabama*, 785; 27 *Alabama*, 222; 28 *Alabama*, 315; 30 *Alabama*, 714; 44 *Alabama*, 670, 698.

³ *Code of Ala.* (1887), 524-26; *ibid.* (1897), 492. The causes of full divorce mentioned under II and III appear in *Code* (1852), 378.

⁴ *Stat. of Miss. Ter.* (1816), 252-54; and act of June 15, 1822, in *Code of Miss.* (1848), 495, 496.

⁵ Act of Feb. 13: *Laws* (1840), 125.

district or the circuit court of the county where he resides, and producing a transcript of the decree, be divorced from the bond of matrimony. For the future the same privilege is extended to each of the parties to a partial divorce when they "have lived separate and apart from each other for the term of four years."¹ By a statute of 1858 this term is reduced to three years; and only those who have thus lived apart after partial separation are now allowed to petition for the entire dissolution of the marriage bond.² But in 1860, apparently to meet special cases, a law provides simply for a divorce *a vinculo* where the persons, prior to the act, have lived apart in the state four years without collusion.³ A peculiar cause, a product of the Civil War, appears in 1862. The wife is then allowed a complete divorce when her husband is in the army or navy of the United States or resides in one of the United States in preference to one of the states of the Confederacy.⁴ By a statute of 1863 a second marriage is valid when the first spouse has been five years absent; and such spouse is to be presumed dead in any question of alimony arising under the second marriage.⁵ In 1867 any citizen marrying out of the state, whose spouse commits adultery before his return to the state, may after such return apply for a total divorce, provided he has not cohabited after discovery of the offense.⁶ The causes of separation from bed and board, which had remained unaltered since 1803, were extended in 1857. A partial divorce is then allowed for habitual drunkenness, as well as for extreme cruelty in either person; while the wife is granted the same relief whenever the husband, being of sufficient ability, wantonly and cruelly fails to provide for her support; but a decree for partial separation shall in no case bar the right to full divorce from the

¹ Act of Feb. 14: *Laws* (1850), 122.

² Act of Nov. 29: *Laws* (1858), 166.

³ Act of Feb. 9: *Laws* (1860), 202.

⁴ Act of Jan. 29, 1862: *Laws* (1861-62), 246.

⁵ Act of Dec. 1, 1863: *Laws* (1862-63), 125, 126.

⁶ Act of Feb. 21, 1867: *Laws* (1866-67), 387.

bond of wedlock.¹ A very important relaxation in the law takes place in 1871. The two causes of partial divorce just mentioned—habitual drunkenness and cruel treatment—become grounds for total divorce; and the term of desertion is shortened from three to two years.²

By the present code of Mississippi, therefore, limited divorce is not authorized. But courts having chancery jurisdiction may decree entire release from the marriage bond to the injured person (1) for natural impotency; (2) adultery, except by collusion or where there is cohabitation after knowledge of the offense; (3) sentence to the penitentiary when there is no pardon before imprisonment begins; (4) wilful, continued, and obstinate desertion for two years; (5) habitual drunkenness; (6) "habitual and excessive use of opium, morphine, or other like drug;" (7) habitual cruel and inhuman treatment;³ (8) insanity or idiocy at the time of the marriage, if the party complaining did not then know of the infirmity; (9) previous marriage with some other person; (10) pregnancy of the wife by another man at the time of the marriage, the husband being ignorant of the fact; (11) intermarriage within the degrees of kindred prohibited by law.⁴

The first statute defining the grounds of divorce for Missouri was approved in 1807 by the legislature of Louisiana Territory. Either a full or a partial divorce was then authorized when either person (1) is naturally impotent; (2) has entered into the marriage in violation of a "previous vow;" (3) has committed adultery; or (4) has been guilty of wilful and malicious desertion, without a reasonable cause, for four years. The general court may likewise grant the

¹ *Rev. Code* (1858), 334.

² By the *Rev. Code* (1871): see WRIGHT, *Report*, 154; and WILLCOX, *The Divorce Problem*, 52.

³ For interpretation of "cruel treatment" see *Johns v. Johns*, 57 *Miss.*, 530.

⁴ *Ann. Code of Miss.* (1892), 419, 420.

wife a separation from bed and board when the husband shall either abandon his family or turn her "out of doors, or by cruel and barbarous treatment endanger her life, or offer such indignities to her person as to render her condition intolerable and thereby force her to withdraw from his house or family."¹ This law remained in force until 1833, when "extreme cruelty" and conviction of an "infamous crime" were added as causes warranting either the husband or wife to petition for absolute divorce.² The number is raised to seven by the revision of 1835, which is silent as to partial divorce; for "indignities" to the person of either such as already described are now made a legal ground for entire dissolution of marriage.³ Vagrancy⁴ of the husband and habitual drunkenness of either for the space of two years came next in 1845; and four years thereafter the introduction of two more causes completed the full quota of eleven grounds on which total divorce is still allowed by Missouri law. The act of 1849 authorizes a divorce to the man when the woman at the time of the marriage, or when it was solemnized, was pregnant by another person without the intended husband's knowledge; and to the wife, when the man prior to the marriage or its solemnization had been convicted of a felony or infamous crime without the woman's knowing it when the marriage took place. The benefits of this cause may now accrue to both persons; otherwise no

¹ Act of May 13, 1807: *Laws of a Pub. and Gen. Nature* (1842), 1, 90-92.

² *Ibid.*, II, 360.

³ *Rev. Stat.* (1835), 225 (Jan. 24). The "indignities" need not be offered to the person: 5 *Missouri*, 278; 19 *Missouri*, 352; 16 *M. A.*, 422; 17 *M. A.*, 390; but one or two such acts are insufficient: 34 *Missouri*, 211.

⁴ According to the code, a "vagrant" is "every person who may be found loitering around houses of ill-fame, gambling houses, or places where liquors are sold or drunk, without any visible means of support, or shall attend or operate any gambling device or apparatus;" and "every able-bodied married man who shall neglect or refuse to provide for the support of his family, and every person found tramping or wandering around from place to place without any visible means of support." Besides being liable to suit for divorce, such a husband may be sentenced to not less than twenty days in the county jail, or to pay a fine of 20 dollars, or both: *Rev. Stat.* (1889), I, 917; *ibid.* (1899), I, 621. On vagrancy as a cause see 26 *M. A.*, 647.

essential change in the statute has been made for half a century.¹

In Florida, since 1828, divorce may be sought only by bill in chancery; and, since 1835, the equity courts have had exclusive jurisdiction, granting only complete dissolution of the marriage bond,² although in that state separate maintenance is equivalent to separation from bed and board. The causes now sanctioned are: (1) intermarriage within the forbidden degrees; (2) natural impotence of the defendant; (3) adultery in either party; (4) excessive cruelty; (5) habitual indulgence in violent and ungovernable temper;³ (6) habitual intemperance; (7) wilful, obstinate, and continued desertion for one year; (8) a divorce obtained by the defendant in any other state or country; (9) having a husband or wife living at the time of the marriage; (10) incurable insanity.

The Louisiana code of 1808 provides for the annulment of marriage on legal grounds; and allows separation from bed and board (1) for adultery of the wife; or (2) for that of the husband "when he has kept his concubine in their common dwelling;" (3) when either has been guilty of excesses, cruel treatment, or outrages toward the other, if the ill-treatment is of such a nature as to render their living together insupportable; (4) on account of a public defamation by one of the married persons toward the other; (5) for abandonment; or (6) an attempt upon the life of the other by either spouse.⁴

¹ Act of March 12: *Laws* (1849), 49, 50; *Rev. Stat.* (1889), I, 1029-32; *ibid.* (1899), I, 741. The circuit courts have jurisdiction; and process is as in civil suits, except that the answer of the defendant need not be under oath.

² Acts of Oct. 31, 1823, and Feb. 4, 1835, in *Rev. Stat. of Fla.* (1892), 504; or THOMPSON, *Manual or Digest* (1847), 47, 222-24. Incurable insanity is made a legal ground of divorce by *Acts* (1901), 118-21.

³ On the allegations necessary see *Johnson v. Johnson*, 23 *Florida*, 413; *Burns v. Burns*, 13 *Florida*, 369; and on what does not constitute a cause, *Crawford v. Crawford*, 17 *Florida*, 180.

⁴ *Digest of Civil Laws Now in Force* (1808), 26, 28, 30; also *Code Civil* (1825), 80, 87-91; LISLET, *Gen. Digest*, II, 3 ff.; *Civil Code of La.* (1853), 19.

In 1827 the "district courts throughout the state and the parish court of New Orleans" were given "exclusive original jurisdiction in cases of divorce," with appeal to the supreme court. They were authorized to grant total divorce (1) for adultery of the wife; or (2) for that of the husband "when he has kept his concubine in the common dwelling, or openly and publicly in any other;" (3) for excesses, cruel treatment, or outrages, as conditioned for separation in 1808; (4) condemnation of either married person to an "ignominious punishment;" (5) abandonment for five years when the offender has "been summoned to return to the common dwelling," as is provided for in cases of separation from bed and board. It is, however, especially declared that, except when the cause is adultery or ignominious punishment, no full divorce shall be granted "unless a judgment of separation from bed and board shall have been previously rendered," and unless two years shall have thereafter expired without reconciliation. But in the two cases excepted above a "judgment of divorce may be granted in the same decree which pronounced the separation from bed and board."¹ The fifth cause approved in 1827 was supplemented by a new ground in 1832. Whenever either spouse is charged with an infamous crime and is a fugitive from justice beyond the state, a total divorce may be claimed by the other, without need of a previous decree of separation, on producing evidence of the actual guilt and flight of the accused.² "Habitual intemperance" on the part of either husband or wife was added to the list in 1855;³ and in 1857 the time which must elapse between the decrees for partial and full divorce was reduced to one year.⁴ An "omnibus"

¹ Act of March 19: *Acts* (1827), 130-35; also in *Civil Code* (1853), 19, 20. Such is still the law, except as to the term between the decrees.

² Act of April 2: *Acts* (1832), 152; also in *Civil Code* (1853), 20, 21.

³ *Acts* (1855, March 14), 376.

⁴ Act of March 16: *Acts* (1857), 137; VOORHIES, *Rev. Stat. Laws* (1876), 313.

clause comes next in 1870, complete dissolution of wedlock being then permitted "for any such misconduct repugnant to the marriage covenant as permanently destroys the happiness of the petitioner;" but it was repealed in 1877.¹

For the sake of convenience, the present law of Louisiana covering the grounds of divorce—whose evolution was thus completed in 1870—may now be summarized. Absolute divorce, without need of a previous decree of separation, is permitted where the husband or wife may have (1) been sentenced to an infamous punishment; or (2) been guilty of adultery.² A limited divorce, which may be followed in each case by a total divorce after one year, is authorized (1) for adultery on the part of either spouse; (2) when the other party has been condemned to an infamous punishment; (3) on account of the habitual intemperance of one of the married persons; (4) excesses, cruel treatment, or outrages of one of them toward the other; (5) for public defamation; (6) for abandonment on the part of one of the married persons; (7) for an attempt of one of them against the life of the other; (8) when the husband or wife has been charged with an infamous offense and shall have fled from justice, on producing proof of the actual guilt or flight.³ An important modification was made in 1898. The person in whose favor a limited divorce has been rendered may apply and get a full divorce

¹ Compare the act of March 9: *Acts* (1870), 108; with *Acts* (1877), 192. VOORHIES, *op. cit.* (1884), 204-6, gives the law regarding the causes of divorce just as *ibid.* (1876), 312-14; and *ibid.* (1870), 18 ff.

² As in 1827, in these cases, a divorce may be "granted in the same decree which pronounces the separation from bed and board."

³ *Rev. Civil Code* (1888), 68 ff.; *ibid.* (1897), 305, 306; *ibid.* (1870), 18 ff. Cf. WRIGHT, *Report*, 97, 98. The habitual intemperance (Cause 3) and cruel treatment (Cause 4) must still be of "such a nature as to render their living together insupportable."

"The abandonment (Cause 6) with which the husband or wife is charged must be made to appear by the three reiterated summonses made to him or her from month to month, directing him or her to return to the place of the matrimonial domicile and followed by a judgment which has sentenced him or her to comply with such request, together with a notification of the said judgment, given to him or her from month to month for three times successively."—*Rev. Civil Code* (1888), 70.

in one year, while the adverse party must wait two years before he can secure a similar decree, in the meantime the wife's right to alimony remaining unimpaired.¹

The divorce legislation of the "Republic of Texas" has remained in force with little modification to the present hour. The district courts still have jurisdiction. By the act of January 6, 1841, a marriage may be declared null and void for impotency; and absolute divorce may be granted as follows: I. In favor of the husband: (1) when the wife is guilty of adultery; or (2) has left his bed and board for three years with the intention of abandonment. II. In favor of the wife: (1) when the husband has left her for three years with like intention; or (2) has abandoned her and lived in adultery with another woman. III. In favor of either spouse for excesses, cruel treatment, or outrages toward the other, if the ill-treatment is of such a nature as to render their living together insupportable.² These three groups appear unaltered in the present code; and there is added the following: IV. In favor of either husband or wife, "when the other shall have been convicted, after marriage, of a felony and imprisoned in the state prison; *provided*, that no suit for divorce shall be sustained" because of such conviction "until twelve months after final judgment," nor "then if the governor shall have pardoned the convict;" and provided also that the conviction has not been obtained on the testimony of either spouse.³

The grounds of divorce recognized in the statutes of Arkansas have been in force since 1838. The circuit courts may now grant total or limited divorce for the following causes: (1) when either spouse was at the time of the mar-

¹ Act of July 4, 1898: *Acts of the Assembly*, 34.

² *Laws of the Rep. of Texas*, V, 19-22; also in DALLAM, *Digest* (1845), 80, 81. Cf. the earlier act of 1837, in DALLAM, *op. cit.*, 79.

³ *Rev. Civil Stat.* (1888), I, 885-88; *Ann. Civil Stat.* (1897), I, 1095, 1096. No. IV was added by act of May 27, 1876: *Laws*, 16.

riage and still is impotent of body; (2) when either deserts the other and remains absent one year without reasonable cause; (3) when a former spouse was living at the time of the marriage; (4) when either is convicted of felony or other infamous crime; or (5) shall be addicted to habitual drunkenness for the space of one year; or (6) shall be guilty of such cruel and barbarous treatment as to endanger the life of the other; or (7) shall offer such indignities to the person of the other as shall render his or her condition intolerable; (8) when subsequent to the marriage either person has committed adultery.¹

By act of Congress,² certain general laws of Arkansas, including those of divorce, are extended to the Indian Territory; so the causes just enumerated are there in force.³ Limited divorce does not exist in Oklahoma; but in that territory the district court may grant full dissolution of wedlock (1) when either person had a spouse living at the time of the marriage; (2) for abandonment during one year; (3) for adultery; (4) for impotency; (5) "when the wife at the time of the marriage was pregnant by another than her husband;" (6) for extreme cruelty; (7) for fraudulent contract; (8) for habitual drunkenness; (9) for gross neglect of duty; (10) for conviction and imprisonment in the penitentiary for a felony after marriage.⁴

"Arizona, from 1871-77, in addition to six ample reasons for divorce, had an 'omnibus clause' in operation which is a marvelous piece of legislation." "Whereas," we are told, "in the developments of future events, cases may be presented before the courts falling substantially within the limits of the law, as hereinbefore stated, yet not within

¹ *Digest of Ark.* (1894), 680-83; *Rev. Stat.* (1838), 333. Incurable insanity appears as a ground in *Civil Code*, sec. 464, as amended in 1873; but it was dropped by *Acts* (1895), 76.

² Act of May 2, 1890: *U. S. Stat. at Large*, XXVI, chap. 182, p. 81.

³ *Ann. Stat. of Ind. Ter.* (1899), 324.

⁴ WILSON, *Stat. of Okla.* (1903), II, 1119.

its terms, it is enacted, that whenever the judge who hears a cause for divorce deems the case to be within the reason of the law, within the general mischief the law is intended to remedy, or within what it may be presumed would have been provided against, by the legislature establishing the foregoing causes of divorce had it foreseen the specific case and found language to meet it without including cases not within the same reason, he shall grant the divorce." Well was this called, continues Richberg, "the 'seventh wonder' of Arizona's divorce code."¹

A later statute, somewhat more cautiously, allows the district court to decree a total divorce (1) when the husband or wife is guilty of excesses, cruel treatment, or outrage toward the other, whether by the use of personal violence or any other means; (2) in favor of the husband when his wife shall have been taken in adultery; or (3) when she has voluntarily left his bed and board for the space of six months with the intention of abandonment; (4) in favor of the wife when the husband has left her for the same time with a like motive; (5) for his habitual intemperance; (6) for his wilful neglect to provide the necessaries or comforts of life during the same period, having sufficient ability, or failing to do so by reason of his idleness, profligacy, or dissipation; or (7) when he shall be taken in adultery; (8) in favor of either spouse when the other has been convicted after marriage of a felony and confined in any prison. Suit on the last-named ground cannot be sustained until six

¹ RICHBERG, "Incongruity of the Divorce Laws in the United States," *Publications of Mich. Pol. Sc. Association*, No. 4, p. 58.

For this act of Feb. 16, 1871, see *Comp. Laws of the Ter. of Ariz., 1864-71* (1871), 303, 304. The other six causes referred to in the text are (1) impotency; (2) marriage of a female under fourteen without parental consent and not ratified by her after reaching that age; (3) adultery in either without collusion or subsequent voluntary cohabiting; (4) extreme cruelty, or habitual intemperance, wilful desertion for one year, or neglect to provide for the wife; (5) force or fraud; (6) conviction of either of felony after marriage. For the earlier law see the *Howell Code*, 232 ff.; and the amendments of 1865, in *Comp. Laws* (1871), 297-303.

months after final judgment, nor when the husband or wife was convicted on the testimony of the other.¹ This law is superseded by the act of 1903. Absolute divorce may now be granted on complaint of the aggrieved for (1) adultery; (2) physical incapacity; (3) conviction and imprisonment for felony, provided that suit may not be sustained until one year after judgment and that conviction has not been had on the testimony of either spouse; (4) wilful desertion for one year, or for habitual intemperance; (5) excesses, cruel treatment, or outrages, whether by the use of personal violence or any other means; (6) to the wife for the husband's neglect for one year to provide her with common necessities of life, having the ability, or his failure to do so because of idleness, profligacy, or dissipation; (7) to either for the other's conviction of felony before marriage without the innocent person's knowledge; (8) to the husband when without his knowledge the wife was pregnant by another man at the time of the marriage.²

In New Mexico the district courts may grant absolute divorce for (1) abandonment; (2) adultery; (3) impotency; (4) when without the husband's knowledge the wife at the time of the marriage was pregnant by another man; (5) cruel and inhuman treatment; (6) to the wife for the husband's neglect to support; (7) habitual drunkenness; (8) conviction and imprisonment for felony subsequent to the marriage.³ Separation *a mensa et thoro* does not exist; but in the laws of 1884 there is a curious provision, which seems designed, in a truly patriarchal spirit, to soothe domestic ills and check matrimonial transgressions through intervention of

¹ *Rev. Stat. of Ariz.* (1887), 373, 374; cf. WRIGHT, *Report*, 90. By the act of 1871 the period of desertion is fixed at one year; and it is two years by the *Howell Code: Compiled Laws* (1871), 298, 304.

² *Rev. Stat. of Ariz.* (1901), 812-15; amended by *Acts* (1903), 52.

³ *Acts of N. M.* (1901), 116 ff. For the earlier laws see *Acts of the Ass. of N. M.* (1886-87), 68; *Comp. Laws* (1897), 407. In case of permanent separation, without dissolution of marriage, either spouse may institute a suit for division of property or disposal of the children; or the wife may bring suit for alimony alone: *ibid.*, 116.

the local magistrate. One is left in little doubt as to the right ideal of family life, being assured that "the duties and relations that should exist between married persons are the following, to wit: The husband is the head of the family; he, nevertheless, owes fidelity, favor, support, and protection to the wife; he should make her a participant in all the conveniences he enjoys; he should show her the utmost and every attention in cases of sickness, misfortune or accident, and provide for her the necessities of life according to his condition and ability; and the wife owes fidelity and obedience to the husband; she is obliged to live with him and accompany him to such place as he may deem proper and advantageous to make his residence." So when any difficulty arises on account of failure in any of these things, the injured person may go before the justice of the peace in his "precinct and make complaint demanding judicial action." Then the magistrate "shall forthwith dispatch his compulsory writ directing the party defendant immediately to appear to such complaint; both parties being present, it shall be the duty of the justice to endeavor to effect a reconciliation, the first of which endeavors he shall enter on record upon his docket, affording the parties a reasonable opportunity; but if after having so done, the person making the complaint does not agree, the justice shall then proceed to try the matter in a summary manner, provided always, that the reasons for disagreement are simple, such as non-fulfillment" of the duties above set forth. In "case of conviction he shall cause the delinquent to act as required by the laws of the conjugal relation;" and when there is resistance he "may order that such person be confined in the county jail, there to remain until he comply with those duties by which both the husband and wife were mutually bound." Furthermore, it is especially provided, that when any persons are thus put in jail "for an infraction of duty" and fail to

"furnish their own provision," the sheriff may "dispose of their services for their maintenance." Should, however, the trouble "arise from adultery, or cruelty, or ill temper, rendering the life of the consort insecure, the justice . . . shall, after due investigation send the case up to the district court which shall take cognizance of and try the same;" and "whenever a temporary separation occurs between husband and wife in order to bring suit before the district court, the justice of the peace will provide how the family shall be cared for, and will immediately report to the probate judge of the county, so that the latter may provide for the care of the minors, their support and education, as also for the wife, in case she be the injured party, during the controversy or until otherwise provided for by the district court."¹ It is not, perhaps, surprising that this whole subject is omitted from the compilation of 1897.

By the code of Porto Rico the district court has jurisdiction. Partial divorce is not recognized; but marriage may be dissolved, on the petition of the aggrieved, for (1) adultery; (2) conviction of felony, which may involve the loss of civil rights; (3) "habitual drunkenness or the continued and excessive use of opium, morphine, or any other narcotic;" (4) cruel treatment or gross injury; (5) abandonment for one year; (6) "absolute, perpetual, and incurable impotence" occurring after marriage; (7) the "attempt of the husband or wife to corrupt their sons or to prostitute their daughters," or connivance of either in the same; (8) the proposal of the husband to prostitute the wife.²

The experience of South Carolina is peculiar. After abstaining from any legislation on the subject for two hundred years, that state indulged in a conservative divorce statute in 1872. Hitherto the courts were competent only

¹ *Compiled Laws of N. M.* (1885), 514, 516.

² *Rev. Stat. and Codes of Porto Rico* (1902), 813-17.

to grant separation from bed and board under the common law. By the act in question they were empowered to pronounce decrees of absolute divorce in favor of either spouse (1) for adultery and (2) for abandonment¹ during the space of two years.² But this law was of short duration, being repealed in 1878.³ South Carolina legal sentiment on the divorce problem is fairly revealed in connection with two important decisions during the century. Commenting on the case of *Vaigneur et al. v. Kirk*, decided in 1808, Editor Desaussure contrasts the laxity of the marriage laws with the stringency of the rule relating to divorce. "The subject of marriage, and consequently the legitimacy of children, is on the same loose footing in this state that it was in England before" 1753⁴ and as "it now is in Scotland. We have no statute regulating marriages, or providing any form for the celebration of them, or for recording them. And they are usually celebrated in any form the parties please, before a clergyman or magistrate." This "remarkable facility of contracting matrimony . . . is strongly contrasted with the impracticability of dissolving the contract. No divorce has ever taken place within the state. The legislature has uniformly refused to grant divorces, on the ground that it was improper for the legislative body to exercise judicial powers. And it has as steadily refused to enact any law to authorize the courts of justice to grant divorces *a vinculo matrimonii*, on the broad principle that it was a wise policy to shut the door to domestic discord, and to gross immorality in the community."⁵

¹ "Provided, that, when the suit is instituted by the party deserting, it appears that the desertion was caused by the extreme cruelty of the other party, or that the desertion of the wife was caused by the gross or wanton and cruel neglect of the husband to provide suitable maintenance for her, he being of sufficient ability to do so" (p. 30).

² Act of Jan. 31: *Acts and Joint Res.* (1872), 30 ff.

³ Repealed by act of Dec. 20: *Acts and Joint Res.* (1878), 719.

⁴ Previous to 26 Geo. II., chap. 33.

⁵ H. W. DESAUSSURE, in 2 *S. C. Equity Reports*, 644 (revised edition).

With this view, harmonizes the opinion of Justice Pope in *McCreery v. Davis* rendered in 1894. While separation from bed and board—the only form of divorce obtainable in the state—“is a judicial barrier to any attempt to exercise the rights or enforce the duties of the parties affected by the judgment, yet the courts are only too willing to have the parties restored to their original *status quo*, upon good cause shown. While the remedy is a hard one, and to a certain extent interferes with the operation of the laws of nature, still woman must be protected! After all, an unbending adhesion to the laws of right living has a healthy effect upon the lives of others. If self-denial is thus necessitated, it should not be forgotten that many natures are perfected through its beneficent influence. True philosophy would extract good from every condition. . . . By art. IV, sec. 15, of our constitution, the courts of common pleas have exclusive jurisdiction in all cases of divorce, and by art. XIV, sec. 5, divorces from the bonds of matrimony shall not be allowed but by the judgment of a court as shall be prescribed by law. Thus the general assembly is denied the power to grant divorces directly, but is permitted to clothe the courts of common pleas with that power. This last they have refused to do by repealing the act of 1872;” and thus “we have the common law restored to us on this subject.”¹

Finally it may be noted that the supreme court of the District of Columbia has exclusive jurisdiction in all applications for either full or partial separation. Until recently a divorce from the bond of wedlock might be granted (1) when either spouse had a husband or wife living at the time of the contract, “unless the former marriage had been lawfully dissolved and no restraint imposed” on further marriage; (2) when the marriage was contracted during the

¹ Opinion of Justice Pope in *McCreery v. Davis*, 44 S. C. Reports, 195-227 (1894).

lunacy of either party; (3) when either was matrimonially incapacitated at the time of the marriage; or (4) has since committed adultery; (5) for habitual drunkenness for a period of three years; (6) for cruel treatment endangering the life or health of the complainant; or (7) for wilful desertion and abandonment for two years. A divorce from bed and board was allowed (1) for cruel treatment endangering life or health; or (2) "reasonable apprehension, to the satisfaction of the court, of bodily harm."¹ A new and drastic law was passed in 1901. Hereafter absolute divorce will be granted only for adultery, the guilty person not being allowed to remarry. Legal separation from bed and board may be obtained for (1) drunkenness, (2) cruelty, or (3) desertion. Only residents may bring suit for divorce; and unless the applicant has for three years been a *bona fide* resident, no decree will be granted for a cause occurring outside the District before such residence began.²

c) *Remarriage, residence, notice, and miscellaneous provisions*.—Throughout the century, and especially during the first half, many of the southern states have been conservative, even severe, regarding the liberty of the person offending to remarry after full separation; but in very few cases is any restraint put upon the further marriage of the person in whose favor the decree is granted. The divorce acts passed by the assembly of Virginia sometimes expressly forbid the guilty person to contract further wedlock during the lifetime of the former spouse.³ The law of 1848, when the marriage bond is dissolved on account of infidelity, authorizes the court in its discretion to allow both parties to remarry or only the injured person, as may seem just.⁴ Such substantially is the present law. "In granting

¹ *Comp. Stat. of D. C.* (1894), 275, 276.

² MOORE, *Code of D. C.* (1902), 199, 200.

³ See the cases already cited, *Acts* (1826-27), 126.

⁴ Act of March 18, 1848: *Acts of the Assembly* (1847-48), 165, 166.

a divorce for adultery, the court may decree that the guilty party shall not marry again; in which case the bond of matrimony shall be deemed not to be dissolved as to any future marriage of such party, or in any prosecution on account thereof. But for good cause shown, so much of any decree as prohibits the guilty party from marrying again, may be revoked and annulled at any time after such decree, by the same court by which it was pronounced."¹ No restraint appears to be put upon the immediate remarriage of persons separated for other causes.

The early statutes and the decrees for full divorce in individual cases passed by the assembly of Maryland, by their silence on the subject, appear to contemplate the further marriage of the persons at pleasure. The law of 1872, however, is somewhat conservative. "In all cases where a divorce *a vinculo matrimonii* is decreed for adultery or abandonment, the court may, in its discretion," forbid the guilty party to "contract marriage with any other person during the lifetime" of the injured spouse, the bond of marriage not being dissolved, but remaining in full force with respect to such offender.² This restriction is now omitted from the code.³ In the District of Columbia the guilty person may not remarry except with the former spouse.⁴

Formerly the law of North Carolina was stringent in this regard. The act of 1814 permits the "complainant or innocent person" to "marry again as if he or she had never been married;" leaving us to infer, perhaps, that the defendant was not allowed such liberty.⁵ In 1828 it is

¹ *Code of Va.* (1887), 562.

² Act of April 1: *Laws* (1872), chap. 272, p. 445.

³ The *Code of Md.* (1888) seems to be entirely silent as to remarriage.

⁴ *Comp. Stat. of D. C.* (1894), 275 ff., allowing entire freedom; superseded by the act of 1901: MOORE, *Code* (1902), 199, 200.

⁵ *Laws* (1814), chap. 5; and HAYWOOD, *Manual* (1819), 176. The same provision appears in *Laws of the State of N. C.* (1821), II, 1294.

squarely enacted that "no defendant or party offending, who shall be divorced from the bonds of matrimony . . . shall ever be permitted to marry again."¹ This rule stands in sharp contrast with the policy of the later law. First the prohibition was restricted to the lifetime of the aggrieved.² Next, in 1869, the term was reduced to two years.³ From 1871 to 1895 no check whatever was put upon the further marriage of either spouse, whether guilty or innocent;⁴ but now in case of wilful desertion the guilty defendant may not rewed in five years, or during the lifetime of the plaintiff, if divorced for the eighth cause above considered.

The Georgia statute approved in 1806 allows remarriage when a contract is nullified under the principles of ecclesiastical law; but denies the privilege to the person whose "improper or criminal conduct" is the cause of an absolute divorce, so long as the innocent consort lives.⁵ This rule long remained in force;⁶ but under the existing code a rather peculiar procedure is adopted. The jury according to whose final verdict a decree of absolute divorce is granted determines the rights and disabilities of the parties, including the question of remarriage, subject to the revision of the court; but provision is made for subsequent removal of the disabilities thus imposed. On proper application, notice of which must be published in a newspaper for sixty days, with twenty days' personal notification to the other divorced person if still living and residing in the county, the question of granting relief is submitted to a new jury, "who shall hear all the

¹ *Acts* (1827-28), 20.

² *Rev. Code* (1855), chap. 39, sec. 17, p. 254.

³ Act of April 7, 1869: *Pub. Laws*, 323.

⁴ All restriction is removed by *Laws* (1870-71), chap. 193, sec. 46, p. 343; also in *Code of N. C.* (1883), I, 518.

⁵ *Compilation of Laws of Ga.* (1812), 313.

⁶ For instance, see HOTCHKISS, *Codification* (1845), 331; COBB, *Analysis* (1846), 294 ff.; COBB, *Digest* (1851), 226 ff.

facts, and if, in their judgment, the interest of the applicant or of society demands the removal of such disabilities," shall so find; and the person relieved shall then be allowed to form a second marriage as if no former contract had ever existed. At the trial the divorced person or any citizen of the county may resist the application; but should no person appear for this purpose, then "the solicitor-general shall represent the state, with full power to resist the same, as in ordinary divorce cases."¹

By the Tennessee statute of 1799 no restraint is put upon immediate remarriage in any case of divorce, except where the cause is infidelity, when the guilty defendant may not marry the person with whom the crime was committed during the lifetime of the former spouse.² This provision still appears unchanged in the code.³ The offender is dealt with in precisely the same way by the Kentucky law of 1809; and by it also the injured spouse is permitted to marry again only after two years.⁴ In 1820 the innocent person is relieved from all restraint;⁵ both parties are treated as "single" persons in 1843;⁶ and likewise by the present statute, in all cases of divorce, no matter what the cause, guilty and innocent alike are absolutely free to form new marriages whenever it shall please them so to do.⁷ The same freedom exists in Arizona, New Mexico, Arkansas, Indian Territory, Texas, West Virginia, and Missouri; although in the last-named state until 1885 the guilty defendant was not permitted to remarry for five years, "unless otherwise

¹ *Acts* (1872), 14; *ibid.* (1879), 51; also in *Code of Ga.* (1896), II, 29, 30. A "verdict of divorce in 1866 will not authorize the guilty party to marry again without proof of ■ decree of court authorizing to marry,"—62 *Ga.*, 408.

² Act of Oct. 26, 1799: SCOTT, *Laws of Tenn.* (1821), I, 647.

³ *Code of Tenn.* (1884), 617; SHANNON, *Code* (1896), 1050.

⁴ LITTELL, *Stat. Laws of Ky.* (1814), IV, 20. This restriction upon the defendant appears also in the act of 1812: *ibid.*, IV, 407-10.

⁵ *Acts* (1819-20), 896.

⁶ Act of March 2, 1843: *Acts* (1842-43), 29, 30.

⁷ *Kentucky Stat.* (1899), 827.

expressed in the decree of the court.”¹ Since 1857, in Mississippi, by a more stringent clause “the decree may provide, in the discretion of the court, that a party against whom a divorce is granted because of adultery shall not be at liberty to marry again;” but the freedom of the successful plaintiff is unrestrained.² In 1824 the Alabama assembly in all cases forbade the guilty person to remarry; but this prohibition was removed by an act of February, 1870, which, however, lasted only until April, 1873, when it in turn was repealed. By the existing code the chancellor in making his decree may, according to the evidence and nature of the case, direct whether the party, against whom the decree is rendered, shall be permitted to marry again; and in decrees now or hereafter rendered, when no order is made allowing or disallowing the divorced person to remarry, he may on petition and proper proof allow or disallow the petitioner to form a new marriage.³ It is constituted bigamy in Oklahoma for either divorced person to remarry within six months after the divorce, or until thirty days after final judgment, if appeal be taken. Every decree of divorce shall recite that it “does not become absolute and take effect until the expiration of six months” from the day when it was rendered.⁴ According to the Louisiana law, since 1808—at least until 1888—the wife cannot remarry until ten months after disso-

¹ *Rev. Stat. of Ariz.* (1887), 374; *Comp. Laws of N. M.* (1897), 407 ff.; *Digest of Ark.* (1894), 680 ff.; *Ann. Stat. of Ind. Ter.* (1899), 324-27; *Laws of the Rep. of Tex.* (act of Jan. 6, 1841), V, 20; also *Rev. Civil Stat. of Tex.* (1888), I, 887; *Ann. Civil Stat.* (1897), I, 1095-1100; *Code of W. Va.* (1899), 660 ff.; also KELLY, *Rev. Stat. of W. Va.* (1878), I, 495. The five-year limit for Missouri is fixed by the act of Jan. 24, 1835: *Rev. Stat.* (1835), 226; and is retained in *Rev. Stat.* (1845), 428; and *ibid.* (1879), I, 362; but it is struck out by *Laws* (1885), 159; and there is no restriction in *Rev. Stat.* (1899), I, 741-44. But by the act of Jan. 31, 1833, it was provided that “when one of the parties . . . shall be divorced, it shall . . . be lawful for the other party to marry again, after two years shall have expired.”—*Laws of a Pub. and Gen. Nature* (1842), II, 361.

■ *Ann. Code of Miss.* (1892), 420; *Rev. Code* (1857), 334.

³ *Cf. Acts* (1824), 61, 62; *ibid.* (1869-70), 76, 77; *ibid.* (1872-73), 122; *Code of Ala.* (1897), 492, 493.

⁴ *Stat. of Okla.* (1893), 876, 877; WILSON, *Statutes* (1903), II, 1122.

lution of the contract, whether by death, divorce, or decree of nullity.¹ In case of divorce for infidelity the offender may not marry his or her accomplice; and this last provision has been in force since 1827.² Under the same conditions ■ in Louisiana, the woman in Porto Rico may not marry during a period of three hundred and one days after dissolution of the marriage, or until ■ child is born if she be pregnant at the time of the husband's death.³ By the criminal code of Florida, apparently, the guilty party may not rewed.⁴

In all of the southern and southwestern states, except Louisiana and, of course, South Carolina, a short term of residence is required to qualify the plaintiff to bring suit. Virginia began with a fairly cautious act in 1848. A definite term is not fixed; but a petition for divorce must be brought in the court of the county, city, or town where one of the parties lives, and when the plaintiff has left the county or other place where the married persons dwelt together, the "suit shall be instituted and heard in the court" held for that same county, if the defendant lives there still. The benefits of the act do not extend to any save *bona fide* citizens at the time of petition; nor to any case where the parties have never lived together as citizens and as married persons in the commonwealth; nor to any cause of adultery which shall have occurred in any other state or country, unless the parties at the time of such cause or before it took place were citizens of the state and lived there together as husband and wife.⁵ By the present law no suit can be sustained unless one of the persons has been domiciled in the state for at least one year before; and it must be brought either in the county

¹ *Digest of Civil Laws* (1808), 28; *Rev. Civil Code* (1888), 68.

² *Rev. Laws* (1897), 306; *ibid.* (1870), 21; *Acts* (1827), 132, 134; *Acts* (1855), 376, 377.

³ *Rev. Stat. and Codes of Porto Rico* (1902), 860.

⁴ *Rev. Stat. of Fla.* (1892), 820.

⁵ Act of March 18: *Acts of the Assembly* (1847-48), 165, 166.

or corporation where the parties last cohabited, or, at the option of the plaintiff, in that of the defendant, if still a resident of the state; otherwise in the place where the plaintiff dwells.¹

The same rule as that of the parent state has existed in West Virginia since 1882, when a year's residence of one of the persons instead of mere residence at the time of the filing of the suit was introduced.² In Georgia twelve months in the state and six in the county for a divorce of either kind are required.³ By the laws of Kentucky and Arkansas the term of previous residence for the plaintiff is also one year; and if the cause for divorce arose or existed without the state, he must have been a resident of the state at the time, unless it was also a ground of divorce where it existed or arose. In each of these states "an action for divorce must be brought within five years next after the doing of the act complained of."⁴ In Alabama, when the defendant lives outside the state, the plaintiff must have been a *bona fide* resident for one year before bringing the action; or for three years when abandonment is the cause alleged.⁵ Since 1822 in Mississippi the term of residence in the state for the applicant has been one year;⁶ although, in 1857, a divorce shall be denied when the parties have never lived together as husband and wife in the state; as also for a cause occurring elsewhere, unless prior to its occurrence they have so dwelt together in the commonwealth. This last restriction does not apply to a *bona fide* citizen who marries abroad and does not discover the cause of divorce until after return to the state; but in case of desertion the term of *bona fide* residence must be three years.⁷ An important change was introduced in 1863.

¹ *Code of Va.* (1887), 561. ² *Code of W. Va.* (1900), 662; *Acts* (1882), chap. 60.

■ Act of Oct. 20, 1891: *Acts* (1890-91), 235.

■ *Ky. Stat.* (1894), 769, 770; *Digest of Ark.* (1894), 681. Cf. WRIGHT, *Report*, 80.

⁵ *Code of Ala.* (1887), 525; *ibid.* (1897), 493.

⁶ Act of June 15, 1822: *Code of Miss.* (1848), 495.

⁷ *Rev. Code* (1857), 335.

It is then sufficient to be a citizen of the state or a resident of it for one year; but the applicant must make affidavit that he has not taken up residence to obtain a divorce.¹ By the existing code the courts of chancery may exercise jurisdiction only (1) when both persons are domiciled in the state when suit is commenced; or (2) when the complainant is so domiciled and the defendant is personally served with process in the state; or (3) when one of the consorts is thus domiciled and one or the other of them an actual resident for one year before action began.²

The time of residence for the petitioner is three years in the District of Columbia; and two years in Florida.³ It is also two years in Tennessee, although the acts complained of were committed out of the state, or the petitioner lived out of the state at the time, and no matter where the defendant resides. A decree of divorce in a foreign state granted to a citizen of Tennessee who has merely temporarily transferred his residence there is void and will not be recognized.⁴ In Maryland, since 1842, a divorce will not be granted when the cause occurs outside of the state, unless either the plaintiff or the defendant has resided in the state for the two preceding years.⁵ By the North Carolina act of 1814 a stringent rule was adopted, only a citizen resident in the

¹ Act of Dec. 1, 1863: *Laws* (1862-63), 125, 126.

² *Ann. Code of Miss.* (1892), 421.

³ *Rev. Stat. of Fla.* (1892), 504. But by the act of May 19, 1899, "when the defendant has been guilty of adultery in this state," then any citizen of the state, being the aggrieved, may get a divorce at any time, the two years' previous residence not being required: *Acts and Res.* (1899), 117. Cf. *Comp. Stat. of D. C.* (1894), 276, requiring two years; superseded by the act of 1901: *MOORE, Code* (1902), 200.

⁴ *Code of Tenn.* (1884), 612; *SHANNON, Code* (1896), 1044 n. 2. Earlier the condition was citizenship and residence for one year: Act of Oct. 26, 1799: *SCOTT, Laws* (1821), I, 647; same in 1835, except the petitioner may have been absent on business or for health: *CARUTHERS AND NICHOLSON, Compilation* (1836), 260; also see 5 *Yerg.*, 203. A male citizen bringing suit for divorce must give bond and security for costs: *Acts* (1891), chap. 221, p. 433. On divorce in a foreign state see 3 *Lea*, 260.

⁵ *Code of Md.* (1888), I, 144; cf. *Laws* (1841-42), chap. 262; *Laws* (1843), chap. 287; *Laws* (1886), chap. 10.

state for three years being allowed to sue.¹ At present the plaintiff must show that the facts constituting the ground for divorce have existed for at least six months prior to filing the complaint, and that he has been a resident of the state for the preceding two years; and if the wife be plaintiff, she may set forth "that the husband is removing or about to remove his property and effects from the state, whereby she may be disappointed in her alimony."² But in case of desertion the term of previous residence is five years. The period of previous residence for the plaintiff is six months in the state and county in Texas;³ one year within the territory in New Mexico, Arizona, and Oklahoma;⁴ while in Missouri it is one year, unless the offense or injury complained of was committed within the state, or when one or both of the persons resided there. In all cases when the proceedings are *ex parte*, the court "shall, before granting the divorce, require proof of the good conduct of the petitioner and be satisfied that he or she is an innocent or injured" person.⁵ In Arkansas and Indian Territory the plaintiff must "allege and prove" (1) "residence in the state for one year next before the commencement of the action:" (2) that the cause of divorce occurred or existed in the state, or, if out of the state, either that it was a legal cause there or that the applicant's residence was then in the state; (3) that the cause of divorce occurred or existed within five years before

¹ *Laws* (1814), chap. 5; HAYWOOD, *Manual* (1819), 177; *Laws* (1821), II, 1294, 1295.

² *Code of N. C.* (1883), I, 575. See WRIGHT, *Report*, 83; *Pub. Laws* (1903), 846.

³ The plaintiff must also be a *bona fide* resident of the state: *Rev. Civil Stat. of Tex.* (1888), I, 886; *Ann. Civil Stat.* (1897), I, 1097.

⁴ By act of Congress, May 25, 1896: *Stat. at Large*, XXIX, 136, not less than one year's previous residence in any of the territories is required to entitle the plaintiff to bring suit for divorce. See *Rev. Stat. of Ariz.* (1901), 813; *Acts of N. M.* (1901), 117; WILSON, *Stat. of Okla.* (1903), II, 1119.

⁵ *Rev. Stat. of Mo.* (1889), I, 1030; *ibid.* (1899), I, 742, 743. This provision for residence appears in the statutes from 1835 onward: *Rev. Stat.* (1835), 225; *ibid.* (1845), 427; *ibid.* (1879), 361; and the period is one year by the act of May 13, 1807; *Laws of Pub. and Gen. Nature* (1842), I, 92.

the suit began.¹ One year's residence is likewise required in Porto Rico, unless the act complained of was committed in the island or while one of the consorts resided there.²

A few of the states under consideration have adopted special provisions governing notice to the defendant. Thus in Louisiana, "when the defendant is absent, or incapable of acting for any cause, an attorney shall be appointed to represent him, against whom, contradictorily, the suit shall be prosecuted."³ In North Carolina, if personal service cannot be made, the court may order service by publication, as in any other actions.⁴ By the law of Tennessee, process is authorized as in chancery cases. If the wife is the petitioner, the suit may be heard and decided without service, either personal or by publication, if the bill was filed and the subpoena placed in the hands of the sheriff of the county in which the suit is instituted three months before the time when the subpoena is returnable; but the officer having the subpoena shall execute it if he can.⁵ In New Mexico service of process can be made by publication after obtaining an order from a judge of the supreme court, based on an affidavit showing the present residence of the defendant, if known, or last known place of residence, and efforts made to ascertain the present residence. The order for publication shall direct that a copy of the summons be mailed to the present or last known residence of the defendant, and may direct such other means of bringing the action to the knowledge of the defendant as the judge shall deem proper.⁶ Until recently Florida had a still different law. If the

¹ *Digest of Ark.* (1894), 681; *Ann. Stat. of Ind. Ter.* (1899), 325. The statute does not contemplate "constructive" residence; and applies to limited as well as absolute divorce: see *Wood v. Wood*, 54 *Ark.*, 172; 15 *S. W.*, 459.

² *Rev. Stat. and Codes of Porto Rico* (1902), 814.

³ *Rev. Civil Code of La.* (1888), 69; *ibid.* (1870), 19.

⁴ *Code of N. C.* (1883), I, 81, 82; *WRIGHT, Report*, 88.

⁵ *Code of Tenn.* (1884), 613; *WRIGHT, Report*, 88.

⁶ *Comp. Laws* (1897), 408.

defendant is absent from the state, so that ordinary process cannot be served, or, if served, he cannot be compelled to appear and answer or plead, the court may order a hearing on the bill, a copy of such order to be published in some public newspaper of the state, for the space of three months at least, or for a longer time, if the court shall so direct, or a copy of the bill and order for the hearing, certified by the clerk of the court, shall be actually served upon or delivered to the defendant at least three months before the day fixed for the hearing, or for a longer time, as the court may determine. The present statute, however, directs simply that process be served as in other chancery suits.¹ This is the rule also in Virginia, West Virginia, Maryland, Mississippi, Arkansas, and Indian Territory; likewise in Georgia when the defendant is a non-resident; and in Alabama, where, if the defendant is a non-resident, publication is essential.² In the District of Columbia process is according to the usual course of equity and the rules adopted by the court. Missouri requires process as in other civil actions; and this is the law in the remaining states and territories of the group.³

The miscellaneous provisions are much the same as in the other parts of the United States. Usually, in case of divorce, the legitimacy of the children is expressly ac-

¹ Compare *Rev. Stat. of Fla.* (1892), 505; *WRIGHT, Report*, 87.

² *Code of Va.* (1887), 561; *Code of W. Va.* (1900), 662; *Code of Md.* (1888), 142; *Ann. Code of Miss.* (1892), 421; *Code of Ga.* (1882), 395; *ibid.* (1896), II, 227; *Digest of Ark.* (1894), 681; *Ann. Stat. of Ind. Ter.* (1899), 325. See *WRIGHT, Report*, 85-89.

By the Alabama Act of Dec. 14, 1898, in case of a decree *pro confesso* taken in the chancery court, the evidence having been taken and the cause being ready for decree, and no defense being interposed, if the complainant or his solicitor shall file a written request to the register or the clerk of the court to deliver the papers in the suit to the chancellor or judge, at the same time submitting his note of testimony in the case, then the chancellor shall render a decree in term time or in vacation: *Gen. Laws of Ala.* (1898-99), 118.

³ *Rev. Stat. of Mo.* (1899), I, 742; *Rev. Stat. of Ariz.* (1887), 373 ff.; *ibid.* (1901), 439; *Rev. Civil Stat. of Tex.* (1888), I, 885 ff.; *Stat. of Okla.* (1893), 875; *WILSON, Stat. of Okla.* (1903), II, 1120; *MOORE, Code of D. C.* (1901), 21.

knowledge¹. Sometimes provision is made for trial by jury, as in Georgia, Texas, and North Carolina;² or it is carefully forbidden, as in Kentucky;³ and the law may permit the woman to resume her maiden name, as in Arkansas, Kentucky, Indian Territory, Oklahoma, Mississippi, and the District of Columbia.⁴ Furthermore, in the District of Columbia, a disinterested attorney must be assigned to resist the decree in uncontested cases, or in any suit when the court sees fit;⁵ and similar laws exist in Louisiana and Kentucky. Arbitration in place of judicial divorce is prohibited in Louisiana;⁶ the married persons are allowed to be witnesses in Texas, Oklahoma, North Carolina,⁷ and formerly in Florida; and occasionally provision is made for the annulment of the decree by further process before the courts.⁸

d) *Alimony, property, and custody of children*.—The statutes of these states contain the usual provisions for the protection and support of the wife and children during the suit for divorce; and sometimes the husband is required to furnish money to defray the wife's expenses in the same. The Virginia law authorizes the court in term or the judge in vacation to make an order compelling the "man to pay any sums necessary for the maintenance of the woman and

¹ For example, by *Code of Va.* (1887), 620; *Code of W. Va.* (1891), 666; *ibid.* (1900), 713; *Code of N. C.* (1883), I, 518; *Code of Ga.* (1896), II, 230; *Rev. Stat. of Fla.* (1892), 505; *Rev. Stat. of Ariz.* (1901), 814; *Rev. Civil Stat. of Tex.* (1888), I, 887; *Ann. Civil Stat. of Tex.* (1897), I, 1099; *Comp. Stat. of D. C.* (1894), 276, 277.

² *Code of Ga.* (1882), 396; *Rev. Civil Stat. of Tex.* (1888), I, 886; *Ann. Civil Stat. of Tex.* (1897), I, 1097; *Code of N. C.* (1883), I, 516.

³ *Ky. Stat.* (1894), 767.

⁴ *Digest of Ark.* (1894), 683; *Ann. Stat. of Ind. Ter.* (1899), 327; *Stat. of Ky.* (1894), 772; *Rev. Stat. of Mo.* (1899), I, 740; *Stat. of Okla.* (1893), 876; WILSON, *Stat. of Okla.* (1903), II, 1121; *Comp. Stat. of D. C.* (1894), 277; MOORE, *Code of D. C.* (1902), 200.

⁵ MOORE, *Code of D. C.* (1902), 201.

⁶ *Rev. Civil Code of La.* (1888), 69.

⁷ *Laws of Tex.* (1897), 49; *Code of N. C.* (1883), I, 516; *Stat. of Okla.* (1893), 877, 878; WILSON, *Stat. of Okla.* (1903), II, 1123; *Acts and Res. of Fla.* (1885), 24.

⁸ As by *Kentucky Stat.* (1894), 770, 771; *Digest of Ark.* (1894), 683; *Ann. Stat. of Ind. Ter.* (1899), 327; *Code of Va.* (1887), 562, 563; *Code of W. Va.* (1891), 614; *ibid.* (1900), 663.

to enable her to carry on the suit, or to prevent him from imposing any restraint on her personal liberty, or to provide for the custody and maintenance of the minor children" during the litigation. In the same way steps may be taken to preserve the estate of the husband, "so that it may be forthcoming to meet any decree," even compelling him to give security to abide by the decision.¹ North Carolina also grants the wife alimony *pendente lite*; but an order allowing it shall not be made "unless the husband shall have had five days' notice;" and in all cases of application for alimony it is admissible for him to be heard by affidavit in answer to the allegations made by the complainant. If he has abandoned his wife and left the state, or is in parts unknown, or is about to remove or dispose of his property for the purpose of defeating her claims, a notice is not required.² Arkansas and Indian Territory allow similar support during the suit, including attorney's fees.³ By the Louisiana statute, "if the wife who sues for a separation" from bed and board, or for a divorce, "has left or declared her intention to leave the dwelling of her husband, the judge shall assign the house wherein she shall be obliged to dwell until the determination of the suit." She "shall be subject to prove her said residence as often as she may be required to do so, and in case she fails so to do, every proceeding on the separation shall be suspended." She is entitled to alimony *pendente lite*, if she constantly resides in the house assigned; and during the action, for the preservation of her rights, she may require an inventory and appraisement to be made of the property in the husband's possession and demand an injunction restraining him from disposing of any part thereof. After the commencement of the suit the husband

¹ Code of Va. (1887), 562; cf. Code of W. Va. (1900), 662.

² Code of N. C. (1883), I, 517.

³ Digest of Ark. (1894), 681; Ann. Stat. of Ind. Ter. (1899), 326.

may not contract a debt on account of the community, nor sell the immovables belonging to the same; such alienation being void, if made "with the fraudulent view of injuring the rights of the wife." Custody of the children of the marriage, "whose provisional keeping is claimed by both husband and wife," belongs to the husband, whether plaintiff or defendant, "unless there shall be strong reasons to deprive him of it;" but when a separation from bed and board has been decreed, the "children shall be placed under the care of the party who shall have obtained the separation, unless the judge shall, for the greater advantage of the children and with the advice of the family meeting, order that some or all" of them be intrusted to the other spouse. In all cases of full divorce "the minor children shall be placed under the tutorship of the party who shall have obtained" the decree.¹

Permanent alimony and the custody of the children after dissolution of marriage are generally provided for. Sometimes the wife is granted separate alimony without a decree of divorce, as in Virginia, Florida, Georgia, and Oklahoma.² From an early period the North Carolina statutes have been conspicuous for the relief granted to the wife after divorce, or, under certain circumstances, without formal separation. Thus by the act of 1814 the court may grant a woman having a limited divorce for cruelty or abandonment such alimony as the husband's means will admit, not exceeding either one-third of his real or personal estate or a like share of the annual profits of his estate, occupation, or labor.³ The deserted wife gains still further protection in 1816.

¹ *Rev. Civil Stat. of La.* (1888), 70-72; *ibid.* (1870), 19-21; *ibid.* (1897), 306.

² *Code of Ga.* (1896), II, 236; *Rev. Stat. of Fla.* (1892), 505; *Stat. of Okla.* (1893), 877; *WILSON, Stat. of Okla.* (1903), II, 1123; *Code of Va.* (1887), 562. Cf., for Virginia, 4 H. AND M., 507; 4 RAND., 662; 1 ROB., 608; 1 MINOR'S *Inst.*, 282.

³ *Laws of N. C.* (1814), chap. 5; HAYWOOD, *Manual* (1819), 174 ff. It may be noted that the act of 1814 lays on the party "cast" in each divorce suit a tax of ten pounds payable to the state: *ibid.*, 177.

“Whereas,” declares an act of that year, “cases of great hardship often occur, the husband being at liberty to return and squander away the estate of the wife, subsequently obtained;” to remedy the evil it is therefore enacted that in future the decree of separation from bed and board shall have the effect of securing to the wife “any property which she may subsequently obtain, either by her own labor, gift, devise, or operation of law, unless the court shall in their judgment otherwise order.”¹ Furthermore, in 1828–29 the courts were authorized to grant the wife separate alimony without divorce “whenever a man shall become an habitual drunkard or spendthrift, wasting his substance to the impoverishment of his family.”² The present law is conceived in the spirit of these early enactments. In case of separation from bed and board, the amount of alimony is the same as in 1814. Separate maintenance without a divorce is still allowed. “When any husband shall separate himself from his wife and fail to provide her with the necessary subsistence according to his means and condition in life, or if he shall be a drunkard or spendthrift, the wife may apply for a special proceeding to the judge of the superior court for the county in which he resides, to have a reasonable subsistence secured to her and to the children of the marriage.” Finally it may be noted that alimony may be decreed to the husband as well as the wife in Virginia and West Virginia.

Measures are taken in nearly every state for the division or other disposal of property after separation or divorce. The North Carolina law is very elaborate. “Every woman who shall be living separate from her husband, either upon a judgment of divorce . . . or under a deed of separation, executed by said husband and wife, and registered in the county in which she resides, or whose husband shall have been declared an idiot or a lunatic, shall be deemed and held

¹*Acts* (1816), chap. 33: also in HAYWOOD, *Manual*, 177, 178.

²*Acts* (1828–29), 25.

. . . . a free trader, and shall have power to convey her personal estate and her real estate without the assent of the husband." So also "every woman whose husband shall abandon her, or shall maliciously turn her out of doors, shall be deemed a free trader, so far as to be competent to contract and be contracted with, and to bind her separate property, but the liability of the husband for her reasonable support shall not thereby be impaired, and she shall have power to convey" her real and personal estate without her husband's assent. When a marriage is dissolved *a vinculo*, each of the parties loses all right to any estate by courtesy or dower, and all right to a year's provision or a distributive share in the personal property of the other, or to administer on the other's estate, and all rights whatsoever in the other's estate gained by settlement in consideration of the marriage. But if a "married woman shall elope with an adulterer, or shall wilfully and without just cause abandon her husband and refuse to live with him, and shall not be living with" him at his death; or if a limited divorce be granted on the husband's petition, "she shall thereby lose all right to dower in the lands and tenements of her husband, and also all right to a year's provision." In such cases the husband may convey his real estate as if he were unmarried, and the wife is thereafter barred of all claims to dower. When the husband is guilty of a similar offense, and his conduct is not condoned by the wife, or in case a partial divorce has been granted on her application, he shall suffer the like penalties.¹

In Missouri a divorce obtained by the wife is considered in law as the death of the husband, and she is looked upon

¹ *Code of N. C.* (1883), I, 696, 700; and *Laws* (1893), chap. 153, pp. 114-16, amending *Laws* (1871-72), chap. 193, sec. 44. By the law of the District of Columbia, "in case of adultery of the wife, committed after . . . divorce from bed and board, the court may, on petition of the husband . . . , deprive the wife of alimony from the date of her said criminal act, and rescind her right of dower, as well as dispossess her . . . of the care, custody, and guardianship" of any child awarded to her by the original judgment: *Comp. Stat.* (1894), 277. Cf. *MOORE, Code*, 201.

as his widow; but when at fault she is barred of dower.¹ The guilty wife loses her right of dower also in Tennessee; and there she cannot claim permanent alimony. In the same state, when divorce is for the wife's infidelity, and the woman afterwards cohabits with her paramour, she is made "incapable of alienating, directly or indirectly, any of her lands;" and after her death these are to be distributed according to the rules of intestate inheritance.² Dower is barred by grant of permanent alimony in Georgia;³ and in Louisiana, in case of separation from bed and board, the defendant loses "all the advantages or donations" which the plaintiff "may have conferred by the marriage contract or since," while the latter preserves all those to which he or she would otherwise have been entitled; and these dispositions are to take place even when the advantages and donations were "reciprocally made."⁴

Finally it must be noted as a matter of regret that in no instance in these states has any provision been made for the registration of divorces or the return and publication of divorce statistics.

¹ *Rev. Civil Stat.* (1889), I, 1036. *Cf.* 61 *Mo.*, 148; and 57 *Mo.*, 200; 3 *M. A.*, 321.

² *Code of Tenn.* (1884), 616, 617. "If the wife, at the time of a decree dissolving the marriage, be the owner of any lands, or have in her possession goods or chattels or choses in action acquired by her own industry or given to her by devise or otherwise, or which may have come to her, or to which she may be entitled by the decease of any relative intestate, she shall have entire and exclusive dominion and control thereof, and may sue for and recover the same in her own name subject, however, to the rights of creditors who became such before the decree was pronounced." When "a marriage is dissolved at the suit of the husband, and the defendant is owner, in her own right, of lands, his right to and interest therein and to the rents and profits of the same, shall not be taken away or impaired by the dissolution."—*Ibid.*, 616, 617. *Cf.* SHANNON, *Code* (1896), 1050.

³ *Code of Ga.* (1896), II, 237; and 43 *Ga.*, 295. But in case of *bona-fide* separation without divorce alimony may be granted: *Code* (1882), 401; *ibid.* (1896), II, 235.

⁴ *Rev. Civil Code* (1888), 72, 73; *ibid.* (1870), 20.

In general, on all these provisions, see also *Code of Md.* (1888), I, 143, 144; *Rev. Civil Stat. of Mo.* (1899), I, 742, 743; *Code of Ga.* (1896), II, 230 ff.; *Ann. Code of Miss.* (1892), 420; *Digest of Ark.* (1894), 681 ff.; *Ann. Stat. of Ind. Ter.* (1899), 325-27; *Stat. of Okla.* (1893), 875 ff.; WILSON, *Stat. of Okla.* (1903), II, 1119-23; *Kentucky Stat.* (1903), 846-51; *Rev. Stat. of Ariz.* (1887), 374, 375; *ibid.* (1901), 814, 815; *Rev. Stat. of Fla.* (1892), 505, 506; *Rev. Civil Stat. of Tex.* (1888), I, 886-88.

III. THE MIDDLE AND WESTERN STATES¹

a) *Legislative divorce*.—An examination of the session laws reveals the fact that legislative divorce has at some time existed in many western commonwealths. During the territorial stage, in particular, and in some cases for a considerable period thereafter, the assemblies at each meeting were called upon to hear and determine petitions for dissolution of marriage which ought to have been relegated to the courts. Such, for example, was the practice in Michigan until 1837, when it was forbidden by the first constitution of the state;² and in Illinois until a later time. At the session of 1817-18 the assembly of Illinois Territory granted relief to Elizabeth Spriggs because she had been "shamefully abandoned" by her husband, who, it is alleged, is still guilty of "shameful" misconduct, and because she must be "considerably injured if she cannot obtain a divorce sooner than in the ordinary way."³ Other cases occurred from time to time;⁴ and in 1831 the marital bonds of twenty couples were dissolved by one act of a few lines.⁵ Indiana appears to have been nearly as indiscreet. For instance, in 1838 the marriage of John Duvall and Nancy Duvall, *alias* Nancy Stack, was declared null and void.⁶ Two years later occurred a divorce from the bond of wedlock, the wife being permitted to resume her maiden name. Thereafter it became the practice in this state for the assembly to grant persons leave to file bills in the courts in

¹In this section are analyzed the statutes of the following twenty-six states, districts, and territories: Alaska, California, Colorado, Delaware, Hawaii, Idaho, Illinois, Indiana, Iowa, Kansas, Michigan, Minnesota, Montana, Nebraska, Nevada, New Jersey, New York, North Dakota, Ohio, Oregon, Pennsylvania, South Dakota, Utah, Washington, Wisconsin, and Wyoming.

²Special divorce acts may be found in the *Ter. Laws of Mich.*, II, 655, 709, 710, 752, 753, 769; III, 840, 842, 847, 895, 901, 905 (three cases), 907 (two cases).

³*Laws of Ill.* (1817-18), 356.

⁴Thus on Jan. 15, 1825, two decrees were granted in one bill: *Laws* (1825), 120.

⁵Act of Feb. 15, 1831: *Laws*, 71, 72. There is another example in *Laws* (1839), 79.

⁶*Laws of a Local Nature* (1838), 406.

cases where the prescribed causes for divorce by judicial process did not exist. Thus in 1842 Mary Ann Bruner was allowed to file a petition because of "her disability by reason of her husband not having absented himself from her for two years," the full term necessary to constitute a valid ground according to the statute.¹ Until 1851, when the constitution put a stop to this evil custom, many such applications were referred to the circuit courts, the full legal requirement being similarly waived.² The early Minnesota lawmakers found plenty of business of the same kind. "Be it enacted," runs a decree of the assembly in 1849, "that the marriage heretofore existing between Catherine Hathaway and her husband, Isaac Hathaway, . . . is hereby dissolved; and the said parties are restored to all the rights and privileges of unmarried persons."³ Another example seems to show that a "pale-face" cannot always live happily with a "dusky mate." It is solemnly declared "that Louis Laramie is hereby divorced from Wa-kan-ye-ke-win, his wife, as fully and effectually, as if the legal ceremony of marriage and its rites had never been solemnized."⁴ Similar decrees appear in the statute-book until in 1856 constitutional authority finally put a stop to legislative interference.⁵

During the first six years of territorial life many special divorce decrees may be found in the Nebraska laws; and they are invariably expressed in the curt and summary style peculiar to such legislation throughout the country, no reference usually being made to causes or to alimony.⁶ At the

¹ *Laws of a Local Nature* (1842), 117.

² Cf. *ibid.* (1842), 119, 120, 121; *ibid.* (1844), 148; *ibid.* (1849), 203, 300 (two cases); *ibid.* (1850), 105, 129, 194, 342, 344; *ibid.* (1851), 404, 441, 497.

³ *Laws of Minn.* (1849), 89.

⁴ *Ibid.*

⁵ For examples see *Laws* (1851), 39, 40 (four cases); and *ibid.* (1852), 60, 61 (two cases). Seven of the acts cited are also given or restated in *Collected Stat. of the Ter. of Minn. and Decis. of Supreme Court* (1853).

⁶ Here is an example: "The bonds of matrimony between Obediah J. Niles and Hannah M. Niles shall be and the same are hereby dissolved."—*Laws and Resolu-*

same time Kansas was having a similar experience. One divorce petition was granted by the assembly in 1857, three in 1858, eight in 1859, while in 1860 the number suddenly rose to forty-three; for this was the "last chance" before the constitutional prohibition of 1859 went into effect.¹ Previous to 1847 Iowa was still more indulgent. Year after year appeals were made to the assembly for relief. Sometimes the intention appears to be to deny the defendant the privilege of further wedlock; as in 1840, when a decree was granted to dissolve the marriage contract, "so far as relates to the said Harriet Williams," who is allowed to change her name. Sometimes a partial divorce is sanctioned, as when the marital bond between John Philips and Nancy his wife was "so far dissolved as to permit the said parties to live separate and apart from each other." In this case the woman was given power to sue and be sued, and was allowed to retain the children. In 1841-42 eleven more legislative decrees were granted. The next year saw nineteen petitions combined in one bill, which was passed over the governor's veto by a two-thirds vote. The last examples occur in 1846, the year when Iowa was admitted to the Union as a state, and when the usual constitutional interdict appears.²

The practice existed also in Idaho,³ Montana,⁴ and Oregon.⁵ On the Pacific coast, however, Washington is the

tions, I, 373 (act of Feb., 1857). For other cases see *ibid.*, 569, 570 (two cases, 1858), 653-55, 656 (three cases, 1860), 766, 767 (two cases, 1861). On Jan. 23, 1856, six petitions in one bill were referred to the judge of the district court for the first judicial district with power to dissolve marriage: *ibid.*, 300.

¹ *Private Laws of Kan.* (1860), 232-54. For other cases see *ibid.* (1858), 10-12 (three cases); and *ibid.* (1859), 41-45 (eight cases).

² Cf. *Laws of Ia.* (1840), 12; *ibid.* (1840-41), 7, 12; *ibid.* (1841-42), 3, 11, 13, 28, 30, 31, 66, 73, 94, 95 (eleven cases); *ibid.* (1842-43), 82-84 (nineteen cases); *ibid.* (1845-46), 42, 48, 51, 52, 61, 72, 79 (eleven cases).

³ There are two cases in *Laws and Res.* (1871), 86, 91; others in *Gen. Laws* (1879), 54, 59-61; five in *ibid.* (1881), 439-41; and four in *ibid.* (1883), 164, 165.

⁴ *The Private and Spec. Laws of Mont.* (1864-65), 554, 610, 685, 695, 699, 700, show nine cases of legislative divorce.

⁵ For examples see *Spec. Laws* (1857), 12; *ibid.* (1857-58), 107, 108, 110, 111, 112 (twelve cases); *ibid.* (1858-59), 92-107 (thirty-one cases).

chief offender. Beginning with three cases in 1858 and one in 1859, the number mounts to fifteen in 1860, seventeen in 1861, fifteen in 1862, and sixteen in 1863; while after this date the session laws are silent on the subject.¹

In some of the old middle states the custom was particularly tenacious. Of it the New York laws show scarcely a trace;² and in those of New Jersey no evidence at all has been discovered. The case is very different in Pennsylvania. Although in 1785 the courts were empowered to grant full or partial divorce for the causes specified, the habit of resorting to the assembly, especially when the offense complained of was not a cause recognized by the statute, survived from the provincial era. Thus in 1805 Rebecca Adkinson was released from her spouse Thomas, who for crimes committed had been sentenced to five years' imprisonment. "Whereas it appears that the conduct of the said Thomas, from the month of May, 1803, to the present time, has been one continued scene of vice, evincing a total dereliction of morality, and an entire neglect of his wife and tender infant," therefore, since the law has not provided for such emergency, the assembly sets Rebecca absolutely free from the wedding bond.³ During the next year a case of somewhat unusual character arose. From the preamble to the bill it appears that as early as 1777 Jacob Sell and Eve, his wife, had divorced themselves by mutual consent, the woman by a written instrument relinquishing all her rights under the marriage. Thereafter, the man considering himself entirely

¹ See *Acts* (1858), 53, 54; *ibid.* (1859), 62; *ibid.* (1860: private laws), 473-79; *Session Laws* (1861: local laws), 71, 73, 74, 81, 83, 92, 93, 101-3, 110, 131, 132; *ibid.* (1862), Index; *ibid.* (1863), 138-44.

² But in *Laws* (1848), 94, 95, the following case of legislative interference may be found: "The right is hereby given to Ludwig Brunileu to apply to the supreme court of this state, in equity, for a divorce from his wife Bertha, . . . with the same effect and on the same footing in every respect, as if they had been married in this state, and the offence or offences complained of had been committed in this state, and within five years prior to the time of such application."

³ THOMPSON, *Laws of the Commonwealth of Pa.* (1804-6), VII, 73-75.

free from former obligations, took unto himself another wife, "by whom he now has living six children." Through "hard labor and honest industry" ■ considerable property was in due course acquired, some of which Sell had transferred. To this under the existing laws he could not give perfect title because of a claim to dower which "the aforesaid Eve may be supposed to possess." For this reason, and because he had grown old and was in a "delicate state of health," the assembly granted his petition for an absolute dissolution of the first marriage.¹ From this time onward many divorce decrees may be found in the session laws; and not until the adoption of the constitution of 1874 was the practice entirely abandoned.²

It was in Delaware, however, that legislative divorce died the hardest death. By the act of 1832 the superior court was given "sole cognizance of granting divorces" for cruelty, abandonment, and some other causes; and in 1852 it was enacted that no "petition for a divorce shall be received or acted on by the general assembly for any cause cognizable" by that court, "nor without proof of one month's public notice of the intention to prefer such petition, by advertisements in a newspaper published within the county of the petitioner's residence, if there be one," or, if not, then in some other newspaper in the state.³ Although this declaration of the assembly restricting its jurisdiction to cases not provided for by law was subsequently more than once repeated,⁴ there was still a wide range for interference, even if the will of one legislature could bind that of another. The number of petitions granted waxed apace. In 1887 it was forty-two;

¹ THOMPSON, *op. cit.*, 326-28.

² See, for example, *Acts* (1808), 138, 140, 146 (for cruelty, force at marriage, etc.); *ibid.* (1810), 82, 89, 194 (insanity before and after marriage, imprisonment for crime, abuse, and abandonment); *ibid.* (1811-12), 28, 34, 143, 195, 198, 228, 231, 237; *ibid.* (1820-21), 3, 29, 35, 48, 139.

■ *Rev. Stat. of Del.* (1852), 78.

⁴ *Ibid.* (1874), 150; *ibid.* (1893), 242.

in 1889, sixty-three; and two years later, forty-eight.¹ In the meantime a remedy was sought through appeal to constitutional interdict. Once the effort was almost successful. By an act of April 20, 1893, the assembly proposed an amendment to the constitution giving the supreme court exclusive jurisdiction in divorce suits, but only "for the causes and upon the conditions prescribed by the legislature."² This amendment failed of adoption; but its purpose was soon secured in the new constitution of 1897, which declares that "no divorce shall be granted, nor alimony allowed, except by the judgment of a court, as shall be prescribed by general and uniform law."³

b) *Judicial divorce: jurisdiction, kinds, and causes.*—Regarding the causes of divorce the history of the middle and western states reveals little that is peculiar as compared with that of the southern or eastern group. On the whole, a medial course has been pursued. There is nothing very radical or very conservative. The statutes of these commonwealths are entitled to be looked upon as constituting the average American type.

The policy of New York has, indeed, seemed to be exceptional. Throughout the century absolute divorce has been allowed only on the scriptural ground. In 1787—for the first time since New Netherland came under English rule—a general divorce law was enacted. The preamble hints at the recent practice of special legislation. "Whereas," we are told, "the Laws at present in being within this state, respecting Adultery, are very defective, and Applications have, in Consequence, been made to the Legislature, praying their Interposition;" and since "it is thought more advisable . . . to make some general Provision in such Cases, than to afford relief to Individuals, upon their partial representa-

¹ *Laws* (1887), 528-40; *ibid.* (1889), 1046-64; *ibid.* (1895), 300-308.

² *Laws* (1893), 617.

³ *Const. of the State of Del.* (1897), Art. II, sec. 18, p. 141.

tions, without a just and Constitutional Trial of the Facts;" therefore for the offense named, when the persons are inhabitants of the state, a "Petition or Bill" may be presented to the chancellor. The latter is empowered to direct the trial of the case by a "special or common jury" before either the supreme or any circuit court; and in case of conviction may "pronounce the marriage between the said parties to be dissolved, and both of them freed" from its obligations. The guilty defendant is forbidden to "remarry any person whatsoever;" while the innocent plaintiff is fully authorized to "make and complete another marriage, in like manner as if the party convicted was actually dead." The divorce is not to affect the legitimacy of the children, and the chancellor is required to make proper orders for their care and maintenance and for the wife's alimony.¹

No further legislation on the subject appears until 1813, when some important changes in the law were made. Now a petition for divorce, on the same grounds, may be brought only when the persons concerned were inhabitants of the state at the time the offense was committed; or when the marriage was solemnized or took place in the state, and the person injured was an actual resident of the state at the time of the offense and at the time of exhibiting the bill. The facts are to be tried by a "special or foreign" jury at some circuit court or sittings, to be held by a justice of the supreme court; and the person convicted is prohibited from further marriage only during the lifetime of the other spouse. But the most important innovation made by this act is the provision for partial divorce in favor of the wife. Under the same conditions as to residence, the court of chancery is empowered to grant a *feme covert* a decree of "separation from bed and board forever thereafter, or for a limited time,

¹ Act of March 30, 1787: *Laws of the State of N. Y.* (1789), II, 133, 134; and *ibid.* (1792), I, 428, 429.

as shall seem just and reasonable," when the husband has been guilty (1) of cruel and inhuman treatment; or (2) of such conduct "as may render it unsafe and improper for her to cohabit with him, and be under his dominion and control;" or (3) when he has abandoned her and neglected or refused to provide for her support. In all such cases, if the defendant prove the ill conduct of the complainant as a justification, he may be "dismissed with or without costs in the discretion of the court." On the other hand, whether a separation be decreed or not, the court is authorized "to make such orders and decree for the suitable support and maintenance" of the wife and children by the husband or out of his property, as the chancellor shall deem just.¹

The *Revised Statutes* of 1827-28 make careful provision for the annulment of voidable marriages; and by the same enactment the divorce law is recast. Through sentence of nullity the chancellor may declare void a marriage for the following causes existing at the time of the contract: when (1) either husband or wife was below the age of consent; or (2) had a spouse living under a marriage still in force; or (3) was an idiot or lunatic; or (4) when consent of either was obtained by force or fraud; or (5) when either was physically incompetent to enter the matrimonial state. All these grounds of nullity, with one slight change and some modification of the conditions on which suit may be brought, are sanctioned by the present code.² Divorce from the bond

¹ Act of April 13, 1813: VAN NESS AND WOODWORTH, *Laws of N. Y.* (1813), II, 197-201.

² *Rev. Stat. of 1827-28* (Albany, 1829), II, 141-44. This law provides that no bill for annulment may be brought by the party who was of lawful age of consent, nor by the other if there is voluntary cohabitation after age of consent. Suit on the ground of force or fraud is likewise barred, if there has at any time been voluntary cohabitation; and in case of physical disability, it must be brought within two years after solemnization of the marriage: *ibid.*, II, 142, 143. Cf. STOVER, *Code of Civil Procedure* (1902), II, 1832-33, where the last-named provision is retained. By this *Code*, II, 1626, 1627, the fourth ground of annulment is broadened by adding the word "duress;" and a woman is authorized to bring action (1) when she had not reached the age of sixteen at the time of the marriage; (2) when the marriage took place without the

of wedlock according to the revision of 1827-28 may be granted on the same conditions regarding residence as those prescribed in 1813, except that it allows the injured person, if an actual inhabitant at the time of exhibiting the bill, to bring suit whenever the offense complained of has been committed in the state. As in 1803, the guilty defendant is forbidden to remarry until after the death of the complainant. The three grounds of separation from bed and board in favor of the wife allowed in that year remain unaltered, save that under the second head the phrase referring to her being under the husband's "dominion and control" is omitted; and now, when the marriage takes place out of the state, the parties must have "become and remained inhabitants" of it for at least one year, and in order to warrant a decree the woman must be an actual resident thereof at the time of bringing complaint.¹

Under the existing law of New York, for adultery, absolute divorce may be granted to either the husband or wife (1) when both were residents of the state at the time of the offense; (2) when the marriage took place within the state; (3) when the plaintiff was a resident of the state when the offense was committed, and so remains at the commencement of the suit; (4) where the offense was committed in the state and the person injured is a resident thereof when the action is brought. In the first instance the judgment is "interlocutory;" and three months must elapse before it can be made final.² Remarriage is allowed only under the same conditions as in 1813 and 1827, except that now the law does not "prevent the remarriage of the parties to the

consent of parent or guardian; or (3) "when it was not followed by consummation or cohabitation, and was not ratified by any mutual assent of the parties after the plaintiff attained the age of sixteen years." *Cf. Laws* (1887), chap. 22, p. 25, for the origin of these clauses.

¹ *Rev. Stat. of 1827-28*, II, 144-47.

² So required by *Laws* (1902), II, chap. 364; *STOVER, Code of Civil Proced.* (1902), II, sec. 1774, p. 1863.

action." At present suit for partial divorce may be brought by either spouse, and not by the wife only, as under the earlier laws. The grounds allowed are (1) cruel and inhuman treatment; (2) conduct rendering it unsafe and improper for the plaintiff to cohabit with the defendant; (3) abandonment; (4) where the wife is plaintiff, the neglect or refusal of the husband to provide for her.¹ When the marriage takes place out of the state the provision of 1827-28 requiring one year's previous residence of the parties and actual residence of the plaintiff at the commencement of the action is still maintained.²

New Jersey, whose early history ran so closely parallel to that of New York, has during the century pursued a policy regarding divorce more liberal than that of the neighboring commonwealth. As so often happens, the act of 1794 confuses the grounds of annulment with those of divorce proper. The court of chancery is authorized to decree "divorces from the bond of matrimony" (1) when the husband and wife are within the prohibited degrees of kinship; (2) for adultery; (3) for "wilful, continued, and obstinate desertion for the term of seven years;" or (4) when either person had a lawful spouse living at the time of the later marriage, although the statute inconsistently declares such unions "invalid from the beginning" and "absolutely void." This last-named provision is still in force.³ By the law of 1794,

¹ It has been decided in *Kennedy v. Kennedy*, 73 N. Y., 363, affirming 47 N. Y. *Supr.*, 56, that "threats of violence of such a character as to induce a reasonable apprehension of bodily injury, and charges of infidelity, made in bad faith, as auxiliary to and in aggravation of the threatened violence, are sufficient to constitute 'cruel and inhuman treatment.'" Cf. *STOVER, Code of Civil Proce.* (1892), II, 1639, 1640, note.

A "groundless and malicious charge against a wife's chastity, and spitting upon her are gross acts of cruelty, and words of menace accompanied by the probability of bodily violence, if they inflict indignity and threaten pain, are sufficient." See *Whispell v. Whispell*, 4 BARR., 217; and cf. *Lutz v. Lutz*, 31 N. Y. *St. Rep.*, 718; *Waltermire v. Waltermire*, 110 N. Y., 183; *Uhlmann v. Uhlmann*, 17 *Abb. N. C.*, 236; *Mason v. Mason*, 1 *Edw., Ch.*, 278; *Perry v. Perry*, 2 BARR., *Ch.*, 311.

² *STOVER, Code of Civil Proce.* (1902), II, 1846.

³ *Gen. Stat. of N. J.* (1896), II, 1267.

moreover, separation from bed and board is sanctioned for "extreme cruelty" in either spouse.¹

A new statute appears in 1820. The conditions as to residence are now defined; the court of chancery may grant absolute dissolution of wedlock for the same causes as in 1794; and separation from bed and board is still permitted for extreme cruelty, but now it may be decreed, "forever, or for a limited time."² In the revision of the divorce laws approved April 15, 1846, the term of wilful and continued desertion is reduced to five years;³ in 1857 two years more are lopped off;⁴ and finally a statute of 1890 declares a period of two years' such desertion sufficient to constitute a ground of full divorce.⁵

Accordingly, by the present law of New Jersey dissolution of wedlock may be decreed by the court of chancery (1) when the marriage is bigamous; (2) when it is within the forbidden degrees of kinship;⁶ (3) for adultery; (4) for "wilful, continued, and obstinate desertion during the term of two years;" and (5) when at the time of the marriage either spouse was "physically and incurably impotent," in which case the contract is declared "invalid from the beginning and absolutely void."⁷ But it is important to observe that in certain cases the term of desertion is subject to a peculiar statutory definition. It is declared that "wilful and obstinate desertion shall be . . . construed as 'continued' . . . notwithstanding that after such desertion

¹ Act of Dec. 2, 1794: PATERSON, *Laws of N. J.* (1800), 143, 144.

² Act of Feb. 16, 1820: *Laws of N. J.* (1821), 667-69.

³ *Stat. of N. J.* (1847), 923.

⁴ Act of March 20: *Acts* (1857), 399. The law of 1846 is retained in ELMER, *Digest* (2d ed. by NIXON, Philadelphia, 1855), 205-8.

⁵ Act of March 5: *Pub. Laws* (1890), 34; *Gen. Stat.* (1896), II, 1274.

⁶ A marriage within the forbidden degrees is not void but voidable, and until so pronounced must be treated as valid: *Boylan v. Deinzer*, 18 STEWART, *N. J. Equity Reports*, 485.

⁷ Impotence as a ground of divorce appears in *Rev. Stat.* (1874), 255. Cf. also *Gen. Stat.* (1896), II, 1267. Before this enactment a marriage could not be annulled for impotence: Anonymous, 9 C. E. GREEN, *N. J. Equity Reports*, 19.

has begun, the deserting party has been imprisoned in this or any other state or country upon conviction by due process of law for a crime, misdemeanor or offence, not political," anywhere committed; provided, however, that such desertion has continued without interruption ■ sufficient length of time after discharge from prison to make up when added to the term of desertion prior to the confinement the full term of three [two] years.¹ Since 1891 three causes of separation from bed and board have been allowed. For desertion, adultery, or extreme cruelty, in either spouse, the court of chancery may now decree such partial divorce "forever thereafter, or in the case of extreme cruelty, for ■ limited time, as shall seem just and reasonable;" but in every case except for extreme cruelty the petitioner "shall prove that he or she has conscientious scruples against applying for a divorce from the bond of matrimony."²

The framers of the Pennsylvania statute of 1785 saw fit to indulge in an apologetic preamble. "Whereas," we are assured, "it is the design of marriage, and the wish of the parties entering into that state, that it should continue during their joint lives, yet where the one party is under natural or legal incapacities of faithfully discharging the matrimonial vow, or is guilty of acts and deeds inconsistent with the nature thereof, the laws of every well-regulated society ought to give relief to the innocent and injured person;" therefore it is enacted that the justices of the supreme court may grant divorce, "not only from bed and board, but also from matrimony," (1) when either person at the time of the contract was and still is physically incompetent; (2) has knowingly

¹ Act of Apr. 1: *Pub. Laws* (1887), 132; also in *Gen. Stat.* (1896), II, 1273. This provision thus seems to be in force; if so, since the act of 1890 already cited, the term must be two years.

² Act of March 4: *Pub. Laws* (1891), 76. In general, for the present law regulating both kinds of divorce in New Jersey, see *Gen. Stat.* (1896), II, 1267-75.

entered into a bigamous marriage; (3) has committed adultery; or (4) has been guilty of "wilful and malicious desertion, without a reasonable cause," for the space of four years. The court is empowered to grant a divorce from bed and board, but not from the bond of wedlock, "if any husband shall, maliciously, either (1) abandon his family, or (2) turn his wife out of doors, or (3) by cruel and barbarous treatment endanger her life, or (4) offer such indignities to her person, as to render her condition intolerable, or life burdensome, and thereby force her to withdraw from his house and family." In these cases the wife is allowed "such alimony as her husband's circumstances will admit of so as the same do not exceed the third part of the annual profits or income of his estate, or of his occupation or labour," or the court may decree "but one of them" as justice may require. She shall continue to enjoy this alimony "until a reconciliation shall take place, or until the husband shall by his petition or libel, offer to receive or cohabit with her again, and to use her as a good husband ought to do." Then the court is authorized either to suspend the decree; or, if the wife refuse "to return and cohabit under the protection of the court," it may discharge and annul the same. But if he fail to make good his offers and engagement, the "former sentence and decree may be revived and enforced;" and the arrears of alimony may be ordered paid.¹

By the first statute of the period, it thus appears, a liberal divorce policy was adopted by Pennsylvania, and besides, it should be remembered, the courts were not the only source of relief. For many years, as already seen, the assembly exercised jurisdiction in divorce matters. After 1785 the first step in the practical relaxation of the law was taken in 1804, when jurisdiction, hitherto vested exclusively in the supreme court, was extended to the county courts of common

¹ Act of Sept. 19, 1785: *Laws of the Com. of Pa.* (1803), III, 102-6. Repealed March 13, 1815: *Laws of Gen. Assem.* (1822), VI, 286; *PURDON, Digest* (1818), 130.

pleas, where it still remains.¹ Since that date the progress of legislation has been rapid enough. Under the existing law, as the result of a century's growth, not less than eleven grounds of complete divorce are recognized. By the statute of 1815, repealing the law of 1785, the four causes sanctioned by the latter are re-enacted, the term of "malicious desertion and absence from the habitation of the other"—as the clause is now phrased—being reduced to two years; and it is further provided that full dissolution of marriage may be decreed (5) when any husband, by cruel and barbarous treatment, shall have endangered the life of his wife; or (6) offered such indignities to her person as to render her condition intolerable and life burdensome, thereby forcing her to withdraw from his house and family.² Marriage within the forbidden degrees of affinity or consanguinity (7) was made a ground in the same year;³ lunacy of the wife (8) came next in 1843;⁴ and in 1854 divorce was sanctioned (9) when the alleged marriage was procured by fraud, force, or coercion, and has not been later confirmed by the acts of the person injured; (10) when the wife, by cruel and barbarous treatment, has rendered the condition of her husband intolerable or life burdensome; or (11) when either spouse has been convicted for felony with imprisonment for more than two years.⁵ These eleven causes are

¹ *Laws of the Com.*, VII, 375.

² Act of March 13, 1815: in *Laws of Com.* (1822), VI, 286; and PEPPER AND LEWIS, *Digest* (1896), I, 1633.

³ *Laws of the Com.* (1822), VI, 288; PEPPER AND LEWIS, *Digest*, I, 1634. But when marriages within such degrees "shall not have been dissolved during the lifetime of the parties, the unlawfulness of the same shall not be enquired into after the death of either husband or wife."

⁴ By the act of April 13, 1843: *Laws* (1843), 233; PEPPER AND LEWIS, *Digest*, I, 1636, "where the wife is lunatic or *non compos mentis*" a petition for divorce may be "exhibited by any relative or next friend" who shall make the affidavit provided for in other cases of divorce.

⁵ Act of May 8: *Laws* (1854), 644; PEPPER AND LEWIS, *Digest* (1896), I, 1635. When divorce is granted the husband for the tenth cause, the wife may be allowed alimony according to his circumstances.

By an act of March 9, 1855 (*Pub. Laws*, 68; PEPPER AND LEWIS, *Digest*, I, 1636), the courts of common pleas are given jurisdiction in all cases of divorce "from the

still in force, although in 1903 a new law regarding the crimes of either spouse to constitute a cause was adopted.¹

On the other hand, the century has produced but one change in the special grounds of partial divorce. Petitions for separation from bed and board are still allowed only in favor of the wife. The four causes sanctioned in 1785, re-enacted in 1815 and 1817, are yet in force;² while, since 1862, adultery on the part of the husband is admitted as a fifth ground of complaint.³

An important innovation appears in 1893. A new group of discretionary causes is then created. The courts are empowered to grant the wife a divorce, either from bed and board or from the bond of wedlock, on four several grounds. Three of these are identical with the third, fourth, and fifth causes of partial divorce just enumerated. In addition, two years' "wilful and malicious desertion" by the husband is admitted. These same four causes are declared valid "where it shall be shown to the court by any wife that she was formerly a citizen of this commonwealth, and that having intermarried with a citizen of any other state or any foreign country, she has been compelled to abandon the habitation and domicile of her husband" in such place, thereby being "forced to return to this commonwealth in which she had her former domicile." In any such case, if personal service by subpœna cannot be made upon the husband by reason of

bonds of matrimony for the cause of personal abuse, or for such conduct on the part of either the husband or the wife as to render the condition of the other party intolerable and life burdensome, notwithstanding the parties were at the time of the occurring of said causes domiciled in another state;" but the applicant must be a citizen and have been a resident of the state for one year. This act, according to judicial interpretation, does not establish new causes for divorce, but only enlarges the jurisdiction of the court in reference to the parties under causes already recognized: *Schlichter v. Schlichter*, 10 *Phila. Reports*, 11 (1873). Cruel and barbarous treatment must be alleged in the libel: *Pennington v. Pennington*, *ibid.*, 22.

¹ *Laws of Pa.* (1903), 19; repealing the act of June 1, 1891: *ibid.* (1891), 142.

² PEPPER AND LEWIS, *Digest* (1896), I, 1637. Cf. the act of March 13, 1815: *Laws of the Com.* (1822), VI, 286; and *Laws* (1817), 405.

³ *Laws* (1862), 430; PEPPER AND LEWIS, *Digest*, I, 1637, 1638.

his non-residence, the court before entering a decree shall require proof that, in addition to the publication required by law, actual or constructive notice of the proceedings has been given him, either "by personal service or by registered letter to his last known place of residence, and that a reasonable time has thereby been afforded to him to appear" and make defense. The wife, however, is only entitled to the benefits of this act when she has been a citizen and resident of the state for one year previous to bringing suit.¹

It must further be observed, in connection with the present laws of Pennsylvania regarding absolute divorce, that the principle of the colonial statute touching cases of long absence has unfortunately been perpetuated. The snare is still set for the feet of the unwary. "If any husband or wife, upon false rumor, in appearance well founded, of the death of the other (when such other has been absent for the space of two whole years), hath married . . . again, he or she shall not be liable to the pains of adultery;" but on return the person remaining unmarried may elect either to have the former spouse restored or to have the former contract dissolved, leaving the second marriage undisturbed.²

By the Delaware statute of February 3, 1832, the superior court is authorized to grant absolute divorce, or, in its discretion, partial divorce or merely alimony, where either spouse (1) had a lawful husband or wife living at the time of the marriage; (2) has been wilfully absent from the other for three years with the intention of abandonment; (3) has committed adultery; or (4) extreme cruelty; or (5) where

¹ Act of June 20: *Laws* (1893), 471; PEPPER AND LEWIS, *Digest*, I, 1633, 1639.

² Act of 1815: *Laws of the Commonwealth* (1822), VI, 288; PEPPER AND LEWIS, *Digest* (1896), I, 1634.

"While a well-founded belief in the death of her first husband will relieve a woman marrying a second time from the pains of adultery, it cannot validate her second marriage, if, in fact, her first husband was living when it was solemnized."—*Thomas v. Thomas*, 124 *Pa.*, 646; s. c., 23 *W. N. C.*, 410 (1889). Cf. PEPPER AND LEWIS, *Digest*, I, 1634, ed. note.

the male was actually impotent when the marriage took place.¹ Just twenty years later an entirely new grouping of causes and kinds of separation was introduced. The superior court is empowered to grant a full divorce (1) for adultery of the wife; and (2) for impotency of either person at the time of marriage; while separation from bed and board is allowed (1) for adultery of the husband; (2) for extreme cruelty; or (3) for wilful absence of either for three years with intent to abandon. At the same time a distinction was made between divorce and annulment. The court is authorized to declare null and void a marriage (1) within the prohibited degrees of affinity or consanguinity; (2) between a white person and a negro or mulatto; (3) where either person was insane; or (4) had a spouse living at the time of the contract.² At present the annulment of voidable contracts is still governed by the enactment of 1852.³

In 1859 a revised scheme was substituted. Absolute divorce is authorized on the same two grounds as in 1852, the unjust discrimination regarding the husband's infidelity being still maintained. On the other hand, "a divorce from the bond of matrimony, or from bed and board, at the discretion of the court," may now be decreed for (1) adultery of the husband; (2) extreme cruelty; (3) procurement of the marriage by force or fraud; (4) want of legal age—sixteen for males and fourteen for females—if after that age the marriage has not been voluntarily ratified; (5) wilful abandonment for three years; (6) conviction in any place, before or after marriage, of a crime deemed felony by the laws of the state; (7) habitual gross drunkenness for three years, contracted after marriage; or (8) three years' wilful neglect by the husband to provide his wife with the common necessities of life.⁴

¹ *Laws of Del.* (1832), 148-50.

² *Rev. Stat. of Del.* (1852), 238.

³ *Rev. Stat.* (1893), 596.

⁴ Act of Feb. 24, 1859, amending the act of 1852: *Laws* (1859), 730, 731.

By the present law of Delaware, which has existed since 1873, the superior court may decree absolute divorce for (1) adultery in either spouse; (2) desertion for three years; (3) habitual drunkenness; (4) impotency at the time of marriage; (5) extreme cruelty; or (6) conviction of felony, as in 1859. The discretionary grounds on which the court may grant either full or limited divorce are now reduced to two, these in substance being nearly identical with the fourth and eighth causes sanctioned by the statute of 1859.¹

The history of judicial divorce in the West begins with the statute adopted for the Northwest Territory in 1795. Jurisdiction is vested in the general court and the circuit courts, which are empowered to grant absolute divorce (1) for adultery; (2) impotency; (3) where either person had a husband or wife alive at the time of the second marriage; or to grant partial divorce for extreme cruelty in either spouse.² This law was repealed in 1804 by an act of the legislature of Ohio—that portion of the Northwest Territory having been made a state in 1802—giving the supreme court sole cognizance of divorce suits. By it no provision for partial divorce is made; but full dissolution of marriage is sanctioned (1) for bigamy, as in 1795; (2) for wilful absence for five years; (3) for adultery; and (4) for extreme cruelty.³ After eighteen years' trial, the plan of 1804 was in its turn superseded. Six grounds of absolute divorce were then provided. Of these four are identical with those just mentioned, except that the term of wilful absence is reduced to three years. In addition there are recognized (5) physical incompetence

¹ Cf. Act of March 12: *Laws of Del.* (1873), 633-35; or the same in *Rev. Stat.* (1874), 475; with *Rev. Stat.* (1893), 595.

The discretionary grounds are now (1) "procurement of the marriage by fraud for want of age, the husband being under the age of eighteen years or the wife being under the age of sixteen years at the time of the marriage, and such marriage not being after those ages voluntarily ratified;" (2) "wilful neglect on the part of the husband for three years to provide for his wife the necessities of life suitable to her condition."

² CHASE, *Stat.*, I, 192, 193 (act of July 15, 1795).

³ *Ibid.*, 493, 494.

at the time of the marriage; and (6) sentence with actual imprisonment for violation of the criminal laws of the state, provided application be made during the term of confinement.¹ Two years later a new plan was adopted. Absolute divorce was permitted for the six causes allowed in 1822; and partial divorce, which had not existed by statute for twenty years, was revived; the courts, on the same six grounds, being authorized, instead of full dissolution of wedlock, to decree separation from bed and board, or merely alimony, according to justice and the circumstances in each case.² This provision, however, was short-lived; for in 1833 partial divorce was a second time abolished.³

Thus matters stood until 1853, when a measure appeared by which the law was much relaxed in several important respects. Jurisdiction, which since 1804 had remained solely in the supreme tribunal of the state, was now vested in the several courts of common pleas. In addition to the six grounds for full divorce already created, four new causes were recognized. These were (7) fraudulent contract; (8) gross neglect of duty; (9) habitual drunkenness for three years; and (10) a decree of divorce in another state "by virtue of which the party who shall have obtained such decree shall have been released from the obligations of the marriage contract, while the same remains binding upon the other."⁴

These ten causes of absolute divorce are still sanctioned by Ohio law. No provision is made for limited divorce; but there is an "action for alimony, which is in effect a limited divorce, and which may be brought by the wife for any of the following causes," also sanctioned by the act of 1853:

¹ Act of Jan. 11, 1822: CHASE, *Stat.*, II, 1210, 1211.

² Act of Jan. 7, 1824: CHASE, *Stat.*, II, 1408, 1409.

³ Act of Feb. 22, 1833: CHASE, *Stat.*, III, 1934.

⁴ Act of March 11, 1853: SWAN, *Stat. of Ohio* (1854), 324-28. But the provision regarding sentence and imprisonment is differently worded. At present (BATES, *Ann. Rev. Stat.* (1900), II, 2948) the paragraph reads: "The imprisonment of either party in a penitentiary under sentence thereto; but the petition for divorce under this clause shall be filed during the imprisonment of the adverse party."

(1) adultery; (2) any gross neglect of duty; (3) abandonment without good cause; (4) separation in consequence of the husband's ill-treatment, whether the wife is maintained by him or not; (5) habitual drunkenness; and (6) sentence to imprisonment in a penitentiary, if application be made while the husband is so confined.¹

Indiana, in 1816, is the next portion of the Northwest Territory to be admitted to the Union. Two years after the attainment of statehood her legislature passed the first divorce statute, granting jurisdiction to the circuit courts. By the enactment full divorce in favor of either spouse when aggrieved is allowed for (1) adultery; (2) matrimonial incapacity; (3) bigamous contract; (4) two years' absence with intent to abandon; (5) desertion and living in adultery; (6) conviction for felony; and (7) in favor of the wife when the husband's treatment of her is extremely barbarous and inhuman.² In 1824 an "omnibus" clause was introduced, a full divorce being then allowed on petition of the injured person (8) "in all cases where the court in its discretion" shall deem the same "just and reasonable."³ These grounds are all sanctioned by the act of 1831.⁴ Still another cause was admitted in 1836. The circuit courts are empowered to grant the wife absolute divorce (9) when the husband for two years has been a habitual drunkard, and has failed for "any unreasonable length of time to make provision for his family." By the same act, moreover, a marriage may be dissolved "in all cases where the parties have been guilty of murder, manslaughter, burglary, robbery, grand or petty larceny, forgery, counterfeiting, arson, bribery, perjury, or any other crime" the penalty for which on conviction is

¹For the present law of Ohio see BATES, *Ann. Rev. Stat.* (1897), II, 2804-10. Cf. WRIGHT, *Report*, 106. Jurisdiction is still vested in the courts of common pleas, although in certain counties the probate courts have cognizance: BATES, *op. cit.*, II, 2804.

²Act of Jan. 26, 1818: *Laws of the State of Ind.* (1818), 226-29.

³*Rev. Laws* (1824), 156, 157; same in *ibid.* (1831), 213-15.

⁴Act of Jan. 17, 1831: *Rev. Laws* (1831), 213.

"imprisonment at hard labor in the penitentiary."¹ But, apparently, this is meant to be a restatement of the sixth cause above given.²

Only two years elapsed before a new general statute was adopted, authorizing full divorce on eight grounds. Six of these correspond to the first, second, sixth, seventh, eighth, and ninth causes already sanctioned. Bigamous marriage and desertion with adultery no longer appear as causes; while the fourth ground, as above enumerated, is so modified as to require a separate statement for the husband and wife respectively. The husband (7) is allowed a full divorce for two years' absence of the wife with intent to abandon; and the wife is granted the same relief (8) for like absence of the husband, "and also for any other cause or causes"—a most singular legislative freak.³ In 1843 this vicious clause was dropped. Abandonment for two years is now made a cause of divorce in favor of either person, thus reducing the number of legal grounds to seven. At the same time, in modification of a cause already existing, the wife is allowed a petition on account of "cruel and inhuman treatment" by the husband, "or when his conduct towards her has been such as may render it unsafe and improper for her to live with him." The other five causes sanctioned by the statute of 1838 are re-enacted without change.⁴ A relaxation of the law takes place in 1849. One year's abandonment is declared sufficient to constitute a cause; but in such case the court is especially empowered, in its discretion, to grant a divorce, waiving all objections in regard to time of separation, if it deems a reconciliation "hopeless."⁵

¹ *Laws of a Gen. Nature* (1836), 69.

² Nevertheless, the act of 1836 provides for causes in addition to those sanctioned by the act of 1831, which includes conviction for felony as in 1818.

³ *Rev. Stat.* (1838), 242-44. The sixth ground, as enumerated in the text, the first of this act, is "any crime" committed in the United States or the territories, the punishment for which is deemed "infamous."

⁴ *Rev. Stat.* (1843), 598 ff.

⁵ Act of June 1: *Gen. Laws* (1849), 62, 63.

A pause of three years next ensues before the lawmaker resumes his tinkering with the causes of divorce. The act of 1852 admits the seven general grounds, as these had existed since the change in 1849; but with two important modifications. For now "habitual drunkenness," without reference to the term during which it has existed, and cruel treatment, each on the part of either husband or wife, are constituted reasons for dissolving the marriage bond. By the same law a divorce for adultery is denied when there has been (1) connivance; (2) voluntary cohabitation after knowledge of the offense; (3) neglect to petition within two years; or (4) when the petitioner is guilty of the same crime.¹ Seven years later the time of abandonment, to constitute a cause, was reduced to one year, the court being thus deprived of its discretionary power to grant a divorce for desertion during a shorter period.²

Finally the long series of enactments defining the grounds of absolute divorces came to a halt in 1873, when the law of Indiana in this regard took its present form. The superior and circuit courts, on petition of either spouse, are granted jurisdiction. Three very important and beneficial amendments, producing a marked decrease in the number of divorces annually granted, are now made. The term of abandonment is increased from one year to two years; "failure of the husband to make reasonable provision for his family" is changed to such failure for a "period of two years;" and, most significant of all, the omnibus clause, existing since 1824 and rephrased in 1838, providing that divorces may be granted "for any other cause" which the court shall deem "reasonable and proper," is stricken out.³ As a result, the marriage tie may now be dissolved for (1) adultery; (2) impotence existing at the time of the mar-

¹ *Rev. Stat.* (1852), II, 233-38.

² *Laws of Ind.* (1859), 108.

³ For construction of the omnibus clause, see *Ritter v. Ritter*, 5 BLACKF., 81.

riage; (3) abandonment for two years; (4) cruel and inhuman treatment; (5) habitual drunkenness; (6) failure of the husband to make reasonable provision for his family for two years; (7) the conviction of either person, in any country, subsequent to the marriage, of an infamous crime. Until very recently limited divorce was not recognized in Indiana; but a married woman might bring action for the support of herself and infant children in the following cases, being analogous to those sanctioned by the Ohio law: (1) when the husband shall have deserted his wife, or wife and children, without leaving sufficient provision for support; (2) when he shall have been convicted of felony and imprisoned in the state prison, not leaving his wife, or wife and children, the same provision; (3) when he is a habitual drunkard and by reason thereof becomes incapacitated or neglects to provide for his family; or (4) when he renounces the marriage covenant, or refuses to live with his wife in the conjugal relation, by joining himself to a sect or denomination the rules and doctrines of which require such renunciation or forbid a man and woman to dwell and cohabit together in the conjugal relation according to the true intent and meaning of the institution of marriage.¹ A statute of 1903 authorizes separation from bed and board "for a limited time" in case of (1) adultery; (2) "desertion, or where the wife is plaintiff, neglect or refusal to suitably provide for her, covering a period of six months;" (3) habitual cruelty of one party, "or such constant strifes of both parties as render their living together intolerable;" (4) habitual drunkenness, "or the confirmed and excessive use of morphine, cocaine, or any other drug;" (5) gross and wanton neglect of conjugal duty for six months.²

¹ Act of March 10: *Laws of Ind.* (1873), 107-12; also HORNER, *Rev. Stat.* (1896), I, secs. 1024-49; II, sec. 5132; BURNS, *Ann. Stat.* (1901), I, 443, 444; III, 559.

² *Laws of Ind.* (1903), 114, 115.

In 1818, closely following Indiana, Illinois was carved from the bountiful region northwest of the Ohio River. After a year's delay, a divorce law was enacted in 1819; and this, as amended in 1825, authorizes both kinds of separation. Full dissolution of wedlock may be granted for (1) physical incapacity at the time of solemnization; (2) adultery; (3) two years' voluntary and continued absence. Partial divorce is likewise sanctioned for (1) extreme and repeated cruelty in either spouse: or (2) constant and habitual intemperance in either for two years. "But in the latter case it shall be incumbent on the complaining party to show that he or she had performed all the duties of a faithful and affectionate husband or wife."¹

The act of 1827 is silent as to limited divorce, which has not since been recognized in Illinois. Full divorce may now be granted by the circuit courts, sitting as courts of equity, when either person (1) was at the time of the marriage and still is naturally impotent; (2) had a husband or wife living at the time of the marriage; (3) has since been guilty of adultery; or (4) wilful desertion for two years; or (5) extreme and repeated cruelty; or (6) habitual drunkenness for two years.² A step backward was taken in 1832 through the adoption of a kind of omnibus clause. By proceedings in chancery full dissolution of marriage is authorized (7) for all causes of divorce not provided for by any law of the state.³ Next, after an interval of thirteen years, on the petition of the aggrieved, comes (8) conviction for felony or other infamous crime.⁴ This is followed after the lapse of thirty years more by the sanction (9) of absolute divorce

¹ Act of Jan. 17, 1825, to amend an act of Feb. 22, 1819: *Laws of Ill.* (1825), 169.

² *Rev. Code* (1827), 180, 181.

³ Act of Dec. 4, 1832: *Rev. Laws* (1833), 234, 235. In the statutes this is not enumerated as a cause; but it surely is one in effect.

⁴ *Rev. Stat.* (1845), 196; also in PURPLE, *Comp.* (1856), I, 493, 494; and in *Stat. of Ill.* (1864), 150, 152.

when either person "has attempted the life of the other by poison or other means showing malice."¹

The tale of causes allowed by the present law of Illinois is thus complete. Separation from bed and board is not provided for by statute. In general, chancery process is required. The circuit courts of the respective counties and the superior court of Cook county (Chicago) are clothed with jurisdiction in divorce controversies.²

Michigan became a separate territory in 1805, and seven years thereafter the supreme court was granted jurisdiction in both kinds of divorce.³ By the act of 1819 marriage may be dissolved for adultery in either spouse, when the husband and wife are inhabitants of the territory, or when the marriage was solemnized therein; as also when the injured person was an actual resident of the territory at the time of the offense, and so remains when the bill is filed. When guilty, the wife forfeits her right of dower. On the other hand, the court may grant her a divorce *a mensa*, forever or for a limited time, (1) for "cruel and inhuman treatment;" (2) for such conduct on the part of the husband "as may render it unsafe and improper for her to cohabit with him and be under his dominion and control;" or (3) when "he has abandoned her and refuses or neglects to provide" for her support.⁴

A different plan appears in 1832. A divorce from the bond of wedlock is now permitted (1) for impotency, and (2) for adultery. Furthermore, the court, in its discretion, is empowered to grant either person ■ full or a partial divorce (1) for extreme cruelty, or (2) for five years' wilful deser-

¹ Act of March 10, 1874: GROSS, *Stat. of Ill.*, 1818-74 (3d ed., 1872-74), III, 176.

■ HURD, *Rev. Stat.* (1898), 631-34. Cf. *Rev. Stat.* (1845), 196, 197; and STARR AND CURTIS, *Ann. Stat.* (1896), II, 1435-55.

³ Act of 1812: *Territorial Laws of Mich.*, I, 183.

⁴ Act of Nov. 13, 1819: *Territorial Laws of Mich.*, I, 495-98; cf. the act of Apr. 12, 1827: *ibid.*, II, 363-66, repeating the provisions given in the text from the act of 1816.

tion. By this act jurisdiction is vested in the supreme court and either of the circuit courts of the territory.¹ A statute of the next year retains all these provisions of 1832, except that the term of wilful desertion, to constitute a discretionary ground, is reduced to three years.² Five years later, after Michigan became a state, a divorce is made unnecessary when a marriage is void or when the persons contracting it are below the age of consent. At the same time the grounds of separation are reconsidered. Absolute divorce is now authorized (1) for adultery; (2) for impotence; (3) for five years' desertion; (4) for sentence to imprisonment at hard labor for three years or more; and either a full or a partial divorce, on the petition of either spouse, (1) for extreme cruelty; (2) for three years' "utter desertion;" or (3) on application of the wife, when the husband, being of sufficient ability to provide a suitable maintenance for her, "shall grossly or wantonly and cruelly refuse or neglect to do so."³ In 1844 extreme cruelty, "whether practiced by using personal violence, or by any other means," was substituted for the corresponding clause in the act of 1838.⁴ Next, in 1846 and 1847 came swift changes in the law of desertion, but only in their turn to be swept away in 1848.⁵ So in 1851 we reach an act by which the grounds of divorce in Michigan have been determined for half a century.

By the existing law, as then enacted, on application of the aggrieved, a full divorce may be decreed by the court of chancery, or by the circuit court of the county where the parties or one of them resides, for (1) adultery; (2) physical incompetency; (3) sentence to imprisonment for three years

¹ Act of June 28, 1832: *Ter. Laws of Mich.*, III, 931, 932.

² Act of Apr. 4, 1833: *Ter. Laws of Mich.*, III, 1005-7.

³ *Rev. Stat.* (1838), 336, 337.

⁴ *Acts* (1844), 74.

⁵ The *Rev. Stat.* (1846), 333, make the term of desertion two years for either absolute or limited divorce. The *Acts* (1847), 168, 169, lengthen the period to five years for absolute divorce and three years for partial divorce. But these changes are repealed by *Acts* (1848), 194.

or more, no pardon, to affect the status of the divorced persons; (4) two years' desertion; (5) when the husband or wife shall have become a habitual drunkard; "and (6) the circuit courts may, in their discretion, upon application as in other cases, divorce from the bonds of matrimony any party who is a resident of this state, and whose husband or wife shall have obtained a divorce in any other state." The same tribunals are authorized, in their discretion, to grant either a limited or a full divorce in favor of the aggrieved for (1) extreme cruelty, "whether practiced by using personal violence, or by any other means;" (2) utter desertion for two years; or (3) on complaint of the wife for the husband's neglect to provide, as by the law of 1838.¹

Wisconsin, the remaining² portion of the region originally governed by the ordinance of 1787, was erected into a separate territory in 1836. Its divorce legislation, which in its general outline is similar to that of Michigan, began in 1838-39, when the district court of each county was given jurisdiction in both kinds of separation. The causes of absolute divorce then recognized are (1) impotence; (2) adultery. Those of partial divorces are (1) extreme cruelty; (2) two years' wilful desertion; (3) habitual drunkenness; (4) abandonment of the wife by the husband, or "his refusal or neglect to provide for her."³

In 1849, the year following the attainment of statehood, was adopted a new statute by which the foundation of the present system was laid. By it, as under the present law, a marriage is declared absolutely dissolved without any decree of divorce or legal process whenever either spouse is sentenced to imprisonment for life; and a pardon is not to effect a restoration of conjugal rights. The circuit courts

¹ HOWELL, *Gen. Stat.* (1882-83), II, 1621-30; MILLER, *Comp. Laws* (1899), III, 2653-66; cf. *Acts* (1851), 71, 72. The partial divorce may, as originally, be "forever or for a limited time."

² Except a part of Minnesota.

³ *Stat. of the Ter. of Wis.* (1838-39), 140, 141.

are granted jurisdiction. Both full and partial divorce are provided for. Absolute divorce is allowed for (1) adultery; (2) impotence; (3) sentence of either spouse to imprisonment for a period of three years or more, no pardon working a restoration of conjugal rights; (4) wilful desertion for one year next preceding the commencement of the action; (5) when the treatment of the wife by the husband has been "cruel and inhuman, whether practiced by using personal violence, or by any other means," or "when the wife shall be guilty of like cruelty to her husband or shall be given to intoxication;" (6) when the husband or wife shall have been a habitual drunkard for the space of one year immediately preceding the filing of the bill. To these grounds was added as a cause in 1866: (7) voluntarily living entirely separate for the five years next preceding the commencement of the action.¹ So the law of absolute divorce remains at the present time, all attempts to make insanity a permanent ground having thus far failed.²

The history of partial divorce in Wisconsin is soon told. The provisions of the act of 1849 are still in force. The causes of separation from bed and board, forever or for a limited time, there recognized are (1) the fourth, fifth, and sixth grounds of full divorce above specified; (2) extreme cruelty of either spouse; (3) on complaint of the wife when the husband, being of sufficient ability, shall refuse or neglect to provide for her; or (4) when his conduct toward her is such as may render it unsafe and improper

¹ Act of March 31, *Gen. Laws* (1866), 40.

² In 1856 the court in its discretion was authorized to decree a divorce when either spouse shall become incurably insane and "shall have so remained for the term of seven years continuously," the husband being required to give bond with security for the maintenance of the wife during her life: Act of March 31, *Gen. Acts* (1856), 96. After two years this act was repealed: *Gen. Laws* (1858), 82. A second attempt was made in 1881. A full divorce was then authorized when either husband or wife shall have been insane for the space of five years immediately preceding the commencement of the action, and the court shall be satisfied that the insanity is incurable: Act of April 2, *Laws* (1881), 376-78. This statute was repealed the next year: *Laws* (1882), 798.

for her to live with him. It is expressly declared that a divorce from the bond of matrimony may be decreed for either of the three causes last named, "whenever, in the opinion of the court, the circumstances of the case are such that it will be discreet and proper to do so." From the somewhat awkward arrangement of its provisions, therefore, the general effect of this statute appears to be that a full divorce *may* be granted for any ground recognized by it, provided the court deems it prudent to exercise its discretionary authority. Furthermore, it must be noted that by the existing law, just as in 1849, the circuit court is empowered to allow separate maintenance when a partial divorce is denied.¹

We may next pass to the long list of new states in the West and Northwest whose generous boundaries spread over the Mississippi valley, the vast regions of the Rocky Mountains, and the Pacific slope. The course of legislation in Minnesota has run closely parallel to that of Wisconsin, though it is divergent in some important details. In 1851, seven years before the admission of that state to the Union, a statute logically declared bigamous marriages and those within the forbidden degrees, if solemnized in the territory, void without a decree. At the same time, as causes of absolute divorce in favor of the aggrieved were sanctioned (1) adultery; (2) impotency; (3) sentence to imprisonment in the penitentiary after the marriage, no subsequent pardon effecting a restoration of conjugal rights; (4) wilful desertion for one year next preceding the commencement of the suit; (5) cruel and inhuman treatment, whether practiced by using personal violence or by any other means; (6) habitual drunkenness for one year immediately preceding the filing of the complaint. By this act no provision is

¹ Cf. *Rev. Stat.* (1849), 393-98; *ibid.* (1858), 623-28; *ibid.* (1872), II, 1269-76; *Ann. Stat.* (1889), I, 1362-75; and SANBORN AND BERRYMAN, *Wis. Stat.* (1899), I, 1702-20.

made for partial divorce.¹ The term of wilful desertion was increased from one year to three years in 1866;² but in 1895 the shorter period was restored, so that under the existing law the six grounds of absolute divorce as sanctioned in 1851 are recognized, except that "cruel and inhuman treatment" is constituted a cause, the original explanatory clause being omitted.³ On the other hand, limited divorce is now provided for. Since 1876, on complaint of a married woman, separation from bed and board is authorized (1) for cruel and inhuman treatment by the husband; (2) for such conduct on his part as may render it unsafe and improper for her to cohabit with him; or (3) for abandonment and refusal or neglect by him to provide for her. The district court of the county where the persons or one of them resides is now vested with jurisdiction in all actions for divorce or for the annulment of marriage.⁴

One of the worst and most characteristic features of American state legislation is seen in the session laws of Iowa, where the statute-maker is perennially engaged in adopting, changing, abrogating, or re-enacting plans of divorce and alimony. The first step was taken in 1838, when the district court of the county where the persons or one of them resides was given jurisdiction on the petition of the aggrieved. The grounds of absolute divorce then allowed are (1) impotence; and (2) adultery. Those of divorce *a mensa* or of divorce from the bond of wedlock, in the discretion of the court, are (1) extreme cruelty; or (2) wilful desertion for one year.⁵ This law was repealed and a new one adopted in

¹ *Rev. Stat. of Minn.* (1851), 272-76.

² *Gen. Stat. of Minn.* (1866), 408-12. "The revisers repeated this chapter under two titles, the second being entitled 'Limited Divorces,' but the legislature rejected Title II and did not change or amend Title I."—*Ibid.*, 408, note.

³ Act of April 22, *Session Laws* (1895), 158. *Cf. Gen. Stat.* (1894), I, 1267, for the law modified in 1866.

⁴ *Cf. Laws* (1876), chap. 118; *Gen. Stat. of Minn.* (1894), I, 1273, 1267; *Session Laws* (1895), 158.

⁵ Act of Dec. 29, 1838: *Laws of Ia.* (1838-39), 179, 180.

the next year. Nothing is now said of separation from bed and board; but a full divorce may be had by the injured spouse for (1) impotency; (2) bigamous marriage; (3) adultery; (4) one year's desertion; (5) felony; (6) habitual drunkenness; (7) cruel treatment; (8) indignities.¹ Three years later this statute in turn gave place to another by which the same causes are sanctioned, except, under the sixth head, it is provided that "said habitual drunkenness shall be contracted after marriage."² In 1846, however, this proviso was dropped; and at the same time an "omnibus" clause was sanctioned. A full divorce may now be granted (9) "when it shall be made fully apparent to the satisfaction of the court, that the parties cannot live in peace and happiness together, and that their welfare requires a separation."³ The eighth ground was dropped in 1851, and at the same time it was again specified under the sixth head that drunkenness shall have become habitual after marriage.⁴

Thus matters stood until 1855, when the worthy legislators managed to put the law in a curiously awkward shape. It was then decreed that "hereafter no divorce otherwise than from bed and board shall be granted except" (1) where either spouse shall commit adultery; (2) be convicted of felony; (3) was impotent at the time of the marriage; or (4) wilfully deserts the other for the space of three years. "In all other enumerated causes heretofore deemed sufficient"—continues the statute—"no divorce otherwise than a divorce from bed and board shall be granted."⁵ This scheme was short-lived. An act of 1858 revives the law as it stood in 1851, except that the term of wilful desertion was extended

¹ Act of Jan. 17, 1840: *Laws of Ia.* (1839-40), 120-22.

² Act of Jan. 20, 1843: *Rev. Stat. of Ia.* (1843), 237-41.

³ Act of Jan. 17, 1846: *Laws of Ia.* (1845-46), 23.

■ *Code of Ia.* (1851), 223.

⁵ Act of Jan. 24, 1855: *Laws of Ia.* (1854-55), 112, 113.

to two years and the omnibus clause was omitted, thus leaving seven grounds of petition in force.¹

The present law of Iowa governing the causes of divorce took its rise in the code of 1873. The district court in the county where the plaintiff or defendant resides still has jurisdiction. Limited divorce is not recognized, but "it appears that courts of equity will grant alimony without divorce to a wife where she is separated from her husband because of his misconduct, though no express statutory provision is found authorizing such proceeding."² A full divorce may be decreed against the husband (1) when he has committed adultery subsequent to the marriage; (2) when he wilfully deserts his wife and absents himself without reasonable cause for the space of two years; (3) when after marriage he is convicted of felony; or (4) becomes addicted to habitual drunkenness; or (5) when he is guilty of such inhuman treatment as to endanger the life of his wife; and against the wife, for the five causes just enumerated, and also (6) when at the time of the marriage she was pregnant by a man other than her husband, unless the husband then had an illegitimate child or children living and the fact was unknown to her.³

The divorce legislation of Kansas begins in 1855, the next year after the territory was erected. The grounds on which the aggrieved may secure a complete dissolution of the matrimonial bond are (1) impotence continuing from the time of the marriage; (2) bigamous marriage; (3) adultery; (4) wilful desertion and absence for two years without reasonable cause; (5) conviction of felony or infamous crime; (6) habitual drunkenness for two years; (7) cruel and bar-

¹ Act of March 15: *Laws of Ia.* (1858), 97, 98.

² WRIGHT, *Report*, 96. Cf. *Graves v. Graves*, 36 *Ia.*, 310; *Whitcomb v. Whitcomb*, 46 *Ia.*, 437.

³ Cf. *Ann. Code of Ia.* (1897), 1135-47; and *Code of Ia.* (1873), 399-401; also *Laws of Ia.* (1870), 429 (jurisdiction).

barous treatment endangering life; (8) intolerable indignities offered to the person; (9) vagrancy of the husband.¹ In 1859 this law gave place to another, by which the fifth, eighth, and ninth causes above enumerated were omitted; the term of wilful absence, under the fourth head, was reduced to one year; and habitual drunkenness became a cause, without specification of the time during which it must have existed.² The very next year this plan was in its turn superseded. A new act allowed separate alimony without dissolution of marriage, and sanctioned eleven grounds of total divorce. The first four of these are identical with the corresponding numbers in 1855, as modified in 1859. In addition are approved (5) pregnancy of the wife at the time of the marriage by a man other than the husband; (6) extreme cruelty; (7) fraudulent contract; (8) gross neglect of duty; (9) habitual drunkenness; (10) sentence for crime and imprisonment therefor in a penitentiary, provided complaint be filed during the term of confinement; (11) when one person has secured a divorce in another state or territory, leaving the obligation binding on the other.³

The eleventh cause just specified was dropped in 1868. The remaining ten were then re-enacted;⁴ and these grounds, without addition or essential change, constitute the law of Kansas at the present time. In this state there is no separation from bed and board. But "the wife may obtain alimony alone from the husband without a divorce . . . for any of the causes for which a divorce may be granted."⁵ By

¹ *Stat. of Kan.* (1855), 310, 311.

² Act of Feb. 7: *Gen. Laws of Kan.* (1859), 385.

³ Act of Feb. 27: *Gen. Laws of Kan.* (1860), 105-10. An Act of June 4, 1861, provides that a person presenting a copy of an act of the Territory of Kansas by which he has been divorced "shall be entitled to a decree of divorce without issuing summons thereon."—*Gen. Laws* (1861), 146.

⁴ "Code of Civil Procedure," approved Feb. 25, 1868, Art. XXVIII: in PRICE, RIGGS, AND MCCAHOE, *Gen. Stat. of Kan.*, 757-59. The law of 1868 reappears in DASSLER, *Laws of Kan.* (1876), II, 761-63; *ibid.* (1879), 690-92.

⁵ *Laws of Kan.* (1897), II, 273-77; DASSLER, *Gen. Stat.* (1901), 1055.

the constitution, jurisdiction in all divorce actions is vested in the district courts;¹ and the supreme court has authority when suits are brought up on error.²

Both kinds of separation are provided for by the Nebraska law of 1856; and a marriage is then declared to be completely dissolved without decree in case of conviction and imprisonment for life. The district court of the county where the married persons or one of them resides is empowered to grant absolute divorce on complaint of the aggrieved for (1) adultery; (2) physical incompetency at the time of the marriage; (3) sentence to imprisonment for three years or more, no pardon effecting a restoration of conjugal rights; (4) two years' wilful abandonment without good cause; (5) habitual drunkenness. The same tribunal may decree either a limited or a full divorce for (1) extreme cruelty; or (2) two years' utter desertion by either spouse; and (3) in favor of the wife, when the husband, being of sufficient ability, shall grossly or wantonly and cruelly refuse or neglect to provide for her.³ No essential change appears in the statutes until 1875, when imprisonment for life was made a sixth ground of absolute divorce;⁴ and so the law of Nebraska remains at the present hour.⁵

Separation from bed and board has at no time been authorized by the laws of Colorado. The district courts have jurisdiction. Full divorce may now be granted in favor of the aggrieved on eight grounds; and in this regard there have been few changes since the first statute of 1861. The present causes are (1) impotence continuing from the time

¹ Art. II, sec. 18, Const. of 1859.

² See *Ulrich v. Ulrich*, 8 *Kan.*, 402. Cf. *Wesner v. O'Brien*, 1 *Ct. App.*, 416; and *McPherson v. the State*, 56 *Kan.*, 140 ff.

³ Act of Jan. 26: *Laws* (1856), 154-59.

⁴ Act of Feb. 19: *Laws* (1875), 80. Cf. *Gen. Stat. of Neb.* (1873), 344-51; and *Stat. of Neb.*, in force Aug. 1, 1867, 128-35, where the causes approved in 1856 appear without essential change.

⁵ *Compiled Stat.* (1901), 577. The law regarding jurisdiction is the same as in 1856.

of the marriage or originating thereafter in consequence of immoral or criminal conduct; (2) bigamous contract; (3) adultery; (4) one years' wilful desertion and absence without reasonable cause (5) extreme or repeated acts of cruelty, consisting as well in the infliction of mental suffering as of bodily violence; (6) failure on the part of the husband, being in good bodily health, to make reasonable provision for his family for the space of one year; (7) habitual drunkenness of either spouse for the same period; (8) conviction of felony.¹

Since the original statute of 1870, in Wyoming, a bigamous contract or a marriage where the persons are related within the forbidden degrees, or where either is insane or an idiot, is void without judicial decree.² In that state separation from bed and board has never been sanctioned. Under the existing law, as it has stood since 1882, absolute divorce is allowed either person when aggrieved for (1) adultery; (2) physical incompetence continuing from the time of the marriage; (3) conviction of a felony and imprisonment therefor in any prison, no subsequent pardon effecting a restitution of conjugal rights; (4) wilful desertion for one year; (5) when either husband or wife has become a habitual drunkard; (6) extreme cruelty; (7) neglect of the husband for the period of one year to provide the common necessities of life, unless such neglect is the result of poverty which he could not have avoided by ordinary industry; (8) indignities rendering the condition of either spouse intolerable; (9) conduct on the part of the husband constituting him a vagrant within the

¹ Act of April 3, 1893: *Laws of Col.*, 236, 237; also in MILLS, *Ann. Stat.* (1897), III, 434. The sixth cause was added in 1881. At the same time the term of habitual drunkenness was reduced to one year, instead of two years, as by the law of 1861; while desertion and departure from the territory "without intention of returning," until then a ground for divorce when committed by the husband, was made a ground when committed by either party: *Laws of Col.* (1881), 112; also in *Gen. Stat.* (1883), 397 ff. The first cause, in its present form, arose in *Laws of Col.* (1885), 189, and it differs somewhat from the original provision in *ibid.* (1861-62), 360.

² Act in force Jan. 1, 1870: *Laws* (1869), 274; VAN ORSDER AND CHATTERTON, *Rev. Stat.* (1899), 794.

meaning of the law; (10) when before the marriage or its solemnization either person shall have been convicted of a felony or infamous crime in any state, territory, or count[r]y without knowledge of the fact by the other at the time of the marriage; (11) when the intended wife at the time of contracting the marriage or its solemnization is pregnant by any man other than her intended husband, and without the latter's knowledge at the time of the solemnization.

Although there is no limited divorce in Wyoming, the law in certain cases allows separate alimony to be granted to the wife without a formal decree of separation.¹

The legislation of Utah begins in 1852 with an act so faulty that its consequences have become notorious in the divorce annals of the United States. A vicious residence clause, coupled with a loose requirement regarding notice and an "omnibus" provision among the enumerated grounds of complaint, became in effect a standing temptation to clandestine divorce seekers from outside the territory. It is formally declared that the court of probate of the county of the plaintiff shall have jurisdiction in all petitions, and these are to be made in writing upon oath or affirmation setting forth the grounds of action. "If the court is satisfied," continues the statute, "that the person so applying is a resident of the Territory, or wishes to become one; and that the application is made in sincerity and of" the plaintiff's "own free will and choice, and for the purpose set forth in the petition; then the court may decree a divorce from the bonds of matrimony" against the defendant "for any of the following causes, to wit": (1) impotence at the time of the mar-

¹ Act of March 8: *Laws* (1882), 73-81; *Rev. Stat.* (1887), sec. 1571, pp. 419-24; also VAN OESDEL AND CHATTERTON, *Rev. Stat.* (1899), 794-800. The first six of the causes above enumerated were introduced by the act which came into force Jan. 1, 1870: *Laws* (1869), 274-81; but then under the third head, conviction and imprisonment for three years or more were necessary to constitute a ground; and by the sixth cause it was required that one of the parties should be "repeatedly guilty of such unhuman treatment as shall endanger the life of the other." The remaining five causes first appeared in 1882.

riage; (2) adultery; (3) wilful desertion or absence without reasonable cause for more than one year; (4) habitual drunkenness subsequent to the marriage; (5) inhuman treatment endangering life; (6) "when it shall be made to appear to the satisfaction and conviction of the court, that the parties cannot live in peace and union together, and that their welfare requires a separation." Nevertheless, the courts are encouraged to adopt a cautious and conservative policy. They are allowed to defer "their decree of divorce, when the same is applied for, to any specified time, not exceeding one year, when it appears" that a compromise may be made; and "during the time of such deference . . . , the bonds and engagements of matrimony may not be violated by the parties." Furthermore, the court is empowered to punish by fine or imprisonment or both any person "who shall stir up unwarrantable litigation between husband and wife, or seek to bring about a separation between them."

This statute was doubtless made in good faith. For, although it remained in force without change for a quarter of a century, it does not appear that the Latter Day Saints showed any strong tendency to take advantage of its glaring defects. But it is not surprising that evil should come of it. The petitioner in a divorce suit need not be a "*bona fide* resident of the territory. The formal expression of an intention to become a resident was all that was required. The plea of a citizen of any part of the United States that he intended to become a citizen of Utah was entertained equally with that of a regularly domiciled resident."¹ Besides, under the "blanket" provision anything might be alleged in the petition as a ground for action. The natural result was that certain sharp lawyers in eastern cities seized the opportunity to promote clandestine divorce on a large scale. Through their skilful plans and the connivance of local judges, the

¹ WRIGHT, *Report*, 203-6, 156.

courts of several counties were converted into veritable "divorce bureaus," so that between 1875 and 1877 there was a surprising increase in the annual crop of divorce decrees. Accordingly, in 1878 the assembly passed a statute which effectually put an end to this anomalous state of affairs. One year's *bona fide* residence was now required; a decree was forbidden in case of default of the defendant except on legal testimony; better provisions for notice were made; and the "omnibus" clause was abandoned. By this act, separation from bed and board is not provided for; but an absolute divorce, in favor of the aggrieved, may be granted for (1) impotence at the time of marriage; (2) adultery; (3) wilful desertion for more than one year; (4) wilful neglect of the husband to provide for the wife the common necessities of life; (5) habitual drunkenness; (6) conviction of felony; (7) cruel treatment, to the extent of causing great bodily injury or great mental distress.¹ To these grounds in 1903 was added (8) permanent insanity, when the defendant has been duly declared insane five years before.² Furthermore, by an act of 1896 separate maintenance without a decree of divorce is allowed the wife for desertion by the husband or when, without her fault, she is living separate from him.³

By an act of 1853 the legislature of Oregon Territory allows divorce petitions presented under oath to be determined by the district court of the county in which the cause occurs, or in which the defendant resides or is found, or in which the plaintiff resides, if in this last case it be either the county in which the parties last cohabited or that in which the plaintiff has resided for six months next preceding the action. Absolute divorce in favor of the aggrieved is permitted on ten grounds. These are (1) impotence continuing since marriage; (2) adultery committed since marriage and

¹ Act of Feb. 2: *Laws* (1878), 1, 2; also *Rev. Stat. of Utah* (1898), 333, 334.

² *Laws of Utah* (1903), 39, 40.

³ *Laws* (1896), 111.

remaining unforgiven; (3) bigamous contract; (4) compulsion or gross fraud in procuring the marriage, if a rescission be sought in a reasonable time after removal of the restraint or discovery of the fraud; (5) wilful desertion for two years without reasonable cause; (6) conviction of felony or infamous crime; (7) habitual gross drunkenness contracted since marriage; (8) harsh and cruel treatment; (9) personal indignities rendering life burdensome; (10) six months' voluntary neglect of the husband to provide the wife with a home and the common necessities of life.¹ This statute was, however, of short duration. In 1854 the third and fourth causes were dropped; bigamous contracts and those entered into through compulsion or fraud being now properly treated as grounds for annulment of void or voidable marriages. The remaining eight causes recognized in 1853 were retained, except that the term of wilful desertion was reduced to one year; and a period of one year was likewise fixed in case of voluntary neglect to provide.² Eight years later neglect to provide ceased to be a legal ground of complaint. At the same time it was enacted that "habitual gross drunkenness" to constitute a cause must exist for two years immediately before the commencement of the suit; and the period of wilful desertion was extended to three years.³

The law governing the grounds of action, as it still exists in Oregon, took its present form in 1887; and, with the exception of the one clause omitted in 1862, it is practically the same as it was established in 1854. Separation from bed and board is not recognized. The circuit courts, sitting at least twice a year in each county, have jurisdiction. A full divorce may be obtained on petition of the aggrieved

¹ Act of Feb. 1, 1853: *Gen. Laws of Ore.* (1852-53), 49-51.

² Act of Jan. 17, 1854: *Stat. of Ore.* (1853-54), 494-97. Cf. also the same, *ibid.* (1854-55), 536-41.

³ Act of Oct. 11, 1862: *Laws*, secs. 485 ff.; and the same in DEADY AND LANE, *Organic and Other Gen. Laws of Ore., 1843-1872* (1874), 208-12.

for (1) impotence; (2) adultery; (3) conviction of felony; (4) habitual gross drunkenness contracted since marriage and continuing for one year prior to the commencement of the suit; (5) wilful desertion for the period of one year; (6) cruel and inhuman treatment or personal indignities rendering life burdensome.¹

The divorce laws of Washington have been remarkably free from violent changes. The current of legislation has run smoothly along. Separation from bed and board has never been provided for; but eight causes of absolute divorce were recognized by the first territorial act on the subject in 1854. These are (1) force or fraud in procuring the marriage, provided there be no subsequent voluntary cohabitation; (2) adultery unforgiven, if application be made within one year after knowledge of the offense; (3) impotence; (4) abandonment for one year; (5) cruel treatment; (6) habitual drunkenness; (7) neglect or refusal of the husband to make suitable provision for his family; (8) imprisonment in the penitentiary, if complaint be filed during the term of such confinement.² In 1860 was added a new ground in the form of an "omnibus" provision. A divorce was then permitted on application of either spouse (9) "for any other cause deemed by the court sufficient, or when the court shall be satisfied that the parties can no longer live together."³ Thus the law remained without change for twenty-five years; but in 1885 it was provided (10) that in "case of incurable, chronic mania or dementia of either party, having existed for ten years or more, the court may in its discretion grant a divorce."⁴ Finally in 1891 the list of grounds for full dissolution of wedlock sanctioned by the present code of Washington was completed. A full divorce is now allowed, in

¹ Act of Feb. 27: *Laws* (1887), 52, 53; same in *Codes and Stat. of Ore.* (1902), I, 275. On cruelty as a cause see *Morris v. Morris*, 73 *Am. Dec.*, 619-31.

² *Stat. for the Ter. of Wash.* (1854), 405-7.

³ Act of Jan. 23: *Acts* (1860), 318-20.

⁴ Act of Dec. 22, 1885: *Laws* (1885-86), 120.

modification of the fifth cause above enumerated, (11) for "personal indignities rendering life burdensome."¹ Originally the district courts were vested with jurisdiction, but since 1889 the superior courts in the separate counties have had authority in all cases of divorce, alimony, and annulment.²

In 1851, at the second session of the state legislature, California granted the district courts "within their respective districts" jurisdiction in divorce questions. Nine causes of "divorces from bed and board, or from the bonds of matrimony," were then recognized. But in 1874 three of these—natural impotence, force or fraud, and the marriage of a female under the age of fourteen years without consent of parent or guardian or without ratification by her after reaching that age—were dropped, and thereafter they were rightly treated as grounds for annulment of voidable contracts. The remaining six causes were then re-enacted, with some changes in the prescribed conditions, but only as grounds of absolute divorce. The statute of 1874 is still in force, full dissolution of wedlock, but not separation from bed and board, being sanctioned for (1) adultery; (2) extreme cruelty; (3) wilful desertion; (4) wilful neglect; (5) habitual intemperance; (6) conviction of felony.

After this formal enumeration of the grounds of petition, the first code of California carefully defines the terms employed and prescribes the conditions under which the law shall take effect. Thus "wilful desertion, wilful neglect, or habitual intemperance must continue for one year before either is a ground for divorce." By the original act of 1851, it may be noted, a period of three years was prescribed for both wilful desertion and wilful neglect to provide. In 1853, however, the term of wilful desertion was reduced to two years; and the same time was fixed for wilful neglect in

¹ Act of Feb. 24: *Laws* (1891), 42; also in *Ann. Codes and Stat. of Wash.* (1897), II, 1595-1600.

² *Const. of 1889*, Art. IV, secs. 5, 6.

1870. A period during which habitual intemperance must exist to constitute a cause of divorce was not mentioned until the statute of 1874, by which, in this case as well as in the two others above named, the one-year term was required. By the existing code extreme cruelty is defined as the "infliction of grievous bodily injury or grievous mental suffering."¹ "Wilful desertion is the voluntary separation of one of the married parties from the other with the intent to desert." But when one person is induced by the stratagem or fraud of the other "to leave the family dwelling-place, or to be absent, and during such absence the offending party departs with intent to desert the other, it is desertion by the party committing the stratagem or fraud, and not by the other." In like manner "departure or absence of one party from the dwelling-place, caused by cruelty or by threats of bodily harm from which danger would be reasonably apprehended from the other, is not desertion by the absent party but it is desertion by the other." Separation by consent, with or without the understanding that one of the married persons will apply for a divorce, is not desertion. Moreover, "absence or separation, proper in itself, becomes desertion whenever the intent to desert is fixed during such absence or separation."² Wilful neglect is defined as the neglect of the husband to provide for his wife the common necessities of life, he having the ability to do so; or his failure to pro-

¹ On cruelty see *Powelson v. Powelson*, 22 *Cal.*, 358; *Morris v. Morris*, 14 *Cal.*, 76; *Kelly v. Kelly*, 1 *West Coast Rep.*, 143; *Eidenmuller v. Eidenmuller*, 37 *Cal.*, 394; *Johnson v. Johnson*, 14 *Cal.*, 459; *Pierce v. Pierce*, 15 *Am. Dec.*, 210, note. In general *Poore v. Poore*, 29 *Am. Dec.*, 664.

² Sec. 96 of the "Civil Code" also declares that "persistent refusal to have reasonable matrimonial intercourse as husband and wife, when health or physical condition does not make such refusal reasonably necessary, or the refusal of either party to dwell in the same house with the other party, when there is no just cause for such refusal, is desertion."—DEERING, *Codes and Stat.* (1886), II, 34; POMEROY, *Civil Code* (1901), 48.

On desertion see especially *Hardenberg v. Hardenberg*, 14 *Cal.*, 654; *Benkert v. Benkert*, 32 *Cal.*, 467; *Morrison v. Morrison*, 20 *Cal.*, 431; *Christie v. Christie*, 53 *Cal.*, 26; also *Stein v. Stein*, 5 *Col.*, 55; *Pilgrim v. Pilgrim*, 57 *Iowa*, 370.

vide as the result of "idleness, profligacy, or dissipation."¹ Finally, habitual intemperance is described as "that degree of intemperance from the use of intoxicating drinks which disqualifies the person a great portion of the time from properly attending to business, or which would reasonably inflict a cause of great mental anguish" upon the innocent person.² In like spirit the reasons for denying a decree are minutely specified by the law. Original jurisdiction in all questions of divorce and annulment of marriage is now vested in the superior courts in their respective counties or other districts.³

The California codes and decisions, as is well understood, have been freely adopted or followed by a number of western states. This is especially true regarding divorce legislation. The causes and conditions of action recognized by California law have often been accepted outright.⁴ Such, for example, is the case in Montana. By the code of 1895 the same six causes sanctioned by the law of California since 1874 are recognized; while the prescribed definitions, already in part summarized from that law, are almost exactly reproduced. The grounds for dissolution of wedlock are identical, except in their phraseology, with those authorized by the original Montana act of 1865, save that in addition impotence and bigamous contract were then enumerated among the legal causes of divorce. There is no separation from bed and board in Montana; but the wife may be allowed separate maintenance, although a decree of divorce is denied. Since

¹For interpretation of the law regarding neglect to provide see *Devoe v. Devoe*, 51 *Cal.*, 543; *Washburn v. Washburn*, 9 *Cal.*, 475; *Rycraft v. Rycraft*, 42 *Cal.*, 444.

²On habitual intemperance consult *Mahone v. Mahone*, 19 *Cal.*, 626, 629; *Haskell v. Haskell*, 54 *Cal.*, 262.

³DEERING, *Codes and Stat. of Cal.* (1886), III, 31. The development of the law of California regarding divorce, as given in the text, may be traced in *Stat.* (1851), 186, 187; *ibid.* (1853), 70; *Comp. Laws* (1853), 371, 372; act of March 12, 1870: in *Stat.* (1869-70), 291; act of March 30, 1874: in *Acts Amendatory of the Codes*, 181-91; POMEROY, *Civil Code* (1901), 40-62.

⁴For some account of the influence of the California Codes see HEPBURN, *Hist. Dev. of Code Pleading in America and Eng.* (Cincinnati, 1897), especially 93 ff., 104 ff., 160.

1865 the respective district courts, on the chancery side, have had jurisdiction in absolute divorce and in all questions of alimony and annulment of voidable contracts.¹

What has just been said of Montana may be repeated for Idaho, where the California system was adopted in 1887.² By an act of 1895, however, incurable insanity was admitted as a seventh cause of full divorce.³ In this case, as in all the others since 1864, the district court in the county of the plaintiff has jurisdiction. Earlier the laws relating to the causes were somewhat less closely patterned upon the California statutes. The act of 1864 allows a full divorce for (1) impotence at the time of the marriage; (2) adultery committed since marriage and remaining unforgiven; (3) wilful desertion for two years; (4) conviction of felony or infamous crime; (5) habitual gross drunkenness, contracted since marriage, incapacitating the offender from contributing his or her share to the support of the family; (6) extreme cruelty; (7) neglect of the husband for two years to provide the common necessities of life, unless such neglect is the result of poverty which could not be avoided by ordinary industry.⁴ Three years later the California law, as it then stood, allowing nine causes of full divorce, was adopted, except that the terms of habitual intemperance and wilful neglect were each fixed at two years, and a period of one year was made sufficient for wilful desertion. It should also be noted that this Idaho statute, unlike the contemporary law

¹ Compare the act of Feb. 7, 1865: in *Acts* (1864-65), 430, 431; and *Comp. Codes and Stat. of Mont.* (1895), 478-80.

² *Rev. Stat. of Idaho* (1887), 303-7.

³ But a divorce is not allowed, under this provision, unless the insane person shall have been regularly and duly confined in an insane asylum of the state for at least six years immediately before the action: act of Feb. 4: *Gen. Laws* (1895), 11, 12. By an act of Feb. 14: *Gen. Laws* (1899), 232, 233, were added the words, "nor unless it shall appear to the court that such insanity is permanent and incurable;" and now it is sufficient if the previous confinement has been in an asylum "of a sister state," provided the plaintiff has been an actual resident for one year: *ibid.*, (1903), 332, 333.

⁴ Act of Jan. 16, 1864: in *Laws of the Ter. of Idaho* (1863-64), 615-18.

of California, made no provision for partial divorce.¹ It was superseded in 1875 by a new act² which is identical in its provision regarding the grounds of action with that of 1867; and no further change was made until the present California plan was sanctioned in 1887.

The experience of the Dakotas has been very similar to that of Idaho and Montana, so far as the final results are concerned; but the early territorial legislation was often clumsy in form, vicious in character, and subject to frequent and violent changes. The original act of 1864 grants the several district courts jurisdiction in petitions for absolute dissolution of marriage on suit brought in the county where the persons or one of them resides, for (1) adultery; (2) impotence; (3) imprisonment in a penitentiary subsequently to the marriage, no pardon effecting a restoration of conjugal rights; (4) cruel and inhuman treatment, "whether practised by using personal violence, or by any other means"; (5) habitual drunkenness for one year next before filing the complaint; (6) "when it shall be made fully to appear that from any other reason or cause existing, the parties cannot live in peace and happiness together, and that their welfare requires ■ separation."³ Separation from bed and board is not contemplated by the law of 1864; but in 1866 a new statute appears by which both kinds of divorce are provided for. A full divorce is permitted only on the scriptural ground; but a partial divorce "for life or for a limited time" may be decreed in favor of the aggrieved for (1) cruel treatment; (2) conduct rendering cohabitation unsafe or improper; (3) abandonment, accompanied by refusal to fulfil the matrimonial obligations sanctioned by the statute. If in any case a decree of separa-

¹ Act of Jan. 9: *Laws* (1867), 69-71.

■ Act of Jan. 13, 1875: *Comp. and Rev. Laws of Idaho* (1875), 639-41.

³ Act of Jan. 15: in *Gen. and Private Laws* (1864), 19-26.

tion be denied, the court may provide for the separate maintenance of the wife and children by the husband or out of his property.¹ The very next year this act was replaced by another which allows the aggrieved spouse absolute divorce for (1) bigamous contract; (2) wilful absence for five years; (3) adultery; (4) impotency; (5) pregnancy of the wife at the time of the marriage by a man other than the husband without the latter's knowledge; (6) extreme cruelty; (7) habitual drunkenness; (8) imprisonment in a penitentiary anywhere in the United States for violation of the criminal laws;² (9) whenever it shall be made to appear that the husband or wife of the applicant "has obtained a decree of divorce in any of the courts of any other territory or state, by virtue of which the party who shall have obtained such decree shall have been released from the obligation of the marriage contract, while the same remains binding upon the other party." Limited divorce is not mentioned by this statute; but, in place of it, a wife may obtain separate alimony for (1) the husband's adultery; (2) his gross neglect of duty; (3) abandonment by him without good cause; (4) where there is a separation in consequence of his ill-treatment; (5) his habitual drunkenness; or (6) his confinement in any prison in the country, or for any crime warranting such punishment in the territory.³

Only four years elapsed before the restless lawmaker was again at work. By an act of 1871 a divorce from bed and board or from the bonds of matrimony may be granted (1) for impotence at the time of marriage; (2) "when the female at the time of the alleged marriage was under the age of fourteen years, and the alleged marriage was without the consent of her parents, or guardians, or other persons having

¹ Act of Jan. 12, 1866: *Laws, Memorials, and Resolutions* (1865-66), 13-16.

² If for a crime of the same grade as warrants such imprisonment in the territory, and if application be made during the term of confinement.

³ Act of Jan. 10, 1867; in *Gen. Laws* (1866-67), 45-52.

the legal custody or charge of her person; and when such marriage was not voluntarily ratified on her part" after the attainment of that age; (3) for adultery; (4) for extreme cruelty by the infliction of grievous bodily or mental suffering; (5) for habitual intemperance; (6) for two years' wilful desertion; (7) for having the ability to provide and failure so to do on account of idleness, profligacy, or dissipation; (8) "when from threatening words or acts, the weaker party feels in danger of bodily injury;" (9) when the consent was obtained by "force, fraud, intimidation, deception, or influence of stronger minds;" (10) for conviction of felony after marriage.¹ Here matters rested until 1877, when the California system, including the six causes and the careful definitions of the code, was adopted.² This plan without change is retained in the existing laws of South Dakota;³ as also in those of North Dakota, except that between 1899 and 1901, following the lead of Idaho, incurable insanity for two years was admitted as a seventh ground of absolute divorce.⁴ In neither of these states is partial divorce recognized. The district courts in North Dakota still have original jurisdiction; while in South Dakota authority is vested in the circuit courts within the respective circuits or their subdivisions.⁵

Nevada has likewise closely followed the example of California. Separation from bed and board has at no time been

¹ Act of Jan. 13, 1871: in *Gen. Laws* (1870-71), 414. In the same volume, curiously enough, the civil code of Jan. 12, 1866, including the divorce law of that year, as given in the text, is re-enacted; and so the act of Jan. 10, 1867, is entirely ignored. But the early legislation of Dakota is exceptionally bungling and confusing.

² *Rev. Codes of the Ter. of Dak.* (1877), 215, 216; also in LEVISSEE, *Ann. Codes* (1883), II, 747-52. By the code of 1877 the term of wilful desertion, wilful neglect, and habitual intemperance was fixed at two years; but the one-year period was substituted in 1881: Act of March 1, *Laws* (1881), 66.

³ *Stat. of S. D.* (1899), II, 1025-30; *Rev. Codes* (1903), 598-603.

⁴ Act of March 6: *Acts* (1899), 95; but insanity as a ground is omitted in *Laws* (1901), 81, 82. There is no partial divorce in North Dakota; but, though a decree be denied, the court may provide for the maintenance of the wife and children by the husband: *Rev. Codes* (1895), 614. Cf. *McFarland v. McFarland*, 2 *N. W. Rep.*, 269; *Ross v. Ross*, 10 *N. W. Rep.*, 193.

⁵ *Rev. Codes of N. D.* (1895), 611-15, 929; *Stat. of S. D.* (1899), II, 1489; I, 267.

provided for. Bigamous marriages and those within the forbidden degrees of consanguinity are void without decree or other legal proceedings.¹ But since 1875, with one exception, the grounds of absolute divorce have been practically the same as those prescribed by the California code, although they are differently expressed, and there are not the same minute provisions regarding the application of the law and the conditions of action. On complaint of the aggrieved the courts are now authorized to dissolve the bonds of wedlock for (1) impotence at the time of the marriage continuing to the time of divorce; (2) adultery since marriage, remaining unforgiven; (3) wilful desertion for one year; (4) conviction of felony or infamous crime; (5) habitual gross drunkenness, contracted since marriage and incapacitating the offender from contributing his or her share toward the support of the family; (6) extreme cruelty; (7) neglect of the husband for the period of one year to provide the common necessities of life, unless such neglect is the result of poverty which could not have been avoided by ordinary industry. Thus the laws of Nevada regarding the causes of divorce have been remarkably free from change; for the statute of 1875 in this regard is identical with the original act of 1861, except that by the latter the terms of wilful desertion and wilful neglect to provide are each fixed at two years.²

For Alaska the act of Congress does not authorize partial

¹Since 1861 these marriages have thus been void without judicial proceedings; while those below the age of consent, or when there was want of understanding, or when obtained by fraud with no subsequent voluntary cohabitation, are void from the time a decree of nullity is pronounced. But a marriage shall in no case be adjudged a nullity, on the ground of being under age of consent, if the parties cohabited freely after reaching that age; nor the marriage of an insane person, if there be similar cohabitation after restoration to reason: act of March 28: *Laws* (1861), 96, 97; same in *Comp. Laws* (1900), 115.

²*Cf.* the act of Nov. 28: *Laws* (1861), 96-99; that of Feb. 15: *Laws* (1875), 63; and *Comp. Laws* (1900), 115-18. Partial divorce is not recognized; but the common law, as administered by the ecclesiastical courts, is a part of the law of Nevada, so far as not superseded by statute: *Wuest v. Wuest*, 17 *Nev.*, 216. For the interpretation of extreme cruelty see *Reed v. Reed*, 4 *Nev.*, 395; *Gardner v. Gardner*, 23 *Nev.*, 207; *Kelley v. Kelley*, 18 *Nev.*, 48.

divorce; but marriage may be dissolved for (1) impotency; (2) adultery; (3) conviction of felony; (4) two years' wilful desertion; (5) "cruel and inhuman treatment, calculated to impair health or endanger life;" or (6) habitual gross drunkenness contracted since marriage and continuing one year before the suit.¹

By the law of Hawaii both kinds of divorce are provided for. Separation from bed and board forever or for a limited time will be granted when either spouse has been guilty of (1) excessive and habitual ill-treatment; or (2) habitual drunkenness; and (3) to the wife for the husband's neglect or refusal to provide her with the necessities of life. At any time, on joint application of the persons, with satisfactory evidence of reconciliation, the decree of separation may be revoked by the court. According to a unique scheme, the grounds of absolute divorce are arranged in two groups: (1) A marriage will be dissolved, on petition of the aggrieved, when either consort has (a) committed adultery; (b) is guilty of three years' wilful and utter desertion; (c) has been sentenced to imprisonment for life, or for seven years or more, no pardon effecting a restitution of conjugal rights; or (d) has contracted "the disease known as Chinese leprosy, and is incapable of cure." (2) When one of the married persons has been guilty of (a) extreme cruelty; or (b) habitual drunkenness; and (c) when the husband, being of sufficient ability to provide suitable maintenance for his wife, neglects or refuses so to do. But it is especially enacted that if the person applying for a decree "shall not insist upon a divorce from the bond of matrimony, a divorce only from bed and board shall be granted." Jurisdiction is vested in the circuit courts of the circuit where the persons last cohabited as husband and wife; but no divorce for any cause will be allowed if they have never so lived together in the territory.²

¹ *U. S. Stat. at Large*, XXXI, 408-10; *Laws of Alaska* (1900), 243-46.

² *Civil Laws of the Hawaiian Islands* (1897), 715-21.

c) *Remarriage, residence, notice, and miscellaneous provisions.*—It has been found convenient in the preceding section to trace throughout the period the development of the New York law regarding the remarriage of divorced persons. By the original statute of 1787, it thus appears, the guilty defendant is forever prohibited from marrying again. Under the acts of 1813 and 1827–28 the restriction is limited to the lifetime of the innocent former spouse; and this rule is retained in the present law, although in harmony with the practice elsewhere widely prevailing, the parties to the action are at liberty to renew their matrimonial vows. The defendant, however, may marry again in case the court in which the judgment is given “shall in that respect modify such judgment, which modification shall only be made upon satisfactory proof that the complainant has remarried, that five years have elapsed since the decree of divorce was rendered, and that the conduct of the defendant since the dissolution of said marriage has been uniformly good.”¹ At no time, apparently, has any legal check been put upon the immediate remarriage of the successful plaintiff after final decree; and a way has been found by which the guilty defendant may at once contract further wedlock through evasion of the statute. In 1881 the precedent established by Massachusetts in 1829 was followed by the New York court of appeals. It was then decided that when a husband who has been divorced in New York for his adultery “goes into another state for the purpose of evading our law, and there contracts a second marriage during the lifetime of his former wife, and immediately returns to and resides within this state, such second marriage is, nevertheless, valid, and the issue thereof legitimate.”²

¹ *Rev. Stat.* (1889), IV, 2599; *STOVER, Code of Civil Proce.* (1902), II, 1843. Cf. 5 BARBOUR, *Chancery Reports*, 117; 11 *N. Y.*, 228; 34 *N. Y.*, 643; 42 *N. Y.*, 546; 2 HUN, *N. Y. Supreme Court Reports*, 241; 92 *N. Y.*, 146.

² *Van Voorhis v. Brintnall*, 86 *N. Y.*, 18; reversing s.c. 23 HUN, *N. Y. Supreme Court Reports*, 260; as summarized in BRIGHTLY, *Digest of the Decs. of all the Courts of N. Y.*, II, 2531, 2532, where the later cases are cited. Cf. especially *Thorp v. Thorp* (1882), 90 *N. Y.*, 602; and *Moore v. Hegeman* (1883), 92 *N. Y.*, 521.

On the other hand, it is held that the restraint applies to the remarriage of divorced persons even when the divorce was granted in another state. Thus dower was "denied on a showing that the deceased husband, while a resident of Massachusetts, had been divorced from his wife for his fault and later had removed to New York and married the plaintiff while his former wife was living. It was held that the New York statutes governed whether the divorce was granted in that state or not, so long as the marriage was celebrated in New York."¹ But elsewhere the courts have taken the opposite position, holding that the restraint on remarriage applies only to divorces granted in the state where it is imposed.²

During the century the statutes of New Jersey have in effect, though not expressly, allowed either person absolute freedom of remarriage after divorce.³ A different rule has been followed in Pennsylvania and Delaware. By a law of the former state in 1785, "he or she, who hath been guilty of the adultery, may not marry the person with whom the said crime was committed, during the life of the former husband or wife."⁴ This provision is still in force; and, except in the single case specified, the law of that state puts no restriction whatever upon the remarriage of either person after a decree dissolving the marriage tie. Since 1832 with respect to remarriage the law of Delaware has in substance been identical with that of the sister-commonwealth, except that the prohibition of marriage with the paramour is not confined to the lifetime of the former spouse.⁵

¹ H. J. WHITMORE, "Statutory Restraints on the Marriage of Divorced Persons," *Central Law Journal*, LVII, 447; *Smith v. Woodworth*, 44 BARBOUR, *Chancery Reports*, 198.

² *Bullock v. Bullock*, 122 *Mass. Reports*, 3; *Clark v. Clark*, 8 CUSHING, *Mass. Reports*, 385; *Succession of Hernandez*, 46 *La. Ann.*, 962; 15 *So. Rep.*, 461.

³ The law provides that the penalties for "polygamy" shall not extend to persons marrying after having been lawfully divorced from the bonds of matrimony: *Gen. Stat. of N. J.*, I, 1057. *Cf. ibid.*, II, 1267 ff.

⁴ *Cf. the act of 1785: CAREY AND BIOREN, Laws of the Com.*, III, 105; PEPPER AND LEWIS, *Digest*, I, 1646, 1647.

⁵ *Cf. the act of February 3, 1832: Laws*, 150, with *Rev. Stat. of Del.* (1893), 598.

By their complete silence on the subject the statutes of Ohio appear always to have allowed either person entire freedom of remarriage after divorce. Since 1831 the same liberty has been expressly granted by the laws of Indiana;¹ except that when the defendant has been "constructively" summoned without other notice than publication in a newspaper, the person obtaining a decree of divorce is not permitted to marry again until the expiration of two years, during which period the judgment may be opened at the instance of the defendant.² But by the original act of 1818 the offender is not released from the bonds of matrimony while his former spouse is living.³ This restriction is maintained by the statute of 1824, unless the court in its discretion, "judging from the circumstances of the case," shall expressly grant a release.⁴ In 1825 the legislature of Illinois required the court in a decree of absolute divorce to prohibit the offender from remarrying within two years.⁵ After 1827 this provision was dropped;⁶ and at present Illinois, like New Jersey, through the remission of the penalty for bigamy allows entire freedom in this regard.⁷ Michigan began with a severe rule. The territorial enactment of 1819 forbids the defendant adulterer to wed again until the complainant be actually dead.⁸ This provision was not long

¹ *Rev. Laws of Ind.* (1831), 214; *Rev. Stat.* (1838), 243; *ibid.* (1843), 606; *ibid.* (1852), II, 237; *ibid.* (1896), I, sec. 1048; BURNS, *Ann. Stat.* (1901), I, 1059.

² *Laws of Ind.* (1873), 108, 109; *Rev. Stat.* (1896), I, sec. 1030. This section applies only to parties "constructively" summoned: *Sullivan v. Learned*, 49 *Ind.*, 252. The general policy of the law is against disturbing divorces granted: *McJunkin v. McJunkin*, 3 *Ind.*, 30; *McQuigg v. McQuigg*, 13 *Ind.*, 294.

³ Act of Jan. 26, 1818: *Laws of Ind.* (1818), 228.

⁴ *Rev. Laws of Ind.* (1824), 157.

⁵ Act of Jan. 17: *Laws of Ill.* (1825), 169.

⁶ The act of June 1, 1827: *Rev. Code* (1827), 181, allows the injured person to obtain a dissolution of the marriage contract; but neither this nor any subsequent statute seems expressly to forbid the defendant to remarry.

⁷ HURD, *Rev. Stat.* (1899), 565.

⁸ *Ter. Laws of Mich.*, I, 496; see also act of April 12, 1827: *ibid.*, II, 363-66. An act of this last date (*ibid.*, II, 543), for the punishment of crime, exempts persons marrying again after divorce from the pains of bigamy, provided they may do so by the terms of the decree or by those of the law where the divorce was granted. The act of June 28, 1832 (*ibid.*, III, 931, 932), is silent as to remarriage.

retained; and the existing statute permits the court to decree that the person against whom any divorce is granted shall not marry again within any period not exceeding two years.¹

The legislation of the newer states of the Mississippi valley and the Pacific slope discloses the same lack of harmony in dealing with the question in hand. By the laws of Wyoming, Utah, and Nevada either spouse, whether guilty or innocent, is left absolutely free to contract further wedlock as soon as he likes after divorce. At present the same is true of Iowa, although under the early enactments the guilty defendant was forbidden to remarry.² In Kansas, by a statute of 1855, the guilty person is restrained from marrying again during five years unless so permitted by the terms of the decree.³ Between 1859 and 1881 entire freedom was allowed.⁴ Subsequently in that state it has been "unlawful for either party . . . to marry any other person within six months from the date of the decree of divorcement," or, if appeal be taken, "until the expiration of thirty days from the day on which final judgment shall be rendered by the appellate court." Marriage in violation of this statute is declared bigamy and void.⁵ Nebraska since 1885, Oregon since 1862, Washington since 1893, and Minnesota since 1901, have each interdicted remarriage within the same period of six months after a decree of divorce.⁶ In Idaho

¹ HOWELL, *Gen. Stat.* (1890), III, 3605; MILLER, *Comp. Laws* (1899), III, 2666.

² By the act of Jan. 24, 1855, the guilty party is prohibited from remarrying: *Laws of Ia.* (1854-55), 112. The restriction was dropped in 1858: *Laws* (1858), 97, 98, 236; *Ann. Code* (1897), 1135-47.

³ *Stat. of Kan.* (1855), 312.

⁴ *Gen. Laws of Kan.* (1859), 385. This and the later acts to 1881 are silent as to remarriage.

⁵ *Laws of Kan.* (1889), 145; same in *Comp. Laws of Kan.* (1897), II, 276: "Every decree of divorce shall recite the day and date when judgment was rendered in the cause, and that the decree does not become absolute and take effect until the expiration of six months from said time." Cf. the act of March 5: *Laws of Kan.* (1881), 229-31, where the six-months' prohibition first appears.

⁶ The Nebraska law is peculiar in that, in addition to the general prohibition of marriage in six months, it especially forbids the defendant in error or appellee to

since 1903 the term is "more than six months;" while in North Dakota since 1901 it is but three.¹ Since 1893 Colorado has gone farther, requiring in such a case a delay of one year.² The same delay is required in Wisconsin since 1901;³ while in Montana, since 1895, the innocent person must needs wait two years and the guilty person three years before renewing the marital bond with anyone save the former spouse.⁴ South Dakota, when the cause is adultery, still refuses, as in the territorial stage, to permit the guilty defendant to rewed during the lifetime of the innocent plaintiff, unless, indeed, with the latter.⁵ In Alaska neither party may marry a third person until proceedings on appeal are ended, or if no appeal be taken, during one year, the statutory term for bringing such action.⁶

Until very recently in California no clear restraint was put upon further wedlock after full separation. In 1897, following the example of Colorado, the legislature provided that in case of dissolution a new marriage may validly be contracted by either person only when the decree of divorce

marry again during the pendency of proceedings in error or on appeal under the penalties prescribed for bigamy: *Laws of Neb.* (1885), chap. 49, pp. 248, 249; *Comp. Stat. of Neb.* (1901), 582. See *Codes and Stat. of Ore.* (1902), I, 280, 296; *Codes and Gen. Laws* (1892), I, 458; being the same as act of Oct. 11, 1862: *Organic and Other Gen. Laws of Ore., 1843-72*, 211, 218; *Ann. Codes and Stat. of Wash.* (1897), II, 1599; *Laws* (1893), 225.

¹ *Laws of N. D.* (1901), 81, 82; *Laws of Idaho* (1903), 10, 11.

² *Laws of Col.* (1893), 240, 241; *MILLS, Ann. Stat.* (1897), III, 441, 442.

³ "But upon application of such divorced person, any court of record or presiding judge thereof, who granted the divorce, . . . may authorize" marriage within the year: *Acts of Wis.* (1901), 369.

⁴ *Complete Codes and Stat. of Mont.* (1895), 480.

⁵ *Stat. of S. D.* (1899), II, 1025, 1028; *Rev. Codes* (1903), 602. This principle was adopted by the territorial assembly: *LEVISSEE, Ann. Codes* (1884), II, 750. Except for a brief term in 1866, the earlier territorial laws allow entire freedom of remarriage: see act of Jan. 12, 1866: *Laws, Memorials, and Resolutions* (1865-66), 14, forbidding the guilty adulterer to remarry during the lifetime of the innocent spouse; but in the next year this was replaced by a new law allowing full liberty: Act of Jan. 10, 1867: *Gen. Laws, Memorials, and Resolutions* (1866-67), 45-52.

⁶ *U. S. Stat. at Large*, XXXI, 408-10, 415.

has been rendered at least one year before.¹ This amendment, it seems, was designed primarily to remedy an abuse arising in the uncertainties of California law—one often encouraged by careless legislation in the United States. Its purpose, says Judge Belcher in the opinion below cited, “was to correct a great public evil which had become too rife—to put a stop to marriages within the period allowed for the appeal from the decree of divorce, which might be and sometimes had been reversed, with great scandal to the parties who had married again.” In the meantime this new and stringent provision has given occasion for still more serious evils originating in the inharmonious laws of adjacent states. The statutes of Nevada, whose borders are within easy reach of San Francisco, have not fixed a period within which divorced persons may not contract further wedlock. As a result, Reno has become the Gretna Green of California couples who there seek to evade the interdict of their own law. Whether a person who retains his domicile in California may contract a valid marriage in Nevada within less than one year after having been divorced in the former state is a question regarding which the decisions of the superior courts long contradicted one another.² But the supreme

¹“Sec. 61. A subsequent marriage contracted by any person during the life of a former husband or wife . . . , with any person other than such former husband or wife, is illegal and void from the beginning unless:

“1. the former marriage has been annulled or dissolved; provided, that in case it be dissolved, the decree of divorce must have been rendered and made at least one year prior to such subsequent marriage.”—Act of Feb. 25: *Stat. and Amend. to the Codes* (1897), 34.

“Sec. 91. The effect of a judgment decreeing a divorce is to restore the parties to the state of unmarried persons.”—Act of March 30, 1874: *Amendments to the Codes* (1873-74), 189; also in DEERING, *Codes and Stat. of Cal.* (1886), II, 31; POMEROY, *Civil Code* (1901), 44.

²In *Abbie Rose Wood v. Estate of Joseph M. Wood*, filed in the superior court of San Francisco, June 14, 1900, Judge Belcher decided that the marriage on Jan. 1, 1898, in Reno, Nev., of a person divorced in California, Aug. 19, 1897, the former husband still living, was not valid. He relies upon the words of nullity in the amendment of 1897; and the fact that the person went to another state solely for the purpose of getting married while still retaining her domicile in California. “Section 61, Civil Code, contains no penal clause, as stated; but it does contain words of nullity,

tribunal has just determined¹ that California in this regard is to take her place by the side of New York and Massachusetts, whose example Washington had already followed.² To overcome the effect of this decision, the legislature has enacted that if in any case the court "determines that a divorce ought to be granted an interlocutory judgment must be entered, declaring that the party in whose favor the court decides is entitled to a divorce." After one year has expired, on its own motion or the motion of either person, the court "may enter final judgment granting the divorce," unless action on appeal or on a motion for a new trial is pending.

and words which suspend, as to third persons, the operation of the decree . . . ; and these cannot be avoided by merely invoking another jurisdiction for that purpose. The two sections (61 and 91, C. C.) are to be read together, and, so read, their interpretation and meaning are free from either uncertainty or ambiguity. The law of the domicile is invoked, and the law of the domicile controls. No other jurisdiction can relieve against it."—See *San Fran. Law Journal* (July 2, 1900), 1.

In a case decided on Dec. 10, 1900, Judge Trout, of the superior court of San Francisco, takes the same position as Judge Belcher.

On the other hand, on Dec. 4, 1900, Judge Hebbard, of the same court, in *Adler v. Adler*, maintains the validity of a similar Reno marriage. He holds that the California law "is in restraint of marriage," since it fixes an arbitrary prohibitory period. "We may imagine the reason which induced the passage of the section, by an examination of the law of the State of Oregon upon the same subject. In that state there is no fixed prohibitory period, but the law is to the effect that, pending an appeal from a decree of divorce, if one be taken, and, if not, during the time in which it may be taken, the parties shall be incapable of contracting marriage with a third person. In California an appeal from a final judgment must be taken in six months; an appeal from an order granting or refusing a new trial in sixty days. The great majority of divorce cases go to judgment upon the default of the defendants, and in such cases there can be no appeal upon the merits of the cause. When no appeal can be taken, or when the time for appeal has gone by and none taken, why compel the parties in the case to abstain from matrimony for the remainder of the year thereafter? The proportion of divorce decrees appealed from is infinitely small, and therefore the prohibition in section 61 discriminates against the many, for the protection of the few; it is an arbitrary law." He relies upon *Pearson v. Pearson*, 51 Cal., 120 (1875), construing sec. 63 of the Civil Code to the effect that "all marriages contracted without this state, which would be valid by the laws of the country in which the same were contracted, are valid in this state."—*San Fran. Law Journal* (July 16, 1900), 1.

¹ See the *Estate of Wood*, 137 Cal. (1902), 129 ff., where Reno marriages are held valid, three justices dissenting.

² In *Wiley v. Wiley*, 22 Wash. (Jan. 27, 1900), 115-21. The courts of Oregon have taken the opposite view, holding such marriages of residents of Oregon contracted in another state absolutely void under the statute: *McLennan v. McLennan*, 31 Ore. (1897), 480.

"In no case can a marriage of either of the parties during the life of the other be valid in this state, if contracted within one year after the entry of an interlocutory decree." But this legislation,¹ it is believed, will be declared unconstitutional by the supreme court.²

Expressly or by implication the divorced couple are excepted from the restraint, and permitted to rewed in Alaska, California, Colorado, Idaho, Kansas, Montana, New York, Oklahoma, Oregon, South Dakota, Vermont, and Washington. On the question whether, in the absence of statutory authority, such remarriage of the divorced persons comes within the restraint, the decisions of the courts are conflicting.³

All of the twenty-six states under consideration have prescribed rules or conditions regarding the residence of the plaintiff in divorce suits. In nearly every instance a definite term of previous residence in the state, or in the state and in the county, of the action is fixed. This term varies from six months to three years, one year being the prevailing period. In the West the requirements in this regard are not in general so rigid as in some eastern and southern states; but during the past two decades encouraging progress has been made.

The law of New York governing residence has in the preceding subsection already been presented. A fixed term is not prescribed, except that in cases of partial divorce, when the marriage was solemnized outside the state, the persons must have "continued to be residents" of the state for at least one year, and the plaintiff must be resident at

¹ Acts of March 2 and 16, 1903, *Stat. and Amend. to the Codes*, chaps. lxvii, clviii.

² It has already been so declared by Judge Rhodes in the superior court of Santa Clara county.

³ Compare *Moore v. Moore*, 8 ABB., N. C., 171-73; *Colvin v. Colvin*, 2 PAIGE, 385-87, denying the right of remarriage in such cases; with *Moore v. Hegeman*, 92 N. Y., 521-29, where the question is left undecided.

the time the action is commenced.¹ Delaware has not fixed a definite period of residence; but no divorce from the bond of matrimony will be decreed when the cause assigned therefor in the petition occurred out of the state and the "petitioner was a non-resident thereof at the time of its occurrence, unless for the same or like cause such divorce would be allowed by the laws of the state or country in which it is alleged to have occurred."² Delaware, like Maine and Massachusetts, has attempted to prevent clandestine divorce through evasion of the laws. "When any inhabitant . . . shall go into any other jurisdiction to obtain a divorce for any cause occurring here; or for any cause which would not authorize a divorce by the laws of this state; a divorce so obtained shall be of no force or effect in this state."³ The statute of New Jersey gives the court of chancery jurisdiction in actions for divorce when either the complainant or defendant is an inhabitant of the state "at the time of the injury, desertion, or neglect;" when the marriage took place within the state, and the complainant is an actual resident at the time the injury arose, and at the time of exhibiting the bill; when the adultery occurred within the state and either spouse is a resident thereof at the commencement of the suit; or when one of the persons, at the time of filing the bill and for the term of two years during which the desertion shall have continued, is a resident of the commonwealth.⁴ When the cause is adultery committed outside the state, three years' previous residence on the part of either the complainant or the defendant is always required.⁵

¹ STOVER, *Code of Civil Procecd.* (1892), II, 1640.

² *Rev. Stat. of Del.* (1893), 598; being the act of 1891: *Laws*, XIX, chap. 243, p. 480.

³ *Rev. Stat. of Del.* (1893), 598. "In all other cases a divorce decreed in any other state or country" is valid: *ibid.*, 598.

⁴ *Gen. Stat. of N. J.* (1896), II, 1273; being act of March 7, 1889: *Pub. Laws*, 48. This law has existed in nearly the same form since 1820: see act of Feb. 16, 1820: *Laws of the State* (1821), 667.

⁵ *Gen. Stat. of N. J.* (1896), II, 1273; being act of May 11, 1886: *Pub. Laws*, 345.

A term of twelve months' previous residence was established by Indiana in 1831.¹ This was increased to two years in 1838, regardless of the place where the alleged cause of divorce occurred.² A period of one year was again adopted in 1849.³ Three years later the law was still further relaxed by making *bona fide* residence in the county of the action sufficient to warrant a petition.⁴ In 1859 the one-year term was once more restored,⁵ only to yield in 1873 to a *bona fide* residence of two years in the state and six months in the county; and this provision is still in force.⁶ The legislation of Michigan shows similar vicissitudes. The act of 1819 allows an absolute divorce for adultery when the parties are "inhabitants" of the territory, or when the marriage was solemnized therein, and the injured person is an actual resident at the time of the offense and at the time the complaint is filed.⁷ In 1832 a residence of three years was fixed for the plaintiff in both full and partial divorce;⁸ but in 1838 the term was reduced to two years, and to half that time in 1844.⁹ The period of one year is still sanctioned when the cause of action occurs within the state. By the careful act of May 26, 1899, no decree of divorce will be granted in any case unless (1) the plaintiff has resided in the state for one year preceding; or (2) the marriage sought to be dissolved was solemnized in the state and the plaintiff has since resided therein to the time of the petition. Furthermore, in no case will a decree be granted unless (1) the defendant is domiciled in the state when the petition is filed; or (2) was so domiciled when the alleged cause for the action

¹ *Rev. Laws of Ind.* (1831), 213.

² *Ibid.* (1838), 243.

³ *Gen. Laws* (1849), 62.

⁴ *Rev. Stat.* (1852), 234: of "which *bona fide* residence the affidavit of the petitioner shall be *prima facie* evidence."

⁵ *Laws of the State* (1859), 108.

⁶ Act of March 10: *Laws* (1873), 109; same in *Rev. Stat.* (1896), I, sec. 1031.

⁷ *Ter. Laws of Mich.*, I, 495.

⁸ *Ter. Laws of Mich.*, III, 931.

⁹ *Rev. Stat.* (1838), 337; *Acts* (1844), 74.

arose; or (3) when he voluntarily appears at the trial, or is brought in by publication, or has been personally served with process or notice. On the other hand, when the cause of action occurs outside the state, a divorce will not be allowed unless the complainant or the defendant shall have resided in the commonwealth for two years immediately before the filing of the petition. If the defendant is not domiciled in the state at the time of commencing the suit, or when the alleged cause arose, before a decree will be granted the complainant must prove that the parties have actually lived and cohabited together as husband and wife within the state, or that the complainant has there resided in good faith for the two preceding years.¹

Since 1785 Pennsylvania has required that the plaintiff in a suit for absolute divorce must be a citizen of the state and a resident therein at least one whole year before the action is begun.² The one-year term is prescribed likewise in Ohio, except when the action is for alimony alone;³ in Illinois since 1827, unless the offense or injury complained of was committed in the state, or while one or both of the persons resided there;⁴ in Minnesota since 1851, except when the suit is on the ground of adultery committed while the plaintiff was a resident of the state;⁵ in Wisconsin since 1838-39, except when the cause is adultery similarly committed, or when the marriage was solemnized in the state

¹ *Pub. Acts* (1899), 326, 327. When the order for appearance is served outside the state, the law requires that the fact of service be proved by affidavit before a justice or notary whose legal character and signature must be attested by the certificate of a court of record. See the earlier act of 1895: *Pub. Acts* (1895), 371; and *cf.* HOWELL, *Gen. Stat.*, II, 1624; MILLER, *Comp. Laws* (1899), III, 2657.

² *Cf.* the act of June 20: *Laws of Pa.* (1893), 471; also in PEPPER AND LEWIS, *Digest* (1896), I, 1638, 1639; and the act of Sept. 19, 1785: *Laws of the Com. of Pa.* (1803), III, 105.

³ BATES, *Ann. Stat. of Ohio* (1897), II, 2805. The law of 1827 requires two years' residence on the part of the plaintiff: CHASE, *Stat.*, III, 1581.

⁴ *Cf.* act of June 1, 1827: *Rev. Code of Ill.* (1827), 182; HURD, *Rev. Stat. of Ill.* (1898), 632; being the same as *ibid.* (1845), 196.

⁵ *Cf. Rev. Stat. of Minn.* (1851), 274; *Gen. Stat.* (1894), I, 1268, 1269.

and the plaintiff resided there from the time of such marriage to the time of bringing suit, or when the wife is plaintiff and the husband has resided in the state for one year preceding the commencement of the action;¹ in Iowa since 1838, "except when the defendant is a resident of the state served by personal service;"² in Colorado since 1861, unless the application is made upon "grounds of adultery or extreme cruelty when the offence was committed within the state;"³ in Kansas since 1855;⁴ in Utah since 1878;⁵ in Montana since 1865;⁶ in Washington since 1854;⁷ in Oregon since 1862;⁸ in California since 1891;⁹ in North Dakota since

¹ The development of the Wisconsin law of residence may be traced in *Stat. of the Ter.* (1838-39), 140; *Rev. Stat.* (1849), 395; *ibid.* (1858), 623-28 (in which the clause referring to the wife as plaintiff first appears); *Ann. Stat.* (1889), I, 1368.

² The petition for divorce "must state that the plaintiff has been for the last year a resident of the state, specifying the township and county in which he or she has resided, and the length of such residence therein after deducting all absences from the state; that it has been in good faith and not for the purpose of obtaining a divorce only"; and "in all cases it must be alleged that the application is made in good faith and for the purpose set forth in the petition."—*Ann. Code of Ia.* (1897), 1137; same in *Code* (1873), 339. See also act of Dec. 29, 1838: *Laws* (1838-39), 179, 180, first fixing the period of one year's previous residence.

³ "Provided, further, that such suit shall only be brought in the county in which such plaintiff or defendant resides, or where such defendant last resided."—*MILLS, Ann. Stat. of Col.* (1897), III, 437, 438; being the act of 1893: *Laws*, 239. Cf. the original act in *Laws of Col.* (1861-62), 360, 361, fixing the one-year term.

⁴ *Laws of Kan.* (1897), II, 273; being same as *Gen. Stat.* (1868), 757. Cf. original act of 1855: *Stat.* (1855), 311. In 1859 the term of residence was reduced to six months, but the one-year period was restored the next year: *Laws of Kan.* (1859), 385; *ibid.* (1860), 108. Now the petitioner must be a resident of the county of the action.

⁵ See the preceding subsection.

⁶ *Comp. Codes and Stat. of Mont.* (1895), 482. See *Acts* (1864-65), 430.

⁷ *Ann. Codes and Stat. of Wash.* (1897), II, 1596; *Stat.* (1854), 405-7. The term was reduced to three months in 1864, but restored to one year in 1866: *Stat.* (1864), 13; *Stat.* (1865-66), 89, 90.

⁸ When the marriage was solemnized in the state, it is sufficient if the plaintiff be an inhabitant thereof at the commencement of the suit. If not solemnized in the state, both parties must be inhabitants at the commencement of the suit, and the plaintiff for one year before (act of 1862). The plaintiff must be an inhabitant of the state at the commencement of the suit and for one year before; "which residence shall be sufficient to give the court jurisdiction, without regard to the place where the marriage was solemnized, or the cause of suit arose" (act of 1865): *Codes and Gen. Laws* (1902), I, 277. By the act of 1853, in force till 1862, the term of residence was fixed at six months: *Gen. Laws.* (1852-53), 49-51.

⁹ *Stat. and Amend. to Codes of Cal.* (1891), 52. The plaintiff must be a resident of the state one year and of the county three months. Between 1851 and 1891 the term was six months: Act of March 25: *Stat. of Cal.* (1851), 186, 187.

1899;¹ and in Wyoming since 1901.² In Alaska by the federal law of 1903, the plaintiff must be an inhabitant of the district for two years before suit is brought; and the same term had already been prescribed for Hawaii.³

Four states are less stringent in their requirements. In Nebraska, since 1856, petition will not be granted unless the plaintiff has resided in the state for six months, except when the marriage was solemnized in the state and the plaintiff has there dwelt since the marriage to the time when the suit is commenced.⁴ The same term has been required in Idaho since 1864;⁵ while in Nevada, since 1861, the plaintiff must have resided six months in the county where suit is brought, unless the action is begun "in the county in which the cause thereof shall have accrued, or in which the defendant shall reside, or be found, or in which the plaintiff shall reside if the latter be the county in which the parties last cohabited."⁶ Until 1899, as in the territorial stage, South Dakota required only ninety days' *bona fide* residence on the part of the plaintiff. In that year the term was increased to six months; but in no case will a divorce be granted without personal service within the state, or, when the defendant is non-resident, personal service and order of publication "until the plaintiff shall have a *bona fide* residence in the state for one year" next before the granting of a decree.⁷

¹ *Acts* (1899, Feb. 3), 94: The plaintiff must have been a resident of the state in good faith for twelve months, and be a citizen of the United States or have declared his intention to become such citizen. By the earlier law, as at the close of the territorial period, the term of residence was ninety days: *Rev. Codes of N. D.* (1895), 614.

² *Laws of Wyo.* (1901), 4.

³ *U. S. Stat. at Large*, XXXIII, 944. The period is two years in Hawaii: *ibid.*, XXXI, 150.

⁴ *Comp. Stat. of Neb.* (1901), 577; *Laws* (1856), 155.

⁵ *Rev. Stat. of Idaho* (1887), 305; *Laws* (1867), 69. The law of residence took its present form in 1867: but the provision of 1864, *Laws* (1863-64), 615, 616, is identical with that of Nevada quoted in the text.

⁶ *Comp. Laws of Nev.* (1900), 115. Cf. *Laws* (1861), 96, 97; and *Laws* (1875), 63.

⁷ *Stat. of S. D.* (1899), II, 1029; *Rev. Codes* (1903), 602. The territorial law of 1883: LEVINSSEE, *Ann. Codes of Ter. of Dak.* (1884), 751, requires a residence of ninety days.

The laws of every state in this group contain some provision requiring notice to the defendant when personal service cannot be had. Such notice is given as in equity suits in Illinois and Nebraska; as in ordinary civil actions in California,¹ Idaho, Montana, Oregon, Utah, Washington, Wisconsin,² and Wyoming; and in the remaining commonwealths special rules regarding publication, usually in the newspapers, are in force.³

The miscellaneous provisions regarding divorce and divorce actions are in character similar to those already mentioned for other states. In California, Hawaii, Illinois, Michigan, Montana, Nebraska, New Jersey, New York, North Dakota, Ohio, South Dakota, and Wyoming the legitimacy of the children of the marriage is expressly recognized in case of divorce. Trial by jury in the finding of facts is allowed in Illinois, Nevada, New York,⁴ Pennsylvania, and Wisconsin; while in Washington it is expressly denied; and in Colorado the guilt or innocence of the defendant must be determined by the

¹In California and Montana summons and publication in divorce suits are given under the general provisions for civil actions: POMEROY, *Codes and Stat.: Civil Procd.* (1901), secs. 410 ff.; *Codes and Stat. of Mont.* (1895), 782, 796, 797. This is, of course, not inconsistent with *Sharon v. Sharon* (1885), 67 Cal., 185, ruling that an action for divorce is a case in equity under the clause in the constitution conferring appellate jurisdiction on the supreme court.

²The statute of Wisconsin requires the proceedings to be as in "courts of record" so far as practicable: *Ann. Stat.* (1889), I, 1362.

³In New York, for instance, the order for publication must direct that the summons be published "in two newspapers, designated in the order as most likely to give notice to the defendant, for a specified time, which the judge deems reasonable, not less than once a week for six successive weeks;" and unless the judge is satisfied from affidavits presented that the defendant's residence is unknown, it must also require that copies of the summons, complaint, and order be mailed to him at a specified place: BIRDSEYE, *Rev. Stat.* (1896), I, 18. The laws of Ohio and Kansas are similar: BATES, *Ann. Rev. Stat. of Ohio* (1897), II, 2805; *Laws of Kan.* (1897), II, 273. By the statute of Pennsylvania, if the adverse party is not found, the court may issue an alias subpoena, and trial may be set for a later term. If a second time personal service cannot be had, notice must be "published in one or more newspapers printed within or nearest to the said county for four weeks successively" prior to the first day of the next term: PEPPER AND LEWIS, *Digest* (1896), I, 1642. Colorado has a careful provision. See also *Civil Laws of the Hawaiian Islands* (1897), 716-18; and the new law of New Jersey: *Acts* (1903), 122, 123.

⁴By *Laws* (1899), 1471, 1472, on application of either party, when the assigned cause is adultery, a jury must be called; and in other cases it may be empaneled.

verdict in every case.¹ The statutes of Kansas, Nebraska, Ohio, Wisconsin, and Wyoming permit either consort to be a witness in the case; and by those of Illinois, Kansas, Minnesota, Nevada, Ohio, Oregon, Wisconsin, and Washington the court may authorize the woman to change her name. She is granted this privilege in Alaska only when not the person in fault. In several instances special provision is made for defending the action. According to the Indiana law, "when a petition for divorce remains undefended, it shall be the duty of the prosecuting attorney to appear and resist" the same.² In Colorado, when the defendant fails to appear, the court must appoint an attorney who shall secure a fair and impartial hearing of the case.³ By the law of Oregon the state is constituted a party in such suits, and it is the duty of the district attorney, "so far as may be necessary to prevent fraud or collusion," to control the proceedings for the defense.⁴ Washington has a similar law;⁵ and in special cases the prosecuting attorney in Idaho and Michigan is likewise required to oppose the granting of a decree.⁶ Soliciting divorce business by advertising or

¹ MILLS, *Ann. Stat. of Col.* (1897), III, 438; *Ann. Codes and Stat. of Wash.* (1897), II, 1600.

² *Rev. Stat. of Ind.* (1896), I, sec. 1038. An emergency act of 1901 makes provision for counties of 100,000 inhabitants; that is, for Marion county, containing Indianapolis. Where no *bona fide* counsel for the defendant is entered in the appearance docket, the prosecuting attorney is to enter his name therein, and to resist the petition on behalf of the state. Any attorney, other than the prosecuting attorney, appearing for the defendant, if so ordered by the court, must file a written authority executed by the defendant: *Laws* (1901), chap. 151, pp. 336, 337. In substance this requirement as regards the prosecuting attorney is made general for the state by an act of 1903: *Laws*, 393, 394.

³ MILLS, *Ann. Stat.*, III, 438; *Laws* (1893), 238, 239.

⁴ *Codes and Gen. Stat.* (1892), I, 664 (act of Oct. 11, 1862); *Codes and Stat.* (1902), I, 456.

⁵ *Ann. Codes and Stat.* (1897), II, 1600.

⁶ This is the duty of the district attorney in Idaho, and of the county attorney in Utah, when the ground of the petition is the alleged insanity of the defendant: *Gen. Laws of Id.* (1895), 12; *Laws of Utah* (1903), 39, 40; and of the prosecuting attorney in Michigan, when there are children under fourteen years of age whose interests require his intervention: HOWELL, *Gen. Stat.*, III, 3605; MILLER, *Comp. Laws* (1899), III, 2665.

otherwise is sometimes prohibited under severe penalty, such being the case in California, Illinois, Indiana, Minnesota, Montana, New York, Ohio, and Washington.¹ Indiana has a unique enactment expressly declaring that a divorce legally granted in any other state shall have full effect in that commonwealth.² Everywhere due provision is made for alimony, care of the children, and the adjustment of property rights. There is great variation in matters of detail; but in general the laws of the middle and western states relating to these subjects are very similar to those of New England. For the purpose of the present chapter further notice may therefore be dispensed with. Only in Michigan,³ Ohio, Illinois, and Indiana, it may be mentioned in conclusion, has any adequate provision been made for the collection and publication of divorce statistics.

¹ *Cal. Stat. and Amend. to the Codes* (1891), 279; *ibid.* (1893), 48; *ibid.* (1900-1901), 444; *Rev. Stat. of Ill.* (1898), 633, 634; *Rev. Stat. of Ind.* (1896), I, sec. 2129; BATES, *Ann. Rev. Stat. of Ohio* (1897), II, 3218; *Ann. Codes and Stat. of Wash.* (1897), II, 1987, 1988; *Gen. Laws of Minn.* (1901), 286. By *Laws of N. Y.* (1902), I, 536, this offense is made a misdemeanor. Cf. *Laws of Montana* (1903), 146.

² *Rev. Stat.* (1896), I, 1049.

³ Act of Feb. 11, 1897: *Pub. Acts of Mich.*, 12; *ibid.* (1899), 22.

CHAPTER XVIII

PROBLEMS OF MARRIAGE AND THE FAMILY

[BIBLIOGRAPHICAL NOTE XVIII.—Materials for a more extended study of the questions touched upon in this chapter are set forth in Part IV of the Bibliographical Index. Wright's *Report on Marriage and Divorce* is, of course, indispensable. It may be supplemented from the *Eleventh Census, U. S., I*; the *Census of Massachusetts*, 1875, 1885, 1895; the *Registration Reports* of the New England states, of which the forty-first for Massachusetts is most important; and from those of Indiana, Illinois, Michigan, and Ohio. Useful summaries of statistics may also be found in Secretary Dike's *Reports of the National Divorce Reform League*, and its successor, the *National League for the Protection of the Family* (Montpelier and Boston, 1886-1903). An important statistical monograph is Willcox's *Divorce Problem* (2d ed., New York, 1897). This should be read in connection with his "Study in Vital Statistics," in *Pol. Science Quarterly*, VIII (New York, 1893); his "Marriage Rate in Michigan," in *Pub. of Am. Stat. Association*, IV (Boston, 1895); Crum's "Marriage Rate in Massachusetts," in the same volume; and Kuczynski's article in *Quart. Jour. of Economics*, XVI (Boston, 1902). See also Dike, "Statistics of Marriage and Divorce," in *Pol. Science Quarterly*, IV (New York, 1889), a study of the government report; *idem*, "Facts as to Divorce in New England," in *Christ and Modern Thought* (Boston, 1881); Wells, *Divorce in Mass.*, extract from the *41st Registration Report* (Boston, 1882); Abbott, "Vital Statistics," in *28th Rep. Mass. State Board of Health* (Boston, 1897); Wright, *Practical Sociology* (New York and London, 1899); Mayo-Smith, *Statistics and Sociology* (New York and London, 1895); Loomis, "Divorce Legislation in Conn.," in *New Englander*, XXV (New Haven, 1866); and Allen, "Divorces in New England," in *North Am. Rev.*, CXXX (New York, 1880). Important foreign statistical works are Bertillon, "Note pour l'étude stat. de divorce," in *Annales de démographie internat.*, IV (Paris, 1880); *idem*, *Étude démographique du divorce* (Paris, 1883); *idem*, "Du sort des divorcés," in *Jour. de la soc. de statistique* (Paris, 1884); Oettingen, *Die Moralstatistik* (2d ed., Erlangen, 1874); Rubin and Westergaard, *Statistik der Ehen* (Jena, 1890); Bertheau, *Lois de la population* (Paris, 1892); Molinari, "Decline of the French Population," in *Jour. of Royal Stat. Soc.*, L (London, 1887); Ogle, "Marriage-Rates and Marriage-Ages," *ibid.*, LIII (London, 1890); Farr, "Influence of Marriage on the Mortality of the French People," in *Trans. Nat. Assoc. for Promotion of Soc. Science*, LVIII (London,

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I. THE FUNCTION OF LEGISLATION

IN the United States, not less clearly than elsewhere in countries of western civilization, marriage and the family are emerging as purely social institutions. Liberated in large measure from the cloud of medi  val tradition, their problems are seen to be identical in kind with those which have everywhere concerned men and women from the infancy of the human race. Accordingly, the extension of the sphere of secular legislation practically to the entire province of these institutions is a phenomenon of surpassing interest. Consciously or unconsciously, it is a recognition of the fact that matrimonial forms and family types are the products of human experience, of human habits, and are therefore to be dealt with by society according to human needs. In this

regard the Reformation marks the beginning of a social revolution. From the days of Luther, however concealed in theological garb or forced under theological sanctions, however opposed by reactionary dogma, public opinion has more and more decidedly recognized the right of the temporal lawmaker in this field. In the seventeenth century the New England Puritan gave the state, in its assemblies and in its courts, complete jurisdiction in questions of marriage and divorce, to the entire exclusion of the ecclesiastical authority. Even the Council of Trent, by adjusting the dogma regarding the minister of the sacrament, had already left to Catholic states the way open for the civil regulation of matrimony—a way, as already seen, on which France did not hesitate to enter.¹ Later the French Revolution wrested from the church judicial and legislative authority in matrimonial law and administration, and placed it in the hands of the state. In 1792, by a wise and tolerant enactment, civil marriage and civil registration were established; but at the same time the revolt against the old ecclesiastical régime led to the sanction of free divorce. Absolute dissolution of wedlock was then authorized at the mutual desire of both husband and wife, for incompatibility of temper on the petition of either spouse, and for seven other specified causes.²

¹ See chap. viii, sec. i; and consult GLASSON, *Le mar. civil et le divorce*, 210 ff., 232-51.

² On the revolutionary legislation regarding marriage and divorce (1792-1816) see NAQUET, *Le divorce* (Paris, 1877), 37-56, 153-353, containing extracts from the debates, text of the laws, reports, and other documents; *Archives parlementaires*, XXVI, 166-86, giving the report on the proposed civil marriage law; WRIGHT, *Report*, 1004-6, presenting summaries of the laws; CHAMPION, "La révolution et la réforme de l'état civil," *La révolution française*, June 14, 1887; COLFAVEU, "La question du divorce devant les législateurs de la révolution," *ibid.*, March 14, 1884; KOENIGSWARTER, *Histoire de l'organisation de la famille en France*, 268 ff.; GLASSON, *Le mar. civil et le divorce*, 252-75; LEGRAND, *Le mariage et les mœurs en France*, 196-99; DURRIEUX, *Du divorce*, 99 ff.; FÉVAL, *Pas de divorce*, 74 ff.; FIAUX, *La femme, le mariage, et le divorce*, 25 ff.; VRAÏE AND GODE, *Le divorce et la séparation du corps*, I, 7-26; BERTILLON, *Étude démographique du divorce*, 89 ff.; and in general LASAULX, *Uebereinstimmung der französischen Ehe- und Ehescheidungs-gesetze mit Gotteswort* (Koblenz and Hadamar, 1816).

A powerful influence on revolutionary opinion must have been exerted by the

The natural result was a vast number of decrees.¹ Accordingly, in 1803 the Code Napoléon, while retaining civil marriage, adopted a more conservative policy regarding divorce. Incompatibility was no longer recognized; mutual consent was admitted under limitations; and the whole number of specified causes was reduced to five. The divorce law of 1803 was abrogated in 1816, and only restored in its essential features in 1884; but the liberal policy of France, as expressed in the Code Napoléon, has undoubtedly had a powerful influence in the extension of civil marriage and divorce throughout Europe, where, as in America, the modern statute-maker has recovered and passed beyond the point gained by the Roman imperial constitutions between Augustus and Justinian.

The right of society to deal freely with the whole province of marriage, divorce, and the family may be conceded. To determine the proper character and sphere of legislation

remarkable *Contrat conjugal*, published in 1781, again in 1783, and in German translation in 1784, which advocated civil marriage and free divorce, while attacking the ecclesiastical system of impediments and dispensations. The revolutionary ideas regarding divorce are also vigorously presented by HENNET, *Du divorce* (3d ed., Paris, 1792); and by BOUCHOTTE, *Observations sur le divorce* (Paris, 1790). On the other hand, the divorce law of 1792 is criticised and divorce opposed by MADAME NECKER, *Réflexions sur le divorce* (Paris, 1792; Lausanne, 1794); as in *Du divorce* (Paris, 1801), 1 ff., by BONALD, who opposed the law of 1803 and secured its repeal in 1816. See PÈRE DANIEL's *Le mariage chrétien et le Code Napoléon* (Paris, 1870); and for an examination of the literature of the period, TISSOT, *Le mariage, la séparation, et le divorce*, 174 ff., 180 ff., 196 ff., 211 ff., 222 ff.

¹ In Paris alone during the first twenty-seven months after the passage of the act 5,994 divorces were granted; while in 1797 the divorce decrees in that city actually outnumbered the marriages: GLASSON, *Le mar. civil et le divorce*, 261, 262. Accordingly, in 1798, the law was amended so as to make divorce for "incompatibility allowable only six months after final failure of attempts at reconciliation;" and this law also required all municipal authorities to proceed, and all teachers of public and private schools to take their pupils, "to the usual meeting places of the community every ten years in person and in state, there to make stern proclamation of the parties divorced during the previous decade, with the view of thus checking divorces."—WRIGHT, *Report*, 1005; NAQUET, *Le divorce*, 212-37, giving documents; BRUN, "Divorce Made Easy," *North Am. Rev.*, CLVII (July, 1893), 12, 13; citing DUVAL, *Souvenirs thermidoriens*, I, 60, 61. See also the *Rapport* (27 thermidor, an. V) of Portalis, who was the chief advocate of the amendment. In 1800, it is alleged, there were about 4,000 marriages and 700 divorces in Paris. To what extent the relative decrease was due to the change in the law can only be conjectured.

is a very different matter. What is the quality of the existing laws under the interpretation given to them by the courts? Are they adequate to secure proper social control? What is the legitimate aim, and what are the needful limits of future legislation? Should the laws be uniform for the fifty-three states and territories; and, if so, how is uniformity to be attained? These are practical questions with whose solution it is high time that society should more earnestly concern itself.

a) *The statutes and the common-law marriage.*—The defects in the matrimonial laws of the United States are many and grave; but perhaps the chief obstacle in the way of securing a proper social control is the general recognition of the validity of the so-called “common-law marriage.” Almost everywhere the public celebration of wedlock is intended by the statute; and in nearly all the states a license or certificate is required before the solemnization may take place. Yet, according to the prevailing doctrine, as expressed in judicial decisions or in the statutes themselves, these provisions are interpreted as merely “directory,” not “mandatory;” and marriage contracts made in total disregard of them, by words of mutual present consent, are sustained as valid, although the prescribed penalties may be enforced for violation of the written law. In short, the vicious mediæval distinction between validity and legality is retained as an element of common matrimonial law in the United States.¹

The doctrine that an informal marriage *per verba de praesenti* is valid unless expressly declared void by “words of nullity” in the statute is not an invention of the American courts. It is the doctrine maintained by the English judges previous to the decision in the case of the *Queen v. Millis* in

¹ On this doctrine, with the leading cases, see KENT, *Commentaries* (14th ed., Boston, 1896), II, secs. 87 ff., pp. 119 ff.; REEVE, *The Law of Husband and Wife* (“Domestic Relations”), 250-58; GREENLEAF, *Law of Evidence* (16th ed., Boston, 1899), II, secs. 460-64, pp. 441-47; and especially BISHOP, *Mar., Div., and Sep.*, I, secs. 409 ff., pp. 176 ff.

1844; and from the evidence already presented¹ it seems almost certain, if indeed it be not demonstrated, that it was the accepted doctrine in the English colonies. According to an able writer, the colonial statutory "system" entirely superseded the common law; and this system has been "destroyed" by a revolution, effected through the decisions of the American courts, "which has introduced into our law much of the insecurity, the irreverence, the license, of the Middle Ages," our common law today being "the canon law that existed prior to the Council of Trent."² No doubt our common-law marriage is thoroughly bad, involving social evils of the most dangerous character; and no doubt the colonial legislative system was a remarkable advance upon anything which had elsewhere appeared. But the common-law marriage was not introduced by the American judges; nor is it historically correct to say that in the English colonies it had been entirely supplanted by legislation, however admirable in its intent and quality that legislation may have been. For the colonial period, as elsewhere shown, the relation of the statutes governing marriage to the common law can only partially be determined from the court records. In the southern colonies the judicial history of the subject is almost a complete blank.³ Other evidence, however, is available. Only during the thirty-five years between 1661 and 1696 does any statute of Virginia expressly declare a marriage void if not contracted according to its provisions. The new law of 1696, enacted in place of the statute of 1661/2, which was then repealed, declares that "many great and

¹ See chaps. xii-xv, inclusive.

² COOK, "The Marriage Celebration in the United States," *Atlantic*, LXI, 521. "But in the early part of this century there arose in the courts a discussion regarding the nature of our common law, and the relation of that law to our statute law in governing the celebration of marriage—a discussion which since then has constantly increased, and has gradually brought about a revolution unparalleled in the history of our subject."—*Ibid.*

³ Chap. xv, sec. ii; chap. xiii, sec. iv.

grievous mischeifes dayly doe arise by clandestine and secret marriages to the utter ruin of many heirs and heiresses;" and yet it is significant that the words of nullity contained in the earlier act are omitted. Indeed, by the terms of this law the validity of an irregular marriage thereafter contracted by a female between the ages of twelve and sixteen is clearly implied, although she is to be severely punished.¹ Dissenters had refused to marry according to the statute which they regarded as oppressive; and their resistance, perhaps with a feeling that the act of 1661/2 was itself invalid as being in conflict with the English common law, may have led to the omission of the words of nullity in all subsequent statutes of Virginia. After 1696 irregular marriages were probably regarded as valid, as they certainly were previous to 1661/2; for an act of 1642/3, while prescribing severe penalties for the secret marriage of indented servants, shows beyond question that such a contract, or one between a freeman and an indented maid servant, is looked upon as binding.² The facts are much the same for the other southern colonies. After 1692 the invalidating clause disappears from the statutes of Maryland. Only between 1766 and 1778, in North Carolina, is a marriage contracted without previous license expressly declared to be null and void; and it is enlightening that even during this short period of twelve years the penalty of invalidity is not extended to illegal celebration. It was mainly a device of the lawmaker to secure the governor in his revenue from the license fees. The South Carolina act of 1706 merely prescribes penalties for its violation; and, besides, its provisions relating to the celebration were entirely disregarded in the western country, where the various religious sects made use of civil forms or practiced their own peculiar rites. In both the Carolinas as well as in Georgia, since marriages illegally

¹ Chap. xiii, sec. i.

² HENING, *Statutes*, I, 252, 253. See chap. xiii, sec. i.

celebrated before unauthorized laymen or ministers seem to have been valid, there is little reason to doubt that clandestine and other informal contracts by present consent of the parties were likewise good; but regarding this point we have no positive information.¹

The history of marriage in the middle and the New England colonies leads us to a similar result. From the facts brought to light in the Lauderdale Peerage case, backed by the testimony of Rev. John Rodgers in 1773, it is almost certainly established that the common-law marriage was valid in New York province, and that for eighty-four years preceding the Revolution no other law relating to the subject was in force.² In New England the formalities prescribed by the statutes were doubtless usually observed. Yet there were many clandestine and other irregular marriages, and in some instances we know that these were treated as valid.³ Such was the case in the Plymouth jurisdiction, where "self-marriage" was punished only by a fine. In Massachusetts similar cases of "hand-fasting" and "self-gifta" appear. In one case, that of Governor Bellingham in 1641, the contract was not declared void by the court, although the grand jury had presented his excellency for his offense. Fifteen years later Joseph Hills, "being presented by the grand jury for marrying of himself contrary to the law of the colony," confessed his fault and was merely "admonished by the court."⁴ Moreover, at no time during the colonial and provincial periods did the statutes of Massachusetts expressly declare marriages void for disregard of the celebration or other formalities prescribed;⁵ and the

¹ For these colonies see chap. xiii, secs. iii, iv.

² Chap. xiv, sec. i, c).

³ Chap. xii, sec. vi.

⁴ *MSS. Records of the County Court of Middlesex* (Apr. 1, 1656), I, 80.

⁵ See the case of *Usher v. Troop* (Throop), 1724-29, in which is raised the question as to whether the "constitutions and canons ecclesiastical of the Church of England" are binding in Massachusetts: *MSS. Records of the Superior Court of Judicature*, 1725-30, fol. 236. Cf. chap. xii, secs. i, ii.

same is true of the daughter-colony of Connecticut. By the Rhode Island acts of 1647 and 1665 the issue of a union not formed by the "due and orderly course of law" is pronounced illegitimate; but it is very suggestive that the words of nullity do not appear in any of the later statutes of that province. Occasionally in the colonies statutes were enacted to validate irregular marriages previously contracted. Such were the acts of Rhode Island, 1698; of North Carolina, 1766; and of Virginia, 1780. But it would clearly be rash to infer that the marriages concerned were in fact void without such special intervention. Notoriously this is but a speedy and simple way of quieting doubt as to the status of the children or their rights of property and inheritance. Whether a court would nullify the contracts in question is a different matter. On the whole, the evidence seems clearly to show that the colonial statutes sustained the same relation to the English common law as did the constitutions of the English church requiring the solemnization of wedlock before a clergyman. The colonial statute, like the ecclesiastical constitution, might determine the legal forms which must be observed to escape a penalty; but the common-law marriage was nevertheless valid unless expressly declared null and void in the act itself. Furthermore, it is by no means certain that the colonial assemblies were generally competent, even in this way, to set aside the common law.

After the beginning of independent national life the English common law as a whole in its various branches was retained as a part of the law of the land, unless superseded by constitutional or statutory legislation. It was therefore inevitable that the state and federal courts, as cases arose, should declare whether it had been so superseded. There could no longer be any question, as in the colonial period, regarding the competency of the legislator to define the conditions of a valid matrimonial contract. A brief history of

the acceptance or rejection of the common-law marriage in the United States, whether by statute or by judicial decree, may now be presented.¹

The leading case came before the supreme court of New York in 1809, when Chief Justice Kent accepted as binding a common-law marriage, declaring that no solemnization was requisite; that "a contract of marriage made *per verba de praesenti* amounts to an actual marriage, and is as valid as if made in *facie ecclesiae*;" and that the existence of such a contract may be proved "from cohabitation, reputation, acknowledgment of the parties, acceptance in the family, and other circumstances from which a marriage may be inferred."² This decision determined the policy of New York for nearly a century, until the common-law marriage was at last superseded by the statute of 1901; and its influence upon the tribunals of other states has been increased through the sanction of its doctrine by the leading authorities upon matrimonial law.³ The contract by mere present consent

¹ COOK, "The Mar. Cel. in the U.S.," *Atlantic*, LXI, 520-32, has given a systematic account of the subject to the year 1888. To this article, and to his "Reform in the Celebration of Marriage," *ibid.*, 680-90, I am indebted; as also to BENNETT, "Uniformity in Marriage and Divorce Laws," *Am. Law Register*, N. S., XXXV, 221-31. Cf. CONVERS, *Mar. and Divorce*, 15-119; STEWART, *Mar. and Divorce*, 78 ff.

² In the case of *Fenton v. Reed* (1809), 4 JOHNS., 52; 4 *Am. D.*, 244; EWELL, *Cases on Domestic Relations*, 397-99. Following are the essential facts in this celebrated case. In 1785 John Guest "left the state for foreign parts." During his absence, in 1792, his wife Elizabeth married Reed. Subsequently in the same year her first husband, Guest, returned to the state and there resided until his death in June, 1800. He professed to have no marital claim upon Elizabeth; so she lived with Reed as a wife continuously from 1792 until the latter's death in 1806. Was she the lawful wife of Reed from 1792 to 1800 during the lifetime of Guest? If not, was she, without the observance of any formalities, his lawful wife from 1800 to 1806 after Guest's demise? To the first question the court answered "no," holding that "the statute concerning bigamy does not render the second marriage legal, notwithstanding the former husband or wife may have been absent above five years, and not heard of. It only declares that the party who marries again in consequence of such absence . . . , shall be exempted from the operation of the statute, and leaves the question of the validity of the second marriage just where it found it." To the second question the court answered "yes," as explained in the text. Cf. *Starr v. Peck*, 1 HILL, N. Y., 270.

³ The doctrine of his own decision was formulated in 1826 by KENT in the first edition of his *Commentaries*. Ten years earlier, in 1816, it had been accepted by REEVE, former chief justice of Connecticut, in his treatise on the *Law of Husband and Wife*. It was followed in 1842 by GREENLEAF in his work on *Evidence*; and

of the parties, regardless of the statutory requirements, has been widely accepted as valid in the group of southern and southwestern states and territories. It was so judicially accepted in South Carolina¹ at least as early as 1832; in Louisiana² in 1833; Georgia³ in 1860; District of Columbia⁴ in 1865; Alabama⁵ in 1869; Arkansas⁶ in 1872; Missouri⁷ in 1877; and Florida⁸ in 1880. By the earlier decisions of Tennessee a strict compliance with the statute was required, the court even declaring in 1829⁹ that a marriage solemnized before a justice of the peace out of his own county was "absolutely null and void." This opinion was sustained by a decree of 1831; but later judgments favor the common-law agreement. Texas has had a similar experience. In 1883 and again in 1894 the common-law contract was repudiated, the court deciding that license and parental consent according to the statute were essential;¹⁰ but more recently

later by BISHOP in his well-known book on *Marriage and Divorce*. On the other hand, the younger PARSONS, the first edition of whose *Contracts* appeared in 1853, is inclined to reject the Kent doctrine: see the 8th ed., II, 78 ff.; and compare COOK, "The Mar. Cel. in the U. S.," *Atlantic*, XLI, 521, 522.

¹See *Fryer v. Fryer* (1832), RICHARDSON'S *Equity Cases*, 92 ff. Cf. the case of *Vaigneur v. Kirk* (1808), 2 S. C. *Equity Reports*, 640-46; and 10 McCORD'S *Statutes*, 357, ed. note; *ibid.*, II, 733, ed. note.

²*Holmes v. Holmes* (1833), 6 La., 463. In this state, under influence of French and Spanish law, the common-law contract appears always to have been regarded as valid.

³*Askew v. Dupree* (1860), 30 Ga., 173; cf. *Clark v. Cassidy*, 64 Ga., 662.

⁴*Blackburn v. Crawford* (1865), 3 WALL., 175; *Diggs v. Wormley* (1893), 21 D. C., 477, 485; *Jennings v. Webb* (1896), 8 App. D. C., 43, 56. Cf. *Green v. Norment* (1886), 5 MACKAY, 80-92.

⁵In *Campbell v. Gullatt* (1869), 43 Ala., 57. But see the earlier decisions in *S. v. Murphy* (1844), 6 Ala., 765-72; 41 Am. D., 79; and *Robertson v. S.* (1868), 42 Ala., 509; being conflicting and indecisive as to whether the statute is merely "directory."

⁶*Jones v. Jones* (1872), 28 Ark., 19-26. According to *S. v. Willis* (1848), 9 Ark., 196-98, consent of the parent is not essential.

⁷*Dyer v. Brannock* (1877), 66 Mo., 391; 27 Am. R., 359. The license required by statute is not essential to a valid marriage: *S. v. Bittick* (1890), 103 Mo., 183.

⁸*Daniel v. Sams* (1880), 17 Fla., 487-97.

⁹In *Bashaw v. S.* (1829), 1 YERG., 177; affirmed in *Grisham v. S.* (1831), 2 YERG., 589; opposed in *Andrews v. Page* (1871), 3 HEISK., 653-71; and apparently questioned in *Johnson v. Johnson* (1860), 1 COLDW., 626.

¹⁰*Dumas v. S.* (1883), 14 Tex. Cr. App., 464-74; *Tel. Co. v. Procter* (1894), 6 T. C. A., 300, 303.

the highest tribunal has held the opposite view.¹ Among the states of the middle and western group Pennsylvania in 1814 was first to follow the New York precedent.² Ohio³ came next in 1861; and Illinois⁴ in 1873. By the law of Michigan, declares Judge Cooley decisively in 1875—in an opinion accepted as authority by the federal courts—a marriage may be good, although the statutory regulations have not been complied with. “Whatever the form of ceremony, or even if all ceremony was dispensed with, if the parties agreed presently to take each other for husband and wife, and from that time lived together professedly in that relation, proof of these facts would be sufficient to constitute proof” of a binding marriage; and “this,” he adds, “has become the settled doctrine of the American courts.”⁵ This view has been accepted in Iowa⁶ in 1876; Minnesota⁷ in 1877; Wisconsin⁸ in 1879; Indiana⁹ in 1884; Kansas¹⁰ in 1887; Nebraska¹¹ and Colorado¹² in 1893; Nevada¹³ in 1896; and favored by the decisions of New Jersey¹⁴ since 1824.

¹ *Cumby v. Henderson* (1894), 6 *T. C. A.*, 519-23; 25 *S. W.*, 673; *Ingersol v. McWillie* (1895), 11 *T. C. A.*, 543, 553; 30 *S. W.*, 56; *Chapman v. Chapman* (1897), 16 *T. C. A.*, 384; and especially *Railway Co. v. Cody* (1899), 20 *T. C. A.*, 520-24.

² *Hantz v. Sealey* (1814), 6 *BINN.*, 405; also *Rodebaugh v. Sanks* (1833), 2 *WATTS*, 9-12; and *Commonwealth v. Stump* (1866), 53 *Pa.*, 132-38.

³ *Carmichael v. S.* (1861), 12 *Ohio*, 553-61.

⁴ *Port v. Port* (1873), 70 *Ill.*, 484; *Bowman v. Bowman* (1887), 24 *Ill. App.*, 165-78.

⁵ *Hutchins v. Kimmel* (1875), 31 *Mich.*, 126-35; 18 *Am. R.*, 164-69.

⁶ *Blanchard v. Lambert* (1876), 43 *Iowa*, 228-32. Since 1851 the statutes of Iowa have clearly accepted the common-law marriage: *Code of Iowa* (1851), secs. 1474, 1475; *ibid.* (1897), 1124.

⁷ *S. v. Worthington* (1877), 23 *Minn.*, 528.

⁸ *Williams v. Williams* (1879), 46 *Wis.*, 464-80; *Spencer v. Pollock* (1892), 83 *Wis.*, 215-22.

⁹ *Teter v. Teter* (1884), 101 *Ind.*, 129; 51 *Am. R.*, 742. In *Roche v. Washington* (1862), 19 *Ind.*, 53, the opposite position is taken.

¹⁰ *S. v. Walker* (1887), 36 *Kan.*, 297; 59 *Am. R.*, 556.

¹¹ *Bailey v. S.* (1893), 36 *Neb.*, 808-14.

¹² *Israel v. Arthur* (1893), 18 *Col.*, 158, 164; *Taylor v. Taylor* (1897), 10 *C. A.*, 303, 304.

¹³ *S. v. Zichefield* (1896), 23 *Nev.*, 304-18.

¹⁴ *Wyckoff v. Boggs* (1824), 2 *HALST.*, 138-40; and especially *Pearson v. Howey* (1829), 6 *HALST.*, 12, 18, 20.

Moreover, the Supreme Court of the United States has sanctioned the same doctrine. In *Jewell v. Jewell*,¹ considered in 1843, opinions on the question were evenly balanced, just as they were in the *Queen v. Millis* which came before the Lords during the next year; but in 1877, in the case of *Meister v. Moore*,² involving a marriage contracted under the law of Michigan, Justice Strong adopted "as authoritative" Judge Cooley's interpretation rendered two years before.

On the other hand, in a number of states the courts have decided that the common-law marriage is entirely superseded by the statutes, even when these do not contain words of nullity, and sometimes when they are expressed in terms far less "mandatory" than in some instances where the opposite doctrine prevails.³ In the words of a writer who believes the courts are historically and logically justified in this view, "they affirm that when from a comparative study of the whole course of legislation as well as of the terms of the various statutes, it is the plain intent to make conformity to any statutory formality indispensable to the constitution of marriage, such common law is *ipso facto* repealed, and a marriage celebrated by mere consent, without this formality, has no validity whatever in law. One such indispensable formality, at least, they find in the intent of the statutes, namely, the presence at the celebration of an authorized third person."⁴ First to take this position was Massachusetts in 1810, the year after Kent's opposite decision already cited, when Chief Justice Parsons, in an opinion which has

¹ *Jewell v. Jewell* (1843), 1 HOWARD, 219-34.

² *Meister v. Moore* (1877), 96 U. S., 76-83.

³ See BENNETT, "Uniformity in Mar. and Div. Laws," *Am. Law Register*, N. S., XXXV, 223 ff., who points out that the statutes of Alabama, Pennsylvania, and Missouri, where the common-law marriage is valid, are far more prohibitory than those of Massachusetts, Maryland, or West Virginia, where it is void. The statute of Alabama says positively that "no marriage shall be solemnized without a license issued by the judge of probate of the county where the female resides;" but a marriage so solemnized is nevertheless valid.

⁴ Cook, "The Mar. Cel. in the U. S.," *Atlantic*, LXI, 523.

been steadily sustained ever since, but which is not remarkable for historical knowledge, held that "when our ancestors left England, and ever since, it is well known that a lawful [valid?] marriage there must be celebrated before a clergyman in orders;" and hence in Massachusetts, although "not declared void by any statute," a "marriage merely the effect of a mutual engagement between the parties, or solemnized by any one not a justice of the peace or an ordained minister, is not a legal marriage, entitled to the incidents of a marriage duly solemnized."¹ Since 1848 the Massachusetts doctrine has been followed by Vermont.² In the same year it was adopted in New Hampshire;³ but in the absence of more recent decisions the law of that state cannot be regarded as absolutely settled. It was favored in Maine⁴ by a decision of 1841, although the informal contract was not then positively rejected by a direct decree. The courts of Connecticut are silent on the question; but the statute declares that all marriages "attempted to be solemnized by any other person" than those authorized by it "shall be void."⁵

¹ *Milford v. Worcester* (1810), 7 *Mass.*, 48-58. See also, to the same effect, *Commonwealth v. Munson* (1879), 127 *Mass.*, 459-71; 34 *Am. R.*, 411. In this case it is correctly held that Justice Bigelow's decision in *Parton v. Hervey* (1854), 1 *GRAY*, 119, that the statute is merely "directory," relates to banns and parental consent, and not to solemnization; for *Milford v. Worcester* is cited as authority.

² See the opinion of Judge Redfield in *Northfield v. Plymouth* (1848), 20 *Vt.*, 582, holding that a common-law marriage could not be regarded as valid without "virtually repealing our statutes," thus reversing the doctrine of *Newbury v. Brunswick* (1829), 2 *Vt.* 151; 19 *Am. D.*, 703; and consult especially *Morrill v. Palmer* (1895), 68 *Vt.*, 1-23, holding "that what . . . Kent calls the 'loose doctrine of the common law,' in relation to marriage, was never in force in this state."

³ See the opinion of Chief Justice Gilchrist in *Dumbarton v. Franklin* (1848), 19 *N. H.*, 257, rejecting as irrelevant Judge Woodbury's *obiter dictum* in *Londonderry v. Chester* (1820), 2 *N. H.*, 268-81, usually cited to sustain the common-law marriage; but this objection to it is scarcely valid.

⁴ *S. v. Hodskins* (1841), 19 *Me.*, 155-60; 36 *Am. D.*, 743. Cf. *Ligonia v. Buxton*, 2 *Me.*, 95. According to *Hiram v. Pierce*, 45 *Me.*, 367, the statute of Maine, like that of Massachusetts, is only directory regarding parental consent in case of minors.

⁵ *Gen. Stat. of Ct.* (1902), 1086. According to REEVE, *Law of Husband and Wife*, 252 ff.; followed by KENT, *Commentaries*, II, secs. 87 ff., the common-law marriage was formerly good in Connecticut.

Several states of the South have taken a similar stand. Maryland¹ and North Carolina² have thus repudiated the common-law agreement, a formal celebration being made essential to a valid marriage. The supreme court of West Virginia has gone farther, holding that not only solemnization, but also license and other prescribed formalities, are requisite. "Our statute," runs a decision of 1887, "has wholly superseded the common law, and in effect, if not in express terms, renders invalid all attempted marriages contracted in this state, which have not been solemnized in compliance with its provisions. . . . When the terms of the statute are such that they cannot be made effective, to the extent of giving each and all of them some reasonable operation, without interpreting the statutes as mandatory, then such interpretation should be given them."³ In 1821 the common-law contract was judicially accepted in Kentucky;⁴ but by the model statute of 1852—remarkable for clearness and terseness—a "marriage is prohibited and declared void when not solemnized or contracted in the presence of an authorized person or society."⁵ Likewise in Mississippi until recently the informal agreement was held sufficient to constitute the parties husband and wife;⁶ but

¹ The common-law marriage was sustained in *Cheseldine v. Brewer* (1739), 1 HAR. AND MCH., 152; overruled and the opposite doctrine supported in *Denison v. Denison* (1871), 35 Md., 361. In *Jackson v. Jackson* (1894), 80 Md., 176-96, it is held that the "fact that the marriage was performed by a clergyman may be inferred from the evidence." Cf. BISHOP, *Mar., Div., and Sep.*, I, sec. 416, p. 179.

² *S. v. Samuel* (1836), 2 DEV. AND BAT., 177-85; followed in *S. v. Patterson* (1842), 2 IREDELL, N. C., 346-60; left undecided in *S. v. Ta-cha-na-tah* (1870), 64 N. C., 614. Cf. *S. v. Robbins* (1845), 6 IREDELL, N. C., 23-27, where apparently a celebration, but not a license, is held essential to a valid marriage (25); and especially *S. v. Wilson* (1897), 121 N. C., 657, where it is declared that a marriage "pretendedly celebrated before a person not authorized would be a nullity."

³ *Beverlin v. Beverlin* (1887), 29 W. Va., 732-40.

⁴ *Dumaresly v. Fishly* (1821), 3 A. K. MARSHALL, 368-77. See also *Commonwealth v. Jackson*, 11 BUSH., Ky., 679.

⁵ *Acts* (1850-51), 212-16 (law in force July 1, 1852); sustained in *Estill v. Rogers* (1866), 1 BUSH., Ky., 62; *Stewart v. Munchandler*, 2 BUSH., Ky., 278.

⁶ *Hargroves v. Thompson* (1856), 31 Miss., 211; *Dickerson v. Brown* (1873), 49 Miss., 357; *Floyd v. Calvert* (1876), 53 Miss., 37; *Rundle v. Pegram* (1874), 49 Miss., 751.

since 1892 the statute renders a marriage invalid if contracted or solemnized without a previous license.¹ Moreover, in Porto Rico, by the code of 1902, the authorization and celebration of the contract "according to the forms and solemnities prescribed by law" are requisite for a valid marriage.² With these six southern and the four New England commonwealths must be classed five states of the middle and western division. Two of these—Oregon³ since 1870 and Washington⁴ since 1892—have proceeded by judicial decree; and three—California⁵ in 1895, Utah⁶ in 1898, and New York⁷ in 1901—have superseded the common-law agreement by statutes containing the nullifying clause.

All the other states and territories have enacted laws governing the celebration and other preliminaries of marriage; but whether these laws are to be regarded as mandatory or merely directory has not yet been judicially determined. The courts are thus silent in Connecticut and Rhode Island,⁸ of the New England group; in Arizona, Indian Territory, New Mexico, Oklahoma, and Virginia, of

¹ *Ann. Code of Miss.* (1892), 679.

² *Rev. Stat. and Codes of Porto Rico* (1902), 805.

³ *Holmes v. Holmes* (1870), 1 *ABB., Cir. Ct.* (U. S.), 525, declaring the statute regarding the solemnization of marriage mandatory.

⁴ *In re McLaughlin's Estate* (1892), 4 *Wash.*, 570; 30 *Pac. R.*, 651; *in re Wilbur's Estate* (1894), 8 *Wash.*, 35.

⁵ It may require judicial interpretation to determine the law of California. Sec. 55 of the *Civil Code*, since the act of 1895, does not contain the *usual* words of nullity; but sec. 68 declares that a marriage is not invalidated by violation of the provisions governing solemnization, license, authentication, and record "*by other than the parties themselves.*" One or two of the superior court judges have already decided that the statutory formalities are mandatory.

⁶ The *Rev. Stat. of Utah* (1898) rendered marriage void when not celebrated before an authorized person. Before this date a common-law contract was binding: *U. S. v. Simpson*, 4 *Utah*, 227; 7 *Pac.*, 257.

⁷ See chap. xvi, sec. iii, a).

⁸ In *Peck v. Peck* (1880), 12 *R. I.*, 485-89, the court declined to decide whether a common-law contract is valid, there being no prohibitory language in the statute. Cf. also *S. v. Boyle* (1882), 13 *R. I.*, 537; and *Ben. Association v. Carpenter* (1892), 17 *R. I.*, 720. In *Williams v. Herrick* (1899), 21 *R. I.*, 401-3, the court appears to favor the validity of a marriage without a formal ceremony, if begun with "matrimonial intent."

the southern and southwestern group; in Alaska, Delaware, Hawaii, Idaho, Montana, North Dakota, South Dakota, and Wyoming,¹ of the middle and western division. Of these Delaware, Virginia,² and Connecticut would probably reject the common-law doctrine, were the question brought to a judicial test; while it would almost certainly be accepted by the courts of the other twelve states and territories, should the statutes remain as they are. Indeed, in a number of the last-named states, notably in Idaho, Montana, and South Dakota, it is virtually sanctioned by the terms of the statutes themselves.

It appears, then—to summarize the details presented in the foregoing discussion—that twenty-three states and territories have already sanctioned or favored the common-law marriage; while twelve others are soon likely to do so, unless the statutes shall be changed. On the contrary, eighteen commonwealths have repudiated or are inclined to repudiate the informal agreement. Six of these, it should be noted, have liberated themselves by statute; five—Mississippi, California, Utah, New York, and Porto Rico³—having done so within the last ten years. This is a fact of vast social importance. From it the reformer may gather new courage. In such legislation, in response to a better-educated popular sentiment, lies the hope of the future: to free American society from the manifold evils which lurk in the doctrine of the common-law marriage. It is, indeed, marvelous that a progressive people with respect to an institution which is the

¹ According to *Connors v. Connors* (1895), 40 *Pac.*, 966, a license is not essential in Wyoming.

² In *Beverlin v. Beverlin*, 29 *W. Va.*, 736, the judge says, "I have been unable to find any case in which the courts of Virginia or this state have ever held that a common-law marriage was held valid;" and this, he adds, is "persuasive evidence" that it is not. In *Colston v. Quander* (1877), 1 *Va. Decisions* (not officially reported), license is declared not essential; but in this case there was a formal celebration. On the probable position of the states which have not decided see Cook, *The Mar. Cel. in the U. S.*, 525, 526.

³ Of course the statute of Porto Rico must be regarded as preventing, not abolishing, the common-law marriage.

very basis of the social order should so long neglect the function of proper public control. For what, according to its nature, is the common-law marriage? Its possibilities for anarchy are realistically described by Chief Justice Folger, of New York, in 1880, when that state was still exposed to them. "A man and a woman," he declares, "who are competent to marry each other, without going before a minister or magistrate, without the presence of any person as a witness, with no previous public notice given, with no form or ceremony, civil or religious, and with no record or written evidence of the act kept, and merely by words of present contract between them, may take upon themselves the relation of husband and wife, and be bound to themselves, to the state, and to society."¹ Verily this is individualism absolutely unrestrained! It is the simple truth, as already suggested, that in principle the canon law as it existed in Catholic lands before the Council of Trent, and in England until the marriage act of 1753, with a possibility of all of its attendant scandals and hardships, still survives in the United States.² The apology of the Middle Ages was found in the sacramental dogma. Matrimony as such, under whatever conditions contracted, was too "holy" to be dissolved or effectively hindered for the ordinary prudential reasons which appeal to the statesman or legislator. Today there is doubtless a lingering tradition of the same false

¹ Quoted by COOK, "The Mar. Cel. in the U. S.," *Atlantic*, LXI, 526. On the frauds perpetrated under the guise of the common-law marriage see also the opinion of Judge Pryor of New York: quoted by RICHBERG, *Incongruities of the Divorce Laws*, 61, 62. "It is singular," said Chief Justice Gilchrist in 1848, "that the most important of all human contracts, on which the rights and duties of the whole community depend, requires less formality for its validity than the conveyance of an acre of land, a policy of insurance, or the agreements which the statute of frauds requires should be in writing."—*Dumbarton v. Franklin*, 19 *N. H.*, 264, 265.

² Except, perhaps, in practically getting rid of the subtle doctrine of marriage *per verba de futuro cum copula*: see the decision in *Starr v. Peck* (1841), 1 *HILL, N. Y.*, 270; *EWELL, Cases*, 403. Cf. *Cheney v. Arnold* (1857), 15 *N. Y.*, 345; *EWELL*, 407-13; this being followed in *Duncan v. Duncan*, 10 *Ohio*, 181; but discarded in *Port v. Port*, 70 *Ill.*, 484; and *Peck v. Peck*, 12 *R. I.*, 484; 34 *Am. R.*, 702. Cf. *BISHOP, Mar., Div., and Sep.*, I, secs. 353-77, pp. 147-62; *KENT, Commentaries*, II, sec. 87 ff., pp. 119 ff.

sentiment. Yet the common-law marriage is now supported on two principal grounds. The innocent offspring, we are told, ought not to suffer because the parents have neglected the formalities prescribed by a mere statute. Moreover, to declare an irregular, perhaps a clandestine, union void is to invade the most sacred right of the individual. There is urgent need that the American people should realize the fallacy of such arguments. Far better that the children of a delinquent minority should bear the stain of illegitimacy than that the welfare of the whole social body should be endangered. For the same reason the supposed right of the individual must yield to the higher claims of society. In no part of the whole range of human activity is there such imperative need of state interference and control as in the sphere of the matrimonial relations. In this field as in others we are beginning to see more clearly that the highest individual liberty can be secured only when it is subordinated to the highest social good. It is, however, not merely the public which suffers. "Our common-law marriage fails to protect not only the contracting parties, but also the families to which they belong. Indeed to protect the latter it makes not the least attempt, and in this respect it is far behind the law of Western Europe."¹ As a preliminary to a general reform of our marriage laws as a whole it is earnestly to be desired that every state or territory not already emancipated should enact a statute as clear and decisive as that of Kentucky, Utah, or New York, absolutely repudiating the common-law contract. It is only through legislation that this revolution can be effected. It is not the proper function of the courts to attempt it. It may be that those states which have superseded the common law through judicial interpretation of their statutes have done well. The end has perhaps justified the means. It is quite possible

¹ Cook, "The Mar. Cel. in the U. S.," *Atlantic*, LXI, 528.

that in those cases it was the intent of the lawmaker to render the statute mandatory. Nevertheless he did not express his intent in the form which has itself become part of the common law. Chief Justice Parsons and his followers may have been enforcing a "higher law;" but it was a "judge-made" law. History is on the side of Chief Justice Kent and the great number of jurists who have followed him. Moreover, it is evident from the trend of recent decisions that not much more can be expected from the courts. According to the overwhelming weight of juridical opinion, to go farther in this way would be to legislate consciously through the bench. Besides "bench-made" law is always *ex post facto*. The only practical course is to create or further develop a sound popular sentiment in favor of proper social control of the marital relation; and then to express that sentiment in statutes whose terms are mandatory beyond the possibility of evasion.

b) *Resulting character of matrimonial legislation.*—The absurd and demoralizing conflict between common-law validity and statutory legality ought first to be abolished, because in large measure it hinders, even frustrates, the effort to develop a thorough and uniform system of matrimonial administration in the United States. This once effected, there will remain plenty of hard work to do. If we consider the details of our legislation, as already analyzed in the sixteenth chapter, we perceive in nearly every department urgent need of reform, often of radical innovation. Almost everywhere there is a want of clearness, certainty, and simplicity; and this defect is all the more harmful because of the lack of uniformity among the different states. Diversity, even conflict, in every branch of state legislation is a burdensome incident of the federal system; and in no branch is the evil more formidable than in the field of marriage and divorce. As hereafter suggested, we need not

despair of eventually overcoming it; but from the very nature of the case it may be many years before an effective remedy can generally be applied. In the meantime it is all the more necessary that the laws of each individual state should be made as clear, simple, and efficient as possible, and that every opportunity should be seized to prepare the way for a common matrimonial code for the whole country.

First of all, the statutes relating to the preliminaries of marriage ought to be overhauled. Already during the past century progress has been made. Within the last two decades in particular many reforms in matters of detail have been carried out in various states. Furthermore, in the broad features or outlines of the law throughout the country an approximation to a uniform system has been attained; and this fact may be of great significance when the task of securing absolutely the same law for all the states is earnestly taken in hand. Thus there is practical agreement among the states and territories in requiring a license from a local civil officer before a marriage may be legally celebrated. The dual system of banns or license survives only in Maryland, Georgia, Delaware, and Ohio. All the other states and territories, except Alaska, New Mexico, and South Carolina, where there is no statute governing the subject, with New York and New Jersey, where there is a substitute plan, have each adopted a system of civil license or certificate, the same in its purpose, though varying widely in the forms and procedure prescribed. This is a stride in the direction at once of simplicity and harmony; and besides, for its own sake, it is well to get rid of the ancient device of oral banns, which has proved as unsatisfactory in America as in the Old World. Again, we have developed substantially a common statutory law regarding the manner of entering into the marital relation. Everywhere, except in Maryland and West Virginia, where a religious ceremony is essential to a valid union, the

optional civil or religious ceremony, at the pleasure of the persons contracting, is sanctioned by the law. As already seen, this dual system has its roots planted deeply in the history of two centuries. It is clearly entitled to be regarded as the American plan; although since 1836, with important modifications, it has also been accepted in the British Isles. It does not follow, however, that it is the ideal plan. It is too complex; and it is an obstacle in the way of developing the most efficient system of matrimonial administration. It is inconsistent with a proper social control. It will prevent the attainment of the "maximum of simplicity and the maximum of certainty" in matrimonial legislation. It is awkward, thoroughly illogical, to intrust the execution of that part of the law on which publicity and security so much depend to two different classes of persons: the one consisting of civil officers created and wholly under control of the state; the other in its origin, its personnel, and its character completely beyond such control, and only subject to administrative rules and restraints. With this system it will be very difficult to establish a proper standard of special fitness, of special knowledge, such as is highly needful to exact from public servants intrusted with functions of vast social importance. European peoples have reached a wiser solution of the problem in prescribing in all cases without exception, as the prerequisite of a valid marriage, the obligatory celebration before an authorized civil officer, leaving the wedded pair to decide, as wholly a private matter, whether a religious ceremony shall be added.

It is, however, highly probable that the optional system of celebration is too firmly grounded in popular sentiment to be soon discarded. The practical reformer must perforce content himself with striving to make it as effective as possible. At present the law is very lax in providing proper safeguards for the religious solemnization. In the first

place, the qualified minister should be authorized to act only within the local district of his permanent residence, the limits thereof to be defined by statute. By the early laws of New England, as we have already seen, the clergyman's functions were carefully confined to his own town, district, or county; and similar requirements appear elsewhere in some of the older statutes. This wise policy has been gradually abandoned, so that now in no instance is there such a restriction. Only in a very few cases, as in Massachusetts, Rhode Island, and Vermont, is authority conferred only upon ministers dwelling within the state. Apparently in the great majority of states and territories, although the statutes are often far from clear, all qualified ministers, residing anywhere in the United States, may act. Indeed, Louisiana is still more generous, granting full privilege to celebrate wedlock to any clergyman or priest "whether a citizen of the United States or not." Another useful lesson may be learned from the early laws. Proofs of ordination by the filing of credentials were often demanded. Some of the southern states went farther, exacting from the minister a bond for the faithful performance of his trust, in addition to credentials of ordination and good standing. Both these conditions are still enforced by the statutes of Kentucky,¹ Virginia, and West Virginia. Some other states have contented themselves with less severe requirements. Rhode Island has thus a careful system of local registration; in Maine and New Hampshire the clerical celebrant must secure a "commission" from the governor; in Minnesota, Wisconsin, Nevada, and Arkansas he must file his credentials with the proper county officer and receive a certificate; Ohio requires a license from the county judge of probate; a license from the proper authority is also demanded in Hawaii;² but

¹ *Kentucky Stat.* (1903), 843, 844.

² *Civil Laws of the Hawaiian Islands* (1897), 700.

in the majority of cases no such precautions are specified in the statutes. Here is need of reform. Under present social conditions, and considering the vast multiplication and subdivision of religious sects, the Virginia system is not too rigorous to justify its adoption throughout the land. Furthermore, the future lawmaker may perhaps get a suggestion from English legislation, which has had to deal with the same problem. The ministers of every religious sect are authorized to celebrate marriages according to its own rites; but, aside from Jews, Quakers, and the Church of England, otherwise provided for in the statute, they may do so only in a "registered building" and in the presence of the civil registrar of the district and two witnesses.

The laws regarding the civil ceremony are also seriously defective, if not in all respects equally lax. The magistrate in the exercise of his functions is not usually restricted to a local district sufficiently small to guarantee safe administration. In this regard the colonial and early state legislation was superior. At present in twenty-two states and territories the justice of the peace, or the corresponding local officer, is confined to his own county or district. Elsewhere he may act anywhere within the commonwealth; and this is almost universally the rule with the higher judges and officials who are granted the same authority. In no case, except in Virginia, and in Massachusetts under the act of 1899, is there any provision for the appointment of a person to celebrate wedlock for an area of less extent than the county. Nor are the persons to whom is confided this important social trust possessed of the needful qualifications. They are not selected because of special fitness. In no instance, unless in Virginia, does the law provide for the separate office of marriage celebrant. The duties of such a post are conferred, *ex officio*, in a haphazard fashion, upon a great variety of functionaries, who are either

incompetent or else too busy with other matters to discharge them properly. As a rule, the justice of the peace is thus notoriously unfit; and there is something grotesque in giving authority to solemnize marriages to aldermen and police justices, as in New York; to speakers of the house and senate, as in Tennessee; or to the county supervisors, as in Mississippi. In this regard we have much to learn from European states, some of which have created special local officers for this branch of administration. Thus in France¹ all marriages are regularly celebrated before the mayor of the commune; in Germany,² before the registrar of the district in which one of the betrothed persons resides, or before some civil officer designated by him in writing; while in England the legal celebrant in case of civil procedure is also the district registrar, whose presence is likewise requisite at the religious ceremony when conducted according to the rites of the nonconformist sects. Massachusetts alone has taken a step in the right direction. The act of 1899, already summarized, not only provides that no justice of the peace—except when the holder of a specified clerical office—shall solemnize marriage unless specially designated therefor by the governor's certificate, but it also limits the number of justices who may be thus licensed. Touching another point in this connection the American lawmaker is at fault. Often there is no direct provision to secure evidence of the contract. Only nineteen of the fifty-three³ states and territories expressly require the presence at the ceremony of even one witness; while in two or three other cases the statute appears to take their presence for granted.

The license system is uncertain and complex in many of its features. To guard against the clandestine marriage of

¹ BODINGTON'S KELLY, *French Law of Marriage*, 12.

² By the law of 1875 marriages are thus celebrated before the local *Standesbeamten*: KOHLER, *Das Eherecht des bürgerl. Gesetzbuches*, 16, 17, 55 ff.

³ Counting Hawaii which was not included in chap. xvi.

minors, an affidavit from either the bride or bridegroom ought to be made obligatory in all cases, instead of leaving its requirement to the discretion of the officer, as is now usually the practice where there is any provision at all regarding the matter. In several instances the age below which parental consent is required is still too low; and the laws of some states are entirely silent on the subject. Throughout the country the limit for each sex ought to coincide with the attainment of legal majority.¹ More care should be taken to prevent deception when consent of parent or guardian is produced in writing. At the very least, in harmony with the requirement of many states, the affidavit of one witness to the signature should always be made obligatory; and in every such case it might be well as a guaranty to exact a license bond.² There is a still graver fault in the license laws of nearly the whole country. Nowhere, except in Porto Rico, is there any adequate provision regarding notice or the filing and trial of objections to a proposed marriage. Maine and Wisconsin have each made a start in requiring the certificate or license to be procured five days before the celebration. No other state, except New Hamp-

¹In "Diagnostics of Divorce," *Jour. of Soc. Sci.* (Am. Assoc.), XIV, 136, PROFESSOR ROBERTSON takes the extreme view that "no person should be marriageable under the age of 21, and a marriage ceremony celebrated between persons either of whom is under age should be *ipso facto* void."

²Neither in England nor anywhere in the United States is a marriage declared void for want of parental consent. The leading case on the point is *Parton v. Hervey*, 1 GRAY, 119. "Some years ago a young girl, only thirteen years of age, named Sarah Hervey, was enticed away from her widowed mother's house by a young fellow, named Parton, of bad character and dissolute habits, who by false representations as to the age of the girl, procured a marriage license, and persuaded a magistrate to formally marry them. She returned to the house of her mother who forbade the young man to see her. Upon his petition against the mother for writ of habeas corpus, the Supreme Court of the Commonwealth, after full consideration, ordered the young wife to be surrendered to the husband, and he bore her away in triumph. . . . The mother then brought suit against a confederate of the husband, who had aided in enticing away the girl and in practising the fraud upon the magistrate; but the mother again failed in her efforts to vindicate her rights to protect her daughter, since it distinctly appeared that the marriage was with the daughter's full and free consent."—*Hervey v. Moseley* (1856), 7 GRAY, 449; as summarized by BENNETT, "Uniformity in Mar. and Div. Laws," *Am. Law Register*, N. S., XXXV, 222.

shire¹ and New Jersey in the case of non-residents, seems to have provided for such a delay; and in all cases apparently, except Porto Rico, the license is issued at the time the notice of intention to marry is filed.² All this is contrary to sound public policy. The notice of intention should be recorded for a reasonable period, say ten days, before issuance of the license; and during this term it should be officially posted, and also published in the newspapers—not merely concealed in the register or published at the discretion of the official, as is now the usual course. Objections might then be filed, and in case of need tried in a court clothed with proper jurisdiction, before the celebration were allowed to proceed. Under the existing state legislation it would be difficult, certainly awkward, to stop a proposed marriage on the ground of alleged legal impediments. To make an objection effective, it might be necessary either to “anticipate the notice” or to interrupt the nuptial ceremony.³ There is also much confusion, and uncertainty regarding the place of obtaining the license and that of making return. In no instance is a definite term of residence for either the man or the woman prescribed; and this is a fruitful source of clandestine marriage.⁴ A glance

¹ *Laws of N. H.* (1903), 79.

² Louisiana formerly had a law requiring notice of intention to be filed fifteen days before issue of license; but it appears to have been repealed. In Porto Rico the period of delay is ten days.

³ As suggested by Cook, “The Mar. Cel. in the U. S.,” *Atlantic*, LXI, 687.

⁴ The laxity of the law in this respect, coupled with that of permitting the license to be issued without delay, is the most fruitful source of clandestine marriages. There are many so-called “Gretna Greens” in the United States. One is (or was) at Aberdeen, O.: WHITNEY, *Marriage and Divorce*, 43; another at Greenwich, Conn. Oct. 2, 1900, the *San Francisco Chronicle* had the following telegram: “Greenwich’s reputation as a Gretna Green and that of Judge Burns of Greenwich of the Borough court as one who marries all who come, appears to have extended to the Pacific Slope. On Saturday there arrived in town ——— of Alameda, California, and ——— of Los Angeles, California. They went to Judge Burns’ office, arranged for the marriage ceremony, and then secured a marriage license from the town clerk. . . . Immediately after the ceremony” they “left town, maintaining the greatest secrecy as is the usual custom.” Another wedding resort, for the benefit of Chicago, is the little town of St. Joseph, Mich., where in the four years, 1897-1900, 1,594 licenses

at the facts collected in the sixteenth chapter will show that in some states the license must be secured in the place of the bride's residence; in others, in that of the marriage; while in a third group it may be issued in the place where either dwells. Indeed, Pennsylvania, more liberal still, allows a choice among all three places. The same laxity exists regarding the place of return; and sometimes the place of return is not the same as that of issue. A reasonable term of residence ought always to be required; and, unless in cases of emergency, the license should be issued by, and return made to, the same official in the district where the woman dwells. Even the lack of uniformity in license fees is sometimes the cause of migration to neighboring districts for the sake of cheaper weddings.¹ Finally, a marriage entered into without license, just as without authorized celebration, should be declared null and void by the statute.

During the last fifteen years considerable progress has been made in the state systems of registration; but in most cases the laws are still exceedingly lax; and too frequently they are badly executed, or remain a "dead letter" on the statute book.²

The radical reform of the administrative division of our matrimonial laws on some such lines as those suggested will be a worthy task for the future legislator. As a necessary antecedent of more detailed action the official system should be entirely reconstructed. The simplest mechanism is likely to prove the best. Its elements are close at hand in the local constitution. Every county should be divided into districts, for each of which a registrar should be authorized to

are said to have been issued to persons residing outside the state, the ceremony being performed by ministers. In 1903 an attempt to adopt the Wisconsin plan, requiring an interval of five days between the issue of the license and the celebration, failed by a very few votes.

¹ Examples are given by DIKE, "Statistics of Marriage and Divorce," *Pol. Sci. Quart.*, IV, 597.

² On the faults of the registration laws see *ibid.*, 594, 595.

license, solemnize, and register all marriages civilly contracted therein;¹ and to license, register, and attend religious celebrations. His authority should be carefully restricted to the district and no other person should be permitted to share his functions. The district registrars should report at short intervals to the county registrar, who in turn should annually submit a summary of statistics to the registrar-general for the state, by whom the local registrars should be commissioned. If desirable for the sake of economy, especially in states of sparse population, the collection and registry of all vital statistics might be intrusted to the same series of officials.² The moral influence of the creation of a distinct system, such as that outlined, would itself be of great value. It would effectively accent the high relative importance to society of matrimonial law and of intelligent service in its administration.

Aside from its public features, just considered, the future matrimonial code of the United States will have to remedy numerous defects in the substance of the law. These may be seen by reference to the detailed examination elsewhere presented. In particular, it will be necessary to get rid of the appalling chaos of state regulations regarding void and voidable contracts. The absurd conflicts touching the forbidden degrees of relationship are a positive social menace. The most serious complications may arise. For instance, a man and a woman who may be legally wed in the place where they dwell might, should they move a mile across the state line and then marry, be guilty of incestuous union and

¹ In his enlightening criticism of our matrimonial laws COOK, "The Mar. Cel. in the U. S.," *Atlantic*, LXI, 688, has suggested the division of the county into districts for the appointment of registrars.

² In England the registration of births and deaths in the district is intrusted to a separate registrar: Compare the details of the British system as presented in chap. x, sec. iii.

By the law of Massachusetts towns of more than 2,000 inhabitants may choose a separate registrar to record and license, but not to celebrate, marriages: see chap. xvi, sec. i, c).

their children become bastards. Surely it ought to be possible for an enlightened people to agree upon a common rule in a matter of such vital concern.¹

In many of the states the laws governing the "age of consent"—that is, the age below which a person may not legally consent to carnal union²—are still very defective, although distinct progress has been made since 1885. In that year Mr. W. T. Stead's exposure of the frightful traffic in young girls then tolerated in London aroused the social conscience on both sides of the sea. The "old common law period of ten, sometimes twelve, years" was then "the basis of the age of consent legislation of most of the states, and also of the law of congress pertaining to rape in the District of Columbia and other territory under the immediate jurisdiction of the national government. . . . It was not until after the astounding revelations made by Mr. Stead . . . that the age of consent laws in the United States began to attract attention. . . . Even then the age of consent in England was thirteen years. One outcome of Mr. Stead's shocking exposures was the speedy raising of the age by the British parliament from thirteen to sixteen years, Mr. Gladstone and others advocating eighteen." The New York Committee for the Prevention of State Regulation of Vice was already engaged in its long struggle to "thwart the periodical efforts³ made to introduce in New

¹ Cf. RICHBERG, *Incongruity of the Divorce Laws*, 65 ff.

² "Age of consent laws, in their usual acceptation, refer to the crime of rape, and designate the age at which a young girl may legally consent to carnal relations with the other sex. Statutes pertaining to rape provide, in varying phrase, for the punishment of 'whoever ravishes and carnally knows a female by force and against her will,' at any age; and also penalties for whoever unlawfully and carnally knows ■ female child, with or without consent, under a given age."—POWELL, in *Arena*, XI, 192.

³ "In the New York senate, in 1890, a bill was introduced to lower the age of consent from sixteen to fourteen years. It was reported favorably by the senate judiciary committee, but vigorous protests against the proposed retrograde legislation were promptly sent to Albany by the friends of purity, and the disreputable scheme was defeated. It was understood to have originated with Rochester attorneys

York and other American cities the odious old-world system of licensed and state-regulated vice; but its members were quite unaware, until Mr. Stead's startling London revelations suggested the inquiry here, that, by the age of consent laws of New York and of most of the states, young girls of ten years were made legally capable of consenting to their own ruin, and that at that time in one state, Delaware, the age was at the shockingly low period of seven years! Bad as English law had been shown to be in its inadequate protection of girlhood our own legal position . . . was found to be still worse. The New York committee, as soon as the facts were known, inaugurated a campaign of petitions to sundry state legislatures and to the congress of the United States, asking that the age be raised to at least eighteen years, and the work was also entered into earnestly and effectively by the Woman's Christian Temperance Unions and the White Cross societies."¹ Under the leadership of Helen H. Gardener, Frances E. Willard, and others, the women of the country conducted a veritable "crusade" of education against the existing state laws, which for zeal, ability, and effective method may well serve as a model for future united efforts in favor of social reforms. It was pointed out as a notorious fact "that brothels and vice-factories get their recruits from the ranks of childhood—

who sought thus to provide ■ way of escape for ■ client, ■ well-to-do debauchee guilty of despoiling a young girl under the legally protected age of sixteen." A similar attempt, in the house, in 1892, in the interest of the New York brothel-keepers, was barely defeated by calling for the yeas and nays. "In the Kansas senate, in 1889, ■ bill was introduced and passed to lower the age . . . from eighteen to twelve years. The house was flooded with earnest protests, and its judiciary committee reported adversely the disgraceful senate bill."—POWELL, *loc. cit.*, 194, 195.

¹ AARON M. POWELL, editor of the *Philanthropist*, in the *Arena* (1895), XI, 192-94. The *Arena* was the principal medium of publication for the reformers: see the symposium by POWELL, GARDENER, and others, "The Shame of America," *Arena*, XI, 192-215; the symposium by GARDENER, ROBINSON, and others, *ibid.*, XIII, 209-25; the symposium by LEACH and CAMPBELL, *ibid.*, XII, 282-88; SMITH, "Age of Consent in Canada," *ibid.*, XIII, 81-91; and especially GARDENER, "A Battle for Sound Morality," *ibid.*, XIII, 353-71; XIV, 1-32, 205-20, 401-19. Cf. FLOWER, "Wellsprings of Immorality," *ibid.*, XII, 337-52.

from the ignorance which is unprotected by the law;" that "children's lives are thus wrecked, and the state is burdened with disease and vice and crime and insanity, which is transmitted and retransmitted until its proportions appall those who understand;" and that it is absurd to make the legal age for consent to a valid marriage higher than that for consent to prostitution. It was urged that the age of consent ought to be advanced to that of legal majority; that girls "have a right to legal protection of their persons, which is more imperative by far than is the protection which every state has recognized as a matter beyond controversy when applied to a girl's property or her ability to make contracts, deeds, and wills, or to her control of herself in any matters which are of importance to her as an individual, and to the state, because she is one of its citizens whose future welfare is a matter of moment to the commonwealth;" and that in respect to her person, as well as regarding property or marriage, she should be protected even against her own will.¹ As a result of the campaign of 1895 alone the age of consent was raised in no less than fifteen states and territories; and in the outset it was significantly pointed out that the "two states in which the age of legal protection for girlhood has been raised to eighteen years are states in which women vote—Wyoming, upon equal terms with men, and Kansas, in municipal elections."² A brief summary of the laws of the states and territories regarding the subject under consideration may now be presented.

Encouraging progress has been made in New England, although, in comparison with some of the new commonwealths of the West, the facts are not very creditable. By the Rhode Island statute the age of consent is sixteen.³ In

¹ GARDENER, "A Battle for Sound Morality," *Arena*, XIII, 354, 355.

² POWELL, in *Arena*, XI, 195; cf. GARDENER, *ibid.*, XIII, 358.

³ *Gen. Laws of R. I.* (1896), 999.

New Hampshire it was raised from thirteen to sixteen in 1897;¹ in Vermont, from fourteen to sixteen in 1898;² and in Connecticut, from fourteen to sixteen in 1895, while in 1901 the maximum term of imprisonment for abusing a girl under sixteen was increased from three to thirty years.³ The age limit was only ten in Maine until 1887. It was then raised to thirteen, and in 1889 to fourteen years.⁴ In Massachusetts likewise the disgracefully low age of ten years for a girl was sanctioned by statute from 1852 until 1886, when thirteen was substituted. Two years later it was increased to fourteen; and by an act of 1893 an offense against a female under sixteen may be punished by imprisonment for life or for any shorter term of years.⁵ The results are even less satisfactory in the southern and southwestern group of states. Florida now heads the list, but with a rather inadequate penalty, the age of consent being raised from sixteen to eighteen years in 1901.⁶ Missouri in 1889 increased the age from twelve to fourteen, and in 1895 advanced it nominally to eighteen; but the provisions of the law are such as practically to leave the limit of protection at fourteen years.⁷ Previous to 1895 in Arizona the age of consent was fourteen. In that year it was raised to

¹ *Laws of N. H.* (1897), 30, 31; *Pub. Stat.* (1900), 832.

² *Vermont Stat.* (1895), 877; *Acts and Resolves* (1898), 90, 91.

³ *Gen. Stat. of Conn.* (1887), 325; *Pub. Acts* (1887), 669; *ibid.* (1895), 580; *ibid.* (1901), 1208; *Gen. Stat.* (1902), 350.

⁴ *Rev. Stat. of Me.* (1884), 883; *Acts and Resolves* (1887), 110; *ibid.* (1889), 170.

⁵ *Mass. Acts and Resolves* (1886), 270; *ibid.* (1888), 40; *ibid.* (1893), 1381; *Rev. Laws* (1902), II, 1745.

⁶ *Laws of Fla.* (1901), 111; penalty, not less than ten years' imprisonment, or a fine not exceeding \$2,000, or both.

⁷ Up to fourteen carnally knowing a girl is rape, punishable by death or imprisonment for not less than five years, at the discretion of the jury: *Rev. Stat.* (1899), I, 547. Between fourteen and eighteen, not only must the girl be "of previously chaste character"—which begs the whole question—but the penalty is ridiculously light: imprisonment in the penitentiary for two years; or a fine of not less than \$100 nor more than \$500; or confinement in the county jail not less than one month nor more than six months or both such fine and confinement: *Laws* (1895), 149; also in *Rev. Stat.* (1899), I, 547. Cf. *Rev. Stat.* (1889), I, 850; GARDENER, in *Arena*, XIV, 31.

eighteen; but unfortunately it was reduced to seventeen in 1899.¹ In Arkansas² it was raised from twelve to sixteen years in 1893; in Louisiana,³ from twelve to sixteen in 1896; in the District of Columbia⁴ and in Indian Territory⁵ it has been sixteen since 1889; in Oklahoma⁶ it was increased from fourteen to sixteen in 1895; in Maryland,⁷ from ten to fourteen in 1890, and to sixteen in 1898; in Tennessee,⁸ from ten to sixteen years and one day in 1893; but the statutes of the three states last named are so lax as really to leave the age of consent at twelve in Tennessee and at fourteen in Maryland and Oklahoma. Texas advanced the limit from ten to twelve in 1891, and to fifteen in

¹ *Laws of Arizona* (1895), 48; *ibid.* (1899), 29; the same in *Rev. Stat.* (1901), 1226: penalty, imprisonment for life or for not less than five years.

² Act of April 1, 1893: *Digest* (1894), 572: penalty, not less than five nor more than twenty-one years in prison. In Arkansas rape is punished by death, and, by exception, the execution is to be public; but this does not apply in case of conviction under the consent law.

³ Act 115 (1896), 165; also in *Rev. Laws* (1897), 196: "if any person over the age of 18 years shall have carnal knowledge of any unmarried female between the ages of 12 and 16 with her consent he shall be deemed guilty of felony," and be imprisoned with hard labor not exceeding five years.

⁴ Act of Feb. 9, 1889: 1 *Supp. to U. S. Stat.*, c. 120, p. 641; also *Code of D. C.* (1902), 170: penalty not less than five nor more than thirty years' imprisonment, or death when the jury so determines.

⁵ Act of Feb. 9, 1889, applying to all territory in exclusive jurisdiction of the U. S.: 1 *Supp. to U. S. Stat.*, c. 120, p. 641; *Ann. Stat. Ind. Ter.* (1899), 845: first offense, not more than fifteen years in prison; each later offense, not more than thirty years.

⁶ When the girl is under fourteen the offense is rape punishable by not less than ten years in the territorial prison; between fourteen and sixteen the penalty is not less than five years' such imprisonment, if she be of "previous chaste and virtuous character": *cf. Stat. of Okla.* (1893), 467; and *Laws* (1895), 104, 105.

⁷ Up to fourteen for the girl the penalty is death or imprisonment for life or for any definite term from eighteen months to twenty-one years: *cf. Pub. Gen. Laws of Md.* (1888), I, 533, 534; with *Laws* (1890), c. 410, p. 447. By the act of 1898, c. 218, abuse of a girl between fourteen and sixteen is only a misdemeanor punishable by not more than two years in the house of correction or by a fine not to exceed \$500: *PRENTISS'S Supp. to Code* (1898), 195.

⁸ In Tennessee the offense against a girl below twelve years of age is punishable, as in case of rape, by death or, if the jury please, by imprisonment for life or not less than ten years; from twelve to sixteen, it is a felony, with three to ten years in prison, if the child be of previous chaste character, and if she can bring witnesses to support her statements. The one day was added by way of a joke! See the interesting account of the passage of the act by DROMGOOLE, in *Arena*, XI, 209-12; and for the act consult *Laws* (1893), c. 129, § 1, 273, 274; *Code* (1896), 1593, 1594.

1895;¹ South Carolina,² from ten to fourteen, and Virginia,³ from twelve to fourteen, in 1896; West Virginia,⁴ from twelve to fourteen in 1901; North Carolina,⁵ from ten to fourteen in 1895; Alabama,⁶ from ten to fourteen in 1897; while fourteen is likewise the age in New Mexico⁷ and possibly also in Georgia;⁸ but because of vicious clauses in their statutes a girl is in fact only given effectual protection below the age of ten in Alabama and North Carolina, and by common law at the same age in Georgia. Twelve is the limit in Kentucky;⁹ and Mississippi¹⁰ still retains the shamefully low age of ten years.

The most enlightened legislation regarding the age of consent is found among the states of the middle and west-

¹ *Laws of Tex.* (1891), 96; *ibid.* (1895), 79, 104: not less than two years in the penitentiary.

² *Acts of S. C.* (1896), 223: a felony; penalty, death or imprisonment for life, unless the jury recommends the offender to mercy, when the court shall reduce the punishment to imprisonment for a term not exceeding fourteen years.

³ Act of March 3, 1896: *Acts* (1895-96), 673: penalty, death or imprisonment from five to twenty-one years, as the jury may determine.

⁴ *Acts of W. Va.* (1901), 218: penalty, death or imprisonment from seven to twenty years, as the jury may decide; but the penalty does not apply to a boy under fourteen ravishing a girl over twelve "with her free consent."

⁵ By the *Code of N. C.* (1883), 444, the age is ten; raised to fourteen by *Pub. Laws* (1895), 374; but the crime is only "punished by fine or imprisonment at the discretion of the court, provided she has never previously had sexual intercourse with any male person."

⁶ The *Code of Ala.* (1897), 460, punishes the abuse of a girl below fourteen, at the discretion of the jury, either by death or by not less than ten years in prison; but an act of 1897, also in the *Code*, punishes carnal knowledge of a female between ten and fourteen only by a fine of \$50 to \$500, and the offender "may be imprisoned in the county jail for six months." This provision appears to reduce the protection of a child above ten to little more than a pretense: *Acts* (1897), 944.

⁷ *Comp. Laws of N. M.* (1897), 344: penalty, five to ten years' imprisonment.

⁸ For Georgia, in 1895, the age of consent was reported as fourteen, or any younger age if the jury finds that "by reason of her intelligence she knows good from evil": see GARDENER, in *Arena*, XIV, 415, 416; but I have not been able to find this provision in the present *Code*. The penalty for rape is death, unless the jury recommend to mercy, when it is one to twenty years' imprisonment at hard labor: *Code* (1896), III, 36, 39. This penalty applies when the girl is under ten: 11 *Ga.*, 227.

⁹ *Ky. Stat.* (1899), 516: penalty, ten to twenty years in prison.

¹⁰ *Ann. Code* (1892), 372: penalty, death, unless the jury fix the punishment at life imprisonment. There is in Mississippi an abduction law to protect girls below sixteen: but the age-of-consent law stops at ten. Cf. GARDENER, *loc. cit.*, 416.

ern group. Kansas¹ in 1887, and Wyoming² in 1890, set a good example by raising it to eighteen years. The same limit was adopted by Nebraska,³ Colorado,⁴ Idaho,⁵ and New York⁶ in 1895; by Utah⁷ in 1896; by Washington⁸ in 1897; and by North Dakota in 1903.⁹ Until 1889 Delaware sanctioned the barbarous age of seven years. It was then advanced to fifteen, and in 1895 to eighteen, for both sexes; but the penalties prescribed by the statute are far too lenient to guarantee entire protection beyond the age of seven.¹⁰ Next come ten states and districts in which the age is actually or nominally placed at sixteen years. Minnesota¹¹ in

¹ *Laws of Kan.* (1887), c. 150, § 1: *Gen. Stat.* (1901), 437: penalty, five to twenty years in prison.

² Act of Dec. 18, 1890, amending an act of March 14, 1890, which fixed the age at fourteen: *Laws of Wyo.* (1890), 130: *ibid.* (1890-91), 85, 86; *Rev. Stat.* (1899), 1236; penalty, rape, with imprisonment "not less than one year or during life."

³ Raised from fourteen: *Laws of Neb.* (1895), 314, 315; *Comp. Stat.* (1901), 1409: penalty three to twenty years in prison. But the value of the law is lessened by the provision that it shall not apply in case of a girl over fifteen if "previously unchaste."

⁴ *Laws of Col.* (1895), 155: penalty, one to twenty years in prison; raised from sixteen to eighteen.

⁵ Raised from ten to fourteen in 1893, and advanced to eighteen in 1895: penalty, imprisonment for life or not less than five years. Compare *Rev. Stat. of Idaho* (1887), 733; *Laws* (1893), 10, 11; *Laws* (1895), 19; and *Penal Code* (1901), 134, 139.

⁶ Raised from sixteen: *Laws of N. Y.* (1895), c. 460; BIRDSEYE'S *Rev. Stat.* (1901), III, 3012: rape in second degree; penalty, not more than ten years in prison; rape in first degree, with not less than twenty years in prison, when an imbecile, etc.

⁷ *Laws of Utah* (1896), 87; *Rev. Stat.* (1898), 902, 877: felony, penalty, not more than five years in prison.

⁸ From 1881 to 1897 the age in Washington was twelve: cf. *Laws* (1897), 19; BAL-LINGER'S *Codes and Stat.* (1897), II, 1951, note. Present penalty, imprisonment for life or any term of years.

⁹ Abuse of a female below eighteen is now made rape in the first degree: *Laws of N. D.* (1903), 200.

¹⁰ *Laws of Del.* (1889), 951; *ibid.* (1895), 192; *Rev. Stat.* (1893), 924: when below seven, rape, with death penalty: when between seven and eighteen, misdemeanor, punished by not more than seven years in prison or a fine of not exceeding \$1,000 or both, at the discretion of the court. Cf. GARDENER, in *Arena*, XIV, 411, 412.

¹¹ *Gen. Laws of Minn.* (1891), c. 90, § 1, p. 162; *Stat.* (1894), II, 1747: penalty, confinement in the state prison for life, when the girl is under ten; when between ten and fourteen, seven to thirty years; between fourteen and sixteen, one to seven years in state prison, or in county jail three months to one year.

1891, South Dakota¹ in 1893, Michigan,² Montana,³ and Oregon⁴ in 1895, Ohio⁵ in 1896, and California⁶ in 1897, each advanced to this limit from fourteen. Sixteen is also the age in Alaska.⁷ But in 1902 Ohio took a backward step, so lowering the penalty for the offense as nearly to destroy the force of her law. Pennsylvania⁸ and New Jersey⁹ each raised the age from ten to sixteen in 1887; but in Pennsylvania the girl must prove previous good character, and in both states the penalties are too lax to secure adequate protection beyond the age of ten. Since 1896 the age of consent has been fifteen in Iowa.¹⁰ In Illinois¹¹ since 1887, Nevada¹² since 1889, Indiana¹³ since

¹ *Laws of S. D.* (1893), c. 138; *Ann. Stat.* (1901), II, 1916, 1917: rape in second degree; penalty, not less than five years in the state prison.

² *Pub. Acts of Mich.* (1895), 170: penalty, imprisonment for life or any term of years.

³ *Codes and Stat. of Mont.* (1895), 1062, 1063: penalty, imprisonment for life or not less than five years.

⁴ From 1864 to 1895 the age was fourteen; *HILL's Codes* (1892), I, 897; *Laws of Ore.* (1895), 67: penalty, three to twenty years in prison.

⁵ Ohio raised the age from ten to fourteen in 1887, and advanced it to sixteen by the act of March 3, 1896: *Acts* (1875), 93 (age made ten years); *ibid.* (1887), 65; *ibid.* (1896), 54; *BATES's Ann. Stat.* (1897), II, 3144, 3145: rape if the boy is over eighteen; penalty, three to twenty years in prison; lowered by *Acts* (1902), 344, to one to twenty years. "or 6 months in the county jail or workhouse at the discretion of the court, which is hereby authorized to hear testimony in mitigation or aggravation of sentence." Cf. *BATES, Ann. Rev. Stat.* (1903), III, 3307-8.

⁶ Compare *Stat. and Amend. to Codes* (1889), 223, and *ibid.* (1897), 201: penalty, not less than five years in prison.

⁷ *Laws of Alaska* (1900), 4.

⁸ *Pub. Laws of Pa.* (1887), 128; *PEPPER AND LEWIS, Digest* (1896), I, 1318, 1319: penalty, when the woman child is between ten and sixteen, fine not exceeding \$1,000 and imprisonment not exceeding fifteen years, if she "was of good repute;" below ten, without this condition. Thus there is no sure protection beyond ten. No conviction when boy is under sixteen.

⁹ *Laws of N. J.* (1887), 230; *Gen. Stat.* (1896), I, 1096: penalty, not exceeding \$1,000, or imprisonment at hard labor not more than fifteen years, or both. There is also an abduction law to protect a female under fifteen: *Gen. Stat.* (1896), I, 1064. The age is ten in *Rev. Stat.* (1874), 148.

¹⁰ Raised from thirteen; *Acts of Ia.* (1896), 71; *Ann. Code* (1897), 1888: penalty, imprisonment for life or any term of years.

¹¹ *Laws of Ill.* (1887), 171; *HURD's Rev. Stat.* (1901), 634: penalty, when male is above sixteen, imprisonment for life or not less than one year.

¹² Raised from twelve: *Stat. of Nev.* (1889), 74; *Comp. Laws* (1900), 914, 915: rape when the boy is fifteen or more; penalty, imprisonment for life or not less than five years.

¹³ Raised from twelve: *Acts of Ind.* (1893), 22; *BURNS's Ann. Stat.* (1901), I, 790: penalty, one to twenty-one years in prison.

1893, Wisconsin¹ since 1895, and in Porto Rico by the code of 1902,² it is fourteen; while in Hawaii it is but ten years.³

It appears, then, although in many cases the statutes are very imperfect, that of the fifty-three states and territories twelve have actually or nominally advanced the age of consent to eighteen; one to seventeen; twenty-two to sixteen; two to fifteen; thirteen to fourteen; while two still retain the low age of twelve and one that of ten years. It should everywhere be raised to eighteen or twenty-one—the age of legal majority for a woman in her business or political relations—by a statute as rigorous as that of Idaho or Kansas. A wide field for beneficent legislation therefore remains; and, although morality “can not be legislated into a people,” it is precisely by wise measures of this character that the lawmaker can render powerful aid in the creation of an environment favorable to moral and social progress.

c) *Resulting character of divorce legislation.*—What has just been said regarding the function of social legislation applies with special force to the laws relating to divorce. Here, as in the case of marriage, there is a wide sphere of useful activity for the lawmaker. He cannot, it is true, reach the root of the matter: the fundamental causes of divorce which are planted deeply in the imperfections of the social system—particularly in false sentiments regarding marriage and the family—and which, as will presently appear, can only be removed through more rational principles and methods of education. He can, however, by carefully drawn and uniform statutes render the external conditions—the legal environment—favorable for the operation of the proper remedy. In this sense it is possible to have “good divorce laws,” just as we may have good charity laws, good laws for

¹ Raised from twelve: *Laws of Wis.* (1895), c. 370, sec. 1; *Wis. Stat.* (1898), 2668: penalty, five to thirty-five years in prison.

² *Rev. Stat. and Codes of Porto Rico* (1902), 532, 533: penalty, not less than five years in the penitentiary.

³ *Penal Laws of Hawaiian Islands* (1897), 73.

the check of contagious diseases, or good laws in any department of remedial social legislation.¹ So far as their ethical content is concerned, good divorce laws, like any other, will not lead, but must follow at some distance, the highest moral sentiment of the community. They should, however, follow as closely as practicable in order to secure the obedience of all. In this field it is highly essential that the laws should be simple, certain, and uniform. They should not from their very nature become a dead letter, or even an encouragement to domestic discord, by offering opportunity for evasion, collusion, or lax interpretation. Statutes which are not in good faith executed, like those of France under the old *régime*, are always a fruitful source of social disorder. They tend to destroy the reverence for law itself. In this respect the divorce laws of many of the states are still defective, although decided progress has been made during the last twenty years. Within this period the foundation of what may some time become a common and effective divorce code for the whole Union has slowly been laid. Little by little, as the detailed discussion already presented in the seventeenth chapter reveals, more stringent provisions for notice have been made, longer terms of previous residence for the plaintiff required, and more satisfactory conditions of remarriage after the decree prescribed; while some of the "omnibus" clauses in the list of statutory causes have been repealed. Much of the best of this work has been accomplished, it is but just to record, through the activity of the National Divorce Reform League and its successor, the National League for the Protection of the Family, under the able guidance of its alert

¹ "When the question is asked, 'What is the best divorce law?' the only answer can be, 'There is no good divorce law.' There are some faults in human nature which always have existed and apparently always will exist; and there is no satisfactory method of dealing with them."—BRYCE, *Studies in Hist. and Jurisprudence*, 853. This assertion would apply equally well to the whole body of laws dealing with questions arising in human conduct or social relations. It is misleading, and instead of helping to a solution tends to befog the issue.

and zealous corresponding secretary, Rev. Samuel Dike, of Auburndale.¹ By this league was suggested the compilation of the elaborate report of Hon. Carroll D. Wright, commissioner of labor, published in 1889; and this has had a powerful influence for good, providing the body of facts needful for the wise direction of legal reform. But in many ways in various states lax legislation is still a demoralizing social factor. Thus, until the statute of 1902 has perhaps put a stop to the traffic, Rhode Island was a favorite resort of persons from New York who were able to escape the marital bond through the institution of "fake suits" for nonsupport. Reno, Nev., has continued to be the Mecca of newly divorced people from California and elsewhere, seeking to evade their own laws by flight to a place where there are no legal obstacles to immediate remarriage.² Greenwich, Conn., sustains a similar relation to New York. Sioux Falls, S. D.—to produce one more from the many examples which might be mentioned—appears still to have a flourishing "divorce colony;" yet it may be true, as strongly urged, that the laws of this state, though liberal, are honestly and strictly interpreted.³ Nor must it be inferred in such cases that those who seek relief in a foreign jurisdiction are for that reason unworthy people. There are sometimes wrongs committed under shelter of the marriage bond so monstrous as to warrant any legal means of gaining relief. Indeed, the evil of clandestine divorce in the United States has been much exaggerated. "A vital question con-

¹ See the *Reports* of the league and the numerous papers of MR. DIKE mentioned in the fourth division of the "Bibliographical Index."

² The evils which may result from conflicts of this kind in the divorce laws are discussed in a lively way by RICHBERG, *Incongruity of the Divorce Laws*, 69, 70. But the California act of 1903, if constitutional, may check the abuse: see pp. 150, 151, above.

³ See REALF, "The Sioux Falls Divorce Colony and Some Noted Colonists," *Arena*, IV, Nov., 1891, 696-703, and compare the remarks of DIKE, in *Rep. of Nat. Div. Ref. League* (1891), 12, who has taken pains to correct the exaggerated accounts of the newspapers; those of HARE, *Marriage and Divorce*, 16 ff.; and see the articles of A. R. KIMBALL and R. OGDEN mentioned in Part IV of the Bibliographical Index.

nected with divorce," declares Commissioner Wright in 1891, "relates to the real or supposed migration of parties from one state to another for the purpose of seeking divorce. The popular idea is that a great deal of migration takes place for the purpose named. This idea is dispelled in some degree by the statistics that are available upon this point, and getting at the truth as nearly as possible, it is found that but little less than 20 per cent. of all the couples in the country were divorced in other states than those in which they were married. But the ordinary migration of parties for legitimate purposes, especially from the older to the newer states, which in 1870 showed that 23+ per cent. of the native born population, and for 1880 22+ per cent. of such population were living in states other than the ones in which they were born, would apparently reduce the percentage of persons migrating for the purpose of divorce to a point even less than that stated."¹ In fact, for the reason assigned by Mr. Wright, it seems highly probable that the number of such persons must be placed at considerably less than 10 per cent. of the whole number of persons divorced in the United States.² Accordingly, it has been inferred that uniformity of law throughout the country would do little to lower the divorce rate. "The establishment of uniform laws," con-

¹ Extract from an address delivered by HON. CARROLL D. WRIGHT before the fourteenth National Conference of the Unitarian Society, Saratoga, N. Y., 1891: in *Arena*, V, 143; printed entire in the *Christian Register*, Oct. 8, 1891; based on the statistics collected in his *Report*, 193-206. Commenting on the passage quoted the editor of the *Arena* says (142):

"Another charge made against our divorce laws is that, not being uniform, certain states are being overrun with persons of loose moral character, who seek release from marriage ties. Those who make this charge seem to overlook the fact that persons of loose moral character would not be liable to go to the trouble of leaving their home and state in order to gratify guilty passions. But those who find the marriage tie too galling for endurance and yet who wish to be law-abiding citizens presumably, will take advantage of liberal, enlightened, and humane laws, framed with a view to increase the happiness of the people rather than made in such a way as to foster immorality and enforced prostitution."

² According to the method of determining the amount of interstate migration for the purpose of securing divorce suggested by WILLCOX, "A Study in Vital Statistics," *Pol. Sci. Quart.*, VIII, 90-92.

cludes Mr. Dike, "is not the central point of the problem."¹ Furthermore, there is another important fact bearing on the evil of clandestine divorce. In a number of cases arising in various states the courts have declared null and void decrees secured in jurisdictions where the plaintiffs were not *bona fide* residents, even when they had dwelt in such jurisdictions for the statutory term prescribed as a condition for obtaining a divorce.²

To some extent the evil of lax administration of the divorce laws is exaggerated by popular opinion. In the main the courts are careful and conscientious in the trial of suits. According to the report of Commissioner Wright, in seventy counties scattered over twelve states but 67.8 per cent. of the petitions for divorce were granted. From this fact it is inferred that "judges exercise a reasonable care before issuing a decree." For the counties investigated "it is certain that in about 30 per cent. of the cases of petition a decree has been denied. The number of cases involved is sufficiently large and the localities sufficiently different to lead one to the conclusion that the same state of affairs exists throughout the country, and that our courts, instead of being careless in the matter of granting decrees, weigh well the causes alleged, and do not grant decrees unless the allegations of the libellants are fairly sustained."³ Still, under the laws as they exist there is plenty of opportunity for

¹ DIKE, "Statistics of Marriage and Divorce," *Pol. Sci. Quart.*, IV, 608-12.

² See *Streitwolf v. Streitwolf* (1900), *Opinions of U. S. Supreme Court*, No. 13, p. 553, involving a decree of divorce granted in North Dakota to a resident of New Jersey; *Bell v. Bell* (1900), *ibid.*, 551, voiding a similar judgment secured in Pennsylvania by a resident of New York; and *S. v. Armington* (1878), 25 *Minn.*, 29-39, in which a divorce granted in Utah to a resident of Minnesota in 1876 was declared void for want of jurisdiction. Similar decisions, involving the notorious fraudulent divorces obtained in Utah before the change of the law in 1878, "have been reached in criminal trials in New York, Indiana, and Iowa, and in civil suits in Massachusetts, Kansas, and Tennessee"—the earliest in 1877: WILLCOX, "A Study in Vital Statistics," *Pol. Sci. Quart.*, VIII, 86 n. 1.

³ WRIGHT, *Report*, 162-64. In the whole country, during the years 1867-86, 328,716 decrees were granted, representing probably 484,683 petitions.

abuse, even when the court is cautious. The service of notice on the absent defendant through the mails or through publication in the newspapers, allowed in many states, and the fact that only in a few instances is there any provision requiring the prosecuting attorney to resist an undefended libel, afford occasions for fraud.¹ Some of the usual statutory causes of divorce, under the refinement of judicial interpretation, seem virtually to invite divorce.² This is to some extent true of "nonsupport," "wilful absence," "desertion," and "gross neglect of duty;" while "cruelty" has become almost an "omnibus clause." Under plea of "constructive cruelty" or "mental anguish" the grievances admitted as valid grounds for dissolution of wedlock are often trivial or even absurd, although it is likely that they are sometimes put forward as a shield or substitute for graver wrongs which the plaintiff is reluctant to disclose.³ The general introduction of the decree *nisi*, giving opportunity for reflection, might prove a wholesome correction of the almost necessarily liberal policy of the courts in such cases. Divorce suits are sometimes too hastily disposed of by the judges because of the pressure of other litigation. The creation of a limited number of special divorce courts in each of the states might prove a remedy, if care were taken not to so increase the cost of actions as virtually to discriminate against the poor.

¹ In forty-five counties in twelve states, for the period 1867-86, notice was served by publication in 9,944 cases; in 17,040 cases personal service was made; and in 2,681 cases no evidence on the point was obtainable: WRIGHT, *Report*, 201, 202.

² For a good discussion of the scope of various statutory grounds of divorce, with the defenses, as actually interpreted by the courts, see WHITNEY, *Marriage and Divorce*, 108-56; and compare BISHOP, *Mar., Div., and Sep.*, I, 610 ff., II, 1 ff.; STEWART, *Law of Mar. and Div.*, 203 ff.; LLOYD, *Law of Div.*, 147 ff., 180 ff.; CONVERS, *Mar. and Divorce*, 180 ff.

³ The ninety-nine illustrations of the allegations of the plaintiff presented in WRIGHT'S *Report*, 172-78, constitute very interesting reading. Some of them are quoted by BRYCE, *Studies in Hist. and Jurisp.*, 835, 836. The frauds arising in the procedure are forcibly described by JUDGE JAMESON, "Divorce," *North Am. Rev.*, CXXXVI, 323, 324; and the conflicts in laws by PHILLIPS, "Divorce Question," *Internat. Rev.*, XI, 139-52.

The appearance of the government report in 1889 revealed for the first time something like the real facts regarding divorce in the United States. In the entire country during the period of twenty years (1867-86) covered by the report, 328,716 petitions for full or partial divorce were granted. From 9,937 decrees in 1867, the number rose to 11,586 in 1871, 14,800 in 1876, 20,762 in 1881, and to 25,535 in 1886, showing an increase in twenty years of 157 per cent., while there was a gain in population of but 60 per cent. during the same period. Comparing the last year with the first, only four states in the Union—Delaware, Connecticut, Maine, and Vermont—show a decrease in the divorce rate; while, more fairly, comparing the fourth quinquennium with the first, only the three states last named show such a “decrease in their divorce movement.”¹ Of the whole number of divorces during the twenty years, 112,540 were granted to the husband and 216,176 to the wife. Among the principal causes, at each stage of the wedded life, only for adultery were more decrees granted on the husband’s petition than on the wife’s.² “As regards the ratio of divorces to marriages, six states report marriages fully enough for a trustworthy comparison. Of these, Connecticut has for the entire period a divorce to 11.32 marriages and for the worst year, 1875, one to 8.81; Rhode Island gives one to 11.11 for the period and one to 9.36 in 1884, closely approaching that for the preceding years; Vermont one to 16.96 for the period and at its worst, in 1871, one to 13; Massachusetts gives one to 31.28 for the period, its worst being one to 22.54 in 1878; Ohio averages one to 20.65, with an almost unvarying progress downward to one to 15.16

¹ WRIGHT, *Report*, 139-42.

² According to the table by classified causes: WRIGHT, *Report*, 181-83. However, the relative number of divorces granted on the wife’s petition varies greatly among the states: from 39.3 per cent. in North Carolina to 77.9 in Nevada: compare the table in WILLCOX, *The Divorce Problem*, 34-37.

in 1886;" and in the District of Columbia the rate for the period is 31.28, while at the best it is 74.65 in 1868 and at the worst 20.82 in 1877. "In some other states where marriages are less fully reported, the ratios are as follows: Illinois one to 14.76 for the period, while Cook county gives one to 13.6; Michigan one to 12.92; Minnesota one to 30.05; New Hampshire one to 9.74 (its lowest, one to 7.6 in 1880, being evidently due to very imperfect returns of marriages); New Jersey shows one to 49.39; Kansas one to 17.42; Wisconsin one to 21.07; and Delaware one to 36.99. These last, it should be noted, are some of them for shorter periods than twenty years."¹ This method of comparing the number of divorces granted with the number of marriages celebrated is not very satisfactory. "It is vicious in this, that the marriages celebrated each year cannot be compared scientifically with the divorces drawn from the whole volume of marriages celebrated in the past thirty or forty years, many of which even took place in foreign countries."² The commissioner has therefore adopted another method of comparison, not entirely free from error, based on the estimated number of existing married couples. From this it appears that in 1870, for the entire country, there were 664 married couples to one divorce granted, while in 1880 the number of such couples to one decree had fallen to 481.³ Estimated another way, on the basis of the eleventh census, in 1867 there were 173 divorces to 100,000 couples and 250 in 1886.⁴

The divorce rate in the United States is higher than in any other country for which statistics are collected and published, with the single exception of Japan,⁵ being lowest

¹ DIKE, "Statistics of Marriage and Divorce," *Pol. Sci. Quart.*, IV, 607, summarizing the tables and figures in WRIGHT, *Report*, 135-39.

² WRIGHT, *Report*, 137.

³ *Ibid.*, 147-49.

⁴ WILLCOX, *The Divorce Problem* (2d ed.), 16-19, and Appendix.

⁵ According to WILLCOX, "A Study in Vital Statistics," *Pol. Sci. Quart.*, VIII, 78, the "number of persons divorced (not the number of divorces) to every 100,000 of the population" is as follows for various countries, the date being 1886 unless otherwise

in the southeastern and highest in the western and southwestern states.¹ As in Europe the divorce rate is higher and the marriage rate lower in the cities than in the country.² Again, while the marriage rate per capita of population is steadily descending, the divorce rate is on the average rising, although the "North Atlantic group of states, from Maine to Pennsylvania inclusive, shows no increase" in the twenty years, the growth of divorce just keeping pace "with the population."³ For some of the western states the more recent statistics are sufficiently startling. "Divorces in Ohio increased from 2,270 in 1889 to 3,217 in 1899, and the ratio to marriages has become 1 to 10.9. There were 2,418 divorces in Michigan in the year 1900, or 1 to 9.6 marriages. Here about two-thirds of the applications are granted. In some states three-fourths of the suits are successful. In Michigan the statistics show that nearly all the divorces are granted to residents of the state. Indiana shows a remarkable change for the worse. Almost a generation ago Indiana was notoriously bad. Then the laws were improved and her divorce rate was no worse than that of some states in the east; but for some unexplained reason divorces of late have increased rapidly. In 1899 there were granted no less than 4,031 divorces, and 4,699 in the year 1900. In the last

stated: Ireland, 0.28; Italy (1885), 3.75; England and Wales, 3.79; Canada, 4.81; Australia (including New Zealand and Tasmania), 11.14; German Empire, 25.97; France, 32.51; Switzerland, 64.49; United States, 88.71; Japan, 608.45. "In the year 1886," he adds, "there were in Japan 315,311 marriages and 117,964 divorces, more than one divorce to every three marriages and more than four and a half times as many divorces as there were in the United States, although the population of Japan was only about two-thirds as great."

¹ WILLCOX, *op. cit.*, 92-96.

² WRIGHT, *Report*, 158-63; WILLCOX, *op. cit.*, 74, 75; BERTILLON, *Étude démographique du divorce*, 54-57; and *Statistik der Ehescheidungen der Stadt Berlin*, vi, vii, showing that for each 10,000 married persons living in Berlin in 1867 29.85 divorces were granted, while in 1894 the rate had risen to 37.93.

³ WILLCOX, *op. cit.*, 73 ff., 93 ff. Cf. WRIGHT, *Report*, 145, 146. Within this group the New England states show a small decrease in the divorce rate; "while in New York, New Jersey, and Pennsylvania as a whole it has slightly increased, the two offsetting each other."

year the ratio of divorces to marriages of the same year became 1 to 5.7 for the entire state," and 1 to 3.8 in the county of Marion containing Indianapolis.¹ In Europe likewise the marriage rate is decreasing and the divorce rate increasing, each in some countries with even greater rapidity than on the average in the United States. Moreover, the growth of divorce in recent years is a remarkable phenomenon in Catholic as well as Protestant lands. Thus in the entire German Empire divorces rose from 5,342 in 1882 to 6,677 in 1891, the population during the same decade rising from 45,719,000 to 49,767,000. In Holland there were together 271 divorces and separations in 1883 and 474 in 1892, the population at the same time advancing from 4,225,065 to 4,669,576. During the same ten years divorces in Sweden rose from 218 to 316, the population being 4,603,595 at the beginning and 4,806,865 at the end of the period. In this decade, the population making but slight advance, the aggregate number of divorces and separations in Switzerland decreased from 1,013 to 953. In France for each 1,000 marriages celebrated 14 divorces were decreed in 1885 and 24 in 1891, the population showing a very small increase. For the decennium beginning in 1884 and closing in 1893 the number of divorces decreed in Belgium mounted from 221 to 497, while the population grew from 5,784,958 to 6,262,272. During the same period in Greece the number rose from 88 to 103. In Bavaria—like Greece or Belgium a Catholic state—there is also a rapid growth of

¹ DIKE, in *Rep. of Nat. League for Protection of the Family* (1901), 6, 11. But in 1902, for the state, the ratio was 1 divorce to 7.6 marriages; *ibid.* (1903), 10.

In 1896 the number of marriages celebrated to one divorce granted was 19.2 in Massachusetts, 15.7 in Vermont, 14.9 in Connecticut, 9.2 in Rhode Island, and only 8.3 in Maine. In 1901 the ratio in Rhode Island had fallen to 8.2; while it had risen in Connecticut to 15.8 and in Massachusetts to 20.2: *Registration Report* (Me., 1896), 91; *ibid.* (Vt., 1896), 96; DIKE in *Report* (1901), 11. In 1902 the number of marriages to one divorce was sixteen in Massachusetts; 8.4 in Rhode Island; 10 in Vermont; and only about six in Maine; while in 1901 it was 8.3 in New Hampshire: DIKE, *op. cit.* (1903), 9, 10.

divorce, the number of decrees advancing from 218 in 1882 to 308 in 1891, thus giving a rate of one divorce for 24,490 of the population at the commencement as compared with 18,279 at the close of the decade.¹ "In England divorces rose from 127 in 1860 to 390 in 1887, an increase much more rapid than that of population or of marriages. Judicial separations rose between the same years from 11 to 50. In Scotland divorces which in 1867 numbered 32 had, in 1886, grown to 96, a still more rapid rise, as it covers only twenty instead of twenty-seven years. It is worth noting that in England it is usually the husband who petitions for a divorce, and almost always the wife who seeks a judicial separation."²

It has long been observed that in Europe the marriage rate falls in hard times and rises again on the return of prosperity. "According to all experience," declares Mill, "a great increase invariably takes place in the number of marriages in seasons of cheap food and full employment."³ The middle and upper classes, says Fawcett, "do not often marry unless they have reasonable prospect of being able to bring up a family in a state of social comfort. . . . But the laborers, who form the majority of the population, are but slightly influenced by such cautious foresight. Even a trifling temporary improvement in their material prosperity

¹For these facts see the parliamentary *Return of the Number of Divorces in Foreign Countries* (Part I, being Misc. No. 4, 1895), 3-5, 8, 9, 10, 12, 15, 16. See also BERTILLON, *Étude démographique du divorce*, 58 ff., 74 ff.; the table in *Statistik der Ehescheidungen der Stadt Berlin*, vi, vii, giving figures (1867-94) for German and other lands as well as for the city; OETTINGEN, *Die Moralstatistik*, 134-62, *passim*; RUBIN AND WESTERGAARD, *Statistik der Ehen* (relating chiefly to Denmark and particularly to Copenhagen); CADET, *Le mariage en France* (containing many statistical tables for marriage and divorce); NAQUET, *Le divorce* (giving two tables for marriage and divorce, 1840-74); WOOLSEY, *Divorce and Divorce Legislation*, 181-93; MUIRHEAD, "Is the Family Declining?" *Internat. Jour. of Eth.*, Oct., 1896, 33 ff.; MAYO-SMITH, *Statistics and Sociology*, 101 ff., 124; WRIGHT, *Report*, 981 ff.; and the mass of marriage statistics in CAUDERLIER, *Les lois de la population et leur application à la Belgique*.

²BRYCE, *Studies in Hist. and Jurisp.*, 841.

³MILL, *Prin. of Pol. Econ.* (Boston, 1848), I, 413.

acts as a powerful impulse to induce them to marry; for it is a demonstrated statistical fact that the number of marriages invariably increases with the decline in the price of bread."¹ Farr and Bodio reach the same conclusion.² Ogle on the other hand, while agreeing entirely with these writers as to the favoring influence of prosperity and the depressing effect of hard times on the number of marriages, finds in England, so far as the price of bread alone is concerned, that the reverse is true, more marriages there taking place among the laboring class when bread is dear. In this case, he urges, the higher cost of bread may itself be an incident of increased industrial activity, depending in part on the rise of freight charges on imported wheat. So he concludes that "the marriage rate rises and falls with the amount of industrial employment, which in its turn is determined by the briskness of trade, as measured by the values of exports, which also rise and fall concomitantly, and produce by their effect upon freights a simultaneous rise or fall in the price of wheat."³ The researches of Oettingen, Bertillon, and especially those of Cauderlier, have also disclosed a general variation in the marriage rate corresponding with the rise or fall in the price of the necessaries of life.⁴ War in particular has a powerful influence in lowering the marriage rate, while on the restoration of peace the loss may be largely or entirely recovered. "In 1864 Denmark was at war with

¹ FAWCETT, *Manual of Pol. Econ.* (4th ed., London, 1874), 143.

² BODIO, *Del Movimento della popolazione in Italia e in altri stati d'Europa* (1876), 136, 137; FARR, *Vital Statistics*, 68-75; and *idem*, in *Report of the Registrar General*: quoted by OGLE, "On Marriage Rates," etc., *Jour. of the Royal Statistical Society*, LIII, 254 ff. Cf. NEWSHOLME, *Vital Statistics*, 45, 46.

³ OGLE, *op. cit.*, 256-63. CAUDERLIER, *Les lois de la population*, 71-74, 113, 114, has also shown in the case of England that foreign commercial relations must be considered in determining the condition of material well-being.

⁴ OETTINGEN, *Die Moralstatistik*, 89-94, and authorities there cited; BERTILLON, *Annales de démographie internationale*, I, 24; CAUDERLIER, *op. cit.*, 61-78, 102 ff., giving statistics for Germany, Belgium, England, and France. Cf. MAYO-SMITH, *Statistics and Sociology*, 100, 101.

Prussia, and its marriage rate fell from 15.0 to 11.13" for each 1,000 inhabitants, "the lowest point it has ever yet reached, but in the next year, the war being over, rose to 17.8, and was higher than it has ever been again. In 1866 Austria was at war with Prussia, and, while the Prussian rate fell from 18.2 to 15.6, the Austrian rate fell from 15.5 to 13.0, but on the cessation of hostilities rose in 1867 to 19.3, a higher level than in any earlier year."¹ According to Willcox,² the same rule appears to hold good in the United States. In Massachusetts for the period 1850-90 the marriage rate was low in the years of industrial depression and during the Civil War. Furthermore, the same writer has for the first time demonstrated that the average divorce rate for the whole country is affected in the same way, sinking in hard times and rising again on the restoration of business. Represented graphically, the curve for the Massachusetts marriages and the curve for United States divorces (1867-86), with slight exceptions, "uniformly ascend and descend together and reach their maxima and minima in the same years. Depressions in trade have had a tendency to decrease divorces as well as marriages;" whereas in England, while the marriage rate falls the divorce rate rises in hard times. But in that country divorce is notoriously very expensive and hence mainly a luxury for the rich. So it is concluded that "this difference between the effect of hard times in England and in the United States, together with the very rapid increase of divorce among the southern negroes, and the fact that only about one wife in six of those obtaining divorces receives any alimony, are among the indications that divorce has become very frequent and perhaps most frequent among our lower middle classes, and has

¹ OGLE, *op. cit.*, 255; cf. OETTINGEN, *op. cit.*, 93, 94.

² WILLCOX, "A Study in Vital Statistics," *Pol. Sci. Quart.*, VIII, 76, 77. Cf. *idem*, "The Marriage Rate in Michigan," *Pub. Am. Stat. Assoc.*, IV, 7; and CRUM, "The Marriage Rate in Massachusetts," *ibid.*, 328, 329.

reached for weal or woe a lower stratum than perhaps anywhere in Europe."¹

Whether the number of divorces is directly influenced by legislation is a question which has given rise to decided difference of opinion. Bertillon, writing in 1883 in favor of the new divorce law of France then under consideration, took the position that statutes extending the number of causes of divorce or relaxing the procedure in divorce suits have little influence "upon the increase in the number of decrees."² Yet, for obvious reasons, he predicted that the first, though not the lasting, result of a change in the law allowing absolute divorce instead of mere separation would be the opposite of this conclusion. Such, in fact, was the case. In 1883 there were 3,010 separations; while, after the new code took effect, 4,478 divorces and separations were granted in 1884, 6,245 in 1885, and 6,211 in the following year.³ Only a part of this can be accounted for by the change in law, for there had been a rapid increase during the preceding fifty years.⁴ For the United States this point has been examined by Professor Willcox, and his results go to show that the difference in the divorce rate existing among the states cannot very largely be accounted for by the difference in the number of grounds of petition sanctioned by the respective statutes. Thus in 1880 New York admitted one cause, New

¹ WILLCOX, *loc. cit.*, 76, 77, 79-82. On the increase of divorce among the southern negroes see *idem*, *The Divorce Problem*, 21-23, 29-32.

² BERTILLON, *op. cit.*, 20-28, 88-102; WRIGHT, *Report*, 150.

³ See table in WRIGHT, *Report*, 145.

⁴ See the table in BOTTET, *La famille*, 47 ff. His figures do not agree with those quoted from WRIGHT's *Report*: According to his table, 3,010 separations were granted in 1883; 3,790 separations and divorces in 1884; 4,640 in 1885; 6,270 in 1886; 7,983 in 1887; and 7,430 in 1888. Compare KELLER, "Divorces in France," *Procds. of the Am. Stat. Assoc.*, I, 469 ff., who summarizes TURQUAN, *Résultats statistiques de cinq années de divorce*. See also "Divorce: from a French Point of View," *North Am. Rev.*, CLV, 721-30, by NAQUET, author of the law of 1884; and the vigorous criticism of BRUN, "Divorce Made Easy," *ibid.*, CLVII, 11-17. In 1897, 7,460 divorces were decreed; while in 1900 there were only 7,157; DIKE, *Rep. of the Nat. League for Protection of the Family* (1903), 11.

Jersey two causes, and Pennsylvania four; yet on the average in that year for each 100,000 married couples New York was granting 81 divorces, New Jersey 68, and Pennsylvania 111.¹ "This means that more divorces for adultery are granted in New York, relatively to population, than for adultery and desertion in New Jersey, and almost as many as for adultery, desertion, cruelty, and imprisonment in Pennsylvania. Assume the number of married couples in the three states in 1875 to be a mean between the estimates for 1870 and 1880, and compare with this mean the total number of divorces for adultery in the three states for the twenty years. Pennsylvania had annually 16 such divorces to 100,000 couples, New Jersey had 26, and New York 78. Judging from the court records, one would say that adultery was about three times as frequent in New York as in New Jersey, and about five times as frequent as in Pennsylvania. No such inference is warranted. The true conclusion is that limiting the causes increases the number of divorces in those which remain, but without materially affecting the total number. A certain proportion of the married couples in the three states desired divorce, and was willing to offer the evidence required in order to obtain the decree. The number of causes, then, seems to have affected the grounds urged for divorce, but in no large degree the total number."² It is possible that this conclusion is somewhat too emphatic. The problem is very complex, and it is hard to make allowance for all its conditions. For example, it should not be forgotten that New Jersey has but one tribunal, the court of chancery, authorized to grant divorce, whereas New York has many; and if states sanctioning a wider range of causes were selected for comparison, the result might be changed, though scarcely to any wide extent.

¹ WILLCOX, *The Divorce Problem*, 37, 38.

² *Ibid.* (2d ed.), 45, 46; WRIGHT, *Report*, 148, 169.

Commissioner Wright has attempted to discover the general influence of legislation by examining every change in the laws during twenty years in connection with the divorce statistics. Often a sudden increase, and occasionally a slight decrease, in the rate is observed without any alteration in the statutes. In fourteen instances, however, he believes it "quite apparent that the lines of statistics are curved in accordance with laws enacted just previous to the curves."¹ The changes effected by these laws are of many kinds, including the addition and repeal of causes and various alterations in the procedure, some of them complex. But under careful scrutiny in some instances the statistics reveal no certain causal relation between the change in the divorce rate and the antecedent change in the statute. Indeed, in the light of Professor Willcox's detailed criticism of the figures, four of Mr. Wright's test cases must be rejected, so far as evidence afforded by the statistics is concerned;² four or five others show considerable influence of legislation; while in the rest that influence is slight, temporary, or questionable.³ Contrary to the popular opinion, restrictions upon the remarriage of divorced persons would

¹ WRIGHT, *Report*, 150 ff.

² Including the repeal in 1878 of the celebrated Connecticut "omnibus clause" introduced in 1849. On the alleged influence of this clause see DIKE, "Facts as to Divorce in New England," in *Christ and Modern Thought*, 197-202; *idem*, "Some Aspects of the Divorce Problem," *Princeton Review*, March, 1884, 170, 171; and especially LOOMIS, "Divorce Legislation in Conn.," *New Englander*, XXV, 436 ff., 441, 442, giving a table of Connecticut divorces by counties, 1849-65; and ALLEN, "Divorce in New England," *North Am. Rev.*, CXXX, 547 ff., giving statistics for the period 1860-78.

³ For example, Massachusetts created four new causes of divorce in 1870; and in 1873 reduced the time of desertion necessary to constitute a ground of divorce from five to three years. Divorces increased from 337 in 1872 to 611 in 1874. A part of this gain was probably due to the change in law, although in all the entire group of north Atlantic states there was at the same time a large increase which cannot be thus accounted for. The lax law of residence in Utah previous to 1878, and the reduction of the term of desertion from two years to one by the Dakota legislature in 1881, were each responsible for an increase in the divorce rate: compare WRIGHT, *Report*, 152 ff., 156, 203 ff.; WILLCOX, *A Study in Vital Statistics*, 85-90; *idem*, *The Divorce Problem*, 41-61; with the criticism of DIKE, "Legislation and Divorce," *New York Eve. Post*, July 2, 1891.

not affect in a large degree the divorce rate, although only foreign statistics are available to test the point. These show that within the first two or three years after dissolution of marriage divorced men are not much more inclined to remarry than are widowers, while during the same period a considerably greater number of divorced women than widows renew the nuptial ties.¹ With an increasing rate, which does not advance uniformly, it is perhaps impossible to measure exactly the effects of lax or restrictive legislation. The divorce movement is dependent upon social forces which lie far beyond the reach of the statute-maker. Yet it seems almost certain that there is a margin, very important though narrow, within which he may wisely exert a restraining influence. Good laws may, at any rate, check hasty impulse and force individuals to take proper time for reflection. They may also by securing publicity prevent manifold injustice in the granting of decrees.

After all, in this fact do we not catch a glimpse of the proper sphere of divorce legislation? Divorce is a remedy and not the disease. It is not a virtue in a divorce law, as appears to be often assumed, to restrict the application of the remedy at all hazards, regardless of the sufferings of the social body. If it were always the essential purpose of a

¹ See BERTILLON, *Note pour l'étude statistique du divorce*, 464 ff., 471-73, giving Berlin statistics for 1878 which show that divorced men remarry within the first three years at about the same rate as widowers, while divorced women remarry more rapidly than widows. The results obtained from Swiss statistics are nearly the same: see the table in BERTILLON, "Du sort des divorcés," *Jour. de la société de statistique de Paris*, June, 1884; reproduced by WILLCOX, *The Divorce Problem*, 27. On the other hand, OETTINGEN, *Die Moralstatistik*, 153-62, on the basis of statistics for Saxony (1834-49) and the Netherlands (1850-54), shows a strong tendency to remarry on the part of divorced persons of either sex, as compared with widows and widowers, the divorced women remarrying much more frequently than the men. DIKE, *Rep. of the Nat. Div. Ref. League* (1891), 18, gives some facts for Connecticut. In 1889, 286 divorced persons were married, "135 men and 151 women, which is a little above one-third of the number divorced in the year. In 1890 there were 477 divorces granted, or 954 individuals divorced: and there were 350 divorced persons"—143 men and 207 women—"who married again." To be of much value these figures should be compared with the number of marriages of widowers and widows for the same period.

good law to diminish directly the number of *bona fide* divorces, the more rational course would be to imitate South Carolina and prohibit divorce entirely. Divorce is not immoral. It is quite probable, on the contrary, that drastic, like negligent, legislation is sometimes immoral. It is not necessarily a merit, and it may be a grave social wrong, to reduce the legal causes for a decree to the one "scriptural" ground. The most enlightened judgment of the age heartily approves of the policy of some states in extending the causes so as to include intoxication from the habitual use of strong drinks or narcotics as being equally destructive of connubial happiness and family well-being. Indeed, considering the needs of each particular society, the promotion of happiness is the only safe criterion to guide the lawmaker in either widening or narrowing the door of escape from the marriage bond. The divorce movement is a portentous and almost universal incident of modern civilization. Doubtless it signifies underlying social evils vast and perilous. Yet to the student of history it is perfectly clear that this is but a part of the mighty movement for social liberation which has been gaining in volume and strength ever since the Reformation. According to the sixteenth-century reformer, divorce is the "medicine" for the disease of marriage. It is so today in a sense more real than Smith or Bullinger ever dreamed of; for the principal fountain of divorce is bad matrimonial laws and bad marriages. Certain it is that one rises from a detailed study of American legislation with the conviction that, faulty as are our divorce laws, our marriage laws are far worse; while our apathy, our carelessness and levity, regarding the safeguards of the matrimonial institution are well-nigh incredible. Indeed, there has been a great deal of misdirected and hasty criticism of American divorce legislation. Even thoughtful scholars sometimes indulge in the traditional arraignment. The laws of the American states

produced since 1789, declares Bryce, present "the largest and the strangest, and perhaps the saddest, body of legislative experiments in the sphere of family law which free self-governing communities have ever tried."¹ Such sweeping assertions are in many ways misleading and fail to advance the solution of the divorce problem. There is, of course, in the aggregate a "large" body of statutes; for each of the fifty-three commonwealths, on this subject as on all others, has a separate code; but the harm resulting either from the bulk or the perplexity of the laws, while needing a remedy, is not so serious as is commonly assumed. More and more in their essential features the divorce laws of the states are duplicating each other; and there is already ground for hope that in reasonable time they may attain to practical uniformity. Furthermore, it may well be questioned whether the complexity or the conflict in the American codes is so pronounced as in the numerous systems of divorce law maintained in the states of the German Empire until the enactment of the imperial code of 1900. In some cases in German lands the law was obscure and well-nigh past finding out. Prussia alone had three different systems; and Bavaria was in the same plight.² If American legislation is on the average more liberal in extending the enumerated grounds of divorce, it would surely be rash to assume that it is the "sadder" on that account. The question is: Has American social liberalism, in this regard as in so many other respects, increased the sum of human happiness? Besides, "laxity" in this connection is not exclusively a feature of American legislation. It may be reasonably doubted whether any "omnibus clause" in the country gives wider discretion to the court than the fourth of the five causes sanctioned by the new uniform law of Germany,

¹ BRYCE, *Studies in Hist. and Jur.*, 830.

² See WRIGHT, *Report*, 1030, 1033 ff.

allowing divorce when "either spouse has been guilty of grave violation of the obligations based on the marriage or of so deeply disturbing the marital relation through dishonorable or immoral behavior that the continuance of the marriage cannot be expected from the other."¹ Even broader provisions formerly existed in the codes of some of the separate German states, and may still be found elsewhere in Europe.

The achievement of a wisely conceived and carefully drafted uniform law for the entire country, would be of great advantage, although it might not directly cause a very great decrease in the average divorce rate, and certainly would not produce the same rate for the individual states.² How may such a uniform law be secured? The method of procuring the enactment of a federal law under a constitutional amendment—once much in favor³—has for the present been almost

¹ "Wenn der andere Ehegatte durch schwere Verletzung der durch die Ehe begründeten Pflichten oder durch ehrloses oder unsittliches Verhalten eine so tiefe Zerrüttung des ehelichen Verhältnisses verschuldet hat, dass dem Ehegatten die Fortsetzung der Ehe nicht zugemuthet werden kann."—*Reichsgesetzbuch*, Tit. 7, § 1568. For discussion see KOHLER, *Das Eherecht des bürgerl. Gesetzbuchs*, 42-46.

But the statistics seem to show that the law is conservatively administered. The number of divorces is decreasing. "For the years 1891-95, inclusive, the annual average was 7,258. In 1896 there were 8,601; in 1897 there were 9,005; in 1898 there were 9,143; and in 1899 they had become 9,563. But under the new law in 1900 they dropped to 8,934, and in 1901 they were 8,037."—DIKE, *Report* (1903), 8, 9, on the authority of the Chief of the Statistical Bureau of Berlin.

The other grounds of divorce allowed by the imperial statute are adultery, attempt on the life of either spouse by the other, malicious desertion, and insanity (*Geisteskrankheit*) of three years' standing. Divorce for malicious desertion is decreed only after a preliminary suit for the re-establishment of marital relations and a year's delay to allow the deserter to return to conjugal duty: *Reichsgesetzbuch*, Tit. 7, § 1567.

² The uniform divorce law for the Swiss cantons, which went into effect in 1876, has not tended to produce a uniform rate. In 1885, for instance, Appenzell, Outer Rhodes, "has forty-nine times as much divorce as Unterwalden o. d. W., while with all the divergences of law in this country the differences of rate are much less."—WILLCOX, *The Divorce Problem*, 59, giving a table of the decrees granted in the twenty-six cantons, 1876-85; compiled from *Die Bewegung der Bevölkerung in der Schweiz im Jahre 1885* (Beilage I).

³ DIKE, "Uniform Marriage and Divorce Laws," *Arena*, II, 399-408, gives a valuable discussion of the two methods of procedure. See also BENNETT, "National Divorce Legislation," *Forum*, II, 429-38; STEWART, "Our Mar. and Div. Laws," *Pop. Sci. Monthly*, XXIII, 232, 233; and JAMESON, "Divorce," *North Am. Rev.*,

abandoned by active workers. Instead, it is preferred, through the state commissions on uniform legislation, to urge the adoption of a model statute by the separate commonwealths. These commissions, now thirty-five in number, have prepared a bill for a law governing divorce procedure; and its temperate and practical provisions ought to gain its general adoption.¹ All this is well; but it is still more needful to strive for a common marriage law. In the end it may be found necessary, under a constitutional amendment, to appeal to the federal power. What service could a national legislature render more beneficent than the creation of a code embracing every division of the intricate law of marriage and divorce? Aside from its educational value as a moral force, such a code in material ways would prove a powerful guaranty of social order and stability.

In the meantime it is essential to fix the attention upon causes rather than effects. For the wise reformer, who would elevate and protect the family, the center of the problem is marriage and not divorce.

II. THE FUNCTION OF EDUCATION

It is needful in the outset, as already suggested, frankly to accept marriage and the family as social institutions whose problems must be studied in connection with the actual conditions of modern social life. It is vain to appeal to ideals born of old and very different conditions. The guiding light will come, not from authority, but from a rational under-

CXXXVI, 325, all favoring a constitutional amendment; also NORTH, "Uniform Mar. and Div. Laws," *ibid.*, CXLIV, 429-31; LLOYD, *Law of Divorce*, 269 ff.; JOHNSON, *Remarks upon Uniformity of State Legislation*; SNYDER, *Problem of Uniform Legislation*, 3 ff., favoring state action. In his *Geography of Marriage*, 182 ff., SNYDER favors concert of action among the states and a prohibitory amendment restricting or defining the maximum number of causes for divorce which a state might sanction. See also the articles by STANWOOD and STANTON mentioned in the Bibliographical Index, IV; and consult the *Reports of the Conferences of the State Boards of Commissioners for Promoting Uniformity of Legislation in the U. S.*

¹ See *Reports of the Nat. League for the Protection of the Family* (1900), 7; (1901), 8.

standing of the existing facts. Small progress can be expected while leaning upon tradition. The appeal to theological criteria is, no doubt, matter of conscience on the part of many earnest men. Nevertheless the vast literature which seeks to solve social questions through the juggling with ancient texts seems in reality to be largely a monument of wasted energy. Much of it is sterile, or but serves to retard progress or to befog the issue. Witness the perennial discussion of the "scriptural" grounds of divorce, or of the Levitical sanction or condemnation of marriage with a deceased wife's sister! Witness the vapid homilies and treatises on the wedded life! There is, in truth, urgent need that the moral leaders of men should preach actual instead of conventional social righteousness. It is high time that the family and its related institutions should be ~~as~~ freely and openly and unsparingly subjected to scientific examination as are the facts of modern political or industrial life.

From the infancy of the human race, we have already seen, the monogamic family has been the *prevailing* type. There have been, it is true, many variations, many aberrations, from this type under diverse conditions, religious, economic, or social. Under changing influences the interrelations of the members of the group—of husband and wife, of parent and child—and their relations individually and collectively to the state, have varied from age to age or from people to people. There have been wife-capture, wife-purchase, and the *patria potestas*. But in essential character—at first for biological, later for ethical or spiritual reasons—the general tendency has always been toward a higher, more clearly differentiated type of the single pairing family. Moreover, setting aside all question of special priestly sanctions, the healthiest social sentiment has more and more demanded that the "pairing" should be lasting. Whether of Jew or gentile, the highest ideal of marriage

has become that of a lifelong partnership. Are these tendencies to remain unbroken? Is the stream of evolution to proceed, gaining in purity and strength? Are marriage and the family doomed; or are they capable of adaptation, of reform and development, so as to satisfy the higher material and ethical requirements of the advancing generations? Seemingly they are now menaced by serious dangers. Some of them have their origin in the new conditions of a society which is undergoing a swift transition, a mighty transformation, industrially, intellectually, and spiritually; while others, perhaps the more imminent, are incident to the institutions themselves as they have been shaped or warped by bad laws and false sentiments. Apparently, if there is to be salvation, it must come through the vitalizing, regenerative power of a more efficient moral, physical, and social training of the young. The home and the family must enter into the educational curriculum. Before an adequate sociological program can be devised the facts must be squarely faced and honestly studied. In the sphere of domestic institutions, even more imperatively than in that of politics or economics, there is need of light and publicity.

The family, it is alleged, is in danger of disintegration through the tendency to individualism which in many ways is so striking a characteristic of the age.¹ Within the family itself there are, indeed, signs that a rapid transition from status to contract is taking place in a way which Maine

¹ PEABODY, "The Teaching of Jesus Concerning the Family," in his *Jesus Christ and the Social Question*, 129 ff.; DIKE, "Problems of the Family," *Century*, XXXIX, 392, 393; *idem*, *Some Aspects of the Divorce Question*, 177 ff.; *idem*, *Perils of the Family*; MUFORD, *The Nation*, 276-83; BUSHNELL, "The Organic Unity of the Family," in his *Christian Nurture*, 90-122; HENDERSON, *Social Elements*, 71 ff.; ALLEN, "Divorces in New England," *North Am. Rev.*, CXXX, 559 ff.; POTTER, "The Message of Christ to the Family," in his *Message of Christ to Manhood*; SALTER, *The Future of the Family*; MATHEWS, "The Family," *Am. Journal of Sociology*, I, 457-72; PEARSON, "The Decline of the Family," in his *National Life and Character*, 227 ff.; and the reply of MUIRHEAD, "Is the Family Declining?" *Int. Jour. of Ethics*, Oct., 1896, 33 ff.; ROSS, *Social Control*, 405, 433. The ablest appreciation of the value of individualism is that of MILL, *On Liberty* (2d ed.), 100 ff.

scarcely contemplated; for he appears to have imagined that precisely in this sphere the process was already virtually complete. The bonds of paternal authority are becoming looser and looser. In America in particular young men and even young women earlier than elsewhere tend to cut their parental moorings and to embark in independent business careers. So also more and more clearly the wife is showing a determination to escape entirely from *manu viri*—still sustained by the relics of mediæval law and sentiment—and to become in reality as well as in name an equal partner under the nuptial contract. The state also has intervened to abridge the parental authority. Minor children are no longer looked upon as the absolute property of the father. For the purpose of education, society removes them for a considerable part of the period of nonage from home and immediate parental control; and, on the other hand, it forbids their employment in mines, factories, or other injurious vocations during their tender years. Under child-saving laws they may even be removed from home, when they are cruelly treated or exposed to vicious influences, and placed under the protection of the state. Thus, little by little, to use the phrase of a thoughtful writer, the original “coercive” powers of the family under the patriarchal *régime* have been “extracted” and appropriated by society. In the education of the young the family retains the lesser part. “The state has here interfered in the private ordering of the household by taking the child from its parents for one-third of its waking hours, and has introduced order and system into the training of children, together with the assertion of rights on their part. The family becomes therefore less a coercive institution, where the children serve their parents, and more a spiritual and psychic association of parent and child based on persuasion. A more searching interference on the part of the state, together with a new set of governmental organiza-

tions for its enforcement, is found in the boards of children's guardians, the societies for the prevention of cruelty to children, orphans' asylums, state public schools, with their investigating and placing-out agents, empowered under supervision of the courts to take children away from parents and to place them in new homes. A large part of the unlimited coercion of the *patria potestas* is here extracted from the family and annexed to the peculiar coercive institution where it is guided by notions of children's rights, and all families are thereby toned up to a stronger emphasis on persuasion as the justification of their continuance."¹ Here we catch a glimpse of the direction of future evolution in the family. At the same time it appears that the disintegration of paternal and marital coercive power is not a serious menace to the family. It has cleared the way for a higher and nobler spiritual domestic life. The real danger is that the family and the home will surrender an undue share of their duty and privilege to participate in the culture and training of the young. This function for the good of society may be vastly developed, though mainly on new lines bearing directly on the nature of marriage and the family. Of this function some further mention will presently be made.

More threatening to the solidarity of the family is believed to be the individualistic tendencies arising in existing urban and economic life.² With the rise of corporate and associated industry comes a weakening of the intimacy of home ties. Through the division of labor the "family hearth-stone" is fast becoming a mere temporary meeting-

¹ COMMONS, "The Family," in his "Sociological View of Sovereignty," in *Am. Jour. of Sociology*, V, 683 ff., 688, 689. On the future of the family compare SPENCER, *Principles of Sociology*, I, 737 ff., 788; LETOURNEAU, *L'évolution du mariage*, 444 ff.; PEARSON, "The Decline of the Family," in his *National Life and Character*, 255, 256; MUIRHEAD, "Is the Family Declining?" *Int. Jour. of Ethics*, Oct., 1896, 53-55; TILLIER, *Le mariage*, 283 ff., 316.

² Cf. PEABODY, *Jesus Christ and the Social Question*, 162-79; MUIRHEAD, *Is the Family Declining?* 35.

place of individual wage-earners. The congestion of population in cities is forcing into being new and lower modes of life. The tenement and the "sweating system" are destructive of the home. Neither the lodging-house, the "flat," nor the "apartment" affords an ideal environment for domestic joys. In the vast hives of Paris, London, or New York even families of the relatively well-to-do have small opportunity to flourish—for self-culture and self-enjoyment. To the children of the slum the street is a perilous nursery. For them squalor, disease, and sordid vice have supplanted the traditional blessings of the family sanctuary. The cramped, artificial, and transient associations of the boarding-house are a wretched substitute for the privacy of the separate household.¹ For very many men club life has stronger allurements than the connubial partnership. Prostitution advances with alarming speed. For the poor, sometimes for the rich, the great city has many interests and many places more attractive than the home circle. The love of selfish indulgence and the spirit of commercial greed, not less than grinding penury, restrain men and women from wedlock. Yet the urban environment has also the opposite effect. In the crowded, heterogeneous, and shifting population of the great towns marriages are often lightly made and as lightly dissolved. Indeed, the remarkable mobility of the American people, the habit of frequent migration, under the powerful incentives of industrial enterprise, gold-hunting, or other adventure, and under favor of the marvelously developed means of swift transportation, will account in no small degree for the laxity of matrimonial and family ties in the United

¹ In the great centers of Germany, we are assured, the family of the blood-kindred has yielded to the family composed of kindred and strangers. For lack of space in the closely packed districts people are forced to live almost in common: GÖHRE, *Drei Monate Fabrikarbeiter*, 12 ff., 37 ff. Cf. BEBEL, *Die Frau und der Sozialismus*, 123, 124; and RADE, *Die sittlich-religiöse Gedankenwelt unserer Industriearbeiter*, 117 ff.; STEWART, *Disintegration of the Families of the Working-men*; HENDERSON, *Social Elements*, 73.

States. May not one gather courage even from this untoward circumstance? Assuredly the present thus clearly appears to be an age of transition to a more stable condition of social life. Furthermore, the perils to the family of the kind under review need not be fatal. They are inherent mainly in economic institutions which may be scientifically studied and intelligently brought into harmony with the requirements of the social order. Already in great municipal centers, through improved facilities for rapid transit, the evils resulting from dense population are being somewhat ameliorated. Of a truth, every penny's reduction in street-railway fares means for the family of small means a better chance for pure air, sound health, and a separate home in the suburbs. The dispersion of the city over a broader area at once cheapens and raises the standard of living. Every hour's reduction in the period of daily toil potentially gives more leisure for building, adorning, and enjoying the home.

To the socialist the monogamic family in its present form is decidedly a failure. "To those who would substitute common ownership for industrial liberty, the institution of the family presents one of the most persistent obstacles. Domestic unity is inconsistent with the absolute social unity vested in the state."¹ The larger social body must be composed of individual members, free and equal; and it will not tolerate within itself a smaller body with special group-interests of its own, much less with any vestige of coercive authority over its constituent parts. There must be no *imperium in imperio*. Writers like Engels² seek consolation and support in Bachofen's theory of a universal stage of mother-right before the monogamic family with the institution of private property had brought domestic slavery into

¹ PEABODY, *op. cit.*, 140.

² See ENGELS, *Der Ursprung der Familie*, 4 ff.; and his follower, BEBEL, *Die Frau und der Sozialismus*, 1 ff., 93 ff.

the world. They "hold that the monogamic family is a relic of decaying civilization. All ideas on which it rests, the subordination and dependence of women, the ownership of children, the belief in the sacredness of marriage as a divine institution, above all respect for the individual ownership of property and the rights of inheritance as permanent elements in our social organization—have been undermined. The foundations are sapped and the superstructure is ready to topple in."¹

Woman in particular has been the devoted victim of the greed of individual possession upon which the monogamic family rests. "Far back in history," according to Edward Carpenter, "at a time when in the early societies the thought of inequality had hardly arisen, it would appear that the female, in her own way—as sole authenticator of birth and parentage, as guardian of the household, as inventress of agriculture and the peaceful arts, as priestess and prophetess or sharer in the councils of the tribe—was as powerful as man in his, and sometimes even more so. But from thence down to today what centuries of repression, of slavehood, of dumbness, of obscurity have been her lot!"²

Under socialism, declare Morris and Bax, marriage and the family will be affected "firstly in economics and secondly in ethics. The present marriage system is based on the general supposition of economic dependence of the woman on the man, and the consequent necessity of his making provision for her." In the new social order this degrading condition must disappear. "Property in children would cease to exist, and every infant that came into the world would be born into full citizenship, and would enjoy all its advantages, whatever the conduct of its parents might be. Thus a new

¹ MUIRHEAD, *Is the Family Declining?* 37.

² CARPENTER, *Love's Coming of Age*; quoted from MUIRHEAD, *op. cit.*, 37. The views of various socialists regarding woman and marriage are criticised by HERTZBERG, *Der Beruf der Frau*, 43-57.

development of the family would take place, on the basis, not of a predominant life-long business arrangement, to be formally and nominally held to, irrespective of circumstances, but on mutual inclination and affection, an association terminable at the will of either party." Thus a higher morality would be sanctioned. There would be no "vestige of reprobation for dissolving one tie and forming another."¹

A similar demand for liberty is made by Laurence Gronlund. Economically "the coming commonwealth" will place woman "on an equal footing with man." But she will be "equal," not "alike;" for in the new society the sexes will no longer be free industrial competitors, but each will have its special vocation. Physiological differences will not be ignored. "Woman will become a functionary, she will have suitable employment given her, and be rewarded according to results, just the same as men." Like men she will have suffrage, not as a right or a privilege, but as a trust. "The new order will necessarily, by the mere working of its economic principles, considerably modify" the marriage relation; and "is that relation such an ideal one now, that it would be a sacrilege to touch it? Is marriage not now, at bottom, an establishment for the support of woman? Is not maintenance the price which the husband pays for the appendage to himself? And because the supply generally exceeds the demand—that is, the effective demand—has woman not often to accept the offer of the first man who seems able to perform this pecuniary obligation?" If it be objected that this is taking "rather a commercial view" of the "holy" relation, is not, "as a matter of fact, marriage regarded by altogether too many as a commercial institution? Do not, in fact, the total of young women form a matrimonial market, regulated by demand and supply?" "Now the Co-operative Commonwealth will dissipate this horror," enabling

¹ MORRIS AND BAX, *Socialism: Its Growth and Outcome*, 299, 300.

every healthy adult man and woman to find a mate. Thus, contrary to false charges, socialists are not trying to destroy the family: "they want to enable every man and woman to form a happy family!" Modern democracy revolts against the patriarchal constitution of the family, upon whose model all feudal and ancient societies were organized. In the "very nature of things family-supremacy will be absolutely incompatible with an interdependent, a solidaric, commonwealth; for in such a state the first object of education must be to establish in the minds of the children an indissoluble association between their individual happiness and the good of all."¹

The manifold social evils which take their rise directly or indirectly in marriage as it is—be the actual causes what they may—have always justly aroused the unsparing criticism of socialistic writers. Thus to Robert Owen—whose pure life was unreservedly and courageously devoted to the social good, as he understood it—marriage was a member of his "trinity of causes of crime and immorality among mankind."² With almost the fanatical zeal of an apostle of a new religion, he railed at the "single" family.³ He proclaimed the glad tidings of the swift approach of the new moral order. Then "the imaginative laws of the marriages of the priesthood must be among the first to be abolished, by reason of their extended injurious influence upon human nature, poisoning all the sources of the most valuable qualities which Nature has given to infant man. These marriages have dried up the fountain of truth in human nature; they

¹ GRONLUND, *The Co-operative Commonwealth*, 193-206.

² OWEN, *Marriages of the Priesthood of the Old Immoral World*, 54: "I resume the subject of marriage because it is the source of more demoralization, crime, and misery, than any other single cause, with the exception of religion and private property; and these three together form the great trinity of causes of crime and immorality among mankind." For examples of the bitter denunciations which Owen's doctrines naturally provoked see the tract of BRINDLEY, *The Marriage System of Socialism* (Chester, 1840); and that of BOWES, *The 'Social Beasts'* (Liverpool, 1840).

³ For examples see *Marriages of the Priesthood*, 41, 43, 44, 81.

perpetually insinuate that man can love and hate at his pleasure, and that to be virtuous he must live according to the dictates of the laws and ceremonies devised by the priesthood, that he must hate according to the same dictation, and that if he does not thus love and hate, he is vicious, and he will be eternally punished in another world," while on earth he will suffer from the human laws and by the public opinion which priests have inspired.¹ Under the new moral order all this will be changed. Marriages will be more lasting than now. "Every individual will be trained and educated, to have all his powers cultivated in the most superior manner known; cultivated too under a new combination of external objects, purposely formed, to bring into constant exercise the best and most lovely qualities only of human nature." Wealth for all will be "produced in superfluity." Therefore all will be "equal in their education and condition," and without any distinction except as to age. "There will be then no motive or inducement for any parties to unite, except from pure affection arising from the most unreserved knowledge of each other's character. . . . There will be no artificial obstacles in the way of permanent happy unions of the sexes; for . . . the affections will receive every aid which can be devised to induce them to be permanent;" and the wedded pair "will be placed as far as possible in the condition of lovers during their lives." In "some partial instances," however, happiness might not even thus be secured. In such event, "without any severance of friendship between the parties, a separation may be made, the least injurious to them and the most beneficial to the interests of society."² In fine, Robert Owen's book, although often vague in expression and violent in tone, contains in its state-

¹ OWEN, *op. cit.*, 81.

² *Ibid.*, 86, 87, giving an extract from his six lectures delivered at Manchester in 1837.

ments, and still more in its suggestions, practically the whole program of later socialistic writings on the subject of marriage and the family, except the argument based on historical evolution.¹

Robert Dale Owen followed in his father's footsteps. He finds even the Haytian institution of "placement"—an informal union made and dissolved at the pleasure of the contracting persons—far superior in its morality and its stability to the sacramental marriage which exists by its side.²

August Bebel, in his able book on *Woman and Socialism*, draws a powerful indictment of matrimonial relations under the existing order. To this source, in his view, may be traced the prevalence of sexual crimes and the most dangerous tendencies now threatening the integrity of society. Infanticide, abortion, and prostitution; the decline in the birth and marriage rates; the increase in the number of divorces; the subjection of woman—all these, he says, are due mainly to the influence of the present "coercive marriage." This is so because that "marriage is an institution bound up in the closest way with the existing social order and with it must stand or fall." Coercive marriage is the creature of economic conditions, the "normal marriage" of the present bourgeois society; and with that society it is already in process of disruption. "Since all these unnatural conditions, being especially harmful to woman, are grounded in the nature of the

¹Owen's book was written in 1835, just before the passage of the new civil-marriage law; and the violence of its tone may in part have been provoked by the injustice and intolerance sanctioned by the Hardwicke act of 1753, at that time in force. In 1840 he declared, as regards the *form* of marriage, that the law of 1836 had "exactly" met his "ideas and wishes;" and that all which he then desired was "to see another law enacted, by which *Divorces*, under wise arrangements, and on principles of common sense, may be obtained equally for rich and poor."—*Op. cit.*, 90. He himself outlines marriage and divorce laws which possess some excellent features: *ibid.*, 88-90.

²ROBERT DALE OWEN, "Marriage and Placement," *Free Inquirer*, May 28, 1831; and his letter to Thomas Whittemore, editor of the *Boston Trumpet*, May, 1831; both quoted by BESANT, *Marriage*, 23, 24, 26, 27. The *Free Inquirer* was founded in New York city by Robert Dale Owen and Frances Wright in 1829: JOHNSON, *Woman and the Republic*, 121.

bourgeois society and are growing with its duration, that society is proving itself incapable of remedying the evil and of emancipating woman. Another social order is therefore needful for this purpose." In the new state, economically and socially, woman will be entirely independent. She will no longer be the subject of authority and of exploitation; but, free and equal by man's side she will become "mistress of her own destiny."¹

Whatever may be thought of the remedy suggested by socialistic writers, whether or not our only hope lies in the co-operative commonwealth, it is certain that they have rendered an important public service. They have earnestly studied and set forth the actual facts. With unsparing hand they have laid bare the flaws in our domestic institutions as they really exist. They have clearly proved that the problems of marriage and the family can be solved only by grasping their relations to the economic system. They have shown that progress lies along the line of the complete emancipation of woman and the absolute equality of the sexes in marriage. In accomplishing all this they have in effect done much to arouse in the popular mind a loftier ideal of wedded life.

The liberation of woman in every one of its aspects profoundly involves the destiny of the family. It signifies in all the larger activities of life the relative individualization of one-half of human kind. This means, of course, a weakening of the solidarity of the family group, so far as its cohesion is dependent on the remnants of mediæval marital authority. Will the ultimate dissolution of the family thus become the price of equality and freedom? Or rather, is it not almost certain that in the more salubrious air of freedom

¹ BEBEL, *Die Frau und der Sozialismus*, 93 ff., 175, 176, 427 ff., 431; or the same in WALTHER's translation, 43 ff., 229 ff. Compare KARL PEARSON's discussion of "Socialism and Sex" in his *Ethic of Free Thought*, 427-46; and CAIRD, *Morality of Marriage*, 123-27.

and equality there is being evolved a higher type of the family, knit together by ties—sexual, moral, and spiritual—far more tenacious than those fostered by the régime of subjection? How remarkable, in England as well as in America, is the revolution already accomplished! Few facts in social history are more instructive than the change which has taken place in the tone of the literature dealing with woman and her relations to marriage and the family. In the eighteenth century and until far down into the nineteenth it is for the most part utterly frivolous or sentimental. Vapid satire abounds. Erotic or facetious verse at the expense of the “fair sex” or “wedded love” finds ready popular response. Even in what is meant for earnest discussion woman is treated as a helpless being, to be petted, cajoled, or corrected, not too harshly, by her superior lord; or else she is edified with endless lectures on the sacred duty of guarding her virtue—a fact which throws a lurid and unintentional light on the moral standards of the age. Imagine an *Essay on Old Maids*,¹ tediously spun out in three volumes; or a book like Eliza Haywood’s *Female Spectator*,² which,

¹ *A Philosophical, Historical, and Moral Essay on Old Maids, by a Friend of the Sisterhood* (London, 1785). Some of the gleanings from history in the second and third volumes are not entirely devoid of permanent interest.

² HAYWOOD, *The Female Spectator* (7th ed., London, 1771). This is a fairly representative compilation of gossip and literary anecdote regarding woman, but without ■ trace of sociological perception.

For examples of the lighter productions referred to see *An Essay on Marriage, in a cautionary Epistle to a Young Gentleman, wherein the Artifices and Foibles of the Fair, etc.* (London, 1750); *The Deportment of a Married Life: Laid down in a Series of Letters . . . to a Young Lady . . . lately Married* (2d ed., London, 1798; 3d ed., 1821); BOONE, *The Marriage Looking-Glass: written as a Manual for the Married and a Beacon to the Single* (London, 1848); GUTHRIE, *Wedded Love* (London, 1859), a volume of sentimental verse. Some of them have a pious or theological tone: *The Advantages and Disadvantages of the Married State . . . under the Similitude of a Dream* (5th ed., London, 1760); *Conjugal Love and Duty* (4th ed., Dublin and London, 1758); *Reflections on Celibacy and Marriage, in Four Letters to a Friend* (London, 1771); SANDEMAN, *The Honour of Marriage opposed to all Impurities* (London, 1777); BEAN, *The Christian Minister’s Affectionate Advice to a New Married Couple* (4th ed., London, 1809). Others contain valuable passages, while vividly reflecting the contemporary view regarding woman’s inferior position: “Philogamus,” *The Present State of Matrimony* (London, 1739); *The Art of Governing a Wife; with Rules for Batchelors* (London, 1747).

although in four volumes, had already reached its seventh edition in 1771.

Nevertheless, the beginning of an efficient agitation for woman's rights was then made. As early as 1696 appeared Mary Astell's vigorous *Defense of the Female Sex*, further developing views which she had expressed two years earlier.¹ The next year Defoe, advocating an "academy for women," made a strong plea for the equal education of the sexes.² A singularly clear and incisive exposure of the *Hardships of the English Laws in relation to Wives* was published in 1735. The writer, apparently a woman, while protesting that her adversaries for want of arguments resort to "points of wit, smart jests, and all-confounding laughter," presents many striking proofs from judicial annals and elsewhere to show that in England the "estate of wives is more disadvantageous than slavery itself;" that they "may be made prisoners for life at the discretion of their domestick governors;" and that they "have no property, neither in their own persons, children, or fortunes."³ In 1739 an anonymous writer, signing herself "Sophia," produced a forceful *Vindication of the natural Right of the Fair-Sex to a perfect Equality of Power, Dignity, and Esteem with the Men*, in which, appealing to "rectified reason," she urged that difference in sex relates to the "propagation of human nature," whereas in "soul there is no sex," and diversity must therefore come from education and environment.⁴ Mary Wollstonecraft's better known and much more elabo-

¹ ASTELL, *An Essay in Defense of the Female Sex* (London, 1696; 3d ed., 1697). Cf. her *Serious Proposal to the Ladies* (London, 1694; 3d ed., 1697); and her *Reflections upon Marriage* (London, 1700; 4th ed., 1730).

² DEFOE, *An Essay upon Projects* (London, 1697).

³ *The Hardships of the English Laws in relation to Wives* (London, 1735), 4 ff.

⁴ "SOPHIA," *Woman not Inferior to Man; or, A short and modest Vindication of the natural Right of the Fair-Sex to a perfect Equality of Power, Dignity, and Esteem with the Men* (London, 1739; 2d ed., 1740). This tract was answered by a "GENTLEMAN," *Man Superior to Woman; or, a Vindication of Man's Natural Right of Sovereign Authority over the Woman* (London, 1739), insisting that woman was not

rate *Vindication of the Rights of Woman*,¹ published in 1792, was therefore not without helpful predecessors. But it is immensely superior to them in its literary power and its intellectual grasp. The fearless, direct, and unaffected way in which the subject is handled, especially the questions of sex and education, discloses the dawn of a new era of discussion. More clearly than ever before the liberation of woman appears as a sociological problem of the greatest moment to mankind. True, much space is devoted to combating objections which may now seem trivial; but to the average mind of Mary Wollstonecraft's day they were by no means trivial, and they had to be cleared away before the full light could come in.

The foundations were thus laid upon which, chiefly during the last half-century,² a vast literary superstructure—

created at all, but is "a sort of after-produced being" who must not "presume to call in question the great duty of vassalage" to man, under penalty of the withdrawal of his heart from her power. To this "SOPHIA" rejoined in *Woman's Superior Excellence over Man* (London, 1740).

¹ A new edition of this book, with an introduction by MRS. FAWCETT, appeared in London in 1890. Cf. PENNELL, "A Century of Women's Rights," *Fort. Rev.*, XLVIII, 408 ff.; RAUSCHENBUSCH-CLOUGH, *A Study of Mary Wollstonecraft and the Rights of Woman*; OSTROGORSKI, *The Rights of Women*, 40; RICHTER, *Mary Wollstonecraft die Verfechterin der "Rechte der Frau."*

² In Germany DOROTHEA CHRISTINE ERXLEBEN, in her *Gründliche Untersuchung der Ursachen, die das weibliche Geschlecht vom Studium abhalten* (Berlin, 1742); *Vernünftige Gedanken vom Studiren des schönen Geschlechts* (Frankfort and Leipzig, 1749); and HIPPEL, *Bürgerliche Verbesserung der Weiber* (Berlin, 1792); followed by his *Nachlass über weibliche Bildung* (Berlin, 1801), were already beginning the agitation for woman's liberation. A remarkably clear and incisive essay in defense of woman, entitled *De l'égalité des deux sexes*, appeared in Paris in 1673. CONDORCET, *Lettres d'un bourgeois de New Haven à un citoyen de Virginie* (1787) compressed into a few sentences the basic arguments for the movement. In the same year appeared MARY WOLLSTONECRAFT's *Thoughts on the Education of Daughters*, a forerunner of her *Vindication* five years later. During the next fifty years a few earnest champions of woman's freedom came forward. First was MARY ANNE RADCLIFFE, *Female Advocate, or an attempt to recover the Rights of Women from Male Usurpation* (London, 1799); followed by HANNAH MATHER CROCKER, *Observations on the Real Rights of Women* (Boston, 1818); WILLIAM THOMPSON AND MRS. WHEELER, *Appeal . . . of Women* (London, 1825), a book written in reply to a statement in JAMES MILL's article on *Government*, and possibly influencing John Stuart Mill's later thoughts on the subject; SARAH M. GRIMKE, *Letters on Equality of the Sexes* (Boston, 1833); LADY SYDNEY MORGAN, *Woman and her Master* (London, 1840); MRS. ELLIS, *Woman's Rights and Duties* (London, 1840). The movement took organic form in

controversial, historical, and scientific — has been erected; a many-sided literature worthily embodying the thought of a great transitional stage in social progress. The opponents of woman's liberation have been forced to choose new weapons. Satire and mockery are no longer in vogue. Both sides are very much in earnest. The tone of present discussion is nothing if not serious. Moreover, while the battle for sexual equality in the family and in the state is very far from being yet fought out, the ultimate victory seems already assured.

It would, indeed, be very strange if some incidental harm should not result from the veritable revolution in the condition of American women which little more than a generation has produced. This is the inevitable penalty which social progress has always to pay. Yet in the present case the transitional loss to the family or to the larger social body is exceedingly slight compared even with the immediate gain. This is especially true of woman's new intellectual life with all its manifold activities. It matters not whether she is showing herself mentally man's equal. If any justification of her new rôle were needed it might suffice to affirm that she has precisely the same right as man to free and unhampered self-development in whatever direction and in whatever manner she herself shall find most conducive to her happiness. But it is amply justified by its social results. It cannot be seriously doubted that woman's admission to equal privilege of higher education is enabling her better to share with man in doing the world's work. Besides, in spite of the vain imaginings of misogynistic

1848, when the first convention was held at Seneca Falls, New York. This was followed in 1850 by conventions in Ohio and Massachusetts. In 1851 MRS. JOHN STUART MILL's powerful article in the July number of the *Westminster Review* on the "Enfranchisement of Women" supplied the agitation with a definite program. See FAWCETT, *The Woman Question in Europe*, 273, note; STANTON, ANTHONY, AND GAGE, *Hist. of Woman Suffrage*, I, 70 ff.; OSTROGORSKI, *Rights of Women*, 54 ff.; JOHNSON, *Woman and the Republic*, 39 ff.; WADE, *Women, Past and Present*, 247.

philosophers,¹ the problem of special sexual function in its relation to mental capacity is being settled in woman's favor. "Science," declares Lourbet, in completing his valuable survey, "is incapable of demonstrating the 'irremediable' mental inferiority of woman. . . . The pretended antagonism between mental power and sexual power, which does not withstand rigorous analysis, appears definitively to be destroyed by experience, by the tangible facts which incessantly strike the eye."² Herbert Spencer reaches the conclusion that "were liberties to be adjusted to abilities, the adjustment, even could we make it, would have to be made irrespective of sex."³

It is singular what acute anxiety is felt by adherents of the old régime⁴ lest woman's new intellectual life should prove disastrous to her physical constitution, unmindful of the fact that even now for the majority of married women the burdens of the orthodox "natural sphere" are far more

¹ According to HARTMANN, *The Sexes Compared*, 3, 6 ff., there is between man and woman a fundamental and irremovable distinction: The woman rules sexually and therefore "we must, by way of compensation, uphold the legal superiority of man." In establishing sexual equality the progress of culture receives a severe blow. More wonderful is the teaching of SCHOPENHAUER. "Women," he says, "are directly adapted to act as the nurses and educators of our childhood, for the simple reason that they themselves are childish, foolish, and short-sighted—in a word are big children all their lives, something intermediate between the child and the man, who is a man in the strict sense of the word."—*On Women*: in DIRCKS's *Essays of Schopenhauer*, 65; or his *Sämmtliche Werke*, III, 649 ff.

² LOUREBET, *La femme devant la science contemporaine*, 157, 161. See especially BEBEL, *Die Frau und der Sozialismus*, 233 ff.

³ SPENCER, *Justice*, 186. For an elaborate discussion of woman's mental capacity see MILL, *Subjection of Women*, 91-146.

⁴ For example, see DR. STRAHAN, "The Struggle of the Sexes: its Effect upon the Race," *Humanitarian*, III (Nov., 1893), 349-57; replying to an article entitled "Sex Bias" in the same journal for July of that year; EDSON, "Women of Today," *North Am. Rev.*, CLVII, 440-51; who is criticised by ICHENHAEUSER, *Die Ausnahmestellung Deutschlands in Sachen des Frauenstudiums*, 8 ff.; an article entitled "Woman's Rights' Question Considered from a Biological Point of View," *Quart. Jour. of Sci.*, XV, 469-84; which is effectually disposed of by WARD, "Our Better Halves," *Forum*, VI, 266-75. Ward is attacked by ALLEN, "Woman's Place in Nature," *Forum*, VII, 258-63. ROMANES, "Mental Differences of Men and Women," in *Pop. Sci. Monthly*, XXXI, 383-401, takes a conservative or intermediate position. A liberal view is held by BROOKS, "The Condition of Women Zoologically," *ibid.*, XV, 145 ff., 347 ff.; and by WHITE, "Woman's Place in Nature," *ibid.*, VI, 292-301.

harmful. The tables are decidedly turned by a radical writer who with truth declares that "evidence is rapidly accumulating which makes it almost impossible to deny that the feminine constitution has been disastrously injured during the long ages of patriarchal rule, and that this beloved 'sphere' of woman, where she was thought so safe and happy, has, in fact, been a very seed-bed of disease and misery and wrong;" that "through these ages of overstrain of every kind—physical, emotional, nervous—one set of faculties being in perpetual activity while the others lay dormant, woman has fallen into a state that is more or less ailing and diseased; that upon her shoulders has been laid the penalty of the injustice and selfishness of men."¹ Even if the participation of woman in the mental activities and the public vocations which men have hitherto monopolized should prove harmful to her, has she not a right to discover the fact by experience? "I consider it presumptuous," said John Stuart Mill in the outset of the organized emancipation movement, "in anyone to pretend to decide what women are or are not, can or cannot be by natural constitution. They have always hitherto been kept, as far as regards spontaneous development, in so unnatural a state that their nature cannot but have been greatly distorted and disguised, and no one can safely pronounce that if woman's nature were left to choose its direction as freely as men's, and if no artificial bent were attempted to be given to it except that required by the conditions of human society, and given to both sexes alike, there would be any material difference, or perhaps any difference at all, in the character and capacities which would unfold themselves."²

It is vain for "scientific optimism" to seek in "nature" a justification for woman's sexual subjection. "Independ-

¹ CAIRD, *Morality of Marriage*, 13, 174, 175.

² Quoted by CAIRD, *op. cit.*, 14. For a trenchant discussion of this point compare MILL, *Subjection of Women*, 38-52, 111 ff., *passim*.

ently of its false facts and false premises, this pretended scientific defense of the undue inequality of the sexes in man is fundamentally unsound in resting upon a thoroughly false assumption, which is only the more pernicious because widely prevalent. It assumes that whatever exists in nature must be the best possible state. . . . The only practical use to which we put science is to *improve upon nature*, to control all classes of forces, social forces included, to the end of bettering the conditions under which we inhabit the earth. This is true civilization, and all of it."¹

The fear that the education of woman, in connection with her growing economic independence, will prove harmful to society through her refusal of matrimony or maternity appears equally groundless. According to Dike, "the demand for her enfranchisement, either as a right or on the ground of expediency, grows out of this way of treating her as an individual whose relations to society are less a matter of condition and more of personal choice. And this principle is carried into a sphere entirely her own. A partial loss of capacity for maternity has, it is said, already befallen American women; and the voluntary refusal of its responsibilities is the lament of the physician and the moralist."² It is true that the birth-rate is falling.³ So far as this depends upon male sensuality, a prevalent cause of sterility; upon selfish love of ease and luxury—of which men even more than women are guilty; or upon the disastrous influence of the

¹ WARD, *Dynamic Sociology*, I, 662.

² DIKE, "Some Aspects of the Divorce Question," *Princeton Rev.*, March, 1884, 180. Compare ALLEN, "The New England Family," *New Englander*, March, 1882, 146 ff.; CREPAZ, *Die Gefahren der Frauen-Emancipation*, 24 ff.

³ KUCZYNSKI, "Fecundity of the Native and Foreign Born Pop. of Mass.," *Quart. Jour. of Economics*, XVI, 1-36; CRUM, "The Birth-Rate in Mass.," *ibid.*, XI, 248-65; DUMONT, "Essai sur le natalité en Mass.," *Jour. de la soc. stat. de Paris*, XXXVIII (1897), 332-53, 385-95; XXXIX (1898), 64-99; MOLINARI, "Decline of the French Population," *Jour. of the Royal Stat. Soc.*, LIII, 183-97; MAYO-SMITH, *Statistics and Sociology*, 67 ff.; USSHER, *Neo-Malthusianism*, 137-64; EDSON, "Women of Today," *North Am. Rev.*, CLVII, 446 ff.

present extremes of wealth and poverty—of which women as well as men are the victims—it is a serious evil which may well cause us anxiety; but so far as it is the result of the desire for fewer but better-born children—for which, let us hope, the advancing culture of woman may in part be responsible—it is in fact a positive social good.¹ It is true also that, while fewer and fewer marriages in proportion to the population are taking place, men as well as women are marrying later and later in life.² Here again, for the reasons just mentioned, the results are both good and bad. Certain it is that early marriages and excessive child-bearing have been the twin causes of much injury to the human race. “To the superficial observer,” declares a writer very conservative as to the effects of woman’s emancipation, “it may appear that every marriage must enrich the state, and that early marriages must lessen the amount of sexual immorality, but inquiry will prove conclusively how fallacious are those views. Early marriages certainly tend to the production of large families, but then a family, to be a source of wealth to the state, must at least be self-supporting, which is exactly what the feeble, degenerate children of the great mass of our early marriages are not. They are brought forth ill-developed and unhealthy; their immature, improvident parents are unable to either feed or educate them as they ought to be fed and educated; hence, instead of being a source of wealth to the state, they prove a serious drain upon her resources. A large percentage of these miserable children succumb during infancy, but a great number drag out a pitiful existence,

¹ Sometime, it is to be hoped, society may seriously take in hand the problem of restraining the propagation of criminals, dependents, and the other unfit: see WARNER, *American Charities*, 132, 133.

² WILLCOX, “A Study of Vital Statistics,” in *Pol. Sci. Quart.*, VIII, 76, 77; OGLE, “On Marriage-Rates and Marriage-Ages,” *Jour. of the Royal Stat. Soc.*, LIII, 272 ff.; KUCZYNSKI, “Fecundity of the Native and Foreign Born Pop. in Mass.,” *Quart. Jour. of Economics*, XVI, 1-36; MAYO-SMITH, *Statistics and Sociology*, 103 ff., 124; CRUM, “The Marriage Rate in Mass.,” *Pub. of Am. Stat. Assoc.*, IV, 331 ff.; WALLACE, “Human Selection,” *Fort. Rev.*, XLVIII, 335 ff.

only to become inmates of our workhouses and infirmaries, our asylums and prisons, and, after being supported at the public expense for a longer or shorter period, to die prematurely, leaving the state poorer than they found it and no better. It is indeed a small percentage of the children of the immature that ever become robust useful, self-supporting citizens."¹

It is not marriage or maternity which educated women are shunning; but they are declining to view marriage as their sole vocation or to become merely child-bearing animals. Let us not worry about the destiny of college women.² It is simply wrong wedlock which they are avoiding. They have, suggests Muirhead, a careful regard for the "kind" of marriage. They are determined to have only "the genuine article." They "look in marriage not only for the old fashioned 'union of hearts,' but for the union of heart and head in some serious interest which will survive the mere attractions of sex and form a solid bond of union even in the absence of others which, like the birth of children, depend on fortune." So "far from being hostile" to the family, "they are only preparing the way for a purer and more beneficent form of family life." The "maternal instinct is happily not confined to the uneducated."³ The rise of a

¹STRAHAN, *Marriage and Disease*, 245 ff., giving statistics. Cf. EDSON, "The Evils of Early Marriages," *North Am. Rev.*, CLVIII, 230-34; USSHER, *Neo-Malthusianism*, 213 ff.; WALLACE, "Human Selection," *Fort. Rev.*, XLVIII, 333 ff.; LEGOUVÉ, *Hist. morale des femmes*, 74-84.

²See especially the excellent paper of MARY ROBERTS SMITH, "Statistics of College and Non-College Women," *Pub. of the Am. Stat. Assoc.*, VII, 1-26, whose conclusions support the view taken in the text; and SIDGWICK, *Health Statistics of Women Students of Cambridge and Oxford and Their Sisters* (Cambridge, 1890), who reaches similar general results. Cf. THWING, "What Becomes of College Women?" *North Am. Rev.*, CLXI, 546-53, taking a very favorable view of the influence of higher education on woman in her domestic relations; and SHINN, "The Marriage Rate of College Women," *Century*, L, 946-48. Consult also the articles of F. M. ABBOTT, C. S. ANGSTMAN, G. E. GARDNER, and F. FRANKLIN mentioned in the Bibliographical Index, IV; and read CLARA E. COLLET'S "Prospects of Marriage for Women," *Nineteenth Century*, XXXI, 537-52.

³MUIRHEAD, "Is the Family Declining?" *Int. Jour. of Ethics*, Oct., 1896, 47-50.

more refined sentiment of love has become at once a check and an incentive to marriage.¹

Long ago Mrs. John Stuart Mill explained how essential are knowledge and equality to render woman the real companion of man in the struggle for existence; how the subjection and ignorance of the wife degrade not only her own character, but that of the husband as well. "There is hardly any situation more unfavorable to the maintenance of elevation of character, or force of intellect, than to live in the society, and seek by preference the sympathy, of inferiors in mental endowments."²

If woman's even partnership with man in the nurture of the family and in facing the exigencies of external life depends mainly on equal education, never was such education more urgently required than at the present hour. Social and industrial problems are constantly demanding higher and higher mental training for their solution. The same is true of the problem of the family. It is very largely a question of reform and development in home education. Clearly, then, husband and wife have great need of intelligent sympathy and counsel in the discharge of their joint, yet partially differentiated, tasks. Hence, it should be the high

¹ There are many reasons why all persons do not marry. Among these is a loftier ideal of love. "Persons often live single a whole life-time because they are unable to obtain the only one in the world for whom they can ever experience a throb of pure passion. . . . We see then that this more diffused and elevated form of love becomes at once the greatest incentive and the greatest barrier to marriage. It differs wholly from the localized passion in being *selective*. While it is less selfish, it must be called out by, and exclusively directed toward, one definite object. From this circumstance it may be called the *objective* form of love."—WARD, *Dynamic Sociology*, I, 626.

² MRS. MILL, "Enfranchisement of Women," *Westminster Review*, July 1851; or *Dissertations and Discussions*, III, 117, 118. "While far from being expedient, we are firmly convinced, that the division of mankind into castes, one born to rule over the other, is in this case, as in all cases, an unqualified mischief; a source of perversion and demoralization, both to the favored class and to those at whose expense they are favored; producing none of the good which it is the custom to ascribe to it, and forming a bar, almost insuperable while it lasts, to any really vital improvement, either in the character or in the social condition of the human race."—*Ibid.*, 101. Cf. MR. MILL's masterly discussion of the relative effects of equality and inequality in marriage, in *Subjection of Women*, 53-90, 146 ff.

function of public education to promote this healthy companionship in social duty. Furthermore, American experience appears to show that it can best do so by training young men and women together. Indeed, in this regard the sociological value of coeducation is very important. Theoretically it seems reasonable to assume that those who are to work together in later life may gain some advantage by spending the years of study side by side. The practical result of coeducation in the western states, where it has been given the freest opportunity, appears to demonstrate that such is actually the case. The majority of those who have had extended experience, after making all due allowance for special difficulties to be surmounted, are emphatic in their opinion that mentally and morally both sexes are the gainers by it, as compared with training in separate institutions.¹ It is true that eventually marriages very often result from such associations. That is precisely the gist of the matter. Are not the conditions entirely favorable to the fostering of happy unions? Under what better auspices can attachments be formed than when young men and women are learning to gauge each other's character through the varied social and intellectual rivalries of the years of scholastic life?

Educational equality, however, is but one aspect of the movement for woman's liberation. There are other factors of the ideal partnership of the sexes in the uplifting of society. Intellectual emancipation is proceeding, and necessarily must proceed, hand in hand with political and economic emancipation. The three movements are in large

¹ "Yet coeducation wisely managed is almost indispensable to the training of noble men and women; for education in its broadest sense takes account of all the influences that go to form character. It is not wholly intellectual, but is moral and social, and can best be carried forward, under a proper régime, where young men and women are educated and trained together."—LIVERMORE, *What Shall We Do with Our Daughters?* 44 ff. Cf. KUHNOW, *Frauenbildung und Frauenberuf*, 7 ff.; and especially WOLLSTONECRAFT, *Vindication of the Rights of Woman*, 361 ff., 381-413.

measure blended and interdependent. The participation of woman in the new vocations—industrial, artistic, professional, or administrative—implies a great advance in mental training. It means a distinct unfoldment of faculties and character. “No sociological change equal in importance to this clearly marked improvement of an entire sex has ever taken place in one century.”¹ It is a revolution in which one-half of the human race is becoming an equal factor with the other in intellectual and economic production. At last woman is gaining a share in the social consciousness; she is entering into the social organization as a new and regenerative force. Doubtless, in the process of readjusting new functions and conditions to the old some temporary harm may ensue. Yet happily the alarm is subsiding lest by her entrance on the new vocations woman should permanently wreck her physical constitution, refuse to marry, or cause industrial disaster through over-competition.² With far

¹STETSON, *Women and Economics*, 151. On the woman labor question see the very enlightening discussion of OLIVE SCHREINER, “The Woman’s Movement of Our Day,” *Harper’s Bazar*, XXXVI (1902), 3-8, 103-7, 222-27; and her “Woman Question,” *Cosmopolitan*, XXVIII (1899-1900), 45-54, 182-92, emphasizing the danger of woman’s “sex-parasitism,” through her economic dependence. Compare GÜNTHER, *Das Recht der Frau auf Arbeit*, 6 ff.

²The hardships which women as well as men endure under the present industrial conditions have little connection with their economic emancipation. “What some call a woman’s movement for industrial liberty is not quite what it is claimed to be. It is largely an incident in the movement of property, which is seeking its own ends, caring very little for either sex or age. In order to find an easier place under the common industrial yoke that rests upon the neck of every individual, women seek more and more employments. But it is not so much womanhood as it is property that is the real impelling cause.”—DILKE, “Problems of the Family,” *Century*, XXXIX, 392. Cf. LEGOUVÉ, *Hist. morale des femmes*, 366-90; GRAFFENRIED, “The Condition of Wage-Earning Women,” *Forum*, XV, 68 ff.; EDSON, “American Life and Physical Deterioration,” *North Am. Rev.*, CLVII, 440 ff., referring to the alleged evil effects of woman’s new activities; DILKE, “Industrial Position of Women,” *Fort. Rev.*, LIV, 499 ff., discussing the condition of factory workers; PHILLIPPS, “The Working Lady in London,” *ibid.*, LII, 193 ff.; BREMNER, “The Financial Dependence of Women,” *North Am. Rev.*, CLVIII, 382 ff., protesting against regarding the economic “dependence of the wife as degradation;” and COLLET, “Official Statistics on the Employment of Women,” *Jour. of the Stat. Soc.*, LXI, 216-60. MRS. MILL, “Enfranchisement of Women,” *Dissertation*, III, 109 ff., effectually disposes of the objection based on the alleged effects of woman’s industrial competition with men. Cf. the elaborate discussion of BEBEL, *Die Frau und der Sozialismus*, 202 ff.

greater justice a century ago it was complained that the "intrusion of men-traders" into woman's work was driving her to destitution and thus fostering the "social evil."¹ The callings into which women are charged with "intruding" were, many of them, women's callings before they were men's.

It is within the family itself that the growing economic independence of woman is producing the highest sociological results. Under the old domestic régime on both sides of the sea the woman who married entered legally, potentially, upon a life of financial bondage. In the theory of the common law the wife, with her children, her goods, and the fruits of her toil, was the sole property of the husband. Only in 1886 did the mother in England gain legal capacity for the partial custody of her offspring;² and in but few of the American states has she been placed on equal footing with the father in this regard.³ Even now the "husband in England can claim damage from the man who has ruined his family life, but the woman can claim none from the rival who has supplanted her."⁴ In both England and the United States notable progress has already been made in equalizing the property rights of the sexes; but the process is yet far from complete. The prevailing conception of marriage as a status in which the wife is "supported" by the husband is degrading in its influence on the woman's character. It tends to deaden her moral perceptions and to paralyze her mental powers. Girls are trained, or they are forced by

¹MARY ANNE RADCLIFFE, *The Female Advocate* (London, 1799). A petition of women to Louis XVI. in 1789 prays "that men may not ply the trades belonging to women, whether dressmaking, embroidery, or haberdashery. Let them leave us, at least the needle and the spindle, and we will engage not to wield the compass or the square."—OSTROGOORSKI, *The Rights of Women*, 26, 27; following LEFAURE, *Le socialisme pendant la révolution*, 122.

²By the Custody of Infants Act, 1886: see the discussion of CAIRD, *Morality of Marriage*, 49, 55 ff.

³BISHOP, *Marriage, Div., and Sep.*, II, 452 ff.

⁴PEARSON, "The Decline of the Family," in his *National Life and Character*, 240, 234, 235. In many of the American states the wife may bring action against the seducer of her husband: BISHOP, *Mar., Div., and Sep.*, I, 568.

poverty, to look upon wedlock as an economic vocation, as a means of getting a living. The result is that under the old order marriage tends to become a species of purchase-contract in which the woman barter her sex-capital to the man in exchange for a life-support. The man—not the woman as originally—has become the chooser in sex-selection. In the family, therefore, the sex-motive has become excessively pronounced, thrusting into the background higher social and spiritual ideals.¹ The liberation movement thus means in a high degree the socialization of one-half of the human race. Woman declines longer to be restricted to the

¹This fact is seized upon in one of the most powerful books produced in recent sociological discussion. According to Mrs. Stetson "we are the only animal species in which the female depends on the male for food, the only animal species in which the sex-relation is also an economic relation. With us an entire sex lives in a relation of economic dependence upon the other sex." The wife may toil unceasingly; but the labor which she "performs in the household is given as a part of her functional duty, not as employment." She is therefore not her husband's "business partner;" for as an intended equivalent for what she gets she contributes neither labor nor capital nor experience nor even motherhood. She contributes her sex-attractions. Sex-distinctions are therefore excessively developed; and the "sexuo-economic relation" becomes inevitable. "By the economic dependence of the human female upon the male, the balance of forces is altered. Natural selection no longer checks the action of sexual selection, but coöperates with it;" for "man, in supporting woman, has become her economic environment." Under "sexual selection the human creature is of course modified to its mate, as with all creatures. When the mate becomes also the master, when economic necessity is added to sex-attraction, we have the two great evolutionary forces acting together to the same end; namely, to develop sex-distinction in the human female. For, in her position of economic dependence in the sexual relation, sex-distinction is with her not only a means of attracting a mate, as with all creatures, but a means of getting a livelihood, as is the case with no other creature under heaven. Because of the economic dependence of the human female on her mate she is modified to sex to an excessive degree. This excessive modification she transmits to her children; and so is steadily implanted in the human constitution the morbid tendency to excess in this relation, which has acted so universally upon us in all ages, in spite of our best efforts to restrain it." While in man the immediate dominating force of sexual passion may be more conspicuous, in woman it holds more universal sway. "For the man has other powers and faculties in full use, whereby to break loose from the force of this; and the woman, specially modified to sex and denied racial activity, pours her whole life into love." Useful to the race as was this evolution originally, its influence for good has long since reached its limit. Excessive sex-energy has threatened to "destroy both individual and race." Hence woman is declining longer to be confined to her highly specialized sexual function and is demanding an equal place in the social organization. She is gaining a social consciousness: STETSON, *Women and Economics*, 5, 12 ff., 37 ff., 48, 122-45. Cf. SCHREINER, "The Woman Question," *Cosmopolitan*, XXVIII, 183 ff., on "sex-parasitism."

dwarfing environment of sexual seclusion; and demands the means and the privilege of engaging in the larger activities of self-conscious society.¹

We are thus confronted by still another phase of the emancipation movement—the divorce problem. In this problem woman has a peculiar interest. The wife more frequently than the husband is seeking in divorce a release from marital ills; for in her case it often involves an escape from sexual slavery. The divorce movement, therefore, is in part an expression of woman's growing independence. In this instance as in others it does not, of course, follow that the individualistic tendency is vicious. Nowhere in the field of social ethics, perhaps, is there more confusion of thought than in dealing with the divorce question. Divorce is not favored by anyone for its own sake. Probably in every healthy society the ideal of right marriage is a life-long union. But what if it is not right, if the marriage is a failure? Is there no relief? Here a sharp difference of opinion has arisen. Some persons look upon divorce as an evil in itself; others as a "remedy" for, or a "symptom" of, social disease. The one class regard it as a cause; the other as an effect. To the Roman Catholic, and to those who believe with him, divorce is a sin, the sanction of "successive polygamy,"² of "polygamy on the instalment plan."³

¹ Cf. STETSON, *op. cit.*, 156 ff. "The woman's club movement is one of the most important sociological phenomena of the century—indeed, of all centuries—marking as it does the first timid steps toward social organization of these so long unsocialized members of our race;" for "social life is absolutely conditioned upon organization."—*Ibid.*, 164. On woman's clubs see CROLY, *Hist. of the Woman's Club Movement in America*; HENROTIN, *Attitude of Women's Clubs Toward Social Economics*; LIVERMORE, *North Am. Rev.*, CL, 115; ANSTRUTHER, *Nineteenth Century*, XLV, 598-611; and a symposium in *Arena*, VI, 362-88. The financial dependence of the wife is discussed by COOKE, "Real Rights of Women," *North Am. Rev.*, CXLIX, 353, 354; and by IVES, "Domestic Purse Strings," *Forum*, X, 106-14, showing the hardships and temptations of wives dependent upon the husband for current supplies of money.

² According to CARDINAL GIBBONS there are "two species of polygamy—simultaneous and successive": "Is Divorce Wrong?" in *North Am. Rev.*, CXLIX, 520.

³ The epigram of Father Yorke, of San Francisco.

At the other extreme are those who, like Milton and Humboldt,¹ would allow marriage to be dissolved freely by mutual consent, or even at the desire of either spouse. Nay, there are earnest souls, shocked by the intolerable hardships which wives may suffer under the marital yoke, who, pending a reform in the marriage law, would, like the Quakers of earlier days, ignore the present statutory requirements and resort to private contract.² According to the prevailing opinion, however, as expressed in modern legislation, divorce should be allowed, with more or less freedom, under careful state regulation. Whatever degree of liberty may be just or expedient in a more advanced state of moral development, it is felt that now a reasonable conservatism is the safer course. Yet divorce is sanctioned by the state as an individual right; and there may be occasions when the exercise of the right becomes a social duty. The right is, of course, capable of serious abuse. Loose divorce laws may even invite crime. Nevertheless, it is fallacious to represent the institution of divorce as in itself a menace to social morality. It is not helpful to allege, as is often done, that with the increase of divorce certain crimes wax more frequent, thus

¹ WILHELM V. HUMBOLDT, *Sphere and Duties of Government*: cited by MILL, *On Liberty*, 185, 186.

² For examples see SEWELL, in *Westminster Review*, CXLV, 182 ff., suggesting a form of private contract; and BESANT, *Marriage*, 19, 20, who asks: "Why should not we take a leaf out of the Quakers' book, and substitute for the present legal forms of marriage a simple declaration publicly made? . . . but as soon as the laws are moralized, and wives are regarded as self-possessing human beings, instead of as property, then the declaration may, with advantage, seek the sanction of the law." She mentions the well-known cases of Mary Wollstonecraft, her daughter and Shelley, Richard Carlile, and that of George Henry Lewes and George Eliot. Mrs. Caird would not go so far. The state, she concludes, has no right to interfere in the marriage contract. "How can it withdraw its interference without causing social confusion? The answer seems plain. By a gradual widening of the limitations within which individuals might be allowed to draw up their private contracts, until, finally, moral standards had risen sufficiently high to enable the state to cease from interfering in private concerns altogether."—*The Morality of Marriage*, 126. DONISTHORPE, "The Future of Marriage," *Fort. Rev.*, LI, 263, recommends a system of free private contract for one year, renewable at the pleasure of the parties. He is criticised by MALMSBURY, *ibid.*, 272-82. Cf. also "Marriage and Free Thought," *ibid.*, L, 275 ff.

insinuating the effect for the cause. It is just as illogical to assume that the prevalence of divorce in the United States is a proof of moral decadence as compared with other countries in which divorce is prohibited or more restricted. To forbid the use of a remedy does not prove that there is no disease. Is there any good reason for believing that what Tocqueville said fifty years ago is not true today? "Assuredly," he declares, "America is the country in the world where the marriage tie is most respected and where the highest and justest idea of conjugal happiness has been conceived."¹ It is remarkable, says Lecky, "that this great facility of divorce should exist in a country which has long been conspicuous for its high standard of sexual morality and for its deep sense of the sanctity of marriage."² Bryce passes a similar judgment: "So far as my own information goes, the practical level of sexual morality is at least as high in the United States as in any part of northern or western Europe (except possibly among the Roman Catholic peasantry of Ireland)." There "seems no ground for concluding that the increase of divorce in America necessarily points to a decline in the standard of domestic morality, except perhaps in a small section of the wealthy class, though it must be admitted that if this increase should continue, it may tend to induce such a decline."³ Even more emphatic is Commissioner Wright. After eloquently describing the relatively high place which woman has reached in our land, he continues: "I do not believe that divorce is a menace to the purity and sacredness of the family; but I do believe that it is a menace to the infernal brutality, of whatever name, and be it crude or refined, which at times makes a hell of the holiest human relations. I

¹ TOCQUEVILLE, *La démocratie en Amérique*, II, 215.

² LECKY, *Dem. and Liberty*, II, 208.

³ BRYCE, *Studies in Hist. and Jur.*, 850.

believe the divorce movement finds its impetus outside of laws, outside of our institutions, outside of our theology; that it finds its impetus in the rebellion of the human heart against that slavery which binds in the cruelest bonds of the cruelest prostitution human beings who have, by their foolishness, by their want of wisdom, or by the intervention of friends, missed the divine purpose, as well as the civil purpose of marriage. I believe the result will be an enhanced purity, a sublimer sacredness, a more beautiful embodiment of Lamartine's trinity,—the trinity of the father, the mother, and the child—to preserve which “in all its sacredness, society must take the bitter medicine labelled ‘Divorce.’”¹

This brings us to the root of the matter: the need of a loftier popular ideal of the marriage relation. “An ounce of prevention is worth a pound of cure.” While bad legislation and a low standard of social ethics continue to throw recklessly wide the door which opens to wedlock, there must of necessity be a broad way out. How ignorantly, with what utter levity,² are marriages often contracted; how many thousands of parents fail to give their children any serious warning against yielding to transient impulse in choosing ■ mate;

¹ WRIGHT, in *Arena*, V, 141, 143. See also his *Practical Sociology*, 170 ff.; and compare the article of SAVAGE, “Matrimony and the State,” *Forum*, X, 117 ff.; that of JANES, “Divorce Sociologically Considered,” *New Englander*, May, 1891, 395-402; and that of ADLER, “The Ethics of Divorce,” in *Ethical Record*, II, 200-209; III, 1-7.

² The following newspaper paragraph relating to a notorious wedding resort in Michigan illustrates the shocking frivolity with which the most important of human relations is sometimes treated: “It is estimated that fully 20,000 people will visit this city tomorrow to attend the third annual Maccabees’ county picnic. . . . It is thought tomorrow will prove to be the greatest day in the history of St. Joseph as the Gretna Green of Chicago. . . . Fully forty-four bridal couples will arrive from Chicago to take advantage of being married free, as is offered by the Maccabees in a part of their program. The parties with matrimonial intentions, upon calling at Marriage Temple, will be furnished by County Clerk Needham with their license and ■ handsome marriage certificate, free of charge, provided they consent to be married in public from the verandah of the hotels. Any clergyman in the city, upon request . . . , will officiate. Hundreds of excursionists from Indiana will come for the express purpose of witnessing the ceremonies.” On this point read the interesting article of DENDY, “Marriage in East London,” *Cont. Rev.*, LXV, 427-32.

how few have received any real training with respect to the duties and responsibilities of conjugal life! What proper check is society placing upon the marriage of the unfit? Is there any boy or girl so immature if only the legal age of consent has been reached; is there any "delinquent" so dangerous through inherited tendencies to disease or crime; is there any worn out debauchee, who cannot somewhere find a magistrate or a priest to tie the "sacred" knot? It is a very low moral sentiment which tolerates modern wife-purchase or husband-purchase for bread, title, or social position. "As our laws stare us in the face," exclaims an eloquent writer, "there is no man so drunken, so immoral, so brutal, so cruel, that he may not take to himself the purest, the most refined, the most sensitive of women to wife, if he can get her. There is no woman so paltry, so petty, so vain, so inane, so enfeebled in body and mind by corsets or chloral, flirtation, or worse, that she may not become the wife of an intellectual, honorable man, and the mother of his doomed children. There is no pauper who may not wed a pauper and beget paupers to the end of his story. There is no felon returned from his prison, or loose upon society uncondemned, who may not make a base play at wedlock, and perpetuate his diseased soul and body in those of his descendants, without restraint. There is no member of what we call our 'respectable' classes who may not, if he choose, make a mock of the awful name of marriage, in sacrilege to which we are so used that we scarcely lift an eyelid to suppress surprise or aversion at the sickening variety of the offence."¹

It is vain to conceal from ourselves the fact that here is a real menace to society. Marriages thus formed are almost sure to be miserable failures from the start. It is the

¹ ELIZABETH STUART PHELPS, "Women's Views of Divorce," *North Am. Rev.*, CL, 130, 131.

simple truth, as earnest writers have insisted, that often under such conditions the nuptial ceremony is but a legal sanction of "prostitution within the marriage bond," whose fruit is wrecked motherhood and the feeble, base-born children of unbridled lust. The command to "be fruitful and multiply," under the selfish and thoughtless interpretation which has been given it, has become a heavy curse to womanhood and a peril to the human race.¹ On the face of it, is it not grotesque to call such unions holy or to demand that they shall be indissoluble? What chance is there under such circumstances for a happy family life or for worthy home-building? In sanctioning divorce the welfare of the children may well cause the state anxiety; but are there not thousands of so-called "homes" from whose corrupting and blighting shadow the sooner a child escapes the better for both it and society?

How shall the needed reform be accomplished? The raising of ideals is a slow process. It will not come through the statute-maker, though he can do something to provide a legal environment favorable for the change. It must come through an earnest and persistent educational effort which

¹ Cf. FLOWER, "Prostitution Within the Marriage Bond," *Arena*, XIII, 59-73; *idem*, "Wellsprings of Immorality," *ibid.*, XI, 56-70; HEINZEN, *The Rights of Women and the Sexual Relations*, 44 ff.; STETSON, *Women and Economics*, 63 ff.; CAIRD, *Morality of Marriage*, 73-91, 134 ff., discussing the influence of the Reformation upon sensuality; KARL PEARSON, "Socialism and Sex," in his *Ethic of Free Thought*, 427-46, on the alleged evil influence of Luther on the sex-relations; BEBEL, *Die Frau und der Sozialismus*, 93 ff., taking the opposite view as to Luther, and considering the causes of the decline in the birth and marriage rates.

The traditional opinion is represented by NAUMANN, *Christenthum und Familie*, 21, 22, who believes in getting children at all hazards, relying on God to take care of them: "Es gibt auch Christen," he says, "welche sich vor Entfaltung des vollen Gottessegens in den Ehen fürchten, ganz als ob es nicht wahr wäre: was unser Gott erschaffen hat, das will er auch erhalten. In unsern Augen ist es Glaubensschwäche, wenn ein christliches Volk sich vor dem Gottessegens reicher, blühender Kinderschaaren fürchtet." On the same side see HARTMANN, *The Sexes Compared*, 28 ff.; POMEROY, *The Ethics of Marriage*, 45 ff., 94 ff. For an antidote read the able discussion of the diminishing need of child-bearing under modern conditions, by OLIVE SCHREINER, "The Woman Question," *Cosmopolitan*, XXVIII, 51 ff.; and LADY SOMERSET, "The Welcome Child," *Arena*, XII, 42-49; criticised by USSHER, *Neo-Malthusianism*, 101 ff., 201. Cf. WRIGHT, *Practical Sociology*, 68 ff.; BERTHEAU, *Lois de la population*, 299 ff., 342 ff.

shall fundamentally grapple with the whole group of problems which concern the related, though distinct, institutions of marriage, the home, and the family. In this work every grade in the educational structure, from the university to the kindergarten and the home circle, must have its appropriate share. Already a few of our higher institutions have made a worthy beginning. Departments of physical culture, economics, history, and sociology are providing instruction of real value. But the movement should become universal; and the curriculum should be broadened and deepened. The actual concrete problems must be dealt with frankly and without flinching. To gain the right perspective it is highly important that a thorough historical basis should be laid through the study of ethnology, comparative religion, and the evolution of cultural, economic, and matrimonial institutions. Moreover, the elements of such a training in domestic sociology should find a place in the public school program. If need be, a little more arithmetic or a little more Latin may be sacrificed. Where now, except perhaps in an indirect or perfunctory way, does the school boy or girl get any practical suggestion as to home-building, the right social relations of parent and child, much less regarding marriage and the fundamental questions of the sexual life? In this field the home, as the complement or coadjutor of the school and the state, has a precious opportunity. Indeed, our inspiring hope lies in the fact that, in spite of unfavorable conditions, many homes, presided over by enlightened parents, are discharging worthily, if not yet ideally, the high function of social training. Here father, mother, and child are equal members of the "trinity." Here it is held as binding an obligation and as joyous a privilege for the parents to honor their children as for the children to honor their parents. Of a truth, is there anything on earth more beautiful and inspiring than the real companionship of

parent and child; than a home life in which the characters of the young are molded and their faculties drawn out by free and frank discussion with their elders; where mutual love is based on mutual respect? But what shall be said of the opposite picture—of the countless families in which mother and child still cower before the paternal despot; where authority and not reason prevails; where, as in the good old colonial days, the child is harshly thrust into the background and his insistent individualism is insulted and repressed? Before the home can become a healthful school for social education, parents must themselves be trained; they must become aware of their real place in the social order.

In the future educational program sex questions must hold an honorable place. Progress in this direction may be slow, because of the false shame, the prurient delicacy, now widely prevalent touching everything connected with the sexual life. Nor is it a light matter to brave orthodox sentiment in this regard. It is not always safe for the teacher, even in institutions deeming themselves modern, to deal frankly with the organic facts which are of vital concern to the human race. The folly of parents in leaving their children in ignorance of the laws of sex is notorious. Yet how much safer than ignorance is knowledge as a shield for innocence. The daughter will face the vicissitudes of life more securely if she has been told of the destiny that awaits her as wife and mother; if she has been warned of the snares with which lust has beset the path of womanhood. The son is likely to live a nobler life if he has learned to repudiate the dual standard of sexual morality which a spurious philosophy has set up; if he understands that "instincts" may be safely controlled; if he has been warned that selfish excesses within or without the marriage bond must be dearly paid for by the coming generations. Indeed, it is of the

greatest moment to society that the young should be trained in the general laws of heredity. Everywhere men and women are marrying in utter contempt of the warnings of science. Domestic animals are literally better bred than human beings. Through ignorance and defiance of the rules of health, we are destroying our physical constitutions. Under the plea of "romantic love" we blindly yield to sexual attractions in choosing our mates, selfishly ignoring the welfare of the race. Is there not a higher ideal of conjugal choice? Experience shows that in wedlock natural and sexual selection should play a smaller and artificial selection a larger rôle.¹ The safety of the social body requires that a check be put upon the propagation of the unfit. Here the state has a function to perform. In the future much more than now, let us hope, the marriage of persons mentally delinquent or tainted by hereditary disease or crime will be legally restrained. Yet law can do relatively little. A reform of this kind must of necessity depend mainly upon a better educated popular sentiment; upon a higher altruism which shall be capable of present sacrifice for the permanent good of the race. "When human beings and families rationally subordinate their own interests as perfectly to the welfare of future generations as do animals under the control of instinct the world will have a more enduring type of family life than exists at present. This can only be accomplished by the development of controlling ideals which are supported not only by reason and intelligence but by ethical impulse and religious motive. This larger altruism which protects the permanent interests of the future against the more

¹For a radical discussion of this topic, see STANLEY, "Artificial Selection and the Marriage Problem," *Monist*, II, 51 ff.; *idem*, "Our Civilization and the Marriage Problem," *Arena*, II, 94-100. He is criticised by WALLACE, "Human Selection," *Fort. Rev.*, XLVIII, 325 ff. An extreme position is taken by GRANT ALLEN, "The Girl of the Future," *Universal Rev.*, May, 1890; and "Plain Words on the Woman Question," *Fort. Rev.*, Oct., 1889. Cf. WERTHEIMER, "Homiculture," *Nineteenth Century*, XXIV, 390-92.

temporary values of the present must be of the heart as much as of the head. . . . In the mating of men and women, money, social position, worldly expediency, the conventional and fictitious values so influential in these days, will count for much less, while organic health and efficiency, character, unselfish devotion to high ideals, to the great world interests will count for far more. In this obedience to ideals so farsighted, romantic love will not be lost in any way, as some seem to fear. Men and women will not choose one another in cold blood simply because intelligence and reason point the way, but human sentiment and every romantic quality will be enhanced when permanent and future interests are furthered by a saner and finer human choice."¹

There is then no need to despair of the future. It is vain to turn back the hand on the dial. The problem of individual liberty has become the problem of social liberty. Individualization for the sake of socialization must continue its beneficent work. There must be growth, constant readjustment. Marriage will in truth be holy if it rests on the free trothplight of equals whose love is deep enough to embrace a rational regard for the rights of posterity. The home will not have less sanctity when through it flows the stream of the larger human life. The family will, indeed, survive; but it will be a family of a higher type. Its evolution is not yet complete. Coercive ties will still further yield to voluntary spiritual ties; for individual liberty appears to be the essential condition of social progress.

¹See DR. THOMAS D. WOOD's able paper, *Some Controlling Ideals of the Family Life of the Future*, 27.

BIBLIOGRAPHICAL INDEX

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APPARENTLY no successful attempt has ever been made to prepare a complete and systematic bibliography of matrimonial institutions. Indeed, to do so would be a formidable undertaking; but that such a book would be of vast service to social history no one can doubt. Useful lists of authorities, however, are appended to the works of various writers, notably to Lubbock's *Origin of Civilization*; Starcke's *Primitive Family*; Chamberlain's *Child and Childhood*; Lehr's *Le mariage*; and especially Westermarck's *Human Marriage*. For marriage with kindred, including the deceased wife's sister, there is a good, though not exhaustive, bibliography by A. H. Huth in the *Report of the First Annual Meeting of the Index Society* (London, 1879), 25-47; greatly enlarged in his *Marriage of Near Kin* (2d ed., London, 1887), 394-465. Ethbin Heinrich Costa's *Bibliographie der deutschen Rechtsgeschichte* (Braunschweig, 1858) is helpful, particularly for the earlier monographic literature. For supplementary materials, especially the curiosities of the subject, consult Hugo Hayn's *Bibliotheca Germanorum erotica: Verzeichniss der gesammten deutschen erotischen Literatur mit Einschluss der Uebersetzungen, nebst Angabe der fremden Originale* (2d ed., Leipzig, 1885); the same writer's *Bibliotheca Germanorum nuptialis* (Cologne, 1890); and the well-known *Bibliographie des ouvrages relatifs à l'amour, aux femmes, au mariage*, etc. (3d ed., 6 vols., San Remo, London, Nice, and Turin, 1871-73). Legal works on marriage and related institutions are included in Martin Lipenius's *Bibliotheca realis juridica omnium materialium, rerum, et titulorum, in universo universi juris ambitu occurrentium, post F. G. Struvii et G. A. Jenichenii curas emendata . . . et locupletata* (2 vols., folio, Leipzig, 1757); but of much more service for the present purpose is the great work of J. F. von Schulte, *Die Geschichte der Quellen und Literatur des canonischen Rechts von Gratian bis auf die Gegenwart* (3 vols., bound in 4, Stuttgart, 1875-80). Many recent publications are entered in George K. Fortescue's *Subject Index of the Modern Works Added to the Library of the British Museum in the Years 1880-1895* (3 vols., London, 1886-97); while Poole's *Index*

contains the titles of more than 1,200 articles on various phases of the subject, including woman in her family relations.

For topical analysis of the literature presented in this Bibliographical Index consult the critical and descriptive notes at the heads of the respective chapters.

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III. MATRIMONIAL INSTITUTIONS IN THE UNITED STATES

A. MANUSCRIPTS

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 Files of the County Court for Middlesex County, 1655-91.
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- In the office of the Clerk of the Supreme Judicial Court for the County of Suffolk, Mass.:
- Early Court Files of Suffolk, 1629-1800. A collection of files of colonial and provincial courts, of the Superior Court of Judicature held in the several counties, and of the Supreme Judicial Court. Several hundred volumes for the colonial and provincial periods.
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GENERAL INDICES

CASE INDEX

THE 147 Massachusetts cases of divorce and annulment, tabulated and discussed in chap. xv, are not included in this index.

- Addison's case, ii, 106 n. 1.
 Adkinson v. Adkinson (Thompson's *Laws of Pa.*, vii, 73-75), iii, 99.
 Adler v. Adler (*San Francisco Law Journal*, July 16, 1900, p. 1), iii, 151.
 Adriaens v. Adriaens (*N. Y. Col. MSS.*, x, 291, 293), ii, 376.
 Alexander's case (*Laws of Md.*, 1805, chap. xxxiii), iii, 32.
 Allen's case (*MSS. Court Files of Suffolk*, No. 3728), ii, 192 n. 1.
 Almond v. Almond (4 *Randolph*, 662; 15 *Am. D.*, 781), ii, 369.
 Andover v. Canton (13 *Mass.*, 551, 552), ii, 217 n. 3.
 Andrews v. Page (3 *Heiskell*, 653-71), ii, 263; iii, 176.
 Andriesen and Vosburgh, ii, 378.
 Anonymous (9 *C. E. Green, Eq. Rep.*, 19), iii, 106 n. 7.
 Askew v. Dupree (30 *Ga.*, 173), iii, 176.
 Att'y Gen. v. Chatterton, i, 422 n. 1.
 — v. Mollineux, i, 422 n. 1.
 Avery's case (*Doc. Rel. to Col. Hist. of N. Y.*, xii, 624, 625), ii, 290, 291.
 Bailey v. S. (36 *Neb.*, 808-14), iii, 177.
 Baldingh v. Baldingh (*N. Y. Col. MSS.*, viii, 415, 417, 419), ii, 376.
 Bashaw v. S. (1 *Yerger*, 177-97), ii, 263; iii, 176.
 Battersby's case, ii, 106 n. 1.
 Baxter's case (*Conn. Col. Rec.*, i, 379), ii, 356.
 Bayley and Rainer (*MSS. Records of Sup. Court of Jud.*, 1752-53, fol. 190), ii, 176.
 Beale v. Row (*MSS. Records of Co. Court of Midd.*, iv, 218), ii, 202 n. 3.
 Beamish v. Beamish (9 *House of Lords Cases*, 274-358), i, 289, 318-20.
 Becke v. Bradwicke (*Mass. Col. Rec.*, i, 104), ii, 200, 201.
 Beckwith v. Beckwith (*Conn. Col. Rec.*, i, 275), ii, 355, 356.
 Beeck v. Verleth (*Records of New Amsterdam*, i, 159, 160, 164, 165, 173, 174; *Doc. Rel. to Col. Hist. of N. Y.*, xiv, 291), ii, 274-77.
 Bell v. Bell (*Opinions U. S. Sup. Court*, No. 13, p. 551), iii, 207.
 Bellingham's case, ii, 210, 211; iii, 173.
 Belou v. Belou (*R. I. Col. Rec.*, ii, 543), ii, 364.
 Benkert v. Benkert (32 *Cal.*, 467), iii, 137 n. 2.
 Besems v. Nieuwland, ii, 281.
 Beverlin v. Beverlin (29 *W. Va.*, 732-40), iii, 180, 182.
 Beyer's case, i, 374 n. 5.
 Blackburn v. Crawfords (3 *Wall.*, 175), iii, 176.
 Blake's case (*MSS. Court Files of Suffolk*, No. 531), ii, 159, 160.
 Blanchard v. Lambert (43 *Ia.*, 228-32), ii, 470; iii, 177.
 Bostwick v. Blades (4 *Am. Law Rec.*, 729), ii, 480 n. 6.
 Bowman v. Bowman (24 *Ill. App.*, 165-78), iii, 177.
 Boylan v. Deinzer (18 *Stewart*, 485), ii, 475 n. 1; iii, 106 n. 6.
 Bruner v. Bruner (*Laws of Ind.*, 1842, 117), iii, 97.
 Bullock v. Bullock (122 *Mass.*, 3), iii, 146 n. 2.
 Bunting v. Lepingwell (2 *Coke, Reports*, 355-59), i, 289, 376 n. 2.
 Burge v. Burge, ii, 349, 350.
 Burr v. Burr (10 *Paige*, 20, 35), ii, 382 n. 2.
 Boarman's case, ii, 210.
 Brittanie and Latham (*Records of Court of Assistants*), ii, 170 n. 3.
 Brook v. Brook (*House of Lords*, March, 1861), ii, 96 n. 5.
 Brown v. Westbrook (27 *Ga.*, 102), ii, 376 n. 1.
 Campbell v. Gullatt (43 *Ala.*, 57), iii, 176.
 Carmichael v. S. (12 *Ohio*, 553-61), iii, 177.
 Case v. Case (17 *Cal.*, 598), ii, 467 n. 1.
 Caterall v. Caterall (1 *Robinson*, 580, 581), ii, 367 n. 2.
 Caterall v. Sweetman (1 *Robinson*, 321), ii, 304 n. 4.
 Chapman v. Chapman (16 *T. C. A.*, 384), iii, 176.
 Cheney v. Arnold (15 *N. Y.*, 345), iii, 183.
 Cheseldine v. Brewer (1 *Har. and McH.*, 152), ii, 262 n. 5; iii, 180.
 Chickering v. Chickering (*Acts and Laws*, 575, 576), iii, 5.

- Christie v. Christie (53 *Cal.*, 26), iii, 137 n. 2.
- Clark v. Clark (8 *Cushing*, 385), iii, 146 n. 2.
- Clark v. Cassidy (61 *Ga.*, 662), iii, 176 n. 3.
- Clark and Dudley (*MSS. Records of Sup. Court of Jud.*, 1751-59, 655), ii, 178 n. 5.
- Cochrane *alias* Kennedy v. Campbell (1 *Paton*, 519-32), i, 448 and n. 1.
- Coggeshall's case (*R. I. Col. Rec.*, i, 319), ii, 361.
- Colefix's case (*MSS. Records of Sup. Court of Jud.*, iv, foll. 355, 356), ii, 175.
- Colston v. Quander (1 *Va. Decisions*), iii, 182.
- Colvin v. Colvin (2 *Paige*, 385-87), iii, 152 n. 3.
- Colwell v. Colwell (*R. I. Col. Rec.*, ii, 204), ii, 363 n. 2.
- Commonwealth v. Aves (18 *Pickering*, 208), ii, 217 n. 2.
- v. Jackson (11 *Bush., Ky.*, 679), iii, 180.
- v. Knowlton (2 *Mass.*, 530, 534), ii, 366.
- v. Munson (127 *Mass.*, 459-71; 34 *Am. R.*, 411), iii, 179.
- v. Stump (53 *Pa.*, 132-38), iii, 177.
- Coventry's case (*Plym. Col. Rec.*, iii, 5), ii, 162.
- Crane v. Meginnis (1 *Gill and Johnson*, 468; 19 *Am. D.*, 237-42), ii, 374 n. 4.
- Crawford v. Crawford (11 *P. D.*, 150-58), ii, 113 n. 4.
- Connors v. Connors (40 *Pac.*, 966), iii, 182.
- Constantine v. Windle (6 *Hill*, 176), ii, 304 n. 2.
- Cumby v. Henderson (6 *T. C. A.*, 519-23; 25 *S. W.*, 673), iii, 177.
- Dalrymple v. Dalrymple (2 *Haggard*, 54-137), i, 298.
- Daniels v. Sams (17 *Fla.*, 487-97), iii, 176.
- Daniels v. Bowin *et ux.* (*MSS. Records of Sup. Court of Jud.*, 1764-65, fol. 4), ii, 202.
- Davis's case (*Mass. Col. Rec.*, i, 198), ii, 159.
- Deacon v. Allen (*Mass. Col. Rec.*, iv, Part ii, 458), ii, 202.
- Delheith's case (*Year Book*, 34 Ed. I.), i, 289.
- Denison v. Denison (35 *Md.*, 361, 379), ii, 262 n. 5; iii, 180.
- Devoe v. Devoe (51 *Cal.*, 543), iii, 138 n. 1.
- Dickerson v. Brown (49 *Miss.*, 357), iii, 180.
- Diggs v. Wormley (21 *D. C.*, 477, 485), iii, 176.
- Dimmett v. Dimmett (*Md. Laws*, 1806-7, chap. lxxix), iii, 32, 33.
- Dirksen's case (*N. Y. Col. MSS.*, viii, 1057), ii, 280.
- Doolittle's case (*MSS. Records of the Supreme Judicial Court*, 1781-82, leaf 41), ii, 176.
- Dumaresly v. Fishly (3 *A. K. Marshall*, 368-77), iii, 180.
- Dumas v. S. (14 *Tex. Cr. App.*, 464-74), iii, 176.
- Dumbarton v. Franklin (19 *N. H.*, 257), iii, 179.
- Duncan v. Duncan (10 *Ohio*, 181), ii, 471 n. 2; iii, 183.
- Dunham's case, ii, 167, 168.
- Duvall's case (*Laws of Ind.*, 1838, 406), iii, 96.
- Duyts's case (*N. Y. Col. MSS.*, viii, 1051), ii, 280.
- Dyer v. Brannock (66 *Mo.*, 391; 27 *Am. R.*, 359), iii, 176.
- Edwards v. Edwards (*Conn. Col. Rec.*, iv, 37, 52, 53, 59), ii, 357, 358.
- Eidmuller v. Eidmuller (37 *Cal.*, 394), iii, 137 n. 1.
- Emerson's case (*Mass. Col. Rec.*, i, 232), ii, 161 n. 3.
- Estate of Beverson (47 *Cal.*, 621), ii, 467 n. 1.
- of McCausland (52 *Cal.*, 568), ii, 467 n. 1.
- of Wood (137 *Cal.*, 129), iii, 151.
- Estill v. Rogers (1 *Bush., Ky.*, 62), iii, 180.
- Evans v. Evans (2 *Notes of Cases*, 475, 476), ii, 107 n. 3.
- Fabricius (Fabritius) v. Fabricius, ii, 380.
- Fairbanks and Armstrong (*MSS. Records of Sup. Court of Jud.*, 1752-53, fol. 181), ii, 178 n. 5.
- Fairfield's petition (*Mass. Col. Rec.*, iii, 67, 161, 273), ii, 174, note.
- Farnshill v. Murray (1 *Bland*, 479; 18 *Am. D.*, 344), ii, 373.
- Feilding's case (*Howell, State Trials*, xiv, 1327 ff.), i, 447.
- Fenton v. Reed (4 *Johnson*, 51; 4 *Am. D.*, 244), ii, 303 n. 3, 304 n. 2; iii, 175.
- Fergusson v. Feigusson (*Md. Laws*, 1806-7, chap. lxxvi), iii, 33.
- Finch's case, ii, 214.
- Finch v. Finch (14 *Ga.*, 362), ii, 376 n. 1.
- Fiscal v. Doxy (*Doc. Rel. to Col. Hist. of N. Y.*, ii, 691, 692), ii, 279, 303 n. 3.
- v. Fabricius (*Doc. Rel. to Col. Hist. of N. Y.*, xii, 512), ii, 278, 303 n. 3.
- Fleming's case (*MSS. Records of Sup. Court of Jud.*, 1740-42, fol. 264), ii, 178.
- Flora's case (*MSS. Records of Sup. Court of Jud.*, 1757-59, 295), ii, 219 n. 1.
- Floyd v. Calvert (53 *Miss.*, 37), iii, 180.
- Foljambe's case (*Moore, Cases*, 683), ii, 82, 83.
- Forster v. Forster (3 *Swabey and Tristram*, 158-60), ii, 113.

- Fountaine and Harvie, i, 422 n. 1.
- Foxcroft's case (1 Roll, *Abridgment*, 353), i, 289.
- Fryer v. Fryer (Richardson, *Equity Cases*, 92 ff.), iii, 176.
- Fulcher v. Fulcher (1 *Calendar of Va. State Papers*, 29), ii, 368.
- Fulkerson v. Day (15 *Philadelphia*, 638), ii, 457.
- Fuller and Parker (*MSS. Records of Sup. Court of Jud.*, iii, fol. 206), ii, 175.
- Galwith v. Galwith (4 Har. and McH., 477, 478), ii, 371, 372.
- Gardner v. Gardner (23 Nev., 207), iii, 148 n. 2.
- Garland's appeal (*MSS. Court Files of Suffolk*, No. 1412), ii, 187 n. 1.
- Gay v. Gay (*Acts of Va.*, 1826-27, 126), iii, 36 n. 2.
- Gennings's case (*R. I. Col. Rec.*, i, 312), ii, 361 n. 3.
- Gifford's case, ii, 210.
- Gillet v. Gillet (14 P. D., 158), ii, 177 n. 6; iii, 173 n. 5.
- Glover v. Glover (*Plym. Col. Rec.*, vi, 190), ii, 351.
- Graham v. Bennett (2 Cal., 503), ii, 467 n. 1.
- Graves v. Graves (36 Ia., 310), iii, 127.
- Green v. Norment (5 Mackey, 80-92), iii, 176.
- Grisham v. S. (2 Yerger, 589, 592), ii, 263, note; iii, 176.
- Grubb v. Grubb (*Pa. Col. Rec.*, ix, 564, 566, 567, 568, 580), ii, 387.
- Grymes's case (Henning, *Statutes*, i, 551), ii, 236 n. 3.
- Hagborne's case (*MSS. Court Files of Suffolk*, No. 531), ii, 161.
- Hall's case (*MSS. Records of Co. Court of Suffolk*, 9), ii, 160.
- Hallet v. Hallet (*N. Y. Col. MSS.*, xxiii), ii, 380.
- Hantz v. Sealey (6 Binn., 405), iii, 177.
- Hardenberg v. Hardenberg (14 Cal., 654), iii, 137 n. 2.
- Harding's case (*MSS. Records of Sup. Court of Jud.*, 1725-30, fol. 274), ii, 178 n. 5.
- Hargroves v. Thompson (31 Miss., 211), iii, 180.
- Harris v. Hicks (2 Salkeld, 548), ii, 95 n. 4.
- Haskell v. Haskell (54 Cal., 262), iii, 138 n. 2.
- Hathaway's case (*Laws of Minn.*, 1849, 89), iii, 97.
- Hayes v. Watts (3 Phillim., 43), i, 463.
- Head v. Head (2 Kelly, *Ga. Reports*, 191-211), ii, 375, 376; iii, 46-50.
- Helffenstein v. Thomas (5 Rawle, 209), ii, 457.
- Helms v. Franciscus (2 Bland, 544; 20 Am. D., 402), ii, 370 n. 1, 373.
- Henshaw and Hall (*MSS. Records of Co. Court of Midd.*, iii, 21), ii, 155.
- Hervey v. Moseley (7 Gray, 449), iii, 191 n. 2.
- Hewett v. Bratcher, i, 463.
- Hewitt v. Hewitt (1 Bland, 101), ii, 374 n. 3.
- Hicks v. Hicks (*N. Y. Col. MSS.*, vi, 49), ii, 376.
- Hill v. Good (2 *Virginia Cases*, 61), ii, 434 n. 3.
- Hills's case (*MSS. Records of Co. Court of Midd.*, i, 80), ii, 211 n. 2; iii, 173.
- Hinckley v. Ayers (105 Cal., 357), ii, 467 n. 1.
- Hiram v. Pierce (45 Me., 367), iii, 179.
- Holbrooke and Cooke (*MSS. Records of Court of Gen. Sessions of Suffolk*, i, 234), ii, 192 n. 1.
- Hollis v. Wells (3 Pa. Law Journal, 29-33), ii, 272.
- Holmes v. Holmes (1 Abb., Cir. Ct. (U. S.), 525), iii, 181.
- (6 La., 463), iii, 176.
- Holtz v. Dick (42 Ohio, 791), ii, 472 n. 7.
- Howarth v. Howarth (9 P. D., 218-31), ii, 113 n. 5.
- Howland's case (*Plym. Col. Rec.*, iv, 140, 158, 159), ii, 163.
- Howsley's case, i, 424.
- Huitt's case (*Conn. Col. Rec.*, ii, 129), ii, 356.
- Humbert v. Trinity Church (24 Wendell, 625), ii, 304 n. 2.
- Hume and Lander, ii, 59 n. 2.
- Hutchins v. Kimmel (31 Mich., 126-35; 18 Am. R., 164-69), iii, 177.
- Ingersoll v. McWillie (9 T. C. A., 543, 553; 30 S. W., 56), iii, 177.
- In re Briswalter (72 Cal., 107), ii, 467 n. 1.
- McLaughlin's Estate (4 Wash., 570; 30 Pac. R., 651), iii, 181.
- Marriage License Act (15 Pa. C. C., 345), ii, 485 n. 4.
- Wilbur's Estate (8 Wash., 35), iii, 181.
- Iron's case (*MSS. Records of Co. Court of Midd.*, i, 18), ii, 159.
- Irons's case (*MSS. Records of Co. Court of Suffolk*, 255, 256), ii, 166.
- Israel v. Arthur (18 Col., 158, 164), iii, 177.
- Jack's case (*MSS. Records of Gen. Sessions of Suffolk*, Jan. 30, 1709/10), ii, 219 n. 1.
- Jackson's case (*MSS. Records of Co. Court of Suffolk*, 113), ii, 159.
- Jackson v. Gilchrist (15 Johnson, 89), ii, 304 n. 2.
- Jackson v. Jackson (80 Md., 176-96), iii, 180.
- Jamison v. Jamison (4 Md. Ch. Reports, 289, 295), ii, 274 n. 2.

- Jansen, G., case of (*N. Y. Col. MSS.*, viii, 1055), ii, 280.
- Jansen, Y., case of (*N. Y. Col. MSS.*, viii, 1049), ii, 280.
- Jenkins v. Atkinson (*Plym. Col. Rec.*, v, 159), ii, 351.
- Jennings v. Webb (8 *App. D. C.*, 43, 56), iii, 176.
- Jewell v. Jewell (1 Howard, 219-34), iii, 178.
- Johns v. Johns (57 *Miss.*, 530), iii, 66 n. 3.
- Johnson's case (*MSS. Records of Co. Court of Midd.*, i, 206, 249), ii, 166 n. 1.
- Johnson v. Johnson (1 *Coldw.*, 626), iii, 176.
- (14 *Cal.*, 459), iii, 137 n. 1.
- Johnson v. Parker (3 *Phillim.*, 39), i, 463 n. 4.
- Jones's case (*Law Reports*, x, 733), ii, 303 n. 3.
- Jones v. Jones (28 *Ark.*, 19-26), iii, 176.
- Kehmle v. Kehmle (*Pa. Col. Rec.*, x, 26, 42, 104, 105), ii, 387.
- Kelley v. Kelley (18 *Nev.*, 48), iii, 143 n. 2.
- Kelley v. Murphy (70 *Cal.*, 560), ii, 467 n. 1.
- Kennedy v. Kennedy (73 *N. Y.*, 363), iii, 105.
- Kilburn v. Kilburn (89 *Cal.*, 46), ii, 467 n. 1.
- King v. Inhabitants of Birmingham (8 *B. and C.*, 29), ii, 304 n. 4.
- Kinge and Jackson (Hening, *Statutes*, i, 45, note), ii, 236 n. 3.
- Koch v. Vorst (*Records of New Amsterdam*, i, 54), ii, 281, 282.
- Laers's case (*Doc. Rel. to Col. Hist. of N. Y.*, xii, 359, 360), ii, 277.
- Laers v. Laers (*Doc. Rel. to Col. Hist. of N. Y.*, xii, 359), ii, 377.
- Lane v. Lane (*Doc. Rel. to Col. Hist. of N. Y.*, ii, 704), ii, 376, 377.
- Lantsman v. Lantsman (Valentine, *Manual*, 1852, 486, 487, 489, 494), ii, 378, 379.
- Laramie's case (*Laws of Minn.*, 1849, 89), iii, 97.
- Larkum v. Larkum (*Conn. Col. Rec.*, x, 168), ii, 358, 359.
- Latour v. Teesdale (8 *Taunt.*, 830), ii, 367.
- Lauderdale Peerage case (*Law Reports*, x, 692-762), ii, 301-6, 367 n. 2.
- Lawrence and Lawton (*MSS. Records of Sup. Court of Jud.*, 1763-64, fol. 90), ii, 177 n. 1.
- Lee's case (*MSS. Records of Court of Gen. Sessions of Suffolk*, i, 202), ii, 185 n. 1.
- Letters v. Cady (10 *Cal.*, 530), ii, 467 n. 1.
- Lewis's case (*Early Records of Muddy River*, 69), ii, 364.
- Ligonia v. Buxton (2 *Me.*, 95), iii, 179.
- Littleton v. Tuttle (4 *Mass.*, 128, note), ii, 217 n. 2.
- Londonderry v. Chester (2 *N. H.*, 268-81), iii, 179.
- Long's case (*R. I. Col. Rec.*, ii, 99 ff.), ii, 361-63.
- Loring's case (*MSS. Records of Co. Court of Suffolk*, 301), ii, 166.
- Lutz v. Lutz (31 *N. Y.*, 718), iii, 105 n. 1.
- Macclesfield's case, ii, 104.
- McCormick's case (*Compilation*, 385, 386), iii, 45.
- McCreery v. Davis (44 *S. C.*, 195-227), iii, 78.
- McFarland v. McFarland (2 *N. W. Rep.*, 269), iii, 142 n. 4.
- McJunkin v. McJunkin (3 *Ind.*, 30), iii, 147 n. 2.
- McLennan v. McLennan (31 *Ore.*, 480), iii, 151 n. 2.
- Macnamara's case (2 *Bland*, 566), ii, 373.
- McPherson v. S. (56 *Kan.*, 140), iii, 129 n. 2.
- McQuigg v. McQuigg (13 *Ind.*, 294), iii, 147 n. 2.
- Mahone v. Mahone (19 *Cal.*, 626, 629), iii, 138 n. 2.
- Manning's case (*MSS. Files of Co. Court of Midd.*, June, 1664), ii, 190 n. 1.
- Martin v. Ryan (2 *Pinney, Wis. Reports*, 24), ii, 468 n. 2.
- Mason v. Mason (1 *Edw., Ch.*, 278), iii, 105 n. 1.
- Mead v. Mead (*Resolves of Conn.*, 1837, 3), ii, 359 n. 6.
- Mearle's case (*N. C. Col. Rec.*, i, 626), ii, 251 n. 1.
- Meister v. Moore (96 *U. S.*, 76-83), iii, 178.
- Messenger v. Darlin (*N. Y. Col. MSS.*, xxiii, 248), ii, 377.
- Milford v. Worcester (7 *Mass.*, 48-58), ii, 303 n. 3; iii, 179.
- Miller's case (*Plym. Col. Rec.*, iii, 75), ii, 161 n. 3.
- Moffat's case, ii, 106 n. 2.
- Moore v. Hegeman (92 *N. Y.*, 521-29), iii, 145 n. 2, 152 n. 3.
- Moore v. Moore (8 *Abb., N. C.*, 171-73), iii, 152 n. 3.
- Moran v. Moran (*Acts of Va.*, 1847-48, 165-67), iii, 36.
- Morrill v. Palmer (68 *Vt.*, 1-23), iii, 179.
- Morris v. Morris (14 *Cal.*, 76), iii, 137 n. 1.
- Morrison v. Morrison (20 *Cal.*, 431), iii, 137 n. 2.
- Norfolk's case (Howell, *State Trials*, xii, 883-948), ii, 104.
- North's case (*Conn. Col. Rec.*, i, 362), ii, 356.
- North v. North (1 *Barbour, Ch. Reports*, 241, 245; 43 *Am. D.*, 788), ii, 382 n. 2.
- Northampton's case, ii, 80, 103.
- Northfield v. Plymouth (20 *Vt.*, 582), iii, 179.
- Newbury v. Brunswick (2 *Vt.*, 151; 19 *Am. D.*, 703), iii, 179.

- Newton's case (*Records of Court of Assistants*, i, 342), ii, 215 n. 1.
- Niles v. Niles (*Laws and Resolutions of Neb.*, i, 373), iii, 97 n. 6.
- Oliver v. Sale (Quincy, *Reports*, 29), ii, 217 n. 2, 348.
- Owen's case, *Records of Court of Assistants*, i, 361), ii, 215.
- Parcel's case (*N. Y. Col. MSS.*, viii, 1053), ii, 280.
- Parker v. Parker (*Acts of Va.*, 1826-27, 126), iii, 36 n. 2.
- Parminster's case (*MSS. Records of Co. Court of Midd.*, iii, 316), ii, 163 n. 4.
- Parton v. Hervey (1 Gray, 119), ii, 472 n. 7; iii, 179 n. 1, 191 n. 2.
- Pearce v. Mattoon (*Coll. N. H. Hist. Soc.*, viii, 68), ii, 348, 349.
- Pearson v. Pearson (51 *Cal.*, 120), iii, 151, note.
- Pearson v. Howey (6 Halst., 12, 18, 20), iii, 177.
- Peck v. Peck (12 *R. I.*, 484-89; 34 *Am. D.* 702), iii, 181, 183 n. 2.
- Peggy's case (*MSS. Records of Co. Court of Suffolk*, 261), ii, 166 n. 3.
- Pennington v. Pennington (10 *Philadelphia*, 22), iii, 110, note.
- People v. Anderson (26 *Cal.*, 130), ii, 467 n. 1.
- v. Beevers (99 *Cal.*, 286), ii, 467 n. 1.
- v. Lehman (104 *Cal.*, 631), ii, 467 n. 1.
- Perkins v. Emerson (2 Dane, *Abridgment*, 412), ii, 217 n. 2.
- Perry's case, ii, 220.
- Perry v. Perry (2 Barb., *Ch. Reports*, 311), iii, 105 n. 1.
- Pickering's case (*MSS. Records of Co. Court of Suffolk*, 279), ii, 160.
- Pickering and Walsh, i, 422, 423.
- Pierce v. Pierce (15 *Am. D.*, 210, note), iii, 137 n. 1.
- Pilgrim v. Pilgrim (57 *Ia.*, 370), iii, 137 n. 2.
- Philip of Hesse's case, i, 390.
- Philip's case, iii, 98.
- Phillips and Rice (*MSS. Records of Sup. Court of Jud.*, 1773-74, foll. 36, 38), ii, 177 n. 1.
- Phillimore v. Machon (1 *P. D.*, 481), i, 465 n. 3.
- Poore v. Poore (29 *Am. D.*, 664), iii, 137 n. 1.
- Port v. Port (70 *Ill.*, 484), iii, 177, 183 n. 2.
- Porter's case (Croke, *Reports*, *Charles I.*, 461-63), ii, 85.
- Porter v. Porter (*R. I. Col. Rec.*, ii, 119-21), ii, 363.
- Powelson v. Powelson (22 *Cal.*, 358), iii, 137 n. 1.
- Pray's case (*R. I. Col. Rec.*, ii, 188, 189), ii, 363, 364 and n. 1.
- Pride v. Bath and Montague (1 Salkeld, 120), ii, 95 n. 3.
- Purcell v. Purcell (4 Hening and Munford, 506), ii, 368, 369.
- Putnam v. Putnam (8 Pickering, 433-35), iii, 19, 20.
- Railway Co. v. Cody (2 *T. C. A.*, 520-24), iii, 177.
- Read alias Rogers's case (*Records of Court of Assistants*, i, 10), ii, 174 n. 1.
- Reddall v. Leddiard (3 Phillim., 256), i, 464.
- Reed v. Reed (4 *Nev.*, 395), iii, 143 n. 2.
- Regina v. Carroll, i, 317 n. 1.
- v. Chapman (1 Den., 432), i, 466 n. 3.
- v. Millis (10 Clark and Finnely, 534-907), i, 316-18; iii, 178.
- Rex v. Bampton (10 East, *King's Bench Reports*, 282), ii, 367.
- v. Northfield (2 Douglas, 658), i, 462, 463.
- Richard de Anesty's case, i, 351.
- Robertson v. Cole (12 *Texas*, 356), ii, 437 n. 2.
- Robertson v. S. (42 *Ala.*, 509), iii, 176.
- Roche v. Washington (19 *Ind.*, 53), iii, 177.
- Rodebaugh v. Sanks (2 Watts, 9-12), ii, 457; iii, 177.
- Rogers v. Rogers (*Conn. Col. Rec.*, ii, 292, note, 293), ii, 357.
- Roos's case, ii, 103 and n. 3.
- Ross v. Ross (10 *N. W. Rep.*, 193), iii, 142 n. 4.
- Roth's case, ii, 59 n. 2.
- Roy's case (*MSS. Records of Co. Court of Midd.*, i, 241), ii, 189 n. 1.
- Rycraft v. Rycraft (42 *Cal.*, 144), iii, 138 n. 1.
- Rundle v. Pegram (49 *Miss.*, 751), iii, 180.
- Sackett v. Sackett (8 Pickering, 309), ii, 366.
- Sampson v. Sampson (*Md. Laws*, 1806-7, chap. xxxix), iii, 32.
- Schaets v. Schaets, ii, 381, 382.
- Schafher v. S. (20 *Ohio*, 1), ii, 478 n. 3.
- Schlichter v. Schlichter (10 *Philadelphia*, 11), iii, 110, note.
- Scott's case (*MSS. Records of Co. Court of Suffolk*, 106), ii, 166.
- Seawall's case (*Mass. Col. Rec.*, i, 233), ii, 161 n. 3.
- Seger v. Slingerland (2 Caine, *Reports*, 219, 220), ii, 272.
- Sell's case (Thompson's *Laws of Pa.*, vii, 326-28), iii, 99, 100.
- Severance and Classon (*MSS. Records of Sup. Court of Jud.*, 1755-56, fol. 341), ii, 178 n. 5.
- Sewall v. Sewall (122 *Mass.*, 156), ii, 470 n. 4.

- *v. Sewall* (*Md. Laws*, 1790, chap. xxv), iii, 31, 32.
- Sharon v. Sharon* (67 *Cal.*, 185; 75 *Cal.*, 1-78; 79 *Cal.*, 633-703; 84 *Cal.*, 424), ii, 467; iii, 158 n. 1.
- Shaw's case* (*Acts of Ala.*, 1882-83, 587), iii, 40.
- Shaw's case* (*MSS. Records of Gen. Sessions of Suffolk*, iii, 83), ii, 192 n. 1.
- Shaw v. Shaw* (17 *Conn.*, 189), iii, 13 n. 5.
- Sille v. Sille*, ii, 380.
- Silvester v. Palmer* (*Plym. Col. Rec.*, vii, 101), ii, 201.
- Smith's case* (*MSS. Records of Co. Court of Midd.*, iii, 63), ii, 160.
- Smith v. Smith* (17 *N. Y.*, 76), ii, 470 n. 4.
- *v. Smith* (1 *Texas*, 621; 46 *Am. D.*, 121, note, 130-34), ii, 475 n. 3.
- *v. Woodworth* (44 *Barbour, Ch. Reports*, 198), iii, 146.
- Spencer v. Pollock* (83 *Wis.*, 215-22), iii, 177.
- Spriggs v. Spriggs* (*Laws of Ill.*, 1817-18, 356), iii, 96.
- Stacey's petition* (*MSS. Court Files of Suffolk*, No. 988), ii, 174, note.
- Starr v. Peck* (1 *Hill, N. Y.*, 270), iii, 175 n. 2, 183 n. 2.
- State v. Armington* (25 *Minn.*, 29-39), iii, 207.
- *v. Bittick* (103 *Mo.*, 183), iii, 176.
- *v. Brecht* (41 *Minn.*, 50, 54; 42 *N. W. Rep.*, 602), ii, 468 n. 2.
- *v. Boyle* (13 *R. I.*, 537), iii, 181.
- *v. Hodskins* (19 *Me.*, 155-60; 36 *Am. D.*, 743), iii, 179.
- *v. Murphy* (6 *Ala.*, 765-72; 41 *Am. D.*, 79), iii, 176.
- *v. Patterson* (2 *Iredell, N. C.*, 346-60), iii, 180.
- *v. Robbins* (6 *Iredell, N. C.*, 23-27), iii, 180.
- *v. Samuel* (2 *Dev. and Bat.*, 177-85), ii, 263, note; iii, 180.
- *v. Ta-cha-na-tah* (64 *N. C.*, 614), ii, 263, note; iii, 180.
- *v. Walker* (36 *Kan.*, 297; 59 *Am. R.*, 556), iii, 177.
- *v. Willis* (9 *Ark.*, 196-98), iii, 176.
- *v. Wilson* (121 *N. C.*, 657), iii, 180.
- *v. Worthington* (23 *Minn.*, 528), iii, 177.
- *v. Zichefield* (23 *Nev.*, 304-18), iii, 177.
- Stedwill v. Gunst* (*Records of New Amsterdam*, vi, 203), ii, 281.
- Stein v. Stein* (5 *Col.*, 55), iii, 137 n. 2.
- Stephens v. Totty* (*Croke, Reports, Elizabeth*, 908), ii, 84 n. 1.
- Stevens v. Stevens* (*Plym. Col. Rec.*, vi, 44, 45), ii, 351.
- Stewart v. Munchandler* (2 *Bush., Ky.*, 278), iii, 180.
- Stiel's case*, i, 373 n. 1.
- Stille v. Stille* (*Acts of Ter. of Orleans*, 1805, 454-56), iii, 41.
- Streitwolf v. Streitwolf* (*Opinions of U. S. Sup. Court*, No. 13, 553), iii, 207.
- Succession of Hernandez* (46 *La. Ann.*, 962; 15 *So. Rep.*, 461), iii, 146 n. 2.
- Sullivan v. Learned* (49 *Ind.*, 252), iii, 147 n. 2.
- Sutton's case* (*Law Reports*, x, 733), ii, 236 n. 1, 303 n. 1.
- Sutton v. Russell* (*Plym. Col. Rec.*, vii, 101, 109), ii, 201.
- *v. Symonds* (*Plym. Col. Rec.*, v, 116), ii, 202, 203.
- Swendsen's case* (14 *Howell, State Trials*, 559 ff.), i, 447.
- Talbie's case* (*Hist. Coll. Essex Inst.*, vii, 129, 187), ii, 161 n. 3.
- Talman v. Talman*, ii, 361 n. 3.
- Taylor's case*, ii, 163.
- Taylor v. Taylor* (10 *C. A.*, 303, 304), iii, 177.
- Tel. Co. v. Procter* (6 *T. C. A.*, 300, 303), iii, 176.
- Teter v. Teter* (101 *Ind.*, 129; 51 *Am. R.*, 742), iii, 177.
- Tewsh's case*, ii, 106 n. 2.
- Tubbs v. Tubbs* (*Plym. Col. Rec.*, iv, 66, 187, 192), ii, 350.
- Tupper's case*, ii, 210.
- Turton's case*, ii, 106 n. 1.
- Thomas of Bayeux and Elena de Morville*, i, 357 n. 3.
- Thomas v. Thomas* (124 *Pa.*, 646; 23 *W. N. C.*, 410), iii, 111 n. 2.
- Thorp v. Thorp* (90 *N. Y.*, 602), iii, 145 n. 2.
- Toon v. Huberty* (104 *Cal.*, 260), ii, 467 n. 1.
- Trothplights and Clandestine Marriages*, cases of, i, 399-403.
- Uhlmann v. Uhlmann* (17 *Abb., N. C.*, 236), iii, 105 n. 1.
- Ulrich v. Ulrich* (8 *Kan.*, 402), iii, 129 n. 2.
- Underwood's case* (*Mass. Col. Rec.*, iii, 349, 350), ii, 159.
- Usher v. Troop or Throop* (*MSS. Records of Sup. Court of Jud.*, 1725-30, fol. 236), ii, 151 n. 3.
- U. S. v. Simpson* (4 *Utah*, 227; 7 *Pac.*, 257), iii, 181.
- Utterton v. Tewsh* (*Fergusson, Reports of Consist. Court of Scotland*, 23), ii, 373 n. 2.
- Vaigneur v. Kirk* (2 *S. C. Equity Reports*, 640-46), ii, 263, note, 416 n. 2; iii, 77, 176 n. 1.
- Vanakin and Martin* (*Pa. Col. Rec.*, x, 40, 53, 54, 55, 104, 105), ii, 387.
- Vanolinda v. Vanolinda*, ii, 380.
- Van Voorhis v. Brintnall* (86 *N. Y.*, 18), iii, 145.

- Velthuyzen v. Velthuyzen (*Records of New Amsterdam*, iii, 73), ii, 377.
- Verleth v. Beeck (*Records of New Amsterdam*, ii, 36), ii, 274 n. 2.
- Wade v. Wade (*Conn. Col. Rec.*, i, 301), ii, 356.
- Wake's case (*Mass. Col. Rec.*, i, 311), ii, 159.
- Wallingford v. Wallingford (6 Harris and Johnson, 485), ii, 373 n. 3.
- Waltermire v. Waltermire (110 *N. Y.*, 183), iii, 105 n. 1.
- Wanton's case, ii, 210.
- Warren and Gould (*MSS. Records of Sup. Court of Jud.*, 1730-33, fol. 49), ii, 175, 176.
- Washburn v. Washburn (9 *Cal.*, 475), iii, 138 n. 1.
- Watkins v. Watkins (135 *Mass.*, 84), ii, 470 n. 4.
- Weld's case (*MSS. Records of Co. Court of Midd.*, i, 243), ii, 189 n. 1.
- Wesner v. O'Brien (1 *Ct. App.*, 416), iii, 129 n. 2.
- West Cambridge v. Lexington (1 *Pickering*, 507-12), iii, 19 and n. 1.
- Wharton's case (*Doc. Rel. to Col. of N. Y.*, xii, 596), ii, 289, 290.
- Wheaton's case (*MSS. Records of Co. Court of Suffolk*, 22), ii, 190, 191.
- Whispell v. Whispell (4 *Barb.*, 217), iii, 105 n. 1.
- Whitcomb v. Whitcomb (46 *Ia.*, 437), iii, 127.
- White v. White (82 *Cal.*, 427), ii, 467 n. 1.
- Willey v. Willey (22 *Wash.*, 115-21), iii, 151 n. 2.
- Williams's case, ii, 161 n. 3.
- Williams v. Herrick (21 *R. I.*, 401-3), iii, 181.
- Williams v. Williams (*Plym. Col. Rec.*, v, 127), ii, 350.
- v. Williams (46 *Wis.*, 464-80), iii, 177.
- Williamson v. Williamson (1 *Johnson, Ch. Reports*, 488, 491, 492), ii, 382.
- Wilson's case (*MSS. Records of Co. Court of Midd.*, i, 131), ii, 165, 166.
- Winchendon v. Hatfield (4 *Mass.*, 123), ii, 217 n. 3.
- Wood's petition (*N. Y. Col. MSS.*, xxv, 84), ii, 384, 385.
- Wood v. Wood (2 *Paige, Ch. Reports*, 108, 111), ii, 382.
- Wuest v. Wuest (17 *Nev.*, 216), iii, 143 n. 2.
- Wright v. Wright's Lessee (2 *Md.*, 429; 56 *Am. D.*, 723-33), ii, 374 n. 4.
- Wyckoff v. Boggs (2 *Halst.*, 138-40), iii, 177.
- Y. v. Y. (1 *Swabey and Tristram*, 598-600), ii, 113 n. 2.

SUBJECT INDEX

- Abercromby, John:** on marriage with capture, i, 177 n. 1.
- Abipones, i, 105;** abhor close intermarriage, 126 n. 1; monogamy the rule, i, 143 n. 1; cohabitation with wives in turn, 145; liberty of choice, 212, 213; divorce, 232.
- Abduction:** pretended, i, 182-84; whether leading to free marriage among ancient Germans, 276 n. 2.
- Adams, Charles Francis:** on bundling, ii, 182 and n. 3, 184 and n. 4; confessions of pre-nuptial incontinence, 195-98; confessions in Groton church, 198 n. 2.
- Adams, Henry:** on status of early German woman, i, 257, 260, note; wedding ring, 279, 280.
- Administration of marriage law:** effective in early New England, ii, 126, 127, 143-51.
- Admonition to the Parliament:** quoted, i, 410; *Answer to*, 411.
- Adoption:** as means of social expansion, i, 13 and n. 3, 26 n. 2.
- Adultery:** according to scriptural teaching, ii, 19, 20; Jewish law, 20 n. 3, 99 n. 2; views of early Fathers, 24, 27; law of Theodosius II., 32; male, not recognized by early Roman law, 32 n. 3; nor by early Teutonic, 35 and n. 5; death penalty for, under Constantine, 32 n. 4; laws of Valentinian and Justinian, 32 n. 4; death penalty for, under early Teutonic law, 36, 37, 38; ground for separation under canon law, ii, 53; for divorce at Reformation, 62 and n. 2; death penalty favored by some reformers, 66, 67; punished by the *Reformatio legum*, 79; Samuel Johnson on, 106; under present English law, 110, 114, 115.
- in the American colonies: death penalty for, ii, 169; this penalty enforced in Massachusetts, 169-71; punished by scarlet letter in Plymouth, 171, 172; also in New Hampshire, Connecticut, and Massachusetts, 172-76; espoused woman may commit, 180, 181; punishment for, in Virginia, ii, 236; New Netherland, 280; Pennsylvania, 319, 320 n. 6, 385, 386; early Massachusetts, male, not ground of divorce, 331, 345 and n. 1; same in Plymouth, 351; death penalty in New Haven, 352; how punished in Massachusetts, ii, 398 n. 8.
- Æthelberht, code of:** allows one-sided divorce, ii, 39.
- Affinity:** forbidden degrees of, i, 129, 352 n. 1, 354 n. 5, 390, 391.
- Afghanistan:** wife-capture in, i, 160; wife-purchase, 197; sentiment of love, 248.
- African aborigines:** matrimonial institutions of, i, 33, 34, 107 n. 1; Starcke on, 46; marriage customs in Guinea, 83 n. 4; polyandry of Kafirs, 135 n. 2; rich indulge in polygyny, 146 n. 1; wife-capture rare, 159; symbol of rape, 172; coexistence of rape and purchase, 180; wife-purchase, 193, 194; free marriage, 214; divorce at pleasure, 226 and n. 3, 239; divorce in council, 241.
- Agde, Council of:** allows remarriage after divorce, ii, 39; did not originate spiritual divorce jurisdiction, 49 and nn. 2, 3.
- Age of consent to carnal knowledge:** in the various states and territories, iii, 195-203.
- Age of consent to marriage:** under canon law, i, 357-59; Swinburne on, 403 n. 1; in New York province, ii, 287; in the New England states, 395, 396; southern and southwestern states, 428, 429; middle and western states, 471, 472; reform needed, iii, 190, 191.
- Age of parental consent to marriage:** in the New England States, ii, 396, 397; southern and southwestern states, 429-33; middle and western states, 472, 473; reform needed, iii, 191.
- Agnation:** the Roman, i, 11, 12; extent of, according to Maine, 12; whether among Hebrews, 15-17; only element of, among early Aryans, 27, 28; relation of, to *patria potestas*, 30-32.
- Ainos:** wooing-gifts among, i, 218.
- Alabama:** marriage celebration in, ii, 417 n. 4; age of consent and of parental consent, 428, 429; license bond required when under age, 430; forbidden degrees, 433, 435; void or voidable marriages, 437, 438; miscegenation forbidden, 438; license system, 447; license bond, 448; return, 449; legislative divorce, iii, 39, 40; judicial divorce, 62-64; remarriage, 83; residence, 85; process, 89; common-law marriage, 176; age of consent to carnal knowledge, 200.
- Alamanni:** wife-purchase among, i, 264 and n. 3.
- Alaska:** marriage celebration in, ii, 463; witnesses, 465; definition, 470; age of consent to marriage, 471; forbidden degrees, 474; marriage certificate, 492; divorce, iii, 143, 144; remarriage, 149; residence, 157; courts silent as to common-law marriage, 182; age of consent to carnal knowledge, 202.

- Albania: bride-price in, i, 197.
- Alcibiades: prevents Hipparete from getting divorce, ii, 12 n. 3.
- Alcuts: man's sole right of divorce among, i, 231.
- Alexander III.: decretal epistle of, to the bishop of Norwich, i, 315, 351.
- Alfonso the Wise: defines three kinds of secret marriage, i, 347, 348.
- Alfurese of Minahassa: divorce among, i, 226.
- Algonquins: abhor close intermarriage, i, 126.
- Alimony: separate, granted in southern colonies, ii, 368-71; temporary and permanent, in the New England states, iii, 28-30; southern and southwestern states, 90-95.
- Altfamilie*: of Lippert and Hellwald, i, 60.
- Amazosa: divorce among, i, 227.
- Amazonism: i, 41, 42, 44.
- Ambrose: on divorce, ii, 24; veil and benediction, i, 294.
- American aborigines: position of woman, i, 45 and n. 6; temporary marriages and prostitution, 49 and n. 1; Punaluan family among, 68; Ganowánian system of consanguinity, 68, 69 n. 1; totemism, 74; house-communities, 129; monogamy the rule, i, 142, 143 and n. 1; polygyny, when, 145; authorities on matrimonial institutions of, 154-56; wife-capture, 158, 159; symbolical capture, 164-68; marriage by service, 186-88; by a price paid, 190-93; extent of free marriage, 212, 213; wooing-gifts, 219; divorce, 227, 228 and n. 2, 231, 232, 238, 239.
- American ethnologists: important work of, i, 154.
- Amira, Karl v.: his *Erbenfolge* cited, i, 263 n. 4.
- Amram, D. W.: on Jewish woman's power of divorce, i, 240 n. 4; schools of Hillel and Shammai, ii, 13 n. 2; early Hebrew divorce, 13 n. 4, 14; cited, ii, 152 n. 2.
- Anaitis, 51 n. 1.
- Anbury, Lieutenant: on bundling, ii, 184.
- Ancestor-worship, i, 13 and n. 4, 26 n. 1.
- Anchieta, J. de: quoted, i, 106 and n. 2.
- Andaman Islanders, i, 107.
- Andros, Sir Edmund: wishes to abolish civil marriage, ii, 136; requires license bonds, 136 and n. 2.
- Anesty, Richard de, i, 351.
- Angers, Council of: enforces doctrine of indissolubility, ii, 39.
- Anglican Clergy: have monopoly of legal marriage celebration in colonial Virginia, ii, 228, 230, 231, 232; their power in Maryland, 241-45; North Carolina, 251-59; Georgia, 262.
- Anglo-Saxons: marriage among, authorities on, i, 257, 258; wife-purchase, 261 n. 2, 262, 263; *arrha*, or second stage in evolution of the purchase-contract, 267, 268; formal contract or third stage, 269-71; *gifta*, 272-76; rise of self-betrothal, 276-78. (See Marriage.)
- Animals, the lower: the family among, i, 91-102.
- Annam: marriage with sisters in, i, 125.
- Annulment of marriage: facility of, under canon law, ii, 56-59.
- Anselm: tries to check clandestine marriages, i, 313.
- Aphrodite, i, 51.
- Aphroditic hetairism, i, 40-43.
- Apollonistic father-right, i, 40, 43.
- Appiacás, i, 143 n. 1.
- Applegarth, A. C.: quoted, ii, 316, 317, 324 n. 1; on Quaker wedding feasts, 325, 326.
- Appointed daughter, i, 84 n. 2, 217 n. 2.
- Arabs: whether *patria potestas* among, i, 19; matrimonial institutions of, 34; wife-lending, 49; wife-capture, 161, 165; wife-purchase, 195, 196; divorce, 226, 227 and n. 1; effect of wife-purchase on divorce, 246 and n. 1. (See Islam, Mohammedans.)
- Araki, T.: denies wife-capture and wife-purchase among Japanese, i, 172 n. 3.
- Arbitration of divorce suits in New Netherland, ii, 372-82.
- Aristotle: on family as social unit, i, 10 nn. 2, 3; bride-price in ancient Greece, 199.
- Arizona: marriage celebration in, ii, 417 n. 4; what constitutes a legal marriage, 424, 425; age of consent and of parental consent, 428, 429; forbidden degrees, 433; void or voidable marriages, 435 n. 3, 437, 438; miscegenation forbidden, 440; license system, 447; return, 449; judicial divorce, iii, 72-74; remarriage, 82; residence, 87; courts silent as to common-law marriage, 181; age of consent to carnal knowledge, 198, 199.
- Arkansas: marriage celebration in, ii, 417 n. 4; requisites for a legal marriage, 424; marriages of freedmen, 426; marriage = civil contract, 427; age of consent and of parental consent, 428, 429; forbidden degrees, 433, 435 n. 3, 437, 438; miscegenation forbidden, 439; license system, 447; marriage certificate, 451; license bond, 448; return, 449 and n. 1; state registration, 452; judicial divorce, iii, 71, 72; remarriage, 82; residence, 87; process, 89; alimony, 91; common-law marriage, 176; age of consent to carnal knowledge, 199.
- Arles: marriage ritual of, i, 311 n. 4.
- council of: on second marriage, ii, 26 and nn. 2, 3.
- Arnold, S. G.: on divorce in Rhode Island colony, ii, 363, 364, 365.
- Arrha*: among Salian Franks, i, 264 and n. 2; takes place of *weotuma*, 266; su-

- perseded, 268; as *Weinkauf*, 270 n. 1; in form of ring, 278 and n. 3, 280, 281, 295, 307.
- Arsha rite, i, 198, 220.
- Arunta: sexual customs of, i, 50 n. 2, 75, 76 and n. 3, 170, note.
- Aryans, the early: two stages in rise of juridical conceptions of, i, 24-26; household among, 26, 27; housewife, 27 n. 2; whether paternal or maternal system, 18-27. (*See* India, Hindus.)
- Aryans and Hindus: works on matrimonial institutions of, i, 3, 4; family among, 26-28 and n. 1; wife-capture, 159, 160, 170-75. (*See* India.)
- Asceticism: influences early Christian conception of marriage, i, 324.
- Ashantees: remarriage of the woman after divorce not allowed among, i, 245.
- Ashton, J.: on the Fleet, i, 437 n. 3; Fleet marriages, 440-42, notes; cheapness of, 444 n. 1; elopements with heiresses, 447 n. 2; Keith's marriages, 459 n. 3.
- Assistants, court of: has divorce jurisdiction in Massachusetts colony, ii, 331, 336.
- Âsura rite, i, 198.
- Astell, Mary: her *Defense of the Female Sex*, iii, 237.
- Athenians: divorce among, i, 239, 240; ii, 3, 12; unfavorable position of woman, 12 n. 3.
- Atkinson, J. J.: on jealousy as a bar to sexual unions, i, 132, note.
- Augustine, St.: on confusion of scriptural texts on divorce, ii, 22 n. 2; divorce, 23, 24; indissolubility of marriage, 26, 27; practice of remarriage after divorce, 28 and n. 5; triumph of his teachings in Carolingian empire, 41; death for adultery, 44.
- Augustus: changes law of divorce, ii, 16; compels repudiation of Livia, 17 n. 4; his conditions regarding divorce, 29 and n. 2.
- Aulus Gellius: cited, ii, 15 n. 4, 16, note, 17.
- Australian aborigines: works on matrimonial institutions of, i, 34, 35; authority of father, 46; alleged evidences of former promiscuity, 53 and n. 3; these rejected by Crawley, 54; class systems, 66, 70, 71-76; extent of female kinship among, 116; elopement and symbolical capture, 169 and n. 3; coexistence of rape and purchase, 181 and n. 3, 182; wives by exchange, 185, 186.
- Avery, John: his offenses, ii, 290, 291.
- Avoidance: custom of, i, 187 and n. 2.
- Aztecs: divorce among, i, 237, 238 n. 1; remarriage of the divorced couple forbidden, 247; divorce infrequent, 248.
- Babylonians: alleged sacred prostitution among, 51 and n. 1; wife-purchase, 199, 200; high ideal of family life, 221 n. 3.
- Bachofen, J. J.: his works, i, 33; character of his writings, 39 and n. 2; his *Mutterrecht* analyzed, 40-43; his disciples and adversaries, 43; on explanation for marriage, 50.
- Bacon, L.: cited, ii, 130 n. 2, 131 n. 4.
- Bancroft, George: on slavery in Massachusetts, ii, 216; slave baptisms, 221.
- Bancroft, H. H.: on symbolical rape among Mosquito, i, 166; the Oleepa, 167, 168; California Indians, 172 n. 2; on the Kenai, 187, 188; Columbians, 238.
- Bangor: marriage ritual of, i, 311 n. 4.
- Banjuns: status of divorced woman among, i, 245.
- Banns: required by Archbishop Walter and by Innocent III., i, 314; institution of, 359-61; under law of 1653, 425, 426; disliked, 441 and n. 2, 445 and n. 3, 457, 458; under Hardwicke Act, 458, 462; present English law, 466-69.
- in early New England, ii, 131 and n. 4; in eighteenth century, 142; in Plymouth, 144; Massachusetts colony, 145; New Hampshire province, 147; Connecticut colony, 147 and n. 5; dual system in Rhode Island colony, 148-51; in colonies of Virginia, 229, 230, 233; and Maryland, 240, 243; in North Carolina colony, ii, 251, 255; New Netherland, 268-70, 272, 273, 277; New York province, 285-87, 294, 297; New Jersey, 309.
- survival of the optional system of, in the New England states, ii, 401-3; in the southern and southwestern states, 441-45; Delaware and Ohio, 482-84; defects, iii, 186.
- Banyai: bride-price among, i, 194.
- Baptism of slaves: the problem of, ii, 220-23.
- Barebone's Parliament: enacts the civil-marriage ordinance of 1653, i, 418, 428.
- Barrington, Lord: on the Hardwicke Act, i, 452 n. 1.
- Basil: favors remarriage after divorce, ii, 28 and n. 2.
- Bastardy: cases of, in early Massachusetts, ii, 191 n. 3.
- Bataks: divorce among, i, 229.
- Bath, Lord: drafts marriage bill, i, 448.
- Bavaria: divorce rate of, iii, 212.
- Bavarians: wife-purchase among, i, 264 and n. 3.
- Beamish v. Beamish, i, 318-20.
- Beauty: fades early among barbarians, i, 146 and n. 5; standards of, 207 n. 5.
- Bebel, A.: views of, as to marriage and the family, iii, 234, 235.
- Beckwith, Paul: on divorce among the Dakotas, i, 232 and n. 3.
- "Bedding" the bride and groom in New England, ii, 140.
- Bedouins: symbolical rape among, i, 165, 172; effects of divorce, 246.

- Beeck, Johannis van, and Maria Verleth: case of, ii, 274-77.
- Beeckman, W.: his letter to Stuyvesant, ii, 277.
- "Beena" marriage, i, 16 and n. 3; as modified polyandry, 80 n. 3; Tylor on, 114, 115 n. 1.
- Belcher, Sir E.: on Andaman Islanders, ii, 107.
- Belgium: divorce rate of, iii, 212.
- Belknap, J.: on slavery in New England, ii, 217 n. 1, 224.
- Bell v. Bell, iii, 207.
- Bellingham, Governor Richard: self-gifta of, ii, 210, 211; iii, 173.
- Benedict Levita: enforces doctrine of indissolubility, ii, 44.
- Benediction: the primitive Christian, i, 291, 293-95, notes, 296 n. 1, 297 n. 1; in tenth century, 299, 308; required by Theodore and Anselm, 313; by Council of Carthage, 313 n. 2.
- Beni Amer: divorced woman among, must wait three months before remarriage, i, 245 n. 5.
- Bennecke, H.: on adultery among early Teutons, ii, 36 n. 1; the penitentials, 44 n. 3.
- Bennett, E. H.: cited, iii, 178 n. 3; favors constitutional amendment, 222 n. 3.
- Berbers of Dongola: remarriage of divorced couple among, i, 247 n. 2.
- Bernhöft, F.: works of, i, 4; cited, ■ n. 1; on danger of inference from written laws, 9 n. 2; rejects mother-right for Aryans, 20; criticises Leist and Dargun, 23 and n. 4; on Roman agnation, 31 n. 5; denies invariable sequence of mother-right and father-right, 55; on wife-capture and marriage, 178 n. 1; 182 n. 3; 184 n. 3; *coemptio*, 199 n. 5; wife-capture among Germans, 258 n. 1.
- Bertillon, J.: on the marriage rate, iii, 214; influence of legislation on the divorce rate, 216; of restrictions on remarriage, 219 n. 1.
- Betrothal: the old English and early German, i, 258-72; forms of, among the Burgundians, 265 n. 2; evolution of, 266-69; English ritual of tenth century, 259 n. 1, 269-71; self-betrothal, 276-81; repetition of, in the nuptial ceremony, 283-85; Swabian ritual of the twelfth century, 284, 285; Roman, 291, 292 and n. 3; of the canon law based on the German, 293 and n. 1; no ritual of, under Roman law, 294. (See *Bewedding*.)
- law and theory regarding, among the reformers, i, 371-86.
- or pre-contract, in New England, ii, 179-81; survival of the *bewedding*, 180; a kind of half-marriage, 180, 181; influences bundling, 185, 186; probable cause of pre-nuptial fornication, 186-99; influenced by Jewish law, 199, 200; similar effects of published contract in New Netherland, 271. (See *Bewedding*.)
- Bettbeschreibung*, i, 272 n. 4.
- Beust, J.: on divorce, ii, 62; favors death for adultery, 66.
- Bewedding*: the betrothal or sale-contract, i, 220; among the old English and other Teutons, 258-72; phases of evolution of, 266-69; old English ritual, 269-71, 302; relative importance of, as compared with the *gifta*, 273-76; *self-bewedding*, 276-86. (See *Betrothal*.)
- regains original importance after German Reformation, i, 373, 374 and n. 5; also in New England, ii, 180.
- Beyer, Caspar: case of, i, 374 n. 5.
- Beza, T.: on divorce, ii, 62; favors death for adultery, 66.
- Bibliographical footnotes, the chief: family as basis of state, i, 10 n. 1; *patria potestas*, 11 n. 2; "beena" marriage, 16 n. 3; ancestor-worship, 13 n. 4, 26 n. 1; Aryan or Indic family, 28 n. 1; definitions, 44 n. 1; Bachofen, 39 n. 2; original communism, 46 n. 5, 47 nn. 1, 2; horde, 47 n. 3; prostitution and licentious customs, 48, 49, notes; proof-marriages, 49 n. 2; wife-lending, 50 n. 1; *jus primæ noctis*, 51 n. 2; Australian class systems, 76 n. 3; totemism, 79 n. 2; polyandry, 80 n. 2; *niyoga*, 84 n. 2; McLennan's views, 86 n. 2; female infanticide, 86 n. 1; female kinship, 110 n. 2; *couvade*, 112 n. 4; polygyny, 141 n. 2; wife-capture, 156 n. 1; form of capture, 164 n. 2; wife-purchase, 185 n. 2; wife-purchase among American aborigines, 193 n. 2; sexual selection, 205 n. 4; child-betrothal, 209 n. 1; choice of woman in courtship, 215 n. 4; marriage contract among Babylonians and Assyrians, 221 n. 3; Arabian divorce, 227 n. 1; *Zeitchen*, 235 n. 1; wife-capture among Germans, 258 nn. 1, 2; *weotuma*, and equivalent terms, 259 n. 3; tutelage of women among Germans, 259 n. 4; nature of the betrothal, 260 n. 1; old English marriage, 263 n. 4; on marriage of Chlodwig and Chlotilde, 264 n. 2; *arrha*, 266 n. 1; morning-gift and dower, 269 n. 2; nuptials of widows, 273 n. 1; Sohm's theory, 275 n. 2; ring and kiss, 278 n. 3, 279 n. 1; acceptance of Roman marriage forms by early church, 291 n. 2; *consensus* in Roman marriage, 292 nn. 2, 3; *sponsalia*, 293 n. 1; marriage at church door, 300 n. 1; early Fathers on marriage, 325 n. 2; rise of sacerdotal celibacy, 328 n. 1; immorality of mediæval clergy, 332 n. 1, 338 n. 4; Lombard's theory of *consensus*, 336 n. 6; clandestine marriage, 346 n. 3; forbidden degrees, 352 n. 1; impediments after the Reformation, 391 nn. 1, 2, 3; nature of marriage according to English Reformers, 394 n. 1; parish registration during the Commonwealth, 426 n. 3; Hardwicke Act, 449 nn. 1, 2; Scotch marriage law, 473 n. 2; Jewish divorce, ii, 12 n. 4, 13 n. 4; Roman divorce, 14 n. 3, 15 n. 4; scriptural law

- of divorce, 19 n. 2; views of early Fathers on divorce, 23 n. 1; penitentials, 44 n. 3; Protestant opinions on divorce, 62 n. 2; Wittenberg consistory, 70 n. 4; *Reformatio legum*, 77 n. 4; Foljambe's case, 82 n. 2; Lyndhurst's Act, 95 n. 5; deceased wife's sister question, 98 n. 2; parliamentary divorce, 102 n. 2, 103 n. 3; present English divorce law, 109 nn. 1, 2; clerks of the writs, 146 n. 1; death penalty for adultery, 169 n. 3, 170 n. 1; marriage and divorce laws of French Revolution, iii, 168 n. 2, 169 n. 1; age of consent law reform, 196 n. 1; divorce rate in Europe, 213 n. 1; divorces in France, 216 n. 4; disintegration of the family, 225 n. 1; college women and marriage, 244 n. 2; effect of woman's new activities, 240 n. 4, 247 n. 2; woman's rights literature, 237 n. 4, 238 n. 2; early writings on woman and marriage, 236 n. 2.
- Bibliographical headnotes:** patriarchal theory, i, 3-7; horde and mother-right, 33-38; pairing family, 89, 90; rise of marriage contract, 152-55; early history of divorce, 224; old English wife-purchase, 253-58; lay marriage contract accepted by the church, 287-91; the church develops and administers matrimonial law, 321-24; Protestant conception of marriage, 364-70; rise of civil marriage, 404-8; divorce and separation under English and ecclesiastical law, ii, 3-11; civil marriage in the New England colonies, 121-25; marriage in the southern colonies, 227, 228; marriage in the middle colonies, 264-66; divorce in the colonies, 328, 329; matrimonial legislation, 388; divorce legislation, iii, 3; problems of marriage and the family, 161-67.
- Bidembach, F.:** on divorce, ii, 68.
- Biener, F. A.:** his *Beiträge* cited, i, 290.
- Bierling, E. R.:** on *consensus*, i, 292 n. 3; ecclesiastical marriage, 299 n. 4; replies to Scheurl, 340 n. 1.
- Bigamy:** first statute for, ii, 83 n. 2, 84 n. 1.
- frequent in early New England, ii, 158, 159; in Massachusetts, 347; how punished under Duke's law, 286 and n. 1; under Dongan law, 295.
- Bingham, J.:** on marriage before a priest, i, 297 n. 1.
- Birds:** family among, i, 95, 96.
- Birth rate:** falling, iii, 242, 243.
- Bishop, J. P.:** on Foljambe's case, ii, 82 n. 2; on effect of divorce for adultery, 93 n. 3; quoted, 262 n. 5, 366, 367, 370; his *Marriage, Divorce, and Separation*, iii, 27.
- Black George of Serbia,** i, 190 n. 1.
- Blackstone, Sir W.:** on religious celebration, i, 314 n. 4; witnesses in civil law courts, ii, 107 n. 2.
- Bliss, W. R.:** on rum and slavery, ii, 220 nn. 3, 5.
- Blood-feud:** a restraint on wife-capture, i, 178 and n. 2; check on divorce, 249.
- Boaz, Franz:** on the marriage customs of the Kwakiutl, i, 190, 191, 219 n. 3.
- Bocca:** divorce in, i, 244 n. 2.
- Bodio, L.:** on the marriage rate, iii, 214.
- Boehmer, G. W.:** on folk-laws regarding divorce, ii, 36 n. 3; on jurisdiction in Carolingian era, 50 n. 1.
- Boehmer, J. H.:** attacks Luther's doctrine of betrothal, i, 373 n. 3.
- Bogos:** forbidden degrees among, i, 126.
- Bohemians:** wife-purchase among, i, 159 n. 8.
- Bona gratia** divorce, ii, 31, 33.
- Bonaks:** divorce among, i, 239.
- Bond, J.:** on the Hardwicke Act, i, 449, 450, 451 n. 2.
- Bond:** required of ministers to celebrate marriages, in Virginia, ii, 412, 413; West Virginia, 413; formerly in Louisiana, 420; Kentucky, iii, 188.
- Bonwick, James:** on divorce among Tasmanians, i, 232 and n. 5.
- Bosnia:** effects of divorce in, i, 242.
- Bosom-right,** i, 187 n. 1.
- Botsford, G. W.:** his *Athenian Constitution*, i, 7; on the *rita* conception, 25 n. 3; on agnation, 29 n. 4.
- Boyd, Rev. John,** ii, 248.
- Bozman, J. L.:** quoted, ii, 239.
- Bracton:** on divorce and dower, ii, 93.
- Bradford, Governor William:** on origin of civil marriage in Plymouth, ii, 128, 129.
- Bradford, John:** on nature of marriage, i, 398.
- Braintree, Mass.:** church confessions in, ii, 197, 198.
- Braknas, the Moorish:** effects of divorce among, i, 244 n. 2.
- Brand, J.:** on Danish *hand-fasting*, i, 276 n. 3.
- Branner, J. C.:** translations by, acknowledged, i, 105 nn. 1, 4.
- Brautjagd*, i, 175 and n. 1.
- Brautlauf*, i, 175 and n. 1.
- Brazilian aborigines:** marriage by service among, i, 186 and n. 6; free divorce, 228 n. 2.
- Breach of promise suits:** in early New England, ii, 200-203; in New Netherland, 281, 282.
- Brehm, A. C.:** on the social life of birds, i, 95, 96 and n. 3.
- Brenz, J.:** on divorce, ii, 62; favors death for adultery, 66; inclines to concubinage rather than allow full divorce, 71.
- Brereton, Sir William:** on marriage in the Netherlands, i, 409 and n. 3.
- Brett, Rev. D.,** ii, 248.

- Brevard: quoted, ii, 261, 263, note; on the marriage celebration in South Carolina, 416.
- Bridal veil, i, 295 and n. 3.
- Bride-mass, i, 291, 296, 297, 299, 309.
- Bride-price, i, 189-201, 210-23.
- Bride-stealing: sham, in New England, ii, 140, 141. (*See* Wife-capture.)
- Bride-wooer, i, 197 and n. 6, 198.
- Brissonius, B.: on the marriage ring, i, 279 n. 1.
- Brittanie, James, and Mary Latham: executed for adultery, ii, 170 and n. 3.
- Brougham, H.: his marriage law for Scotland, i, 473 n. 2.
- Browne, G. F.: on remarriage of divorced persons, ii, 112 n. 2.
- Browne, W. H.: quoted, ii, 242 n. 1.
- Brun, S. J.: cited, iii, 169 n. 1, 216 n. 4.
- Brunner, H.: on wife-purchase, i, 260 n. 1.
- Bryce, James: quoted, iii, 204 n. 1, 213; criticised, 221; social morality in America, 252.
- Bucer, Martin: Cartwright's criticism of, i, 411; Milton on, 411 n. 2; vicious effects of canonical doctrine of divorce, ii, 60 n. 3; liberal views on divorce, 65; casuistry in favoring divorce for desertion, 74 n. 3; doctrines stated, 75, 86.
- Buckstaff, F. G.: on status of early German woman, i, 260 n. 1; wife-purchase, 263 n. 4.
- Bugenhagen, J.: writes earliest Protestant marriage ritual, 375 n. 2; on divorce, ii, 62; favors death for adultery, 66.
- Buginese: divorce among, i, 226, 241 n. 6.
- Bulgaria: effects of divorce in, i, 242.
- Bullinger, H.: quoted, i, 349; cited, 375 n. 3, 398, 399; liberal views on divorce, ii, 64; his *Christen State*, 72, 73.
- Bundling: in New York, ii, 181; Holland, 182; New England, 182-85; influenced by pre-contract, 185, 186; New Netherland, 271, 272, 279; Pennsylvania, 272.
- Bunny, E.: on divorce, ii, 81 and n. 3.
- Bunting v. Lepingwell, i, 376 n. 2.
- Burgundians: wife-purchase among, i, 265.
- Burma: proof-marriages in, i, 49; marriage with sister allowed, 125; freedom of widows, 209 n. 6; free marriage, 215; free divorce, 226.
- Burn, J. S.: on the kiss at the nuptials, i, 279, note; parish registers, 361, 362 and note; parish records during the Commonwealth, i, 426; Peter Symson's hand-bill, 438 n. 2; Fleet registers, 445, 446; on marriages at Savoy, 460, note; Charles James Fox and the Hardwicke Act, 463 n. 2.
- Burnaby, A.: on tarrying, ii, 183 n. 5.
- Burnet, Bishop G.: on Henry VIII.'s divorce and the Northampton case, ii, 23 n. 1.
- Burras, Ann: marries John Laydon, ii, 235, 236.
- Bushmans: marriage by service among, i, 189; whether free marriage among, 214.
- Cahyapós, i, 107.
- Caird, Mona: on effect of patriarchal rule on woman's constitution, iii, 241; marriage and the state, 251 n. 2.
- California: marriage celebration in, ii, 464, 465; witnesses, 466; contract marriage, 467, 468; requisites for a legal marriage, 469; definition, 471; age of consent and of parental consent to marriage, 472, 473; forbidden degrees, 473-75; void and voidable marriages, 475-78; miscegenation forbidden, 478; license, 487, 488; return, 489 and n. 3, 490, 491; marriage certificate and celebrant's record, 492; state registration, 495; divorce, iii, 136-39; remarriage, 149-51; estate of Wood, 151; residence, 156; notice, 158; soliciting divorce business forbidden, 160; rejects common-law marriage, 181; age of consent to carnal knowledge, 202.
- California Indians: marriage customs of, i, 192 and n. 1; courtship among, 213 n. 5; divorce, 239.
- Calvin, John: on divorce, ii, 62.
- Campbell, Douglas: on influence of Holland on English and American institutions, ii, 130 n. 1.
- Campbell, James: abducts Mrs. Wharton, i, 442 n. 2.
- Canada: divorce rate of, iii, 211, note.
- Canon law: origin of betrothal forms under, i, 293 and n. 1; validity of unblessed marriages, 297; antagonism between legality and validity of marriages, 312, 314, 315; validity of clandestine contracts *de praesenti* sustained by, 314-16; divorce under, ii, 47-60.
- Canonical theory: rise of, i, 324; literature of, 321; evil effects, 340-50. (*See* Jurisdiction, Legality and validity.)
- Carlier, A.: error of, regarding marriage in early New England, ii, 128 n. 1; influence of Mosaic code on the Puritans, 152 n. 1.
- Capitulary of 802, i, 298 and n. 2.
- Capitularies: regarding divorce, ii, 41-44.
- Caribs: women of, have separate language, i, 158 and n. 5; free marriage, 212; divorce rare, 247 n. 6.
- Carpenter, E.: quoted, iii, 230.
- Carthage, Council of: requires benediction, i, 313 n. 2; on divorce, ii, 27 and n. 4, 38.
- Cartwright, Thomas: his controversy with Whitgift, 410-14; on ecclesiastical matrimonial jurisdiction, 412-14; the English marriage ritual, i, 301 n. 3.
- Castafieda: on sacred prostitution, i, 52 n. 1.

- Cato: lends wife Marcia to Hortensius, i, 50 n. 1; ii, 17 n. 4.
- Catts, Cornelius van: will of, ii, 282, 283.
- Catullus: his nuptial hymn quoted, i, 171.
- Cauderlier, G.: on the marriage rate, iii, 214.
- Celebration of marriage. (*See* Solemnization.)
- Celibacy of clergy: literature of, i, 321, 322; more holy than wedlock, 325; bright side of, 330-32; rejected by Luther, 389; slow abandonment of, in England, 394-98.
- Celts: whether *patria potestas* among, i, 29, 30; symbol of rape, 172, 173.
- Certificate and record of marriages: in New England, ii, 401-8; southern and southwestern states, 441-52; middle and western states, 481-97; defects of the license system, iii, 190-94.
- Ceylon: marriage with a sister allowed in, i, 125; polyandry in, 140; Veddahs of, 142 and n. 2.
- Cicero: on divorce, ii, 16; repudiates Terentia, 17 n. 4.
- Chambioás: wives among, burned for adultery, i, 109.
- Circumcision, i, 206 n. 2.
- Chalmers, George: quoted, ii, 250 n. 1.
- Charruás, the African: free divorce among, i, 226 n. 3.
- Chemnitz, Martin: on divorce, ii, 62 and n. 3.
- Child-betrothals: in Australia, i, 181; elsewhere, 208, 209 n. 1; in the age of Elizabeth, 399-403.
- Child-marriages: in the age of Elizabeth, i, 399-403.
- Chinese: relationship among, i, 68; secondary wives among, 144; authorities on matrimonial institutions of, 153, 154, 224; symbol of capture, 172 and n. 3; wife-purchase, 195 and n. 3; divorce, 231, 235-37, notes, 242 n. 1, 248.
- Chippewayans, i, 146, 213.
- Chlodwig and Chlotilde: marriage of, i, 264 and n. 2.
- Chosen guardian in the nuptial ceremony, i, 381; superseded by the priest, 308.
- Chrysostom: cited, i, 294; on divorce, ii, 27 and n. 3.
- Church confession of ante-nuptial incontinence: in Massachusetts, ii, 190, 191 and n. 2, 195-99.
- Church ordinances: on divorce, ii, 67, 68.
- Church accepts lay form of marriage, i, 291.
- Clan: older than family, according to Morgan, i, 66; and Starcke, 113, 114.
- Clandestine marriages: canon of Council of London on, i, 313 and n. 4; that of Archbishop Richard, 313, 314; constitution of Archbishop Walter, 314; those *de praesenti* valid, 314, 315; in England and Scotland, 316; the fruit of the canonical theory, 340-50; legal in England after Reformation, 376-80; in St. James, Duke's Place, 436 n. 1; the Fleet and elsewhere, 437-48; bills in Parliament on, 446 n. 4.
- in the New England colonies, ii, 203-12; Virginia, 235; New Jersey, 313; in the United States, iii, 188-92.
- Clement of Alexandria: on second marriages, ii, 25 n. 2.
- Clerk of the writs: registers marriages in Massachusetts colony, ii, 145, 146.
- Clerk or reader of the parish: publishes banns and administers license law in Virginia colony, ii, 232, 234.
- Clothes: do not originate in feeling of shame, i, 206 n. 2.
- Codex Justinianus*: influence of, on Dutch law, ii, 268.
- Code Napoléon, iii, 169.
- Cochrane *alias* Kennedy v. Campbell, i, 448.
- Coeducation: social value of, iii, 245.
- Coemptio*, i, 171 n. 3, 199 and n. 5, 220; ii, 14 n. 4; how dissolved, 15 n. 1.
- Coibche*: bride-price in Ireland, i, 200.
- Coke, Sir Edward: secret marriage of, i, 441 n. 1.
- Colden, C.: on divorces granted by the governor in New York, ii, 384, 385.
- Colorado: marriage celebration in, ii, 464; celebrant protected by license, 470; definition, 470; age of parental consent to marriage, 472, 473; forbidden degrees, 473-75; void and voidable marriages, 475-78; miscegenation restrained, 478; license, 487, 488; return, 489 and n. 3, 490, 491; divorce, iii, 129, 130; remarriage, 149; residence, 156; notice, 158 n. 3; intervention of attorney in divorce suits, 159; common-law marriage, 177; age of consent to carnal knowledge, 201.
- Colors: as means of sexual attraction, i, 204, 205.
- Columbian Indians: divorce among, i, 238.
- Comanches, i, 213.
- Common-law marriage: generally good in colonial New England, ii, 151 and n. 3; Virginia, iii, 171, 172; Maryland colony, ii, 262 n. 5, iii, 172; North Carolina, South Carolina, and Georgia colonies, ii, 263, note; iii, 172, 173; probably good in New York province, ii, 295, 296; evidence of Lauderdale Peerage case, 300-306.
- history of, in the various states, iii, 170-85.
- Commons, J. R.: quoted, iii, 226, 227.
- Commissioners to join persons in marriage: in Plymouth, ii, 133; Massachusetts, 133 and n. 4; 134 and notes.

- Communism, sexual: Bachofen's view of, i, 40, 41; theory of, accepted by many writers, 46 n. 5; alleged survivals, 47-52; views of various writers, 54-65; Morgan's theory, 66-68; McLennan's theory, 77, 78; the problem of, i, 89-110.
- Concubinage: tolerated by some leaders of the Reformation, ii, 71.
- Confarreatio, i, 171 n. 3; ii, 14 n. 1; how dissolved, 15 n. 1; survived for *flamines*, 15 n. 2.
- Confessions of ante-nuptial incontinence: cases of, ii, 186-99.
- Confucius: rule of, as to divorce, i, 236.
- Conjugal duty: refusal of, ii, 62 and n. 2.
- Conjugium initiatum*, i, 335.
- *ratum*, i, 335.
- Compiègne, Synod of: on divorce, ii, 42-44.
- Connecticut, the colony: obligatory civil marriage in, ii, 135 and n. 4; rise of ecclesiastical, 138; contract and covenant, 147; laws regarding single persons, 152, 153; regulates courtship, 164; imposes scarlet letter for adultery, 173; for incest, 178; pre-contract or betrothal required, 179; espoused wife may be punished for adultery, 180; bundling, 182, 183; marriage with wife's sister voidable, 214; early maturity of divorce law, 353, 354; divorce statutes, 354; legislative divorce, cases of, 355-60; question of common-law marriage, iii, 174.
- the state: celebration of marriages in, ii, 391, 393, 394; age of parental consent to marriage, 396; long survival of impediments of affinity, 397; of scarlet letter, 398; bars marriages of the epileptic and imbecile, 400; survival of optional system of banns or posting, 401; certificate and record, 404; return, 405; collection of statistics and record, 407, 408; divorce: jurisdiction, kinds, and causes, iii, 13, 14; remarriage, 21, 22; residence, 24, 25; notice, 25, 26; alimony, 30 n. 1; courts silent as to common-law marriage, 181, 182; age of consent to carnal knowledge, 198; divorce rate, 209, 212 n. 1.
- Consanguine family, i, 67, 68.
- Consanguinity: Morgan's classificatory and descriptive systems of, i, 66-68; forbidden degrees of, 121-32. (See Forbidden degrees.)
- Consensus, i, 291, 292, notes.
- Consistorial courts: origin of, ii, 70, 71 n. 1.
- Constantine: divorce law of, ii, 30, 31.
- Contract: rise of the marriage, i, 152-223.
- Contrat conjugal*: described, iii, 168 n. 2.
- "Contract marriage," ii, 467, 468.
- Cook, F. G.: cited, ii, 252 n. 3; on Dongan law, 295 n. 2; Lauderdale Peerage case, 306 n. 2; law of twenty-four proprietors, 311; common-law marriage, iii, 171, 183, 184; cited, 194.
- Cooley, T. M.: decision of, in *Hutchins v. Kimmel*, iii, 177.
- Copula carnalis*, i, 335, 336, 338.
- Corbusier, W. M.: on pairing season among the Apache, i, 99 n. 3.
- Council of Trent: authorities on, i, 288, 289, 316 n. 1; enforces ecclesiastical celebration, 315; opens way for civil marriage, iii, 168. (See Trent, Council of.)
- Courtship: methods of male, i, 202-7; free, 210-23; regulated in early New England, ii, 162-66; by Governor Wyatt of Virginia, 236, 237; by Pennsylvania Quakers, 323 and n. 5, 324, 325.
- Cousins, first: intermarriage of, legalized by Henry VIII., but opposed in New England colonies, ii, 212, 213; opposed by Pennsylvania Quakers, 322; laws restricting, in various states, ii, 397, 433, 474.
- Couvade*, i, 36; said to arise in sexual taboo, 54; theories of, 112 and n. 4.
- Covenant, the marriage: distinguished from the contract in Connecticut, ii, 147.
- Coverdale, Miles: translates Bullinger's *Christen State*, ii, 72. (See Bullinger.)
- Cowley, C.: quoted, ii, 280; divorce cases collected by, 332, 370 n. 3.
- Cowyll: bride-price in Wales, i, 200 n. 3.
- Coyness: as ground of sham capture, i, 175, 176.
- Cranmer, Archbishop: marries, i, 394, 395.
- Crawley, Ernest: his *Mystic Rose*, i, 35; on sexual taboo among Australians, 54; class nomenclatures, 76; the *couvade*, 112 n. 4; incest and promiscuity, 131, note; separate language of women as result of sexual taboo, 158 n. 5; conubial and formal capture, 177 and n. 1; tattooing and other mutilations, 206 n. 2.
- Creeks, i, 104; liberty of choice among, 213.
- Crete: symbol of capture in, i, 171.
- Criminal conversation: action for, ii, 114.
- Crynagora: divorce in, i, 244 n. 2.
- Cromwell's civil marriage ordinance: authorities on, i, 404, 405; historical significance of, 408; discussion, 418-35; cited in debates on Hardwicke Act, 451 n. 2; and in discussion of the Unitarian bill, 462 and n. 1.
- Cromwell, Frances: wedding of, i, 429-31.
- Cromwell, Oliver: principles of his marriage law anticipated in New England colonies, ii, 127.
- Cromwell, Thomas: on registers, i, 362.
- Crowning, i, 295 n. 5.
- Cumberland, Duke of: contracts an irregular marriage, i, 449 n. 3.

- Cunow, H.: his *Australneger*, i, 35; on class systems, 72, 73; on female kinship, 116; Westermarck's theory of origin of horror of incest, 131 n. 1; exogamy, 131 n. 1; absence of wife-purchase among low races, 124 n. 2.
- Curr, E. C.: his *Australian Race*, i, 35; on autocracy of father among Australians, 46; Australian class systems, 70, 71; wife-capture in Australia, 169 n. 3.
- Custis, John and Frances: their marriage agreement, ii, 237-39.
- Cyclops, of Homer, i, 10 n. 3.
- Cyprian: on second marriage, ii, 25 n. 2.
- Cyprus: sacred prostitution in, i, 51 n. 1.
- Dahn, Felix: on *mund*, i, 260, note.
- Dakota, the: bride-price among, i, 191.
- Dakota Territory: divorce laws, iii, 140-42; divorce rate, 218 n. 3.
- Dalrymple v. Dalrymple, i, 473 n. 2.
- Damara: the bride-price among, i, 194; divorce at pleasure of either spouse, 226.
- Dane, Nathan: apologizes for Massachusetts slavery, ii, 217 n. 2.
- Dargun, L.: on mother-right among early Aryans, i, 20-22; distinguishes between power and relationship in maternal system, 22, 23; his works, 33, 44 n. 1; rejects theory of woman's political supremacy, 45, 46; on successive forms of marriage, 58; rejects Starcke's theory of female kinship, 114 n. 3; on wife-capture, 157 and n. 2, 160; classifies peoples having so-called marriage by capture, 164 n. 1; symbolical rape among Slavs and Germans, 174, 175, 258.
- Darwin, Charles: on monogamy and polygyny among lower animals, i, 96 n. 2, 97; causes of sterility, 130 and n. 2; numerical disparity of sexes, 137 n. 4; sexual selection, 203-6; standards of beauty, 207 n. 5.
- Davis, A. M.: cited ii, 170 n. 1; on stigma of scarlet letter, 171 nn. 2, 3, 174, note, 178 n. 4.
- Dawan, west Timor: divorce in, i, 241, 245 n. 2, 247 n. 2.
- Dawson, James: divorce, 232 and n. 3, 239; divorce in West-Victoria, i, 229, 230.
- Deccan: wife-capture in, i, 160.
- Deceased wife's sister question, i, 353, 354; ii, 96-102.
- Decree *nisi*: in Massachusetts, iii, 8, 9; Maine, 18; Rhode Island, 22; New York, 104; Oklahoma, 83; California, 151, 152.
- Definition of marriage: none in New England states, ii, 395; in southern and southwestern states, 427, 428; in middle and western states, 470, 471.
- Defoe, Daniel: on an academy for women, iii, 237.
- Delaware, the colony: marriage laws of, ii, 320 n. 6.
- the state: marriage celebration in, ii, 457, 458; age of consent and of parental consent to marriage, 472, 473; marriage of indentured servants, 473; forbidden degrees, 473-75; void and voidable marriages, 475-78; miscegenation restrained, 478, 479; marriage of paupers restrained, 479; optional system of banns or license, 482, 483; return, 489 and n. 3, 492; celebrant's record, 492; state registration, 493; legislative divorce, iii, 100, 101; judicial divorce, 111-13; remarriage, 146; residence, 153; courts silent as to common-law marriage, 182; age of consent to carnal knowledge, 201 and n. 10; divorce rate, 209, 210.
- Delbrück, Berthold: rejects theory of maternal family among Indo-Germanic peoples, i, 20; on Bachofen, 39 n. 2.
- Demetrian mother-right, i, 40, 41 n. 1.
- Denison, widow: courted by Sewall, ii, 157 n. 2, 205, 206.
- Denmark: marriage rate of, iii, 214, 215.
- Denton, W.: quoted, i, 359 and n. 2.
- Desertion: cause of divorce, at Reformation, ii, 62; in England, 74; meaning broadened, 62, 63 nn. 1, 2; recognized by the *Reformatio legum*, 73.
- D'Evreux, Père Yves: on incest among Brazilian natives, i, 126 n. 1.
- Dhama: ordinance of Varuna, i, 24.
- Dharma: stage among Aryans, i, 24, 25; position of purchased wife, 217 n. 2.
- Dieckhoff, A. W.: on time of *gifta*, i, 272 n. 1; Sohm's view of betrothal, 275 n. 2; works of, 288, 290; *consensus*, 292 n. 3; benediction, 296 n. 1, 297, 298 and n. 1; marriage at church door, 299 n. 4; rise of ecclesiastical marriage, 310 n. 1; exchange of rings, 375 n. 3.
- Dieri: form of marriage among, i, 72 n. 6.
- Diffarreatio*, ii, 15 n. 1.
- Dike, S. W.: his work for the National League, iii, 204; quoted, 205 n. 3, 207; on divorce rate, 209, 210, 211, 212, 218 nn. 2, 3; remarriage after divorce, 219 n. 1; methods of securing uniform divorce law, 222 n. 3; his works cited, 225 n. 1; on alleged loss of capacity for maternity by American women, 242; emancipation of woman and property, 247 n. 2.
- Dilpamali marriage, i, 72 n. 6.
- Dionysius: cited, ii, 16, note.
- "Directory of Public Worship," 1645: marriage ritual of, i, 417.
- Disobedience to parents: death penalty for, in New England colonies, ii, 162.
- Dispensations, ii, 55, 56; abuse of, 59 n. 2; kinds, 60 n. 2.
- Dissenters: oppressed by the Hardwicke Act, i, 460-65; enjoy their own rites in Maryland, ii, 241, 243, 244; marry contrary to law in colonial Virginia, 232; not allowed to solemnize marriages in North Carolina, 251, 252-54; Presby-

terians gain partial liberty, 1766, 254-57; their protests, 257, 258; practical liberty in South Carolina and Georgia, 260-63.

District of Columbia: celebration of marriage in, ii, 415; marriage of freedmen, 426; age of consent and of parental consent, 428-30; forbidden degrees, 433, 435; void or voidable marriages, 435 n. 3, 436, 437, 438; survival of optional system of banns, 444; present license system, 447; certificate to married pair, 450; return, 449, 450; divorce, iii, 78, 79; remarriage, 80; residence, 86; process, 89; intervention by attorney, 90; common-law marriage, 176; age of consent to carnal knowledge, 199; divorce rate, 210.

Divorce: early history of, i, 224-50; where marriage dissolved at pleasure of either spouse, 225-28; where marriage indissoluble, 228; where by mutual consent, 229, 230; where the man has the right, 231-38; where the woman also has the right, 238-40; the form, 240, 241; legal effects, 241-47; frequency, 247-50; checked by wife-purchase and the blood-feud, 249 and n. 1.

— under English and ecclesiastical law: authorities, ii, 3-11; Grecian, Hebrew, and Roman elements of the Christian doctrine, 11-19; scriptural teachings, 19-23; views of the early Fathers, 23-28; legislation of the Christian emperors, 28-33; compromise with German custom, 33-46; final settlement of doctrine in the canon law, 47-52; two kinds of so-called divorce distinguished, 52, 53; grounds of divorce *a mensa*, 53, 54; exceptions allowed, 54-56; use of papal dispensations, 55; policy of Council of Trent, 59, 60; Protestant doctrine, 60; opinions of Luther and the continental Reformers, 60-71; those of the English Reformers, 71-85; Milton's views, 85-92; void and voidable contracts, 92-95; Lord Lyndhurst's act, 95, 96; marriage with deceased wife's sister, 96-102; parliamentary divorce, 102-9; present English law, 109-17.

— in the New England colonies: authorities, ii, 328, 329; effect of Reformation, 330; separation from bed and board nearly abandoned, 330; Hutchinson's statement, 330, 331; Massachusetts, early law, 331, 332; table of cases for seventeenth century, 333; select cases discussed, 334-39; in Massachusetts during second charter, 339-41; tables of cases, 341-44; discussion of select cases, 345-48; in New Hampshire, 348, 349; Plymouth, 349-51; New Haven, 352, 353; Connecticut, 353-60.

— in the southern colonies: English divorce laws in abeyance, ii, 366, 367; divorce courts not created, 367; separate alimony by local courts in Virginia, 368-71; same in Maryland, 371-74; Carolinas and Georgia, 375, 376.

— in the middle colonies, ii, 376; cases in New Netherland, sometimes with arbitration, 376-82; New York province,

382-85; New Jersey, 385; Pennsylvania and Delaware, 385-87.

— in the New England states: authorities, iii, 3; jurisdiction, kinds, and causes, 4-18; remarriage, 18-22; residence, 22-25; notice, 25-27; alimony, property, and custody of children, 28-30.

— in the southern and southwestern states: legislative divorce, iii, 31-50; judicial divorce: kinds and causes, 50-79; remarriage, 79-84; residence 84-88; notice, 88, 89; alimony, property, and custody of children, 90-95.

— in the middle and western states: legislative divorce, iii, 96-101; judicial divorce: kinds and causes, 101-44; remarriage, 145-52; residence, 152-57; notice, 158; miscellaneous provisions, 158-60. (See Separation from Bed and Board.)

— administration: character of, in United States, iii, 207, 208.

— clandestine: evils of, iii, 205, 206.

— legislation: resulting character of, iii, 203-23.

— legislative. (See Legislative divorce.)

— rate: in United States, 209-11; higher in cities, 211; in Europe, 212; falls in hard times, 215; how influenced by legislation, 216-19.

— statistics, iii, 209-19.

— and the problem of the family, iii, 250-53.

— granted by the governor in New York province, ii, 384, 385.

— not provided for by Cromwell, i, 420, 421.

Dobrizhoffer, J. V. de: on jealousy among Abipones, i, 105, 126 n. 1; on cohabitation in turn among, 145; cited, 155; liberty of choice, 212, 213.

Domum deductio, i, 171 n. 3.

Dorsey, J. O.: on the Sioux, i, 143 n. 1, 144; elopement among Omahas, 168; symbolical rape among Poncas, 169 n. 1; free marriage among Omahas, 212 n. 4; avoidance of mother-in-law, 187 n. 2; effects of divorce, 242 n. 1.

Dos ad ostium ecclesiae, i, 269. (See Dower.)

Douaire: the Norman, i, 269.

Dower: origin of, i, 219-21, 249; in England, 269; at church door, 299, 300 n. 1, 307 n. 4; full rights of, denied in case of unblessed unions, 314, 315, 355; of the widow in case of divorce, 357; ii, 93.

Dowries: higgling of, ii, 203.

Doxy, Ralph, and Mary Van Harris: illegal marriage of, ii, 278, 279.

Doyle, J. A.: cited, ii, 250 n. 1.

Driesius (Driesius), Dominie, ii, 291 n. 4, 379.

Dudley, Joseph: authorizes optional civil or ecclesiastical marriage, ii, 135, 139.

- Dunstan, canons of: enforce doctrine of indissolubility, ii, 40.
- Dunton, John: on Boston old maids, ii, 157, 158, 167.
- Duogamy: among American aborigines, i, 143 n. 1.
- Durfee, Judge: on legislative divorce in Rhode Island colony, ii, 365.
- Düsing, Carl: on causes determining sex of offspring, i, 138, 139.
- Duyts, Laurens: sells his wife, ii, 280.
- Earle, Alice Morse: on New England wedding customs, ii, 140, 141; colonial drinks, 141 n. 5; early and frequent marriages in New England, 157 n. 2; breach of promise in New Netherland, 282 n. 1; joint wills in New Netherland, 283 n. 1; banns and license in New York province, 297, 298; Quaker marriage customs in Pennsylvania, 323 n. 5, 324, 325, 326; separations in New Netherland, 378; Lantsman's case, 379, 380; other cases, 380, 381.
- Ecclesiastical marriage: authorities on, i, 287-90, 321-24; rise of, 291-363. (See Marriage, Divorce.)
- Economic forces in the evolution of matrimonial institutions, i, 60-63; according to Hellwald, 93, 94; influence on rise of system of female kinship, 113, 114 n. 3, 115, 116; on rise of polygyny, 145; on condition of woman, 146 n. 1; effect of share in labor, 211 and n. 4, 213 n. 5; importance of, in the present problems of marriage and the family, iii, 235, 246-50.
- Education: function of, as to marriage and family, iii, 223-59.
- Edwards, Jonathan, and the Northampton revival, iii, 197, 198.
- Edwards, Richard: divorce of, ii, 357, 358.
- Edwin W., and Mary Whitehead: their marriage the first recorded in Maryland, ii, 239.
- Egbert, pontifical of, 298.
- Egyptians: prostitution of girls among, i, 49 n. 1; concubines among, 144; high domestic ideal, 221 n. 3.
- Elizabeth, daughter of James I.: public spousals of, i, 381 n. 2.
- Elizabeth, Queen: resists marriage of priests, i, 396-98.
- Ellesmere, Lord Chancellor: secret marriage of, i, 441 n. 2.
- Elopement, i, 169, 170 and note; or abduction, 182-84; a means of free choice, 212.
- Elvira, Council of: on second marriage, ii, 25, 26.
- Emperors, the Christian: their legislation regarding divorce, ii, 28-33.
- Endogamy: McLennan's theory, i, 88 and n. 3, 117; Tylor's view, 121; Starcke's view, 124, 125; clan, 131, 132; coexistence of, with exogamy, 178 and n. 3.
- Engels, F.: his theory of the family, iii, 229, 230.
- England: law regarding celebration, iii, 190; the divorce rate, 213.
- England and Wales: divorce rate of, iii, 211, note.
- Epiphanius: on divorce, ii, 24; second marriage, 25.
- Epileptic and imbecile: marriages of, restrained in Connecticut, ii, 400; Minnesota and Kansas, 480.
- Erasmus, Desiderius: his liberal view on divorce, ii, 64.
- Eskimo: wife-lending among, 49, 50 and n. 1; polyandry, 87; restricted polygyny among, 143 n. 1; symbolical capture, 164, 165; choice of bride by bridegroom's mother, 187 n. 3; free divorce, 227, 228 and n. 1; but divorce rare, 247 n. 6.
- Esmein, A.: on *Lex Julia*, ii, 16 n. 2, 17 n. 1; Augustine's doctrine of divorce, 27 nn. 1, 2; Gregory II.'s decrees, 39 n. 1; decree of council of Hertford, 40 n. 1; synods of Verberie and Compiègne, 43, 44, notes; evolution of term *divortium*, 53 n. 1; on rejection of divorce *a mensa*, 61; marriage as a remedy, i, 326 n. 1; presumptive marriage, 338; cited, 339.
- Espinas, A.; cited, i, 98; on sexual selection, 205 n. 4.
- Estate of Wood: case of, iii, 151.
- Ests, i, 172.
- Ewald, G. H. A. v.: on Hebrew paternal power, i, 17 n. 5.
- Exogamy: relation of, to Roman *patria potestas*, i, 31; rule of the *gentes*, 68 n. 4, 69; relation to class systems, 72 n. 5; McLennan's theory, 85, 117, 156; the problem of, 117-32; coexistence of, with endogamy, 178 and n. 3.
- Expiation for marriage, i, 50 and n. 2.
- Fabiola: her divorce and remarriage, ii, 28.
- Fabricius, Jacob: case of, ii, 278 and n. 2.
- Family: as social unit, i, 9, 10, 12; the Roman or patriarchal, of Maine, 10-13; among early Aryans, 25-27; among Hellenes, 28, 29; patriarchal, 37, 38; "gynocratic" and "androcratic" distinguished, 44 n. 1; stages in the evolution of, 54 and n. 2, 55-65; Morgan's five phases of, 66-70; the pairing, theory of, 89-151; among lower animals, 89, 91-102; the problem of the successive forms of, 132-50.
- the Teutonic, i, 8; the early Christian, 329, 330; compared with the Stoic, 330.
- problems of, iii, 161-259; monogamic the type, 224; alleged disintegration of, 225-29; views of socialists on, 229-35; and the liberation of woman, 235-50. (See Marriage, Matriarchate, Mother-right, Divorce.)
- Family council: in Louisiana, ii, 431-33.
- Fantis, African: effects of divorce among, i, 243.
- Farnhill v. Murray, ii, 373.
- Farr, W.: on the marriage rate, iii, 214.

- Fathers, the Christian: on the form of marriage, i, 293 n. 3.
- Fawcett, H.: on the marriage rate, iii, 214.
- Federal law of divorce: movement for, iii, 222, 223.
- Feilding's case, i, 447.
- Felups of Fogni: easy divorce among, i, 226.
- Female infanticide, i, 78, 79, 87.
- Fenton v. Reed, ii, 303 n. 3, 304; iii, 175 and n. 2.
- Fernow, B.: on marriage law of Guelderland, ii, 268.
- Festuca: in place of the *arrha*, i, 268.
- Festus: quoted, i, 171 n. 4.
- Ficker, Julius: denies sex-tutelage under Frank law, i, 259 n. 1; on alleged *Vidumsehe* of Tacitus, 262 n. 2.
- Fighting for wives, i, 203.
- Fiji Islanders: wife-capture among, i, 159.
- Filmer, Sir Robert: his *Patriarchia*, i, 3, 16, 17.
- Finch, N.: his marriage with sister-in-law annulled, ii, 214.
- Finck, H. T.: cited, i, 104 n. 1; on symbol of rape, 175 n. 3; sexual selection, 205 n. 4.
- Fison, Lorimer: writings of, i, 34, 35; on Australian class systems, 66, 70; criticised by Curr, 70, 71.
- and Howitt, A. W.: their *Kamilaroi and Kurnai*, i, 34, 70; on elopement and wife-stealing, 169 n. 3.
- Flamines*: their marriage by *confarreatio*, ii, 15 n. 2.
- Flecknoe's *Diarium*: cited on the marriage law of 1653, i, 432 n. 2.
- Fleet marriages: authorities on, i, 405; discussion, 437-46, 453; effect of Hardwicke Act on, 459 n. 3.
- Fleet marriage registers, i, 442; extracts from, 445, 446.
- Florida: marriage celebration in, ii, 417 n. 4; marriages of freedmen, 426; age of parental consent, 429, 430; forbidden degrees, 433; void or voidable marriages, 435 and n. 3, 436, 437; miscegenation forbidden, 438, 439; license system, 447; return, 449; divorce, iii, 68; remarriage, 84; residence, 86; process, 88, 89; alimony, 92; common-law marriage, 176; age of consent to carnal knowledge, 198.
- Flower, B. O.: on prostitution in marriage, iii, 255.
- Foljambe's case, ii, 82 n. 2, 83.
- Folger, Chief Justice: on the common-law marriage, iii, 183.
- Forbidden degrees: origin of, i, 121-32; under the canon law, 351-54; restricted under Henry VIII., ii, 76; how affected by Lyndhurst's Act, 96, 97.
- in the New England colonies, ii, 212-15.
- in the New England States, ii, 397, 398; southern and southwestern states, 433-35; middle and western states, 473-75; reform in laws needed, iii, 194, 195.
- Fornication before marriage: in Plymouth, ii, 186 and nn. 1, 2; in Massachusetts, 186-99.
- Foster-laen*, i, 270 n. 1, 271.
- Fox, George: on Quaker marriages, ii, 316, 317.
- Fox, Henry: contracts a clandestine marriage, i, 449; on the Hardwicke Act, 449, 450 n. 1, 451 n. 3.
- Fox, Charles James: on the Hardwicke Act, i, 463 n. 2.
- France: divorce in, iii, 168, 169; divorce rate, 211, note, 212, 216 and n. 4; matrimonial administration, 190.
- Franks: *arrha* among, i, 264; the *tertia* or dower of, 269.
- Frederickse, M.: his marriage contract, ii, 284 n. 1.
- Freedmen: marriages of, ii, 426, 427.
- Freeman, E. A.: his theory of social expansion, i, 13 n. 2.
- Freeman, F.: quoted, ii, 186 n. 2.
- Freisen, Joseph: on confusion of scriptural texts on divorce, ii, 22 n. 2; views of the Fathers on second marriage, 25 nn. 1, 2; Council of Arles, 26 n. 4; denies woman's right of divorce under German law, 37 n. 3; *Lex Grimoald.*, 38 n. 2; Gregory II.'s decrees, 39 n. 1; decree of Council of Hertford, 40 n. 1; origin of papal matrimonial dispensation, 55 n. 4; holds that early Christians accepted Jewish marriage forms, 291 n. 2.
- French Revolution: marriage and divorce legislation of, iii, 168, 169.
- Friedberg, Emil: on *mund*, i, 260 n. 1; on time of *gifta*, 272 n. 1; place of nuptials, 273 n. 1; the three acts in joining in marriage, 274 n. 1; Sohm's theory of self-betrothal, 279 n. 2; on the *Fürsprecher*, 281, 282; significance of guests at the nuptials, 285 n. 4; works mentioned, 290; time of bride-mass, 296 n. 3; priest's function in the old English ritual, 302; writers erroneously holding religious celebration essential to a valid marriage, 314 n. 4; decree of Council of Trent, 316 n. 1; clandestine marriage, 348, 350; valid marriage, 354 n. 4; Luther's influence regarding civil marriage, 388, 389; civil marriage in the Netherlands, 409 n. 2; controversial literature of the Commonwealth, 432 n. 1; Parson Lando's marriage notice, 439; impunity of Fleet parson, 442, 443; error of, regarding Cochrane v. Campbell, 448 n. 2; English dislike of banns, 457; Dutch marriage laws, ii, 268 n. 2.
- Friedrichs, Karl: on headship of woman in the family, i, 45 and n. 8; forms of

- the family, 55; defines marriage, 102 n. 1; certainty of fatherhood, 117; female kinship, 114 n. 3.
- Frier v. Richardson, ii, 159, 332 n. 3.
- Fritsch, G.: on polyandry, i, 135 n. 2; bride-price among Kafirs, 193 n. 4, 214.
- Friuli, Council of: enforces doctrine of indissolubility, ii, 39.
- Fuegiens: serving for wives among, i, 189.
- Fürsprecher: in nuptial ceremony, i, 281, 282.
- Fulke, W.: on nature of wedlock, i, 393.
- Fundamental constitutions, ii, 247, 248 n. 3.
- Furnivall, F. J.: on child-marriage, i, 399-403.
- Gainaberg, maiden-market at, i, 50 n. 2, 199, 200 and n. 1.
- Gainham, John, the Fleet parson, i, 440 and nn. 3, 4.
- Gaius: on *patria potestas*, i, 30; *coemptio*, 199.
- Galatæ, the Asiatic: *patria potestas* among, i, 30.
- Galela and Tobelorese: coexistence of purchase and pretended rape among, i, 183; divorce, 233 and n. 2, 248.
- Gallinomero, of California: man's sole right of divorce among, i, 232.
- Gallows, marriage at, i, 441 n. 3.
- Gally, H.: his *Considerations*, i, 447.
- Galwith v. Galwith, ii, 371, 372.
- Ganowánian system of consanguinity, i, 68, 69.
- Gardener, Helen H.: leader of crusade against age of consent laws, iii, 196; quoted, 197.
- Gautier, Léon: on marriage rituals, i, 288, 300 and n. 2, 301 n. 2, 305 n. 3, 307 n. 4, 308.
- Geary, N.: on English divorce courts, ii, 110 n. 2; remarriage of divorced persons, 112 n. 2; decree *nisi*, 113 n. 5; separation orders, 117, notes.
- Geffcken, H.: on the divorce of Ruga, ii, 15 n. 4; freedom of Roman divorce, 17 and n. 1; views of the Fathers as to second marriage, 24, 25 and n. 2; Council of Arles, 26 n. 4; Constantine's divorce law, 31 n. 3; divorce among early Teutons, 34; by mutual consent according to *pactus Alamannorum*, 35 n. 1; death for adultery among Saxons, 36; *Lex Burgundionum*, 37 n. 1; absence of divorce laws in Merovingian era, 41 n. 2; penitentials, 44 n. 2, 46 n. 5; one-sided divorce among Germans, 48 and n. 2; how the church enforced her rules regarding divorce, 49 n. 1; denies ecclesiastical jurisdiction in time of the Carolings, 50 and n. 1; triumph of the spiritual jurisdiction, 51 n. 1.
- Gentes, i, 13, 28, and *agnatio*, 30; Grosse on, 62; origin of, according to Morgan, 68. (See Clan.)
- Georgia, the colony: marriage in, ii, 261, 262; divorce, 375, 376; question of common-law marriage, iii, 172, 173.
- the state: marriage celebration in, ii, 416, 417; unauthorized solemnization, 423; marriages of freedmen, 426, 427; age of parental consent, 429; forbidden degrees, 433, 435; void or voidable marriages, 435 n. 3, 436, 437, 438; miscegenation forbidden, 439; encourages marriage, 441; has dual system of banns or license, 444, 445; license where obtained, 447; return, 449; legislative divorce, iii, 42-49; judicial divorce, 61, 62; remarriage, 81, 82; residence, 85; process, 89; trial by jury, 90; separate alimony, 92; dower barred by permanent alimony, 95; common-law marriage, 176; age of consent to carnal knowledge, 200.
- Germans, the early: the family among, i, 8; paternal power among, 28 n. 2, 30; wife-lending, 49; wife-capture, 159, 258; symbol of capture, 174, 175; divorce, 232; wife-purchase, betrothal, and nuptials, 253-86; divorce, ii, 4, 5; compromise with their divorce customs, 33-46; divorce a private act, 47, 48.
- German empire: matrimonial administration, iii, 190; the divorce rate and divorce law, 211, note, 212, 221, 222 and n. 1.
- Get, or bill of divorce, ii, 13 nn. 2, 4.
- Gibbs, Mary: marries Sewall, ii, 208, 209.
- Gifta: or tradition of the bride, i, 259, 272-76; importance of, as compared with the *bewedding*, 273-76; self-*gifta*, 276-86; after the conversion, 296; *ante ostium ecclesiae*, 299 and n. 4, 300 n. 1; in old English ritual, 302; as *sponsalia de praesenti*, 305; in England at Reformation, 312; self-*gifta* in New England colonies, ii, 209-11; in Pennsylvania, 456.
- Gilchrist, Chief Justice: opinion of, in *Dumbarton v. Franklin*, iii, 183 n. 1.
- Giraud-Teulon, A.: works of, i, 33; on woman's political domination, 44; expiation for marriage, 50 n. 2; the *couvade*, 112 n. 4.
- Gladstone, W. E.: on deceased wife's sister question, ii, 100 n. 3; resists divorce law of 1857, 110.
- Glanville: cited on *dos*, i, 269; on divorce and dower, ii, 93.
- Glasson, E.: on bride-sale, i, 260 n. 1, 263 n. 4; on Roman divorce, ii, 17; laws of Æthelberht, 40, note.
- Gloucester, Duke of: contracts an irregular marriage, i, 449 n. 4.
- Göhre, P.: cited, iii, 228 n. 1.
- Goeschen, O.: on grounds of divorce, ii, 67, 68.
- Goodwin, J. A.: on fornication before marriage, ii, 186 and n. 1; divorce, 332; divorce in Plymouth, 350, 351.
- Grant, Ann: on marital life in New York, ii, 300.

- Gratian: his theories regarding marriage, i, 335, 336; "master" of the canon law, ii, 47, 52; special pleading on divorce, 51 n. 4; his theory of unconsummated marriage accepted in the canon law of divorce, 55, 56.
- Graunt, John: on marriages under Cromwell's law, i, 426-28.
- Gravesend: magistrates of, post marriage notice, ii, 269, 270, 274.
- Gray, G. Z.: on deceased wife's sister question, ii, 98 n. 2.
- Gray, Horace: on *Oliver v. Sale*, ii, 217 n. 2.
- Greece: divorce rate of, iii, 212.
- Greeks, the ancient: matrimonial institutions of, works on, i, 5; wife-capture among, 160 and n. 4; symbol of rape, 171; wife-purchase, 199; divorce, 232.
- Green, John: assistant of Warwick, grants a divorce, ii, 364.
- Greenlanders: avoid marriage with persons of same household, i, 127, 128; symbolical capture, 165; free marriage by elopement, 212.
- Greenwich, Conn.: a "Gretna Green," iii, 192 n. 4, 205.
- Gregory I.: his *Pastoral Care* cited, i, 300 n. 1.
- Gregory II.: his letter to St. Boniface, ii, 38, 39 n. 1.
- Gregory Nazienzen, i, 294.
- Gretna Green marriages, i, 473 n. 2.
- "Gretna Greens" in the United States, iii, 192 n. 4.
- Grimm, Jacob: on derivation of *Gemahl*, i, 273 n. 1.
- Gronlund, L.: views of, as to the family, iii, 231, 232.
- Groos, Karl: cited, i, 98; on sexual selection, 205 n. 4.
- Grosse, Ernst: on patriarchalism in low races, i, 45 n. 6; forms of the family as influenced by economic forces, 60-63, 115, 116; coexistence of mother-right and father-right, 110 n. 2; the symbol of rape, 176 n. 1.
- Grossmann, F. E.: on the Pima Indians, i, 143 n. 1.
- Group-marriage: works on, i, 34, 35, 47 n. 2; existence of, not proved by nomenclatures, 72, 73; Kohler on, 73-75.
- Grupe, C. U.: cited, i, 38, 52 n. 2; on the Anglo-Saxon bride, 263 n. 4.
- Gualala: their horror of close intermarriage, i, 126.
- Guanas, i, 213 n. 5, 239.
- Guatemalans: divorce among, i, 239.
- Guatos, i, 108, 109.
- Guaycurús, i, 158; custom of avoidance among, 187.
- Guinea: marriage customs in, i, 83 n. 4.
- Gurukkal or Caiva Brahmans: wife-purchase among, i, 198 n. 4.
- Gynocracy, i, 40-43; distinguished from mother-right, 44-46; Kautsky on, 57, 58.
- Habicht, H.: on the *mund*, i, 260 n. 1, 261 n. 1; bride-price, 265 n. 4; betrothal, 274 n. 2; Sohm's theory of betrothal, 275 n. 2.
- Haldane, George: on the Hardwicke Act, i, 454-56.
- Hallam, Henry: on abuses in ecclesiastical courts, i, 414 n. 1.
- Hallowell, R. P.: on Quaker marriages, ii, 316, 318.
- Halsall case, ii, 331 and n. 4, 334.
- Hancock, John: church confessions at Braintree under, ii, 197.
- Hand-fasting: i, 235 n. 1; in place of *arrha*, 269; Brand on the Danish, 276 n. 3; used in self-betrothal, 278; in New England, ii, 210.
- Handsclag. (See Hand-fasting.)
- Hanley Castle Missal, i, 311 n. 4.
- Hardwicke Act: authorities on, i, 406, 407; origin, 448; popular interest in, 449; debates on, 449-58; provisions, 458, 459; merits, 459, 460; defects, 460-65.
- Harford: taxes lone men, ii, 153.
- Harar, East African: effects of divorce in, i, 244 n. 2.
- Hartmann, E. v.: on woman's mental capacity, iii, 240 n. 1.
- Harwood, R.: his articles of courtship, ii, 245-47.
- Hawaii: divorce in, iii, 144; residence, 157; legitimacy of children of divorced, 158; courts silent as to common-law marriage, 182; age of consent to carnal knowledge, 203; license of clerical celebrant, 188.
- Hawaiians: consanguine family of, i, 67, 68, 238.
- Hawks, F. L.: quoted, ii, 250 and n. 1.
- Head v. Head, ii, 375; iii, 46-50.
- Head-officer of town: celebrates marriages in Rhode Island colony, ii, 135 n. 1.
- Hebraism: influence of, on New England Puritans, ii, 130, 131, 152 and nn. 1, 2, 162, 169, 179, 199, 200, 217, 352.
- Hebrews: whether *patria potestas* among, i, 15, 16, 19; whether "beena" marriage or marriage by service among, 16 and n. 3; concubines among, 144; authorities on matrimonial institutions of, 153; wife-capture among, 161, 162; wife-purchase, 196, 197; divorce, 232; divorce by Talmudic law, 240 n. 4; divorce in general, ii, 3, 12-14, 20 nn. 2, 3, 21; divorce a private transaction, 47. (See Hebraism.)
- Hedge parsons, i, 446.
- Hell, X. H. de: quoted on Kalmucks, i, 168.
- Hellenes: family of, i, 28, 29; wife-capture among, 160 n. 4; wife-purchase, 199; symbol of rape, 171.

- Hellwald, Friedrich v.: his use of *menschliche Familie*, i, 7, note; on headship of woman in the family, 45 and n. 5; evolution of forms of marriage and the family, 58-60; differentiation of the sexes, 93; origin of family among animals, 93, 94, 97, 98, 99; origin of exogamy, 131 n. 1; polyandry, 135, 148 n. 3; the symbol of rape, 176 n. 1; divorce in Islam, 233, 234.
- Helms v. Franciscus, ii, 373, 374.
- Henderson, C. R.: cited, iii, 164, 225 n. 1, 228 n. 1.
- Henry VIII.: on registration, i, 362, 363; clings to doctrine of clerical celibacy, 394; his divorce, ii, 77 n. 1.
- Hereford: marriage ritual of, i, 301, 303, 306 n. 2, 311 n. 4.
- Hermas, Pastor of: on divorce, ii, 23, 24; favors remarriage, 27, 28 and n. 1.
- Herodotus: on sacred prostitution, i, 51 n. 1; on wife-purchase, 199, 200.
- Hertford, council of: on remarriage after divorce, ii, 40 and n. 1.
- Herzegovinia: divorce in, i, 244 n. 2.
- Hetairism, i, 39; legalized, 48 and n. 4, 49 n. 1; as hetairistic monogamy, 56-58.
- Heusler, Andreas: on family and *Sippe*, i, 102 n. 1; wife-purchase, 179 n. 4; wife-capture among Germans, 258 n. 1; maintains existence of *patria potestas* among, 260, note; wife-purchase, 260 n. 1; Tacitus's account of betrothal, 262 n. 2; morning-gift, 269 n. 2; *copula carnalis* as the essential fact in marriage, 275 n. 2; divorce among the early Teutons, ii, 34 n. 1.
- High Commission Court: matrimonial jurisdiction of, i, 414.
- Hieronymus: on divorce, ii, 24, 27.
- Hildebrand, Richard: on the successive forms of marriage, i, 56; criticised by Grosse, 61; on rape and purchase, 184 n. 3.
- Hillel: school of, ii, 13 and n. 2, 20 n. 2.
- Hillsborough, Earl of: on the Hardwicke Act, i, 449, 451 n. 3.
- Hincmar of Rheims: theory of, i, 335; proves that adulterers were slain, ii, 44; indissolubility enforced by, 44; accepts decree of Council of Agde in divorce of Lothar and Teutberge, 49 n. 3; mentioned, 51.
- Hindus: works on matrimonial institutions among, i, 3, 4; the family, 19-27; wife-lending, 49; joint undivided families, 129; wife-capture, 160; wife-purchase, 197, 198. (See Aryans and Hindus, India.)
- Hirschfeld, J.: cited, ii, 110 n. 4.
- Hobart, Noah: on religious celebration of slave marriages, ii, 224.
- Hodgetts, J. F.: on symbolism of the ring, i, 279, note.
- Hofacker and Notter: quoted, i, 138 n. 1.
- Hofmann, F.: on the wedding ring, i, 279 n. 1.
- Holland: influence of, on rise of civil marriage in New England, ii, 128-30; queesting in, 182; bundling with public betrothals, 185 n. 4; influences law of New Netherland, 268; divorce rate, iii, 212.
- Hollis v. Wells: regarding bundling, ii, 272.
- Hollister, G. H.: on civil marriage under Andros, ii, 136 n. 1.
- Honorius and Constantius: divorce law of, ii, 31.
- Hooper, John: maintains woman's equal right of divorce, ii, 73, 74 nn. 1, 2.
- Horde: discussion of, i, 33; as unit of social evolution, 47 and n. 3; according to Kautsky, 56; according to Hellwald, 58; Mucke's theory, 63-65; McLennan's theory, 77-79.
- Horse Indians of Patagonia, i, 158.
- Hottentots: wife-capture among, i, 159; divorce, 235; remarriage of woman after divorce not allowed, 245.
- Howard, Clifford: on survivals of phallicism, i, 51 n. 1.
- Howitt, A. W.: writings of, i, 34, 35; on elopement, 170; wife-capture, 181.
- Howland, Arthur: case of, ii, 163.
- Howell the Good: laws of, on divorce, ii, 40, note, 41 n. 1.
- Howsley, Bridget: case of, i, 424.
- Hruza, Ernst: on wife-capture among ancient Hellenes, i, 160 n. 4; unfavorable position of the Athenian woman, ii, 12 n. 3.
- Huc, M.: on bride-price in China, i, 195 n. 3.
- Hubbard, Peter: prevented by magistrates from preaching at a wedding, ii, 127 and n. 1.
- Hull, Charles H.: cited, i, 427 n. 1.
- Hull, Hannah: her dowry, ii, 204.
- Humboldt, W. v.: on divorce by mutual consent, iii, 251.
- Hunters: the family among, according to Grosse, i, 60-63.
- Hurd, J. C.: on slavery in the colonies, ii, 217 n. 1.
- Hurons: position of women among, i, 45 n. 6.
- Husband-purchase, i, 185.
- Husband-beating: in Plymouth and Salem, ii, 161 and n. 3.
- Hutchins v. Kimmel, iii, 177.
- Hutchinson, Thomas: on rise of civil marriage in New England, ii, 128; marriage under Andros, 136; prevalence of the religious ceremony, 140 n. 1; divorce, 330, 331.
- Huth, A. H.: on incest, i, 123 n. 1.

- Idaho: marriage celebration in, ii, 464, 465; witnesses, 465; marriage by declaration, 467; unauthorized solemnization, 468; requisites for legal marriage, 469; definition, 471; age of consent and of parental consent to marriage, 472, 473; forbidden degrees, 473-75; void and voidable marriages, 475-78; miscegenation restrained, 479; license, 488; return, 489 and n. 3, 491; marriage certificate and celebrant's record, 492; legislative divorce, iii, 98; judicial divorce, 139, 140; remarriage, 148, 149; residence, 157; notice, 158; intervention of prosecuting attorney in divorce suits, 159; courts silent as to common-law marriage, 182; age of consent to carnal knowledge, 201.
- Ignatius: on form of marriage, i, 293, 294.
- Illinois: marriage celebration in, ii, 460, 461; age of consent and of parental consent to marriage, 472, 473; forbidden degrees, 473-75; void and voidable marriages, 475-78; license, 487, 488; return, 489 and n. 3, 491; legislative divorce, iii, 96; judicial divorce, 119, 120; remarriage, 147; residence, 155; notice, 158; soliciting divorce business forbidden, 160; divorce statistics, 160; common-law marriage, 177; age of consent to carnal knowledge, 202; divorce rate, 210.
- Ilpirra, i, 170, note.
- Impediments to marriage, i, 351-54; among the Chinese, 235. (See Forbidden degrees.)
- Incest: origin of the horror of, i, 121-32.
- Indented servants: in Virginia colony, marriages of, ii, 235; North Carolina, 253; Pennsylvania, 320 n. 6; Delaware, 473.
- Inderwicke, F. A.: on surviving prejudice of Independents against divorce, i, 420, 421; the punishment of fraudulent marriages of minors during the Commonwealth, 421-23.
- India: phallic worship in, i, 52; monogamy of Mohammedans in, 142, 145; symbolical rape, 174; free marriage, 215. (See Aryans.)
- Indian Archipelago: wife-capture in, i, 159; mentioned, 215; position of woman in, 238 n. 3; divorce, 241 n. 6.
- Indiana: marriage celebration in, ii, 460, 461; unauthorized solemnization, 468; informal celebration, 469; definition, 470; age of consent and of parental consent to marriage, 472, 473; forbidden degrees, 473-75; void and voidable marriages, 475-78; miscegenation forbidden, 479; license, 488; return, 489 and n. 3, 491; state registration, 495; legislative divorce, iii, 96, 97; judicial divorce, 115-18; remarriage, 147; residence, 154; intervention of prosecuting attorney in divorce suits, 159; soliciting divorce business forbidden, 160; divorce statistics, 160; common-law marriage, 177; age of consent to carnal knowledge, 202; divorce rate, 211, 212.
- Indian Territory: marriage celebration in, ii, 417, 418; requisites for a legal marriage, 424; civil contract, 427; age of consent and of parental consent, 428, 429; forbidden degrees, 433; void or voidable marriages, 437, 438; miscegenation forbidden, 439; license bond, 448; return, 449 and n. 1; divorce, iii, 72; remarriage, 82; residence, 87; process, 89; alimony, 91; courts silent as to common-law marriage, 181; age of consent to carnal knowledge, 199.
- Individualism: does it threaten the family, iii, 225-29.
- Ine: laws of, on wife-purchase, i, 267.
- Infanticide, i, 78, 79, 87.
- Infecundity: caused by promiscuity, i, 102, 103.
- Infibulation, i, 111.
- Inglebye: *Register Booke* of, i, 429 n. 3.
- Innocent I.: on divorce, ii, 27, 38.
- Innocent III., i, 353; requires banns, 314, 360.
- Innuity, i, 104; incest among, 126 n. 1; monogamy, 143 n. 1.
- Interlocutory decree of divorce: in New York, iii, 104; California, 151, 152.
- Iowa: marriage celebration in, ii, 464; informal solemnization, 469; definition, 470; age of consent and of parental consent to marriage, 472, 473; forbidden degrees, 473-75; void and voidable marriages, 475-78; license, 488; return, 489 and n. 3, 491; marriage certificate and celebrant's record, 492; state registration, 495; legislative divorce, iii, 98; judicial divorce, 125-27; remarriage, 148; residence, 156; common-law marriage, 177; age of consent to carnal knowledge, 202.
- Ireland: symbolical capture in, i, 173; wife-purchase, 200 and n. 2; present marriage law, 473 n. 2; divorce rate, iii, 211, note.
- Iroquois: position of woman among, i, 45 n. 6; syndiasmian family of, 69; long houses of, 129; divorce, 239.
- Irving, W.: on bundling, ii, 182.
- Islam: matrimonial institutions of, i, 34; restricted polygyny among, 142; divorce, 233, 234 and notes; effects of divorce, 246. (See Arabs.)
- Jackson, H.: case of, ii, 159.
- Jacob: marriage of, with Laban's daughters, i, 16 and n. 3, 115, 188.
- Jacops, Geertruyt: marriage contract of, ii, 283, 284.
- Jameson, Judge: favors constitutional amendment, iii, 222 n. 3.
- Japan: divorce in, i, 237, 248; present divorce rate, iii, 210, 211, note.
- Jealousy, sexual: checks promiscuity, i, 103-7.
- Jeaffreson, J. C.: on status of Anglo-Saxon woman, i, 263 n. 4; on function

- of father or guardian in the marriage contract, 276 n. 3; whether Anglo-Saxons married in their homes, 296, note; on marriage at church door, 299 n. 4; marriage celebration during the Commonwealth, i, 419 n. 2; on irregular marriages, 435, 436, notes, 443 n. 3, 447 n. 1; irregular royal marriage, 449 n. 3; Henry Fox's opposition to Hardwicke Act, 450 n. 1; clandestine marriages after Hardwicke Act, 459 n. 3; divorce among Anglo-Saxons, ii, 34 n. 1, 39 n. 5; number of irregular divorces in Middle Ages, 56 n. 2; traffic in, 58 n. 3; views of English reformers as to divorce, 72; *Reformatio legum*, 77 n. 4; Milton's low ideal of womanhood, 89, 91, 92; voidable marriages, 95 n. 4.
- Jerome: on Roman divorce, ii, 18, note; indissolubility of marriage, 27; excuses Fabiola's remarriage after divorce, 28.
- Jewell v. Jewell, iii, 178.
- Jewish law: influence of, on the Puritans, ii, 130, 131, 152 and nn. 1, 2, 162, 169, 179, 199, 200, 217, 352. (*See* Hebrews, Hebraism.)
- Jörs, P.: cited, ii, 16 n. 4.
- Johnson, Samuel: on adultery, ii, 106 and n. 3.
- Joint undivided families, i, 129.
- Judicial separation under present English law, ii, 114, 115.
- Judith: her marriage with Æthelwulf, i, 297 n. 1.
- Julian: divorce law of, ii, 31.
- Junius, F. A.: on the ring, i, 278 n. 3.
- Juramentum dereconciliatione*, ii, 51 n. 2.
- Jury trial in divorce suits, iii, 28, 90, 158, 159.
- Jus primæ noctis*: works on, i, 38; as evidence of promiscuity, 51 and n. 2, 52.
- Jurisdiction, matrimonial, of the ecclesiastical courts: abuses of, i, 351-59, 412-14; ii, 56-59; rise of, in cases of divorce, 47-52. (*See* Canon law.)
- Justin II.: on divorce, ii, 30.
- Justinian: on divorce, ii, 30, 33.
- Justin Martyr: on second marriage, ii, 25 n. 2.
- Justice of the peace: celebrates marriage under law of 1653, i, 418; exercises matrimonial jurisdiction under, 420, 421-24.
- marriage solemnized by, in New England colonies, ii, 127, 128; Rhode Island, 135 n. 1; Connecticut, 138 n. 3; Maryland colony, 240, 241, 242; North Carolina colony, 251, 252, 253, 255, 256; South Carolina colony, 261; Georgia, 262; New York province, 285-87, 291, 294, 307; New Jersey colony, 309-11; Pennsylvania, 320.
- marriage solemnized by, in Massachusetts, ii, 389, 390; other New England states, 391; southern and southwestern states, 412, 414, 415, 416, 417, 418, 421, 423; middle and western states, 454, 456, 457, 459, 460, 461, 462, 463-65; defects in the system of magisterial celebration, iii, 189, 190.
- Juvenal: on divorce, ii, 18, note.
- Kabinapek Indians: pairing season of, i, 99.
- Kabyles: woman's right of "insurrection" among, i, 246 n. 1; effects of wife-purchase on divorce, 249 n. 1.
- Kafirs: avoid marriage with persons living closely together, i, 128; Herero, polyandry among, i, 135 n. 2; polygyny among, when more women, 145; bride-price, 193; whether free marriage, 214, 216; free divorce, 227 and n. 2, 240; remarriage of woman after divorce, 245.
- Kalm, Peter: on governor's license fees in New York province, ii, 297.
- Kalmucks: forbidden degrees among, i, 126; symbol of rape, 168, 169 and n. 1, 172; exchange of gifts, 219.
- Kames, Lord: quoted, i, 136 n. 3.
- Kamtchadales: symbolical rape among, i, 166.
- Kandhs: avoid marriage with members of the tribe, i, 128.
- Kansas: marriage celebration in, ii, 464; definition, 470; age of consent to marriage, 472; forbidden degrees, 473-75; void and voidable marriages, 475-78; marriage of epileptic and imbecile restrained, 480; license, 488; return, 489 and n. 3, 491; state registration, 495; legislative divorce, iii, 98; judicial divorce, 127-29; remarriage, 148; residence, 156; common-law marriage, 177; age of consent to carnal knowledge, 201; divorce rate, 210.
- Karems: effects of divorce on property among, i, 243.
- Karlowa, O.: on *coemptio*, i, 199 n. 5.
- Karok: bride-price among, i, 192.
- Karo-Karo, of Sumatra: divorce among, i, 229.
- Kasaph: betrothal by, i, 197.
- Kautsky, Carl: on headship of woman in the family, i, 45; evolution of father-right and mother-right, 55; successive forms of marriage, 56-58; classificatory systems, 71.
- Keith, Alexander: the marriage-broker, i, 443; his *Observations* quoted, 443, 444; his celebrations after passage of the marriage act, 459 n. 3.
- Kemble, J. M.: on the penitentials, i, 326 n. 1.
- Kent, James: on divorce in New York, ii, 383; his decision in *Fenton v. Reed*, iii, 175 and nn. 2, 3, 185.
- Kentucky: celebration of marriage in, ii, 414; unauthorized celebration, 425; age of consent and of parental consent,

- 428-30; forbidden degrees, 433, 435; void or voidable marriages, 435 n. 3, 436, 437, 438; miscegenation forbidden, 439; license system, 443, 447; license bond, 448; return, 449; celebrant's record, 451; state registration, 452; legislative divorce, iii, 41, 42; judicial divorce, 53-55; remarriage, 82; residence, 85; intervention by prosecuting attorney, 90; rejects common-law marriage, 180; age of consent to carnal knowledge, 200.
- Kiss: at betrothal, i, 297, note, 294 n. 3.
- Klein, A.: cited, i, 274 n. 1.
- Kling, M.: on divorce, ii, 62.
- Koch v. Cornelissen, ii, 281, 282.
- Koehne, C.: on marriage of the unfree, i, 257, 276 n. 1.
- Kohler, J.: works of, i, 3, 4; on adoption, 26 n. 2; headship of woman in the family, 45; Gainaberg maiden-market, 50 n. 2, 200 and n. 1; sequence of mother-right and father-right, 54; forms of marriage, 55 and n. 6; totemism in relation to group-marriage and mother-right, 73-75; exogamy, 121 n. 3; extent of monogamy, 142 n. 2; wife-capture, 157 n. 3; wife-purchase, 179, 260 n. 1; bride-price in Ireland, 200 n. 2; *mund*, 256, 276 n. 2.
- Kovalevsky, M.: on ancestor-worship among Slavs, i, 26 n. 1; promiscuity at Slavic festivals, 50 n. 2; the law of Black George, and Nestor, 190 n. 1.
- Krauss, F. S.: his *Sitte und Brauch*, i, 5; cited, 242, 243 n. 6, 244 n. 2.
- Krus, the African: divorce among, i, 226 n. 3.
- Kuczynsky, R. R.: cited, ii, 125; iii, 243 n. 2.
- Kulischer, M.: cited, i, 89; regards wife-purchase as a universal stage, 179; but now as very rare, 185; on the origin of the marriage ring in wife-capture, 280 n. 3.
- Kurnai: elopement among, i, 169, 170; marriage by service, 187, 188.
- Kunandaburi: form of marriage among, i, 72 n. 6.
- Kwakiutl: wife-purchase among, i, 190, 191.
- Lacondou Indians, i, 94 n. 1.
- Laers: cases of, ii, 274, 275, 277, 377.
- Lambert of Avignon: liberal views on divorce, ii, 65; favors death for adultery, 66.
- Lamprecht, Karl: on wife-capture among Germans, i, 259 n. 1; wife-purchase, 260 n. 1.
- Lanfranc: requires benediction, i, 313.
- Lang, Andrew: on theories of Westermarck and McLennan, i, 132, note.
- Lantsman's case, ii, 378-80.
- Laud, Archbishop: puts an end to irregular marriages in the Tower, i, 443 n. 3; scheme of, for a bishop in the colonies, ii, 132.
- Lauderdale Peprage case, ii, 300-306; iii, 173.
- Launichild, i, 266 n. 1.
- Larves Resolutions of *Womens Rights*, characterized, i, 406, 417 n. 2.
- Lecky, W. E. H.: on restricted liberty of Greek wife as to divorce, i, 240 n. 1; Fleet marriages, 437 n. 2, 440, 441; freedom of divorce in Rome, ii, 17 and n. 4, 18, 19; use of metaphor in history of the church, 52, note; abuse of canon-law divorce jurisdiction, 57 n. 2; on deceased wife's sister question, 98 and n. 2, 99 and n. 2, 100-102; Maule's decision, 108, 109; divorce law of 1857, 109 n. 3; inadequacy of present English law, 111, 112.
- Legality and validity: distinguished, i, 312, 314, 315; ii, 287; in England after Reformation, i, 379.
- Leges *Henrici*, i, 334.
- Legislation: history of, as to marriage, ii, 388-497; as to divorce, iii, 3-160; function of, 167-223; influence on divorce rate, 216-20.
- Legislative divorce: in England. (See Parliamentary divorce.)
- in the American colonies: Massachusetts, ii, 337, 338; discontinued after 1692, 340; New England, 349 and n. 2; Plymouth, 349-51; Connecticut, 355-60; Rhode Island, 360, 361-66; whether in southern, 374-76; whether in New York, 383, 384; in Pennsylvania, 387.
- in the states: New Hampshire, iii, 10, 11; Connecticut, 13; Rhode Island, 14; southern and southwestern states, 31-50; middle and western states, 96-101.
- Lehmann, K.: on sale-marriage, i, 260 n. 1; betrothal, 275 n. 2.
- Leigh, Anne: married in the Fleet, i, 438, note.
- Leist, B. W.: on maternal family, i, 20; *rita* and *dharma*, 24 n. 2; Aryan housewife, 27 n. 1; denies that Roman agnation is based on *patria potestas*, 31 n. 5; *coemptio*, 199 n. 5; three parts of nuptial ceremony, 272 n. 3; appointed daughter, 217 n. 2.
- Leprosy: ground of divorce in China, i, 236; and in Hawaii, iii, 144.
- Letourneau, Charles: cited, i, 92; on the extent of female kinship, 116 n. 2; wife-capture, 158 n. 1, 163; symbol of rape, 160, 161, 166, 176 n. 3; original status of woman, 210, 211 n. 1.
- Lex Burgundionum*: on divorce, ii, 36.
- Lex Grimoald.*: on divorce, ii, 38 n. 2.
- Lex Julia de adulteriis*, ii, 16 and n. 3, 29.
- Lex Julia et Papia Poppaea*, ii, 16 and n. 4.
- Lex romana Burgundionum*: allows divorce by mutual consent, ii, 34.
- Lex Saxonum*: cited, i, 264 and n. 5.
- Lex Visigothorum*: on divorce, ii, 37 and n. 3.

- Levirate, i, 84 and n. 2, 133, 134 n. 1.
- Levitical law: prescribes death for striking parent, i, 17 n. 5; followed in the New England colonies, ii, 152, 162. (See Hebraism.)
- Libellum* or *libellus repudii*, ii, 35 n. 1, 47 n. 1, 48, notes.
- License, marriage, in England: under Cromwell's act, i, 418; Hardwicke Act, 458; 4 Geo. IV., c. 76, 466, 467; present English civil law, 471.
- in the American colonies: required by Andros, ii, 136 n. 2; issued by governor in New Hampshire, 147; Virginia, 229, 234; taxed, 234; Maryland, 239, 241, 244; North Carolina, 251, 252, 255, 256, 258; New York, 285, 294, 296 and n. 4; form of license in that colony, 298; John Rodgers's evidence, 307; New Jersey, 313, 314; Pennsylvania, 321 and n. 5.
- in the states: 403-8, 446-52, 481-97.
- Liebermann, F.: his text of the Anglo-Saxon laws quoted, i, 267, 268.
- Lika: divorce in, i, 242, 243 n. 6.
- Lingard, John: on the early rituals, i, 302, 303.
- Lippert, Julius: his works, i, 33; theory of gynocracy, 44; on peoples having custom of temple prostitution, 51 n. 1; stages in evolution of the family, 54, 55; wife-capture, 157 n. 3; the symbol of capture, 176 n. 1; regards wife-purchase as a universal stage, 179.
- Lithuania: wife-capture in, i, 159.
- Liturgies: of Edward VI. and Elizabeth, i, 283, 301 n. 3; of Durham, Sarum, and York, 284 and n. 1, 301 and n. 2, 302-8; not adopted by early Christians, 294, 295, 308; those published by Surtees Society, 298.
- Livermore, Mary A.: on social value of coeducation, iii, 246 n. 1.
- Living apart: cases of, in colonial Massachusetts, ii, 159-61.
- Livonia: wife-capture in, i, 159.
- Loanga: proof-marriages in, i, 49.
- Locke, John: his *Two Treatises on Government*, i, 3, 16, 17.
- Lohngeld*, i, 266 n. 1.
- Lombard, Peter: on marriage as one of the "seven sacraments," i, 332, 333; his theory of the *sponsalia*, 336-39; it was rejected at the Reformation, 373; the "master" of the canon law, ii, 47, 52; his special pleading on divorce, 51 n. 4; Milton on, 52 n. 1.
- Lombards: wife-purchase among, i, 265; their *quarta* or dower, 269.
- Lodge, H. C.: quoted, ii, 241, 242.
- Long, Horod: case of, ii, 361-63.
- Loening, E.: on wife-purchase, i, 260 n. 1; Roman betrothal, 292 n. 2; canon-law betrothal, 293 n. 1.
- Louisiana: marriage celebration in, ii, 418-21; witnesses, 423; requisites of a legal marriage, 427, 428; age of consent and of parental consent, 428, 429; functions of family council, 431-33; forbidden degrees, 433, 434; void or voidable marriages, 435 n. 3, 436, 437; miscegenation forbidden, 439; license system, 445, 446; return, 449; legislative divorce, iii, 40, 41; judicial divorce, 68-71; remarriage, 83, 84; notice, 88; arbitration of divorce suits, 90; intervention of prosecuting attorney, 90; alimony, property, and custody of children, 91, 92, 95; common-law marriage, 176; age of consent to carnal knowledge, 199.
- Lourbet, J.: quoted, iii, 240.
- Lovrec, Dalmatia: wedding custom in i, 220 n. 3.
- Lubbock, Sir John: introduces term "communal marriage," i, 34, 47 n. 2; cited, 36; on expiation for marriage, 50; nomenclatures, 72 n. 5; symbol of rape, 119; exogamy and wife-capture, 120; origin of aversion to close intermarriage, 122.
- Lucock, H. M.: on deceased wife's sister question, ii, 98 n. 2; remarriage of divorced persons, 112 n. 2.
- Ludlow, J. M.: on form of marriage, i, 294.
- Luther, Martin: on parental consent, i, 338 and n. 4; the *sponsalia*, 341 and n. 2; difficulties caused by the theory of the *sponsalia*, 345, 346; his doctrine of betrothal, 371-73; its influence in Germany, 374, 375; drafts simple marriage ritual, 375 and n. 3; development of his views as to nature of wedlock, 386-88; sanctions double marriage of Philip of Hesse, 390; admits temporary separation, ii, 61; shapes the Protestant doctrine of divorce, 61; leads conservative reformers, 62; adopts broad meaning of desertion, 62, 63 and n. 1; does not admit certain grounds of divorce, 64 n. 1; favors death for adultery, 67; divorce jurisdiction, 69-71; inclined to favor concubinage rather than full divorce, 71.
- Luxford's case, ii, 159, 332.
- Luzon: divorce in, i, 232.
- Lyndhurst's act, ii, 95, 96.
- McGee, W. J.: cited, i, 37; on subordinate wives of Sioux, 144; denies wife-capture among them, 165 n. 4; on the Seri, 187, 218 n. 4.
- Macclesfield's case, ii, 104.
- McLennan, Donald, i, 34.
- McLennan, J. F.: criticises Maine, i, 15-17; on adoption, 26 n. 2; exogamy and *patria potestas*, 31; his works, 34, 65 n. 4; criticised by Morgan and others, 35, 36; rejects theory of expiation, 50 n. 2; phallic worship, 52; nomenclatures, 71, 72; his constructive theory analyzed, 77-88; promiscuity, 77; female infanticide, 78, 79; totem *gens*, 79 and n. 2; polyandry, 80-84; wife-capture, 84, 85, 156, 157; exogamy, 85, 117, 118; criticises

- Müller on symbol of rape, 175 n. 3; wife-capture in Australia, 182 n. 1.
- Macqueen, John: on parliamentary divorce, ii, 102 n. 2, 103-6, notes.
- McCreery v. Davis, iii, 78.
- Magdalen College, pontifical of, i, 311 n. 4.
- Madan, M.: his book described, i, 229 n. 2.
- Maddox and Grimestone: their public betrothal, i, 381, 382.
- Mæcenæ: divorces his wives, ii, 17 n. 4.
- Magalhães, Jose Vieira de: on sexual jealousy of Brazilian natives, i, 105; the Cahyapós, 107, 108; the Guatos and Chamboás, 108, 109.
- Magister Vacarius: theory of, i, 337 n. 2.
- Magisterial separation: in England, ii, 117.
- Magistrate: as solemnizer of marriage, origin of, i, 282; supersedes the priest at the nuptials in New England colonies, ii, 125.
- Maine: celebration of marriage in, ii, 392, 393; unauthorized celebration, 395; age of parental consent to marriage, 396; miscegenation forbidden, 398; checks marriage of paupers, 400; survival of optional system of banns or posting, 403 n. 1; certificate and record, 404; return, 405, 406; collection and record of statistics, 407, 408; divorce: jurisdiction, kinds, and causes, iii, 16-18; remarriage, 20, 21; residence, 24, notes, 25; as to common-law marriage, 179; age of consent to carnal knowledge, 198; license five days before celebration, 191; divorce rate, 209, 212 n. 1, 218 n. 3; bundling, ii, 184, 185.
- Maine, Sir Henry: his patriarchal theory, i, 3; on family as unit of social development, 10; his patriarchal family, 10-13; Spencer's criticism of, 14, 15; McLennan's, 15-17; on effect of promiscuity, 102; aversion to close intermarriage, 122, 123.
- Maintenance order: in England, ii, 116, 117.
- Makassars: divorce among, i, 226, 241 n. 6.
- Makower, F.: his *Constitutional History*, i, 290, 312 n. 1.
- Malayan system of consanguinity, i, 67, 68, 71, 72.
- Manipuris: effects of divorce among, i, 248.
- Manu*: editions of, i, 5; wife-capture mentioned in, 160; wife-purchase, 198 and nn. 4, 5.
- Manuscripts: used for Massachusetts, ii, 121; New York, 264, 329.
- Maoris: have Malayan system of consanguinity, i, 68.
- Marblehead: custom of bedding the bride and groom in, ii, 140.
- March, Hugh and Dorcas: case of, ii, 335, 336.
- Marea: divorce among, i, 245 n. 5.
- Margaret of Scotland: her matrimonial adventures, ii, 57, 58.
- Marianne Islands: effects of divorce in, i, 248.
- Mark, St.: on divorce, ii, 20, 21.
- Marriage: genesis of, i, 7; product of social experience, 8; origin of, according to Bachofen, 40, 41; communal or group, 47 and n. 2, 54, 64; rites of, alleged to arise in sexual taboo, 54; forms of, 55-65; among lower animals, 96; defined, 102 and n. 1; rise of the contract of, 152-223; by capture, so-called, 156-63; symbolical capture in, 163-79; by purchase, so called, 179-201; rise of self-betrothal or free contract, 201-9; free marriage coexisting with purchase, 209-23. (See Matriarchate, Mother-right, Family.)
- under English, German, and canon law: old English wife-purchase, authorities, i, 253-58; the *bewedding*, 258-72; the *gifta*, 272-76; rise of free marriage, 276-86; lay contract and ceremonial accepted by the church, 287-320; the primitive benediction and the bride-mass, 291-308; the chosen guardian superseded by the priest, 309; rise of ecclesiastical marriage, 309-20; the church develops and administers matrimonial law, authorities, 321-24; early Christian doctrine, 324; a sacrament, i, 325; compromise with lust, 325, 326; declared a sacrament by the Council of Trent, 326 n. 2; ecclesiastical authority over, 331, 334; two degrees of, defined by Gratian, 335; a simple consensual compact, 336; *sponsalia de præsentibus*, 337; *de futuro*, 338; validity and legality, 339; clandestine, 340-49; impediments, 351-54; putative, 356; child-marriages, 357-59; banns and registration, 359-63; Protestant conception of, authorities, 364-70; the forms of wedlock, according to the continental reformers, 370-75; according to the English, 376-86; the nature of wedlock, according to the continental reformers, 386-92; according to the English, 392-99; child-marriages in the age of Elizabeth, 399-403; civil, rise of, 404; authorities on, 404-8; origin of, in the Netherlands, 409 and n. 2; controversy between Cartwright and Whitgift, 410-14; the Millenary Petition, 414 n. 3, 415; harsh law against the Catholics, 415-17; Cromwell's ordinance, 1653, 418-35; laws of William III. relating to license and celebration, 435-37; in the Fleet, 437-46; superstitions regarding marriage, 441 n. 3; Hardwicke Act, 443-59; merits of, 459, 460; defects of, 460-65; registration law of 1836, 465, 466; celebration under 4 George IV., c. 76, 466; license and banns under, 466, 467; civil-marriage act of 1836, origin of, 469; provisions as supplemented by later statutes, 470-73; with deceased wife's sister, ii, 96-102.
- obligatory civil, in the New England colonies, ii, 121; authorities, 121-24; origin of, 125-32; first laws authorizing,

- 133-35; rise of optional civil or ecclesiastical, 135-40; no ritual prescribed, 140; wedding customs, 140-43; banns, parental consent, and registration, 143-51; courtship, proposals, and government of single persons, 152-69; adultery punished by death, 169-71; by the scarlet letter, 171-75; scarlet letter for incest, 177, 178; pre-contract or betrothal, 179-81; bundling, 181-85; ante-nuptial incontinence, cases of sentence and confession in Suffolk and Middlesex counties, 186-99; influence of Jewish law on pre-contract, 199, 200; breach of promise suits, 200-203; marriage portions, 203; Samuel Sewall's matrimonial thrift, 204-9; clandestine, 209-12; slave, 215-26.
- ecclesiastical, in the southern colonies, ii, 227; authorities, 227, 228; religious celebration in Virginia, 228-32; dissenters marry contrary to law, 232; local administration of matrimonial law, 232, 233; license, 233, 234; clandestine marriages, 235; first wedding, 235, 236; adultery, 236; curious marriage agreement, 237-39; optional civil, in Maryland colony, 239-41; rise of obligatory ecclesiastical, for Anglicans, 241-44; miscegenation, 244; civil marriage abolished, 244, 245; articles of courtship, 245-47; struggle for free civil marriage in North Carolina, 247-59; in South Carolina and Georgia, 260-63.
- optional civil or ecclesiastical, in the middle colonies, ii, 264; authorities, 264-66; law and custom in New Netherland, 267-84; under the Duke of York, 284-96; in New York province, 296-308; New Jersey, 308-15; Pennsylvania, 315-27.
- in the New England states: authorities, ii, 338; solemnization, 339-95; age of consent, 395, 396; age of parental consent, 396, 397; forbidden degrees, 397, 398; void or voidable marriages, 398-401; certificate and record, 401-8.
- in the southern and southwestern states: solemnization, 409-27; definition, 427, 428; age of consent, 428, 429; age of parental consent, 429-33; forbidden degrees, 433-35; void or voidable marriages, 435-38; miscegenation forbidden, 438-40; certificate and record, 441-52.
- in the middle and western states: solemnization, ii, 452-65; witnesses, 465, 466; no fixed ceremony, 466; contract marriage in California and other states, 467, 468; unauthorized solemnization, 468, 469; requisites for a legal marriage, 469, 470; definitions, 470, 471; age of consent and of parental consent to marriage, 471-73; forbidden degrees, 473-75; void and voidable marriages, 475-78; miscegenation forbidden, 478, 479; marriage of paupers, epileptics, and imbeciles restrained, 479, 480; suspension of prosecution and penalty, 480, 481; certificate and record, 481-97. (See Family, Divorce.)
- and the family, problems of: authorities, iii, 161-67; function of legislation, 167-70; common-law marriage, 170-85; resulting character of matrimonial legislation, 185-203; resulting character of divorce legislation, 203-23; the function of education, 223-59.
- *ante ostium ecclesiae*, i, 299-308.
- certificate: to wedded pair, under Cromwell's act of 1653, i, 426, 431; in colonial Rhode Island, ii, 149, 151 and n. 1; Pennsylvania, 321, 322 and n. 1; at present in the various states, 450, 451, 486, 492.
- common-law: history of, in the various states, iii, 170-85.
- contract: rise of, i, 152-223.
- contracts: in New Netherland, ii, 282-84.
- form: by the Directory, i, 417; under Cromwell's act, 419; under present English law, 472, 473. (See Marriage, in the three groups of states.)
- gifts: significance of, i, 218, 219.
- license system. (See Certificate and record.)
- license bonds: required by Andros, ii, 136 and n. 2; in Virginia colony, 233, 234; Maryland colony, 239, 240; New York province, 296 and n. 4; in Alabama in case of persons under age, 430; Arkansas, Indian Territory, Kentucky, Mississippi, Tennessee, 408; Delaware, 482 and n. 1, 483; recommended as reform in the law, iii, 191.
- legislation: resulting character of, iii, 185-203.
- portions: in early New England, ii, 203-9.
- rate: lower in cities, iii, 211; falls in hard times, 213-15.
- records: under law of 1653, i, 424-28; under Hardwicke Act, 458. (See Certificate and record.)
- rituals: character of, after Reformation, i, 375. (See Rituals.)
- superstitions and popular errors regarding, i, 441 n. 3.
- tax, i, 435-37.
- by capture, so called, i, 55, 56, 57, 156-79; existing with purchase, 179-84.
- by exchange, i, 185, 186.
- by purchase, i, 55, 56, 57, 58; McLellan's theory, 85; history of, 179-201; surviving with free contract, 210-23; by gifts, 218, 219.
- by service, i, 186-89. (See Family, Divorce.)
- Married Women's Property Act, English, ii, 116.
- Marsh, Mrs. Job: last bride stolen in Hadley, ii, 141.
- Marshall, Stephen, i, 417.
- Marshall, W. E.: on the Todas, i, 81-83.

- Martene, E.:** his *De ritibus* cited, i, 287, 293, 295 n. 5, 297 n. 1, 300 and n. 2, 301 n. 2, 307 and n. 1, 308.
- Martial:** on divorce, ii, 18, note.
- Martins, C. F. Ph. v.:** on marriage by service in Brazil, i, 186.
- Maryland, the colony:** slave baptisms in, ii, 221; optional civil marriage and rise of obligatory religious marriage, 239-47; separate alimony, not divorce, granted, 371-74; question of common-law marriage, iii, 172.
- the state: celebration of marriage in, ii, 414, 415; witnesses, 423; marriage of freedmen, 426; age of parental consent, 429, 430; forbidden degrees, 433-35; void or voidable marriages, 435 n. 3, 436, 437; miscegenation forbidden, 439; has dual system of banns or license, 444; license, by whom issued, 447; certificate to married pair, 450; return, 449; Quakers keep records of their marriages, 451; legislative divorce, iii, 31-35; judicial divorce, 55-57; remarriage, 80; residence, 86; process, 89; rejects common-law marriage, 180; age of consent to carnal knowledge, 199.
- Maskell, W.:** his *Monumenta* cited, 1, 284 n. 1, 297 n. 1, 288, 301 n. 2, 304, notes, 305 n. 2, 307, notes, 311 n. 4, 312 n. 1.
- Mason, O. T.:** quoted, i, 250.
- Masson, D.:** on Quaker marriages, ii, 316.
- Massachusetts, the colony and province:** county courts of, had equity jurisdiction, ii, 125 n. 1; influence of theocracy in, 125; first law regarding marriage celebration, 133; commissioners to join in marriage, 133, 134, notes; rise of religious marriage, 138 and n. 4, 195; treatment of single persons, 154-57; of married persons living apart, 158-61; laws governing courtship, 164, 165; these laws executed by the courts, 165, 166; scarlet letter for adultery, 174-76; for incest, 177, 178; pre-contract, 179; espoused wife may be punished for adultery, 180; bundling, 183, 184; cases of fornication before marriage, 186 n. 3; breach of promise suits, 200-203; clandestine marriages, 210, 211; forbidden degrees, 212-15; slave marriages, 216-26; divorce during first charter, 330-39; during second charter, 339-48; question of common-law marriage, iii, 173.
- the state: solemnization of marriage in, ii, 389, 390; unauthorized celebration, 395; age of parental consent to marriage, 396, 397; law forbidding miscegenation repealed, 399; survival of optional system of banns or posting, 402; certificate and record, 403, 404; return, 405, 406; collection and record of statistics, 406, 407; jurisdiction, kinds, and causes of divorce, iii, 4-10; remarriage, 18; Putnam v. Putnam, 19, 20; residence, 22, 23; notice, 27; alimony, 29, 30; rejects common-law marriage, 178, 179; age of consent to carnal knowledge, 198; what justices may solemnize marriages, ii, 390; iii, 190; divorce rate, 209, 212 n. 1; marriage rate, 215.
- Maternal system of kinship:** Westermarck on, i, 18; later than paternal, according to Starcke, 18; rejected for Indo-Germanic peoples by recent writers, 19, 20; Dargun on, 20-23; whether among Romans, 32 n. 1; Bachofen's view, 40, 41; as evidence of promiscuity, 48; Morgan's theory, 66; McLennan's theory, 77-79; the problem of, 107-17.
- Mather, Cotton:** cited, ii, 170, 179 n. 2.
- Mather, Increase:** on Vanderbosk, ii, 137 n. 3; against marriage with sister-in-law, 213.
- Matrilineal system:** works on, i, 37, 38; distinguished from mother-right, 44-46; Hellwald on, 60; Grosse on, 60, 61.
- Matthew, St.:** on divorce, ii, 19, 20, 21, 24.
- Maule, Justice:** on injustice of the system of parliamentary divorce, ii, 108, 109.
- Mayas:** marriage by service among, i, 186.
- Mayfair:** clandestine marriages in, i, 443.
- Megapolensis, Dominie,** ii, 291 n. 4, 378.
- Meister v. Moore,** iii, 178.
- Mejer, O.:** cited, ii, 65, notes, 171 n. 3.
- Melanchthon, Philip:** his liberal views on divorce, ii, 65; favors death or exile for adultery, 66 and n. 5; inclines to concubinage rather than allow full divorce, 71.
- Melanesians:** wife-capture among, i, 159; free betrothal, 214.
- Mentzer, B.:** on divorce, ii, 68.
- Mercatio:** bride-price among West Goths, i, 265 n. 1.
- Metellus, the Macedonian:** sentiment of, regarding marriage, ii, 17.
- Metrocracy,** i, 44 n. 1.
- Meurer, C.:** on divorce jurisdiction, ii, 71 n. 1.
- Mexico, ancient:** only the rich in, had plurality of wives, i, 146 n. 1.
- Meyrick, F.:** on benediction, i, 293 n. 3, 295 n. 5, 296 n. 1, 294 n. 3; marriage in church, 295 n. 6; on sentiment of early theologians regarding marriage, 328, 329; on forbidden degrees, 352, 353.
- Michaelis, J. D.:** on Hebrew parental authority, i, 17 n. 5.
- Michigan:** marriage celebration in, ii, 461, 462; witnesses, 465; unauthorized solemnization, 468; definition, 471; age of consent to marriage, 472; forbidden degrees, 473-75; void and voidable marriages, 475-78; allows miscegenation, 479; marriages of persons tainted by certain diseases restrained, 479; license, 487, 488; return, 489 and n. 3, 491; marriage certificate and celebrant's record, 492; state registration, 494; legislative divorce, iii, 96; judicial divorce, 120-22; remarriage, 147, 148; residence, 154, 155; intervention of prosecuting attorney in divorce suits, 159; divorce statistics, 160; common-law marriage, 177; age of

- consent to carnal knowledge, 202; divorce rate, 210, 211.
- Micronesians: punishment of adultery among, i, 106 n. 4; free courtship, 214.
- Middlesex county, Mass.: cases of pre-nuptial incontinence, with confessions and penalties, ii, 189, 190, 193, 194.
- Mielziner, M.: on Jewish marriage law, ii, 152 n. 2, 199 and n. 5; the Jewish "Get," ii, 13 n. 4.
- Migration for divorce, iii, 205, 206.
- Milford v. Worcester, iii, 178, 179.
- Mill, J. S.: on marriage rate, iii, 213, 214; cited on individualism, 225 n. 1; on woman's callings, 241; effects of her subjection, 245 n. 2.
- Mill, Mrs. J. S.: cited, iii, 239, note, 245, 247 n. 2.
- Millenary Petition, i, 398, 414 n. 3, 415.
- Milton, John: on Bucer, i, 411 n. 2; the corruption of the ecclesiastical courts, 414 n. 1; civil marriage, 433, 434; *porneia*, ii, 20 n. 1; characterizes Gratian and Peter Lombard, 52 n. 1; rejects divorce *a mensa*, 61 n. 2; use of allegorical method, 61 n. 3; analysis of his views on divorce, 85-92; his conception of wedlock realized in New England colonies, 127; divorce by mutual consent, iii, 251.
- Minahassers of Celebes: free courtship among, i, 215.
- Minnesota: marriage celebration in, ii, 462, 463, 465; witnesses, 265; unauthorized solemnization, 468; definition, 471; age of consent and of parental consent to marriage, 472, 473; forbidden degrees, 473-75; void or voidable marriages, 475-78; marriage of epileptic and imbecile restrained, 480; license, 486, 487; return, 489 and n. 3, 491; marriage certificate, 492; state registration, 495; legislative divorce, iii, 97; judicial divorce, 124, 125; remarriage, 148; residence, 155; soliciting divorce business forbidden, 160; common-law marriage, 177; age of consent to carnal knowledge, 201.
- Ministers as celebrants of marriage: defects in the present laws regarding, iii, 186-89.
- Miscegenation: forbidden in Maine and formerly in Rhode Island and Massachusetts, ii, 398, 399; in the southern and southwestern states, 438-40; middle and western states, 478, 479; law of Massachusetts colony on, 218; of Maryland colony, 244; North Carolina colony, 253.
- Mishnah: on divorce, ii, 13 n. 4, 14.
- Mississippi: marriage celebration in, ii, 417, 418; requisites for a legal marriage, 424; license essential to valid marriage, 425; marriage a civil contract, 427; age of parental consent, 429; forbidden degrees, 433, 434; void or voidable marriages, 435 n. 3, 436, 437; miscegenation forbidden, 438, 440; license system, 447; license bond, 448; return 449, 450; legislative divorce, iii, 38, 39; judicial divorce, 64-66; remarriage, 83; residence, 85, 86; process, 89; rejects common-law marriage, 180, 181; age of consent to carnal knowledge, 200.
- Missouri: marriage celebration in, ii, 417, 418; a civil contract, 427; age of parental consent, 429, 430; forbidden degrees, 433; void or voidable marriages, 435, 437; miscegenation forbidden, 438, 440; original triple system of banns, notice, or license, 443; present system, 447; certificate to married pair, 450; return, 449, 450; celebrant's record, 451; legislative divorce, iii, 38; judicial divorce, 66-68; remarriage, 82; residence, 87; process, 89; guilty wife forfeits dower, 94, 95; common-law marriage, 176; age of consent to carnal knowledge, 198.
- Mohammedans. (*See* Islam, Arabs.)
- Möllendorff, P. J. v.: on divorce in China, i, 236 and n. 1.
- Moloch, the Carthaginian, i, 51.
- Monogamic family: according to Morgan, i, 70; among animals, 96, 97; always the typical form, 150, 222, 223; iii, 224.
- Monogamy: hetairistic, i, 56-58; among lower animals, 96, 97; the rule among Veddahs and American aborigines, 142, 143 and n. 1; among Mohammedans, 142; monogamy the typical form of sexual life, 150; iii, 224, 225.
- Montana: marriage celebration in, ii, 464; witnesses, 465; marriage by declaration, 467; unauthorized solemnization, 468; requisites for legal marriage, 469; definition 471; age of consent and of parental consent to marriage, 472, 473; forbidden degrees, 473-75; void and voidable marriages, 475-78; license, 487, 488; return, 489 and n. 3, 491; marriage certificate, 492; legislative divorce, iii, 98; judicial divorce, 138, 139; remarriage, 149; residence, 156; notice, 158; soliciting divorce business forbidden, 160; courts silent as to common-law marriage, 182; age of consent to carnal knowledge, 202.
- Moore, G. H.: on slavery in Massachusetts, ii, 217, 221, 222, 223, 224-26.
- Morgan, H. D.: on *porneia*, ii, 20 n. 1.
- Morgan, Lewis H.: his works, i, 34, 65 n. 4; works on, 36, 76 n. 3; his constructive theory analyzed, 65-70; criticism of his theory, 70-76; his *Systems of Consanguinity*, 66, 67; his five stages in evolution of the family and marriage, 67-70; on origin of aversion to close intermarriage, 122; on polygyny, 150.
- Morganatic or "left-hand" marriages, i, 255, 256.
- Morning-gift, i, 269 and n. 2.
- Morocco: divorce in, i, 241, 243 n. 3, 244 n. 2.
- Morong, i, 36.

- Morris, W., and Bax, E. B.: their views on the family, iii, 230, 231.
- Morton, Charles: solemnizes first religious marriage in Charlestown, ii, 138 n. 1.
- Mosquito Indians: symbolical rape among, i, 166, 167.
- Mother-group, of Hellwald, i, 58-60, 102 n. 1.
- Mother-right: discussion of, i, 33-39; authorities on, 33-38; Bachofen's view, 40-43; distinguished from gynocracy, 44-46; definition, 44 n. 1; according to Hellwald, 60, 61; according to Grosse, 60-63; relation of totemism to, 74; the problem of, 110-17.
- Moxos: divorce among, i, 239.
- Mucke, J. R.: his *Horde und Familie*, i, 37, 63-65, 71; on alleged advantages of close intermarriage, 130 n. 2.
- Muirhead, J. H.: quoted, iii, 230; on educated women and maternity, 244, 245.
- Müller, Max: his *Sacred Books of the East*, i, 4, 5; on maternal family, 20 and n. 2.
- Mulford, E.: cited, iii, 225 n. 1.
- Mund: Kohler and others on, i, 256; its relation to betrothal, 260 and n. 1, 261.
- Mundings, the African: divorce among, i, 226 n. 3.
- Muntschatz, or bride-price, i, 259 n. 3.
- Murdoch, John: on Point Barrow natives, i, 143 n. 1, 187 n. 3, 212 n. 3; free divorce among, 227, 228 and n. 1.
- Muscovy: wife-capture in, i, 159.
- Muskogeas: divorce rare among, i, 247 n. 6.
- Mylitta, i, 51.
- Nairs: polyandry among, i, 80, 81.
- Nantes, Council of: enforces doctrine of indissolubility, ii, 39.
- Naquet, A.: quoted, iii, 168 n. 2; cited, 216 n. 4.
- Natchez: effects of divorce among, i, 242; divorce rare, 247 n. 6.
- Natural selection: produces exogamy, i, 131; also polyandry, 136; and sex of offspring, 133, 139; its relation to sexual selection, 202, 206.
- Naumann, F.: on religious duty of child-bearing, iii, 255 n. 1.
- Navajo: bride-price among, i, 193; divorce, 239.
- Nebraska: marriage celebration in, ii, 464; witnesses, 265; unauthorized solemnization, 468; definition, 470; age of consent and of parental consent to marriage, 472, 473; forbidden degrees, 473-75; void and voidable marriages, 475-78; miscegenation forbidden, 479; license, 488; return, 489 and n. 3, 491; marriage certificate, 492; legislative divorce, iii, 97; judicial divorce, 129; remarriage, 148; residence, 157; notice, 158; common-law marriage, 177; age of consent to carnal knowledge, 201.
- Nevada: marriage celebration in, ii, 463, 464, 465; witnesses, 465; definition, 471; age of consent and of parental consent to marriage, 472, 473; forbidden degrees, 473-75; void and voidable marriages, 475-78; miscegenation restrained, 479; license, 487, 488; return, 489 and n. 3, 491; marriage certificate and celebrant's record, 492; divorce, iii, 142, 143; remarriage, 148; residence, 157; common-law marriage, 177; age of consent to carnal knowledge, 202.
- New Britain aborigines, i, 94 n. 1; liberty of female choice among, 214, 215.
- New Caledonia: free courtship in, i, 214.
- New Guinea: wife-capture in, i, 159; wife on credit for service, 188 n. 2; no divorce among Papuas, 228, 229 n. 1.
- New Hampshire, the province: civil marriage in, ii, 134; scarlet letter for adultery, 172; for incest, 178; pre-contract, 179; espoused wife treated as married woman, 180 n. 3; clandestine marriages, 211 n. 4; divorce, 348, 349.
- the state: celebration of marriages in, ii, 391, 392; reputed marriages, 394; unauthorized solemnization, 395; age of consent to marriage, 395, 396; first cousins may not marry, 397; former system of banns, 402; certificate, 404; return, 406; collection and record of statistics, 407 and n. 6; jurisdiction, kinds, and causes of divorce, iii, 10-13; remarriage, 21; residence, 23; as to common-law marriage, 179; age of consent to carnal knowledge, 198; divorce rate, 210, 212 n. 1; license five days before celebration, 191.
- Newhall, J. R.: on divorce in Massachusetts colony, ii, 332.
- New Haven, the colony: influence of the theocracy in, ii, 125; obligatory civil marriage, 135; marriage administration, 148; treatment of single persons, 153; regulates courtship, 164; espoused wife may be punished for adultery, 180; divorce, 352, 353.
- New Jersey, the colony: optional civil or ecclesiastical marriage in, ii, 308; act of 1668, 309; law of the twenty-four proprietors, 309-11; act of 1682, 311; Church of England set up, 312; instructions of bishop of London, 312; act of 1719, 312, 313; attempt of clergy to force religious marriage, 314, 315; divorce, 385.
- the state: celebration of marriages in, ii, 455, 456; witnesses, 466; age of parental consent to marriage, 472, 473; forbidden degrees, 473-75; void and voidable marriages, 475-78; license for non-residents, 485; return, 491; celebrant's record, 492; state registration, 493; divorce, iii, 105-7; remarriage, 146; residence, 153; common-law marriage, 177; license for non-residents five days before celebration, ii, 485; iii, 192; age of consent to carnal knowledge, 202.

- New London, Conn.: wedding-feast at, ii, 142.
- New Mexico: marriage celebration in, ii, 417 n. 4; marriage a civil contract, 427; age of consent and of parental consent, 428, 429; void or voidable marriages, 435 n. 3, 437, 438; favors marriage, 441; return, 449, 450; celebrant's record, 451; judicial divorce, iii, 74-76; remarriage, 82; residence, 87; notice, 88; courts silent as to common-law marriage, 181; age of consent to carnal knowledge, 200.
- New Netherland: marriage laws of, influenced by those of Guelderland, ii, 268; civil matrimonial administration with religious celebration, 268, 269; Stuyvesant's letter on notice of intentions, 269; the first ordinance, 270; half-marriage after banns, 271; bundling, 271, 272; form of notice on the Delaware, 273; civil courts have jurisdiction, 273; case of Beeck and Verleth, 274-77; informal marriage *de praesenti* not valid, 277; case of Laers, 277, 278; cases of Fabricius and Doxy, 278, 279; adultery, 280; breach of promise, 281, 282; wills and contracts at second marriage, 282-84; divorce and arbitration, 376-82.
- New York, the colony: bundling in, ii, 181; marriage law and custom in New Netherland, 267-84; under the Duke of York, 284; optional civil marriage, 285-87; registration, 288; wife-harboring punished, 288; remarriage after long absence, 289; case of self-marriage, 289, 290; Avery's offenses, 290, 291; complaints of marriages by justices, 291; Quaker marriages, 291-94; Dongan Act, 294-96; law and custom in the royal province, 296-300; question of law after 1691, 300, 301; Lauderdale Peerage case, 301-6; evidence of John Rodgers, 306-8; divorce in New Netherland, 376-82; divorce in royal province, 382-85.
- the state: slave baptism and slave marriage, ii, 453; solemnization, 453; common-law marriage abolished, 454, 455; Indian marriages, 455; witnesses, 465; unauthorized solemnization, 468; definition, 471; age of consent to marriage, 472; forbidden degrees, 473-75; void and voidable marriages, 475-78; substitute for license system, 484, 485; return, 490, 491; marriage certificate and celebrant's record, 492; state registration, 495-97; divorce, iii, 101-5; remarriage, 102, 103, 104, 145; *Van Voorhis v. Brintnall*, 145; *Smith v. Woodworth*, 146; residence, 152, 153; notice, 158 n. 3; soliciting divorce business forbidden, 160; common-law marriage, 175; age of consent to carnal knowledge, 201; divorce rate, 216, 217.
- New Zealand: wife-capture in, i, 159.
- and Tasmania: divorce rate, iii, 211, note.
- Nez-Percés: runaway bride among, regarded as a prostitute, i, 184 n. 2.
- Niassers of Batu: no divorce among, i, 229.
- Niblack, A. P.: quoted, i, 143 n. 1.
- Nicaragua aborigines: divorce rare among, i, 247 n. 6.
- Nicholas, Pope: his letter to the Bulgarians on marriage in church, i, 295 n. 6.
- Nikâh al-mot'a* marriage, i, 227 n. 1.
- Nisbet, Judge: his decision in *Head v. Head*, ii, 375, 376; iii, 46-50.
- Nisi*: the decree in England, ii, 113, 114. (*See* Decree *nisi*.)
- Niyoga, i, 84 and n. 2, 133.
- Noble, John: his edition of assistants' records, ii, 332.
- Nomenclatures: as basis of so-called systems of consanguinity, i, 70-73.
- Norfolk's case, ii, 104, 105.
- Northampton's case, ii, 80 and n. 4, 103.
- North Carolina, the colony: struggle for free civil marriage in, ii, 247; first marriage law, 249, 250; liberty of Quakers, 250; vestries act, establishing ecclesiastical rites, 252; governor's license, 252; act of 1741, 252-54; law of 1766, 254-59; question of common-law marriage, iii, 172.
- the state: celebration of marriage in, ii, 415; requisites for a legal marriage, 424; age of consent, 428, 429; age of parental consent, 429; forbidden degrees, 433, 434; void or voidable marriages, 435 n. 3, 437, 438; miscegenation forbidden, 439; survival of dual system of banns and license, 443; present license system, 447; return, 449; legislative divorce, iii, 36-38; judicial divorce, 57, 58; remarriage, 80, 81; residence, 86, 87; notice, 88; trial by jury, 90; alimony, property, and care of children, 91, 92-94; rejects common-law marriage, 180; age of consent to carnal knowledge, 200.
- North Dakota: marriage celebration, ii, 463, 464; witnesses, 465; unauthorized solemnization, 468; definition, 471; age of consent and of parental consent to marriage, 472, 473; forbidden degrees, 473-75; void and voidable marriages, 475-78; license, 488; return, 489 and n. 3, 491; divorce, iii, 142; remarriage, 149; residence, 156, 157; courts silent as to common-law marriage, 182; age of consent to carnal knowledge, 201.
- Northwest Territory: marriage laws of, ii, 458, 459; divorce laws, iii, 113.
- "Northumbrian Priests, Law of": denies remarriage after divorce, ii, 40.
- Notice to defendant in divorce suits: in New England, iii, 25-27; southern and southwestern states, 88, 89; middle and western states, 158.
- Nugent, Mr.: on the Hardwicke Act, i, 449, 452 n. 1, 453, 454 n. 1, 455 n. 1, 458.
- Nullity: decree of, equivalent to divorce under the canon law, ii, 56-59.

- Oens, of Patagonia, i, 153.
- Oettingen, Alexander v.: on the marriage rate, iii, 214; restrictions on remarriage and the divorce rate, 219 n. 1; the numerical disparity of the sexes, i, 137.
- Ogle, W.: on the marriage rate, iii, 214.
- Ohio: marriage celebration in, ii, 458-60; irregular marriage, 470; definition, 471; age of consent and of parental consent to marriage, 472, 473; forbidden degrees, 473-75; void and voidable marriages, 475-78; optional system of banns and license, 483, 484; return, 490, note, 491; divorce, iii, 113-15; remarriage, 147; residence, 155; soliciting divorce business forbidden, 160; divorce statistics, 160; common-law marriage, 177; age of consent to carnal knowledge, 202; divorce rate, 209, 211.
- Oklahoma: marriage celebration in, ii, 417, 418; witnesses, 423; requisites for a legal marriage, 424; civil contract, 427; age of consent and of parental consent, 428, 429; forbidden degrees, 433; void and voidable marriages, 437, 438; miscegenation forbidden, 439; license system, 447; return, 449; divorce, iii, 72; remarriage, 83; residence, 87; separate alimony, 92; courts silent as to common-law marriage, 181; age of consent to carnal knowledge, 199.
- Olaus, Magnus: cited, i, 159.
- Old bachelors: not favored in early New England, ii, 152-57.
- Old English Homilies*: cited, i, 300 n. 1.
- Old maids in early New England, ii, 157, 158, 167.
- Olepa Indians: symbolical rape among, i, 167.
- Omahas, i, 144 n. 3; elopement among, i, 167, 168; free courtship, 212 n. 4; effects of divorce, 242 n. 1.
- Opet, O.: on legal condition of early German woman, i, 257, 263 and n. 4; wife-capture among Germans, 258 n. 1.
- Oppenheim, O. G.: cited, i, 458 n. 2, 461 n. 2, 462, 469 nn. 2, 3, 470 nn. 1, 2.
- Orator: in the nuptial ceremony, i, 281, 282 n. 2, 309.
- Oregon: marriage celebration in, ii, 463; witnesses, 465; unauthorized solemnization, 468; definition, 470; age of consent and of parental consent to marriage, 472, 473; forbidden degrees, 473-75; void and voidable marriages, 475-78; miscegenation forbidden, 479; license, 487; return, 489 and n. 3, 491; marriage certificate, 492; legislative divorce, iii, 98; judicial divorce, 133-35; remarriage, 148; residence, 156; notice, 158; intervention of district attorney in divorce suits, 159; rejects common-law marriage, 181; age of consent to carnal knowledge, 202.
- Oregon Indians: wedding gifts among, i, 220, 221.
- Origen, ii, 28 n. 4.
- Orleans, councils of: enforce doctrine of indissolubility, ii, 39.
- Ormulum: cited, i, 300 n. 1.
- Otomis, i, 238 n. 1.
- Owen, Hana: her marriage annulled, ii, 215.
- Owen, Robert: his views as to marriage and the family, iii, 232-34.
- Owen, Robert Dale: his views on marriage, iii, 234.
- Pádams, i, 217, 218.
- Pairing family, i, 89-151.
- Pairing season among primitive men, i, 99, notes.
- Palau Islanders: certainty of fatherhood among, i, 111.
- Palfrey, J. G.: on slavery in New England, ii, 216.
- Palmer, W.: on espousals, i, 283 n. 4.
- Panches of Bogota: intermarriages among, i, 128.
- Papuas of New Guinea: no divorce among, i, 228.
- Paraguay aborigines: divorce rare among, i, 247 n. 6.
- Paradox, the: regarding marriage, i, 325, 326, 329 n. 2.
- Pardessus: on the betrothal, i, 274 n. 2.
- Parental consent to courtship: regulated in early New England, ii, 161-66.
- to marriage: not required for valid contract by the canonists, i, 338; demanded by the German Reformers, 371, 372 and n. 1; required by Cromwell's Act of 1653, 418; marriage by license void without, under Hardwicke Act, 459; hardships caused by this provision, 463 and n. 4, 464.
- to marriage in American colonies, ii, 143; Plymouth, 144; Rhode Island, 148-51; New Netherland, 268, 269; New York, 286, 287; New Jersey, 309, 310, 313; Pennsylvania, 318, 319.
- to marriage in the states. (*See Age of parental consent to marriage.*)
- Parish registers: local officers elected under the law of 1653, i, 418, 426; duties of, well performed, 426-31.
- Parish registers: the records kept during the Commonwealth, i, 404, 405, 426 and n. 3, 427-31.
- Parliamentary divorce: in England, ii, 102-9. (*See Divorce, parliamentary.*)
- Parsons, Chief Justice: his decision in *Milford v. Worcester*, iii, 178, 179, 185.
- Parthians: temporary marriages among, i, 49.
- Parton v. Hervey, ii, 462 n. 7; iii, 179 n. 1, 191 n. 2.
- Patagonians: free marriage among, i, 212 and n. 4.
- Patriarchal family: Maine's theory of, i, 409-13; rejected as social unit by Mor-

- gan and McLennan, 65; place of, in evolution, according to Morgan, 69, 70. (*See* Agnation, Patriarchal theory, *Patria potestas*.)
- Patriarchal theory: works on, i, 3-7; discussed, 7-32; of Maine, 9-13; criticised by Spencer, 14, 15; by McLennan, 15-17; rejected for Aryans by Leist, 23 and n. 3; does not hold for Aryans, 18-28.
- Patria potestas*, i, 11 and n. 2; alleged relation of Roman, to agnation, 12, 30-32; Spencer's criticism of Maine's theory, 15; McLennan's, 15-17; among Peruvians and Mexicans, 19 n. 1; only elements of, among early Aryans, 27, 28; not among Hellenes, Celts, Slavonians, and Germans, 28-30; whether among early Germans, 259 n. 4, 260 n. 1.
- Paulus: on *consensus*, i, 292 n. 4; on divorce, ii, 29.
- Paulus Aemilius: puts away his wife, ii, 17 n. 4.
- Paul, St.: on divorce, ii, 21, 22, 23.
- Pawnees: free divorce among, i, 228 n. 2.
- Peabody, F. G.: cited, iii, 225 n. 1, 227; quoted, 229.
- Peel, Sir Robert: his civil-marriage bill, i, 469 and n. 2, 470.
- Pennitentials: evidence of, as to divorce, ii, 44-46.
- Penn, William: on Quaker marriages, ii, 316, 317.
- Pennant: on Fleet marriages, i, 439, 440.
- Pennsylvania, the colony: marriage law and custom in, ii, 315; Quaker views of marriage, 315-18; legislation, 318-20; functions of council, 321; forbidden degrees, 322; courtship, 323, 324; wedding customs, 324-27; legislative divorce, 385-87.
- the state: marriage celebration in, ii, 456, 457; witnesses, 466; age of parental consent to marriage, 473; forbidden degrees, 473-75; void and voidable marriages, 475-78; encourages marriage, 481; license system, 485, 486; self-*gifta*, 486; return, 489 and n. 3, 491; marriage certificate, 492; state registration, 495; legislative divorce, iii, 99, 100; judicial divorce, 107-11; remarriage, 146; residence, 155; notice, 158 n. 3; common-law marriage, 177; age of consent to carnal knowledge, 202; divorce rate, 217.
- Persia: marriage with a sister allowed in, i, 125.
- Peschel, Oscar: on headship of woman in the family, i, 45; horror of incest, 122.
- Peters, Samuel: on tarrying, ii, 183, 184.
- Peulhs of Futa-Jallon: remarriage of divorced couple among, i, 247 n. 2.
- Phallicism, i, 38, 51 n. 1, 54, note.
- Phelps, E. S.: on evils of present marriage system, iii, 254.
- Philip of Hesse: his double marriage, i, 390; ii, 75 n. 1.
- Phillips, Samuel: prepares a special ritual for slave marriages, ii, 225, 226.
- Pickering, Jane: abduction of, i, 422, 423.
- Piedrahita: quoted, i, 123.
- Pipiles: forbidden degrees among, i, 126.
- Piraungaru marriage custom, i, 72 n. 6.
- Pirauru marriage, i, 72 n. 6.
- Plato: on the family as the social unit, i, 10 nn. 2, 3.
- Ploss, H.: cited, i, 111, 139; on racial ideas of beauty, 207 n. 5.
- Plyer or tout for Fleet marriages, i, 442.
- Plymouth: origin of civil marriage in, ii, 128-30; first marriage law of, 132, 133; commissioners to join persons in marriage, 133 and n. 2; treatment of single persons, 153, 154; regulates courtship and proposals, 162, 163; scarlet letter, 171, 172; pre-contract, 179, 180, 181; cases of fornication before marriage, 186; breach of promise suits, 201; divorce, 349-51; self-marriage, iii, 173.
- Pœnitentiale Theodori*, ii, 44 and n. 3, 45, 46.
- Pollock, Sir F.: on the case of Beamish v. Beamish, i, 319, 320.
- and Maitland, F. W.: on early German bride-sale, i, 260 n. 1; betrothal, 275, 276; rise of ecclesiastical marriage, 312 n. 1; Lanfranc's canon, 314 n. 5; marriage as a remedy, i, 325, 326; *sponsalia*, 343; canon law favors marriages, 334; *copula carnalis*, 336; forbidden degrees, 353; *de facto* marriage, 354, 355; valid marriage, 355 and n. 1, 356; inheritance, 356 and n. 5; age of consent to marriage, 358 and n. 4; dower as affected by divorce, ii, 93 and n. 3; voidable marriages, 94.
- Polyandry: as evidence of promiscuity, i, 48, 103; place of, in forms of the family, 57, 58, 60, 65; McLennan on, 77 n. 2, 80-84, 133, 156; problem of the origin of, 132-41; the custom of, is comparatively rare, 133, 134; confined to small part of population, 135; views of Spencer, Hellwald, Smith, and Wake, 135, 136; of Marshall, 136 n. 2; Westermarck's theory, 136-41.
- Polygyny: place of, in the forms of marriage and the family, i, 57, 58, 60, 63; relation to wife-stealing, 87; favors female system of kinship, 112; problem of the origin and spread of, 141-49; favored by the patriarchal system, 141; not found among many barbarous peoples, 141, 142; how restricted, 142-45; rise of, 145-48; not favorable to women, 148, 149.
- Polynesians: have Malayan system of consanguinity, i, 68; punishment for adultery among, 106; divorce, 230 n. 1.
- Pomeranians: wife-purchase among, i, 199 n. 8.
- Popular education recognized as the proper function of local government in early New England, ii, 126 and n. 1.

- Porneia*, ii, 20 n. 1.
 Porter's case, ii, 85 and n. 2.
 Porto Rico: marriage celebration in, ii, 418; marriage a civil institution, 428; age of consent and of parental consent, 428, 429, 431; forbidden degrees, 433; license system, 447, 448; certificate to married pair, 450; return, 449; divorce, iii, 76; remarriage, 84; residence, 88; only statutory marriage valid, 181; age of consent to carnal knowledge, 203; notice of marriage, 191; ten days' notice before license, 192 n. 2.
 Posada, Adolpho: his *Théories modernes*, i, 7, 38; his use of *symbiose*, 101 n. 2.
 Post, A. H.: on hasty generalizations, i, 9 n. 4; his works, 33; exogamy, 121 n. 3; alleges universality of wife-stealing, 157; and of wife-purchase, 179; original free betrothal, 202; assent to marriage, 208, 209; divorce, 224, 225 and n. 2; among Karo-Karo, 229, and the Galela and Tobelorese, 233 and n. 2; effects of divorce, 244 n. 2; remarriage of widow or divorced woman, 246 n. 4; marriage ring among the Slavs, 278 n. 3.
 Potter, H. C.: cited, iii, 225 n. 1.
 Poulton, E. B.: on sexual selection, i, 205 n. 4.
 Powell, Aaron: quoted, iii, 195-97.
 Powell, J. W.: on the Wyandottes, i, 143 n. 1.
 Powers, Stephen: on pairing season among California Indians, i, 99 and n. 3; jealousy among California Indians, 104; the Karok, 192.
 Pray, Richard and Mary: separation of, ii, 363, 364 n. 1.
 Pre-contracts: abolished by Hardwicke Act, i, 459; and in South Carolina colony, ii, 261. (*See* Betrothal.)
 Presbyterians: restricted right to celebrate wedlock in North Carolina colony, ii, 254-59.
Pretium: bride-price among the West Goths, i, 285 n. 1.
Privilegium Paulinum, ii, 24; historical importance of, 54, 55; at the Reformation, 62.
Probeehen or *Probenächte*. (*See* Proof-marriages.)
 Problems of marriage and the family, iii, 161-259.
 Process in divorce and matrimonial suits: origin of, after the Reformation, ii, 68-71.
 Promiscuity: works on, i, 38; Bachofen's theory, 40, 41; examples of, not found, 47 and n. 1; alleged survivals, 48-52; no absolute, 58; Morgan's theory of, 66-68, 70; McLennan's theory, 77, 78; the problem of, three arguments against, 90-110.
 Proof-marriages, i, 49 and n. 2, 235 n. 1.
 Proposals of marriage: regulated in early New England, ii, 162-66.
 Prosecuting attorney: intervention of, in divorce suits in England, ii, 113, 114; in the states, iii, 90, 159.
 Prostitution: legalized, i, 48 and n. 4, 49 n. 1; temple, or sacred, 51, 52, 54.
 Protection order: under English law, ii, 115, 116.
 Protestant doctrine of marriage, i, 364-403; of divorce, ii, 60-85.
 Ptolemies: marriage with sister among, i, 125.
 Pueblos, i, 129, 213.
 Punaluan family, i, 68, 69.
 Punjab: symbolical capture in, i, 174; wife-purchase, 217.
 Purcell v. Purcell, ii, 368, 369.
 Putative wedlock, ii, 94.
 Putnam v. Putnam, iii, 19.
 Quadrumana: family among, i, 97 and n. 4.
 Quakers: their marriages declared valid, ii, 293 n. 3; character of their marriage celebration, 315-18; form of celebration, 319, 322 n. 1; enjoy their own marriage customs in Rhode Island colony, ii, 134; North Carolina colony, 248, 250, 251, 254; Maryland colony, 245; persecuted in New Netherland and in New York province, 291-93; get relief under the Dongan law, 295; their position in New Jersey, 308-11.
 Quasi-desertion, ii, 63 and n. 2.
 Queen v. Millis, i, 316-18; iii, 178.
 Queen's proctor: his intervention in divorce suits, ii, 113 and n. 5, 114.
 Queesting, ii, 182 and n. 2, 271, 272.
 Radcliffe, Mary Anne: on intrusion of men-traders, iii, 248.
 Raksasa: marriage form of, i, 160.
 Rape or capture: symbol of, 119, 163-80.
 — and fraudulent marriage: punishment for, under the Tudors, i, 421 n. 5; under Cromwell, 423.
 Rawas: divorce among, i, 242 n. 4.
 Reade, W.: on free marriage in Africa, i, 214.
 Real contract of sale, i, 258, 259 n. 2, 260 n. 1.
Rede Boke of Darbye, i, 298.
Reformatio legum ecclesiasticarum: origin of, ii, 77 and n. 4; provisions, 78, 79; high authority of, 79, 80; principles of, adopted in New England, ii, 330.
 Regino of Prüm, ii, 49 n. 3, 51 nn. 1, 2.
 Registers, parish: origin of, in England, i, 358-63; during the Commonwealth, 424-31; of the Fleet, 445.
 — marriage, in the American colonies, ii, 143; Plymouth, 144; Massachusetts, 145, 146; Rhode Island, 148-51; Virginia, 232, 233; North Carolina, 249, 251,

- 252; South Carolina, 260; New York, 288, 296 and n. 3, 297; Pennsylvania, 323.
— in the states. (See Certificate and record.)
- Remancipatio*, ii, 15 n. 1.
- Remarriage after divorce: views of early Fathers, ii, 26-28; allowed to innocent party by Reformers, 65; but they differ as to the adulterer, 66, 67; clergy of English church not compelled to solemnize, 112 and n. 2.
— in New England states, iii, 18-22; southern and southwestern states, 79-84; middle and western states, 145-52; restrictions on, as affecting the divorce rate, 218, 219.
- Rennes: marriage ritual of, i, 288, 301 n. 2.
- Reno, Nev.: clandestine divorces in, iii, 150, 205.
- Residence, to entitle to divorce petition: in New England, iii, 22-25; southern and southwestern states, 84-88; middle and western states, 152-57.
- Return of marriage celebration: in New England, ii, 405, 406; southern and southwestern states, 449, 450; middle and western states, 489-92; defects in the system, iii, 192, 193.
- Rhode Island, the colony: civil marriage in, ii, 134; ecclesiastical, 138; treatment of single persons, 153; did not punish adultery with death or scarlet letter, 172, 173; clandestine marriages, 211, 212; divorce statutes, 360, 361; legislative divorce, cases of, discussed, 361-66; question of common-law marriage, iii, 174.
— the state: celebration of marriage in, ii, 391, 392, 394, 395; witnesses, 394; unauthorized celebration, 395; age of parental consent to marriage, 396; former law against miscegenation, 398; void or voidable marriages, 398; survival of optional system of banns or posting, 403 n. 1; certificate and record, 404; return, 405; collection and record of statistics, 407; jurisdiction, kinds, and causes of divorce, iii, 14, 15; remarriage, 22; residence, 23; notice, 27 n. 3; alimony, care and custody of children, 30 n. 1; courts of, silent as to common-law marriage, 181; age of consent to carnal knowledge, 197; divorce rate, 209, 212 n. 1.
- Richberg, J. C.: quoted, iii, 73; cited, 195.
- Richard, Archbishop: his canon on clandestine marriage, i, 313, 314.
- Richter, A. L. v.: on views of Reformers as to divorce, ii, 62 n. 2, 64 and n. 2, 65, notes, 68 n. 2; influence of Roman law on Protestant theologians, 62 n. 2; church ordinances, 67.
- Ring: the betrothal and marriage, i, 278 n. 3, 279 n. 1; 280, 294 and n. 3, 306.
— the marriage: Cartwright on, i, 410; Whitgift's reply, 411, 412 and n. 2; rejected by the Puritans under Cromwell, 419 and n. 1.
- Rings: exchange of, i, 375 n. 3; Swinburne on, 384, 385; archæology of, 385 n. 2.
- Rita* stage among Aryans, i, 24, 25.
- Rituals, marriage: the two parts, i, 283, 284 and n. 1; authorities on, 287, 288; none adopted by early Christians, 294, 295; on second marriage, 297 n. 1; the English, published by Surtees Society, 298; others, 300-308; by the later, marriage is to be celebrated by and not before the priest, 310 n. 1.
- Rive, F.: on betrothal, i, 274 n. 2.
- Rodgers, John: on the marriage law of New York province, ii, 307; iii, 173.
- Roeder, J.: on Old English wife-purchase, i, 263 n. 4; the betrothal ceremonial, 272 n. 2; freedom of English widow, 277 n. 5.
- Rogers, Elizabeth: her divorce for free-thinking, ii, 356, 357.
- Romans: works on their matrimonial institutions, i, 5, 6; their patriarchal family, 10-13, 29-32, 69; wife-lending among, 49; whether wife-capture among, 160; wife-purchase, 199 and n. 5; symbolical rape, 171, 172; their marriage forms accepted by the church, i, 291 n. 2; had no fixed ceremony, 294; divorce among, 232, ii, 3, 4, 14-19; divorce a private transaction, 47.
- Roos's case, ii, 103.
- Rosenthal, E.: on adultery among early Teutons, ii, 36 n. 1; the penitentials, 44 n. 3.
- Ross, E. A.: cited, iii, 225 n. 1.
- Rosbach, A.: on symbol of rape, i, 175 n. 3; *coemptio*, 199 n. 5.
- Rouen: its marriage ritual, i, 310 and n. 1.
- Ruga, Sp. Carvilius: his divorce, ii, 15 n. 4.
- Russians: wife-purchase among, i, 199 n. 8.
- Russell, Lord John: proposes a civil-marriage law, i, 469.
- Ryder, Attorney-General: on the Hardwicke Act, i, 449, 450, 451, 452.
- Sack-posset: at weddings, ii, 141 and n. 5.
- Sacra*: the Roman, i, 13; Aryan, 27.
- Sacrament of marriage, i, 310, 324-26 and n. 2; 332, 333; abandoned by Protestants, 336; development of Luther's views on, 386-88.
- Sacramental theory of marriage: rejected at the Reformation, i, 386-88; ii, 60, 68; in England, i, 393, 394.
- Sacramentaria*, i, 296 n. 2, 297, 298 n. 1, 302.
- St. Joseph, Mich.: a "Gretna Green," iii, 192 n. 4, 253 n. 2.

- Samoa: wife-capture in, i, 159; status of divorced woman, 245.
- Sandwich Islands: marriage with a sister sanctioned in, i, 125; status of woman in, 238 n. 3. (*See* Hawaii.)
- Sarae, the African: divorced woman must wait two months before remarriage, i, 245 n. 5.
- Sarasin, Paul and Fritz: on the Ved-dahs, i, 141 n. 2.
- Sarum: marriage ritual of, i, 284, 297 n. 1, 301 and n. 2, 304, 306 n. 2, 307, notes, 311 n. 4.
- Satirists, the Roman: on divorce, ii, 18 n. 1.
- Saunders, W. L.: quoted, ii, 256, 258, 259.
- Savoy: clandestine marriages at, i, 459 n. 3.
- Sayce, A. H.: on the Babylonian family, i, 221 n. 3.
- Sayer, Joseph: his *Vindication* cited, i, 459 n. 1.
- Scandinavians: wife-capture among, i, 159.
- "Scarlet Letter": for adultery, ii, 171-76; for incest, 177, 178, 214 n. 2; long survival of, in Connecticut, Massachusetts, and New Hampshire, 398.
- Schäffle, G. T.: cited, i, 98 n. 3.
- Schaets, Anneke: case of, ii, 381, 382.
- Scheurl, Adolf v.: on Sohm's theory of betrothal, i, 275 n. 2; works of, 290; *consensus*, 292 n. 3; canon-law betrothal, 293 n. 1; rise of ecclesiastical marriage, 310 n. 1; *sponsalia*, 340 n. 1; magisterial intervention as mark of Reformation, ii, 90 n. 1.
- Schmid, Reinhold: on foster-laen, i, 270 n. 1; date of betrothal ritual, 270 n. 1.
- Schmidt, Karl: on *jus primae noctis*, i, 51 n. 2.
- Schneider, Wilhelm: cited, i, 36.
- Schneidewin, J.: on divorce, ii, 62.
- Schopenhauer, A.: on woman's mental capacity, iii, 240 n. 1.
- Schrader, O.: on the maternal family, i, 20.
- Schreiner, Olive: on sex-parasitism, iii, 247 n. 1.
- Schroeder, Richard: on *Muntschatz*, i, 259 n. 3; bride-purchase, 260 n. 1; Tacitus's account of betrothal, 262 n. 2; denies traces of wife-purchase in northern law, 265 n. 3; on violation of *mund*, 265 n. 4; *arrha*, 266 n. 2; foster-laen, 270 n. 1; the Old English betrothal ritual, 271 n. 2.
- Schubert, H. v.: on Sohm's theory of betrothal, i, 275 n. 2; cited, 290; *consensus*, 292 n. 3; canon-law betrothal, 293 n. 1.
- Scudmore: on secret marriage, i, 350.
- Schulenburg, Emil: on wife-capture among the Germans, i, 258 n. 1.
- Schulte, J. F. v.: on canon-law betrothal, i, 293 n. 1.
- Schurman, J. G.: cited, i, 38, 88 n. 4.
- Scotland: present marriage law of, i, 473 n. 2.
- Second marriage: among low races, i, 246 and nn. 4, 5; among early Germans, 273 n. 1, 277, notes; benediction omitted by the ancient church, 297 n. 1; the early Fathers on, ii, 24-26; councils on, 39, 40; synods of Verberie and Compiegne on, 42-44; the penitentials on, 44-46.
- Secondary wives, i, 143, 144, notes.
- Seger v. Slingerland: concerning bundling, ii, 272.
- Sehling, E.: on wife-capture among Germans, i, 258 n. 1; wife-purchase, 260 n. 1; betrothal, 275 n. 2; *consensus*, 292 n. 3; canon-law betrothal, 293 n. 1.
- Selden, J.: on the benediction, i, 293 n. 3, 294, 297 n. 1; dower at church door, 300 n. 1.
- Self-betrothal, i, 201-23; and self-gifta, 276-86; still exists in Eastern church. (*See* Self-gifta.)
- Self-bewedding. (*See* Self-betrothal, Self-gifta.)
- Self-gifta: in New England colonies, ii, 209-12; in Pennsylvania, ii, 486. (*See* Self-betrothal.)
- Semites: marriage institutions of, i, 17; patriarchal family, 69, 70; wife-capture, 161, 162; wife-purchase, 195-97. (*See* Hebrews.)
- Seneca: denounces free divorce, ii, 18.
- Separate alimony without divorce: in Virginia, Florida, Georgia, and Oklahoma, iii, 92; Indiana, 118; Iowa, 127; Ohio, 114, 115; Montana, 138; Utah, 133; Wisconsin, 124; Wyoming, 131; the southern colonies, ii, 368-74.
- Separation from bed and board: whether according to scriptural teaching, ii, 21, 22; origin of the distinction, 52, 53 n. 1; rejected at Reformation, 61; by English Reformers, 73; not recognized by the *Reformatio legum*, 78; judicial separation equivalent to, under present English law, 114, 115.
- in the American colonies: not favored by the New England Puritans, ii, 330; not granted in early Massachusetts, 331, 339 and n. 3; but in that colony granted in the eighteenth century, 345; rejected in Connecticut, 353; and practically in Rhode Island, 363; granted in New Netherland, 377, 378.
- in the states: Alabama, iii, 64; Arkansas, 71, 72; Delaware, 113; District of Columbia, 79; Georgia, 62; Hawaii, 144; Indiana, 118; Indian Territory, 71, 72; Kentucky, 55; Louisiana, 70; Maryland, 56; Michigan, 122; Minnesota, 125; Nebraska, 129; New Jersey, 107; New York, 105; North Carolina, 58; Pennsylvania, 110; Rhode Island,

- 15; Tennessee, 61; Vermont, 16; Virginia, 51; West Virginia, 52, 53; Wisconsin, 123, 124.
- Separation order: the English, ii, 117.
- Seranglao and Gorong: divorce in, i, 241 n. 6.
- Seri: marriage by service among, i, 187 and n. 3; meaning of their probational marriage, 218 n. 4.
- Servia: wife-capture in, i, 159, 160; bride-price, 190 n. 1.
- Seven months' rule: in New England churches, ii, 196 and n. 2, 197, 198 n. 2.
- Sewall, Samuel: importance of his writings for the history of social customs, ii, 133 n. 1; on marriages celebrated by Vanderbosk, 137; by justices and ministers, 138 n. 4; "bedded" at second marriage, 140; wedding celebrations, 142, 143; would keep house with Widow Denison, 157 n. 2; provides his daughters with woovers, 167-69; with dowries, 203, 204; his marriages and thrifty courtships, 204-9; on marriage of first cousins, 213 n. 2; law against incestuous unions, 213 n. 7; Hana Owen's marriage, 215; miscegenation, 218; slave baptism, 222, 223; slave marriages, his *Selling of Joseph*, 223, 224.
- Sewell, William: quoted, ii, 293 n. 3; on Quaker marriages, 317.
- Sexes: differentiation of, i, 93, 94; numerical disparity of, 136, 137; causes which determine, 138 and n. 1; influence of disparity of, on rise of polyandry, 138-41.
- Sex-parasitism, iii, 247 n. 1.
- Sexual selection: woman's function in, i, 202; secondary sexual characters in, 203-6; and the economic dependence of woman, iii, 249 n. 1.
- Shame: origin of, i, 206 n. 2.
- Shammai: school of, ii, 13 n. 2.
- Shans: divorce among, i, 239.
- Sharon v. Sharon, ii, 467 and n. 1; iii, 153 n. 1.
- Shastikas: bride-price among, i, 190, 191.
- Shekiani: easy divorce among, i, 226.
- Shirley, J. M.: on pre-contract, ii, 180; bundling, 185 n. 2.
- Sia: alleged communism of, i, 108 n. 2.
- Siamese: four classes of wives among, i, 144 n. 5.
- Siegel, H.: on wife-capture among Germans, i, 253 n. 1; wife-purchase, 260 n. 1; exchange of rings, 281 n. 1.
- Simcox, Edith: on family life of Babylonians and Egyptians, i, 221 n. 1.
- Similarity: biological law of, i, 130, 131.
- Single persons: laws regarding, ii, 152-58.
- Sioux: position of woman among, i, 45; plurality of wives, 143 n. 1, 144; symbolic capture, 165, 168; custom of avoidance, 187 n. 2; divorce, 239.
- Sioux Falls, S. D.: alleged divorce colony of, iii, 205 and n. 3.
- Sippe, or clan-group, i, 259.
- Siricius: on the benediction, i, 296 n. 1.
- Slave marriages: among early Germans, i, 257, 276 n. 1; in New England, ii, 216-26.
- Slaves: status of, in New England colonies, ii, 215, 216; the problem of baptizing, 220-23; marriages of, 216-26.
- Slavs: works on matrimonial institutions of, i, 5; house communities among, 30 n. 1, 129; conspicuous for wife-capture, i, 160; symbol of rape, 174; wife-purchase, 199 and n. 8.
- Smith, Henry: his *Preparation to Marriage*, ii, 73.
- Smith, Mary Roberts: cited, iii, 167, 244 n. 2.
- Smith, Robertson: on Arabian marriage customs, i, 17 and n. 3; polyandry, 135; wife-capture among Arabs, 161; Arabian divorce, 246 n. 1.
- Smith v. Woodworth, iii, 146.
- Smock marriages, i, 441 n. 3; in New England, ii, 141.
- Snyder, W. L.: on uniform divorce law, iii, 222 n. 3.
- Socialists: views as to monogamic family, iii, 229; theory of Engels, 229, 230; of Carpenter, 230; of Morris and Bax, 230, 231; of Gronlund, 231, 232; of Robert Owen, 232-34; of Robert Dale Owen, 234; of Bebel, 234, 235; results of socialist thought, 235.
- Sohm, Rudolph: on real-contract, i, 259 n. 1; *Witthum* as price of *mund*, 260 n. 1; fixed-price of *mund*, 265 n. 4; *arrha*, 266 n. 2; evolution of *bewedding*, 266-72, 276-86; foster-laen, 270 n. 1; the old English betrothal ritual, 271 n. 2; time of *gifta*, 272 n. 1; derivation of *Gemahl*, 273 n. 1; his theory of betrothal, 273-76; self-betrothal and self-*gifta*, 276-86; chosen guardian and *Fürsprecher*, 281, 282; his works mentioned 288-90; *consensus*, 292 n. 3; origin of canon-law betrothal, 293 n. 1; benediction at nuptials, 296 n. 1; validity of unblessed marriages, 297; function of priest in the old English ritual, 302; the rise of ecclesiastical marriage, 309, 310 and n. 1; the decree of the Council of Trent, 316 n. 1; *sponsalia*, 337, note, 340 n. 1; rise of spiritual jurisdiction, ii, 50 n. 1.
- Soissons, Synod of: on divorce, ii, 41, 42.
- Solemnization of marriage: in the New England states, ii, 389-95; southern and southwestern states, 409-27; middle and western states, 452-70; defects of the present dual system, iii, 186-90; reforms needed, 193, 194.
- Somali: divorce among, i, 241.
- Sonderfamilie: of Grosse, i, 61.
- Sophia: on woman's equality with man, iii, 237.
- Soulimana: divorce in, i, 226 n. 3.

- South Carolina, the colony: slave baptism in, ii, 221; marriage, 260, 261; optional civil or religious ceremony in back country, 261; question of divorce, 375; common-law marriage, iii, 172.
- the state: marriage celebration in, ii, 416 and n. 2; pre-contracts, 425, 426; marriages of freedmen, 426; age of parental consent, 429, 430; forbidden degrees, 433, 435; void or voidable marriages, 435 n. 3, 437, 438; miscegenation forbidden, 439; legislative divorce, iii, 38; judicial divorce, 76, 77; common-law marriage, 176; age of consent to carnal knowledge, 200.
- South Dakota: marriage celebration in, ii, 464; witnesses, 465; marriage by declaration, 467; requisites for legal marriage, 469; definition, 471; age of consent and of parental consent to marriage, 472, 473; forbidden degrees, 473-75; void and voidable marriages, 475-78; license, 488; return, 489 and n. 3, 490, 491; marriage certificate and celebrant's record, 492; divorce, iii, 142; remarriage, 149; residence, 157; courts silent as to common-law marriage, 182; age of consent to carnal knowledge, 202.
- South Slavonians: wife-capture among, i, 159; divorce, 242, 244 n. 2.
- Space-relationships, of Mucke, i, 63-65, 71.
- Spartans: wife-lending among, i, 49; symbol of capture, 171.
- Souza, G. S. de: on sexual jealousy among Brazilian natives, i, 105, 106; polygyny of Tupinambás, 144.
- Spencer, Baldwin, and Gillen, F. J.: their *Native Tribes*, i, 35; on evidences of former promiscuity in Australia, 53 and n. 3; their view rejected by Crawley, 54; on class systems, 75, 76; methods of getting wives in Australia, 170, note; wife-capture, 181, 182.
- Spencer, Herbert: his criticism of Maine's patriarchal theory, i, 14, 15; of McLennan, 35, 86, 87; on female kinship, 111; wife-capture and exogamy, 117-20; origin of forbidden degrees, 122; secondary wives, 144 n. 5; polygyny, 146-48; wife-purchase, 179, 180; on significance of marriage by service, 188, 189, 212 n. 1; original status of woman, 210 and n. 4; it was relatively high among American aborigines, 213 n. 5; woman's mental capacity, iii, 240.
- Spirgatis, E.: on the betrothal, i, 275 n. 2.
- Spiritual affinity, i, 353 n. 5.
- Spiritual jurisdiction: evils of, i, 351-59; rise of, after Reformation, 392. (See Canon law, Jurisdiction.)
- Sponsalia per verba de praesenti vel futuro*, i, 305, 315, 316; literature of, 322; classification, 336-38, 340; Luther quoted on, 341-43; law decisions, 443, 444; mentioned, 351 n. 3; in England, 376-80.
- Stara Pazva: effects of divorce in, i, 243 n. 6.
- Starcke, C. N.: on paternal system of kinship, i, 18; Bachofen, 39 n. 2; status of African women, 46; juridical fatherhood, 53 n. 2; nomenclatures, 72; criticises McLennan, 87, 88; rejects theory of uniform primitive state, 91; origin of the family among lower animals, 92; the sexual instinct, 100, 101, notes; origin of system of female kinship, 113, 114; symbols of wife-capture, 119; origin of exogamy, 123-25; polygyny, 146 n. 2; ceremonial capture, 176; value of female labor in early marriage, 211 n. 4.
- Statistics: divorce, iii, 209-19.
- Stead, W. T.: exposes traffic in young girls, iii, 195, 196.
- Stiel, Dr.: enforces his betrothal, i, 373 n. 1.
- Stetson, Charlotte Perkins: on socialization of female sex, iii, 247; sexual selection and economic subjection, 249 n. 1.
- Stiles, H. R.: on bundling, ii, 181, 183, notes, 184 nn. 1, 2, 4, 185 and n. 1; quoted, 282.
- Stoddart, Sir John: on divorce, 1550-1602, ii, 79 n. 5.
- Stölzel, A.: on self-divorce and origin of process after Reformation, ii, 69, 70; origin of consistorial courts, 70 n. 4, 71 n. 1.
- Strabo: on sacred prostitution in Armenia, i, 51 n. 1.
- Strahan, S. A. K.: cited, iii, 240 n. 4; on evil effects of early marriages, 243, 244.
- Streitwolf v. Streitwolf, iii, 207.
- Strong, Justice: his opinion in *Meister v. Moore*, iii, 178.
- Stuyvesant, Peter: his letter on publication of marriage, ii, 269, 270.
- Subarrare*: in ritual of Greek church, i, 266 n. 1.
- Suffolk county, Mass.: cases of pre-nuptial incontinence, with penalties and confessions, ii, 188, 192, 196.
- Sumner, Charles: on slavery in Massachusetts, ii, 216.
- Sumatra: abduction and purchase in, i, 183, 215; wives by exchange, 185; betrothals, 209 and n. 6; divorce among Karo-Karo, 229.
- Superintendent registrar: celebration by his certificate, i, 470, 471.
- Surtees Society: *Publications* of, cited, i, 284 n. 1, 288, 297 n. 1, 298, 303-8, 311 n. 1.
- Sutro Library: seventeenth-century pamphlets in, i, 418 n. 2, 432 n. 1.
- Sutton, Dan: his tongue bored with hot iron for bigamy and perjury, ii, 286 n. 1.
- Swabian marriage ritual of twelfth century, i, 253, 284, 285.
- Sweden: divorce rate of, iii, 212.
- Swendsen, Haagen: case of, i, 447.
- Swinburne, Henry: on the marriage ring, i, 297, note; *Sponsalia*, 341-43; pre-contracts, 377, 378; spousals, 378, 379; evils of secret spousals, 379, 380; public spousals, 380; form of betrothal and the ring, 383-85.

- Switzerland: divorce rate of, iii, 211, note; how the rate is affected by the uniform law, 222 n. 2.
- Symbiose, i, 101 n. 2.
- Symson, Peter, the Fleet parson, i, 438 n. 2.
- Sympathy: has widened the sphere of sexual relations, i, 132.
- Syndiasmian family, i, 69, 70.
- Tables, statistical: of cases of antenuptial fornication, with penalties and confessions, ii, 188-96; of Massachusetts divorces in seventeenth century, 333; and in eighteenth century, 341-44.
- Taboo, sexual: Crawley's theory of, i, 54, 131, note.
- Tacitus: his description of a German betrothal, i, 262 and nn. 1, 2, 285 n. 4; on second marriages, 273 n. 1, 277.
- Tahiti, i, 245 n. 2.
- Talmud: on divorce, i, 240 n. 4; ii, 13.
- Tamils, i, 69.
- Tancred: the decretalist, ii, 51 and n. 3.
- Tarrying, ii, 183 and n. 5, 184.
- Tartars: wife-capture among, i, 159; wife-purchase, 194, 195.
- Tasmanians, i, 99; wife-capture in, 159; elopement, 169; divorce, 232 and n. 5.
- Tatooing, i, 206 n. 2.
- Tegg, W.: on the marriage ring, i, 279, note.
- Tennessee: celebration of marriage in, ii, 415, 416; essentials for a legal marriage, 424, 425; marriages of freedmen, 426; license to persons under sixteen without parental consent forbidden, 430, 431; forbidden degrees, 433-35; void or voidable marriages, 437, 438 n. 3; miscegenation forbidden, 438; survival of dual system of banns or license, 443; present license system, 447; license bond, 448; judicial divorce, iii, 58-61; remarriage, 82; residence, 86; process, 88; guilty wife forfeits dower, 95; favors common-law marriage, 176; age of consent to carnal knowledge, 199.
- Tertullian: on the betrothal kiss, i, 279, note; parental consent, 292 n. 4; form of marriage, 294; heathen forms of espousal, 295; divorce, ii, 24; second marriage, 25 and n. 2.
- Texas: marriage celebration in, ii, 421-23; marriages of freedman, 426; age of consent and of parental consent, 429; forbidden degrees, 433, 435; void or voidable marriages, 437, 438; miscegenation forbidden, 438, 439; license system, 447; return, 449; judicial divorce, iii, 71; remarriage, 82; residence, 87; trial by jury, 90; common-law marriage, 176, 177; age of consent to carnal knowledge, 199.
- Themis, i, 24.
- Theocracy of Massachusetts and New Haven: sway of, tends to separate church and state, ii, 125.
- Theodore of Tarsus: his rules for marriage celebration, i, 313; regulates marriage and divorce, 333, 334.
- Theodosian code: on betrothal with the kiss, i, 424 and n. 2.
- Theodosius II.: his divorce law, ii, 31, 32.
- Thlinkets, i, 143 n. 1, 213 n. 5.
- Thompson, Hannah: on New York wedding customs, ii, 299.
- Thompson and Geddes: on sexual selection, i, 205 n. 4.
- Thornback, ii, 158.
- Thorpe, B.: on foster-laen, i, 270 n. 1; date of the old English betrothal ritual, 271 n. 1.
- Thracians: wife-purchase among, i, 199.
- Thwaites, R. G.: on the Winnebagoes, i, 235 n. 1.
- Thwing, C. F.: on abuse of divorce jurisdiction under canon law, ii, 57; Margaret Tudor's divorces and marriages, 58 n. 2.
- Tibet: prostitution in, i, 49 n. 1; polyandry, 81, 83, 140; inbreeding, 140; but one husband usually at home, 103 n. 4.
- Tillier, L.: cited, i, 37.
- Tilly, Widow: marries Sewall, ii, 206, 207.
- Timor: betrothals in, i, 209.
- Timorlaut, i, 210.
- Titsingh: cited, i, 154.
- Tocqueville, A. de: on marriage in America, iii, 252.
- Todas: proof-marriages among, i, 49 n. 2; polyandry, 81-83, 140, 141; marriage with half-sister, 125 n. 5; numerical disparity of sexes, 137; inbreeding, 140; exchange of dowers, 219.
- Toleramus*: the permission to rewed after divorce, ii, 65 n. 6.
- Tonga: husband's sole right of divorce in, i, 231.
- Totem gens, i, 79.
- Totemism: Kohler on, i, 73-75; McLennan on, 79 and n. 2.
- Tower: clandestine marriages in, i, 443.
- Town magistrate: grants divorces in Rhode Island colony, ii, 361, 364.
- Townshend, Charles: on the Hardwicke Act, i, 449, 451 n. 2, 452, 453, 455 n. 3, 456, 457.
- Trent, Council of: declares marriage a sacrament, i, 326 n. 2, 329 n. 1, 333; against secret marriage, 339; decree of, 346 n. 2; on publicity, 359, 360; its decree not accepted in England, 376; makes no essential change in the canon law of divorce, ii, 59, 60.
- Treugelöbniss*, i, 268.
- Trumbull, B.: on divorces in Connecticut, ii, 358 n. 4.
- Tryon, Governor: on the North Carolina marriage laws, ii, 256-59.
- Tscheng-Ki-Tong: on divorce in China, i, 236 n. 4.

- Tscherkese: betrothals among, i, 209.
- Tualcha mura custom, i, 181 n. 3.
- Tudor, Margaret: her matrimonial adventures, ii, 57, 58, notes.
- Tupinambás, i, 105, 106, 144.
- Turanian system of consanguinity, i, 68, 69.
- Turner, L. M.: on the Innuits, i, 126 n. 1, 143 n. 1; natives of Ungava District, 165 and n. 2.
- Turner, Paul: on Nestor and on the law of Black George, i, 190 n. 1; denies wife-purchase among the Slavs, 199 n. 8.
- Tutelage of women among the Germans, i, 259 and n. 4; weakened in the evolution of free marriage, 276-86.
- Tyburn: clandestine marriages in, i, 443.
- Tylor, E. B.: his *On a Method*, i, 6, 8 n. 2; his *Matriarchal Family*, 37; on headship of woman in the family, 45; exogamy and the class-systems, 72 n. 5, 129; *Cowade*, 112 n. 4; exogamy, 121 and n. 3.
- Tyndale, W.: on marriage of priests, i, 388 n. 4; nature of matrimony, 393; his casuistry regarding desertion, ii, 74.
- Uaupés: intermarry with persons of other tribes, i, 128.
- Uganda: bride-price in, i, 194.
- Ulpian: on *consensus*, i, 292 n. 4.
- Unfree: marriage of, i, 257, 276 n. 1. (See Slave marriages.)
- Ungava District, i, 105, 165 and n. 2.
- Unger, J.: his *Ehe* characterized, i, 33; his theory of gynocracy, 44; on the bridal ring, 280 n. 3.
- Uniform social progress: theories of, i, 8, 9.
- Unitarian marriage bill, i, 461, 462.
- Unyoros: divorce by symbolical act among, i, 241; remarriage of divorced couple, 247 n. 2.
- Urabunna: their form of marriage, i, 72 n. 6.
- Urfamilie*, of Hellwald, i, 58, 59.
- Usher v. Troop (Throop), ii, 151 n. 3.
- Usus*, marriage by: how dissolved, ii, 15 n. 1; weakened by *senatus consultum*, 15 n. 2.
- Utah: marriage celebration in, ii, 464; unauthorized solemnization, 468; age of consent and of parental consent to marriage, 472, 473; forbidden degrees, 473-75; void and voidable marriages, 475-78; miscegenation forbidden, 479; polygamous marriages regulated, 476, 477; license, 487, 488; return, 489 and n. 3, 491; divorce, iii, 131-33; remarriage, 148; residence, 156; notice, 158; rejects common-law marriage, 181; age of consent to carnal knowledge, 201; divorce rate, 218 n. 3.
- Vaigneur v. Kirk, ii, 263, note, 416 n. 2; iii, 77, 176 n. 1.
- Valentine: on bundling, ii, 271, 272.
- Vanderbosk, L.: solemnizes marriages in Boston, ii, 137 and n. 3.
- Vannes, Council of: allows remarriage after divorce, ii, 39.
- Van Voorhis v. Brintnall, iii, 145.
- Veddahs, the Dravidian of Ceylon: monogamy among, i, 142 and n. 2; no wife-purchase, 218; no divorce, 228; love checks divorce, 248.
- Veil, the bridal, i, 295 and n. 3.
- Vein to the heart, i, 306 and n. 2.
- Venus, the Italian, i, 51.
- Verberie, Synod of: on divorce, ii, 42-44.
- Vermont: celebration of marriages in, ii, 393; unauthorized celebration, 395; age of parental consent to marriage, 396; checks marriage of paupers, 400 and n. 7; survival of optional system of banns or posting, 403 n. 1; certificate and record, 404; return, 405, 406; collection and record of statistics, 408; jurisdiction, kinds, and causes of divorce, iii, 15, 16; remarriage, 21; residence, 23, 24; notice, 26, 27; alimony, 29, 30; rejects common-law marriage, 179; age of consent to carnal knowledge, 198; divorce rate, 209, 212 n. 1.
- Vignoli, Tito: quoted, i, 99, 100.
- Virginia, the colony: slave baptism in, ii, 221; ecclesiastical marriage and lay administration, 228-34; license, 234; secret marriages, 235; first wedding, 235, 236; fornication, courtship, 236, 237; marriage agreement, 237-39; separate alimony, not divorce, granted, 368-71; question of common-law marriage, iii, 171, 172.
- the state: solemnization of marriage in, ii, 409-13; unauthorized celebration, 425; marriages of freedmen, 426; age of consent and of parental consent, 428-30; forbidden degrees, 433, 435; void or voidable marriages, 435 n. 3, 436, 437, 438; miscegenation forbidden, 439; optional system of banns or license, 442, 443; license, by whom issued, 446, 447; return, 449, 450; state registration, 452; legislative divorce, iii, 35, 36; judicial divorce, 50-52; remarriage, 79, 80; residence, 84, 85; process, 89; alimony, 90, 92, 93; courts silent as to common-law marriage, 181, 182; age of consent to carnal knowledge, 200.
- Void or voidable marriages: in England, ii, 92-102; New England, 397-401; southern and southwestern states, 435-41; middle and western states, 475-79; reform needed, iii, 194.
- Wadium, i, 268.
- Waitz, Georg: on *mund*, i, 260 n. 1.
- Waitz, Theodor: on adultery among Micronesians, i, 106 and n. 4; incest among New England Indians, 126 n. 1.
- Wake, C. S.: on polyandry, i, 135; subordinate wives, 144 n. 5; causes of poly-

- gyny, 136 n. 3, 146 n. 6, 148 n. 3; wife-purchase, 216 n. 2.
- Wales: *treus* or clan-households in, i, 129; symbolical capture, 173.
- Wallace, A. R.: on sexual selection, i, 204, 205.
- Walpole, Horace: quoted, i, 448 n. 3; on the Hardwicke Act, 449 n. 2, 457.
- Walter, Archbishop: his canon against clandestine marriages, i, 314; enforcement of banns, 360.
- Walter, F.: on marriage, i, 265 nn. 1, 2; nuptial ceremonies, 285 n. 4; canon-law betrothal, 293 n. 1.
- Wanton, William: marriage of, ii, 134 n. 5.
- Ward, L. F.: cited, iii, 240 n. 4; on woman's sexual subjection, 241, 242; influence of higher ideal of love on marriage, 245 n. 1.
- Washington: marriage celebration in, ii, 463, 464; witnesses, 265; unauthorized solemnization, 468; definition, 470; age of consent and of parental consent to marriage, 471-73; forbidden degrees, 473-75; void and voidable marriages, 475-78; license, 488; return, 489 and n. 3, 491; marriage certificate, 492; legislative divorce, iii, 98, 99; judicial divorce, 135, 136; remarriage, 148; Willey v. Willey, 151; residence, 156; notice, 158; intervention of prosecuting attorney, 159; soliciting divorce business forbidden, 160; rejects common-law marriage, 181; age of consent to carnal knowledge, 201.
- Watch-an-dies, Australian, i, 99.
- Waters, R. E.: on parish records during the Commonwealth, i, 426; marriage of Frances Cromwell, 429-31.
- Wazaramo, African: their divorce by symbolical act, i, 240, 241.
- Weeden, W. B.: on civil-marriage contract, ii, 132 n. 4; quoted, 152, 153; cited, 157 n. 2; status of slaves in New England colonies, 215.
- Weeks, S. B.: quoted, ii, 252, 254, 256 n. 1, 257, 259 n. 2.
- Weinhold, Karl: cited, i, 258 n. 2; on early German nuptials, 272 nn. 2, 4; marriage of widows, 273 n. 1; adultery among early Teutons, ii, 36 n. 1.
- Weotuma, or bride-price, i, 259 and n. 3; whether price of the *mund*, 260 and n. 1; other terms for, 262, 263; as provision for widow, 266, 267; when paid, 273.
- Wergeld: its relation to *mund*, i, 265.
- West-Cambridge v. Lexington, iii, 18 and n. 1.
- Westermarck, Edward: his use of "human marriage," i, 7, note; accents psychological causes, 9 n. 3; on peoples with descent in male line, 18; paternal power among Greeks, Germans, and Celts, 28 n. 2; use of term "matriarchate," 44 n. 1; evidence of alleged promiscuity, 47, 48; nomenclatures, 72; origin of the family among lower animals, 92, 98, 99; sexual instinct, 101; defines marriage, 102; female kinship, 111-13; "beena" marriage, 115; incest, forbidden degrees, and exogamy, 125-32; origin of polyandry, 136-41; causes determining sex of offspring, 138, 139; methods of wife-purchase, 185; marriage by service, 186 n. 3; primitive liberty of sexual choice, 202; sexual attraction, 203-7; standards of beauty, 207 n. 5; on the Padams, 217, 218; wooing gifts, 221; effects of property on divorce, 248; conservative influence of wife-purchase, 249 n. 1.
- West Goths: wife-purchase among, i, 264.
- West Victoria: divorce in, i, 229, 230.
- West Virginia: solemnization of marriage in, ii, 413; unauthorized celebration, 425; marriages of freedmen, 426; age of consent and of parental consent, 428-30; forbidden degrees, 433, 435; void or voidable marriages, 435 n. 3, 436, 437, 438; miscegenation forbidden, 439; favors marriage, 441; license system, 447; return, 449, 450; state registration, 452; divorce, iii, 52, 53; remarriage, 82; residence, 85; process, 89; alimony, 93; rejects common-law marriage, 180; age of consent to carnal knowledge, 200.
- Wette or wed: the formal contract, i, 268, 271; derivation, and of kindred terms, 274 n. 4; in self-betrothal, 278.
- Wharton, W.: self-marriage of, ii, 289, 290.
- Wheaton, Christopher and Martha: case of, ii, 190, 191.
- Whitforde, Richard: on secret contracts, i, 350.
- Whitefield, George: and the "great awakening," ii, 197.
- Whitgift, Archbishop: defends English marriage ritual, i, 301 n. 3; his controversy with Cartwright, 410-12; defends the divorce jurisdiction of the spiritual courts, ii, 81; presides in the council at Lambeth, 82 and n. 2.
- Whitney, H. C.: cited, iii, 208 n. 2.
- Whitmore, H. J.: quoted, iii, 146.
- Whitmore, W. H.: on divorce in Massachusetts colony, ii, 331 and n. 4, 332; on the Freeman case, 338 n. 4.
- Widow-men: among the Chambioas, i, 109 and n. 1.
- Widow-sacrifice: i, 107 n. 1.
- Widows: their nuptials among early Germans, i, 273 n. 1; first to be emancipated from tutor's control, 277; hand covered at second nuptials, 305 and n. 3.
- Wife-capture, 1, 55, 56-58; origin according to Morgan, 69; McLennan's theory, 84, 85, 87 and n. 2, 117; Spencer on, 117-20, 176 n. 1; Lubbock on, 120; and the symbol of rape, 156-79; existing with wife-purchase, 179-84; its significance exaggerated, 158, 162, 163, 184; examples of actual, 158-62; the symbol of rape,

- 163-80; its co-existence with wife-purchase, 180-84; implies economic progress, 201; among the Germans, 258.
- Wife-lending, i, 49, 50 n. 1, 52; regulated in Australia, 53 n. 3, 71.
- Wife-pawning and mortgaging, i, 194 and n. 3.
- Wife-purchase, i, 55, 56-58; its origin according to Morgan, 69; place in the evolution of forms of marriage and the family, 55-65, 179; at dawn of Teutonic history, 156; place of, in the rise of the marriage contract, 179-201; whether a universal phase of evolution, 179, 180; coexistence with wife-capture, 180-84; extent of the custom, 184, 185; by exchange, 185, 186; by service, 186-89; for a price, 189-201; implies economic advancement, 201, 202; co-existent with free marriage, 210-20; not found among some low tribes, 217, 218; significance of gifts, 218, 219; checks divorce, 249 and n. 1; its existence among the Old English and early Germans, 253-86.
- Wilda, W. E.: on adultery among early Germans, ii, 35.
- Wilken, G. A.: on Arabian marriages, i, 17 and n. 3.
- Willard, Frances E.: leader of crusade against age-of-consent laws, iii, 196.
- Willcox, Walter F.: cited, iii, 206 n. 2; on the divorce rate in United States and Europe, 210 and n. 5, 211; marriage and divorce rates fall in hard times, 215; influence of legislation on the divorce rate, 216-18; uniform laws of Switzerland, 222 n. 3.
- Willey v. Willey, iii, 151.
- William the Conqueror: his separation of lay and ecclesiastical jurisdictions, Cartwright on, i, 411, 412.
- Willis and Bowne: their petition, ii, 292, 293.
- Windsor: regulates single men, ii, 152, 153.
- Winslow, Edward: imprisoned in the Fleet for solemnizing marriage, ii, 131, 132.
- Winsor, Justin: cited, i, 9 n. 1.
- Winthrop, Governor John: his testimony as to civil marriage, ii, 127; reason for not at first requiring it by statute, 132 n. 5; on the law of adultery, 170 n. 1; pre-contract, 179 n. 2; Bellingham's marriage, 210, 211.
- Winthrop, Widow: courted by Sewall, ii, 205, 207, 208.
- Wintun, i, 146 n. 1, 217.
- Wisconsin: marriage celebration in, ii, 462, 463, 265; witnesses, 265; unauthorized solemnization, 468; definition, 471; age of consent and of parental consent to marriage, 472, 473; forbidden degrees, 473-75; void and voidable marriages, 475-78; license, 487, 488; return, 489 and n. 3, 492; celebrant's record and marriage certificate, 492; state registration, 494, 495; divorce, iii, 122-24; remarriage, 149; residence, 155; notice, 158; common-law marriage, 177; age of consent to carnal knowledge, 203; divorce rate, 2107.
- Withington, C. F.: on consanguine marriages, i, 130, n. 2.
- Witnesses at marriage celebration: under law of 1653, i, 426; required by the Hardwicke Act, 458; under present English law, 471, 473.
- in the American colonies: Maryland, ii, 241; South Carolina, 260; New Jersey, 310; Pennsylvania, 318.
- in the states, Rhode Island, ii, 394; southern and southwestern, 423; middle and western, 465, 466; summary of laws, iii, 190.
- Wittenberg consistory: as a model, ii, 70 n. 4.
- Witthum, or bride-price, i, 259.
- Wives by exchange, i, 185, 186; by service, 186-89.
- Wollstonecraft, Mary: her writings, iii, 237, 238.
- Woman: her alleged status under mother-right or matriarchy, i, 40-46; raised by a share in economic functions, 63; functions of, in sexual selection, 202, 206, 207; her liberty of choice in marriage, 208, 210; effect of a share in labor, 211 and n. 4; tutelage of, among early Germans, 259 n. 4.
- her treatment as to divorce, at Athens, ii, 12 and n. 3; among Hebrews, 12, 13, 20 n. 3; by the Roman law, 14-19, 32; according to scriptural teaching, 20; views of the early Fathers, 24-26; Augustine's view, 27; that of Basil and others, 28; Constantine's legislation, 30; that of Theodosius II., 31, 32; under early German law, 34-37; her equality according to Christian principle, 37; under Æthelberht, 39; Council of Soissons, 42; synods of Verberie and Compiègne, 42-44; penitentials, 45, 46; mature canon law, 53; at the Reformation, 62, 65, 66; English Reformers, 73; Hooper, 74; Bucer, 75, 76; *Reformatio legum*, 79; Milton, 86, 88-92; under parliamentary divorce, 105, 106; present English law, 110, 111, 114-17.
- her liberation involves the destiny of the family, iii, 235; early literature regarding, 236 and nn. 1, 2, 3, 237-39, notes; effect of her new activities, 239-41; of higher education, 242; does educated woman shun maternity, 243-45; effects of coeducation, 246; of political and economic equality, 246-50; how involved in the divorce problem, 250-53.
- Women: may celebrate marriages in Maine, ii, 393.
- Wood's case, ii, 384 and n. 2, 385.
- Wood, Thomas D.: on the family life of the future, iii, 258, 259.
- Wooser: the male as, i, 202-7; opportunity for free wooing under wife-purchase, 212.

- Wooring gifts, i, 218, 219.
- Woolsey, T. D.: on attempted divorce of Hipparete, ii, 12 n. 3; *porneia*, 20 n. 1; Jewish law of divorce, 20 n. 3; Paul's teaching regarding divorce, 21 n. 2; Hermas's views on divorce, 28 and n. 1; divorce by mutual consent under Christian emperors, 29, 30; Constantine's divorce law, 31; that of Theodosius II., 31, 32; adultery under Christian emperors, 32 n. 4; Luther's use of "desertion," 63 n. 1; Zurich ordinance of 1525, 64, 65; Luther's penalty for adultery, 67; Foljambe's case, 82 n. 2; voidable marriages, 94, 95; legislative divorce in the New England colonies, ii, 349 n. 2.
- Wotjaken: proof-marriages among, i, 49 and n. 2; wife-lending among, 49, 50; prostitution of girls, 49 n. 1.
- Wren, Bishop: his orders regarding the marriage celebration, i, 417 and n. 3.
- Wright, Carroll D.: his report on marriage and divorce, iii, 205, 209, 210; quoted on migration for divorce, 206; judicial administration of divorce laws, 207; influence of legislation, 218; late marriages, 243; moral character of divorce, 252, 253.
- Wright's case, ii, 191 n. 2.
- Wundt, W.: cited, i, 98.
- Württemberg: ordinance of, ii, 68.
- Wyandots: position of woman among, i, 45; polyandry prohibited among, 143 n. 1.
- Wyatt, Walter: the Fleet parson, i, 442 n. 1.
- Wyoming: marriage celebration in, ii, 464; witnesses, 465; unauthorized solemnization, 468; definition, 470; age of consent and of parental consent to marriage, 472, 473; forbidden degrees, 473-75; void and voidable marriages, 475-78; license, 487, 488; return, 489 and n. 3, 491; marriage certificate, 492; divorce, iii, 130, 131; remarriage, 148; residence, 157; notice, 158; courts silent as to common-law marriage, 182; age of consent to carnal knowledge, 201.
- Yaméos: avoid marriage with persons of same community, i, 128.
- Young, Ernest: denies *patria potestas*, among Germans, i, 260, note.
- York: its marriage ritual, i, 284, 301, 303-8, 311.
- Yucatan: pueblos in, i, 129; marriage by service, 186; husband's sole right of divorce, 231.
- Yurok, of California: husband's sole right of divorce among, i, 231.
- Zara: effects of divorce in, i, 242.
- Zeitehen*, i, 49 and n. 3, 235 n. 1.
- Zimmer, H.: on Hindu wife-purchase, i, 197, 198 n. 1.
- Zoepfl, H.: on Tacitus's account of the betrothal, 262 n. 2; canon-law betrothal, 293 n. 1; divorce among the early Germans, ii, 34 n. 1.
- Zulus: bride-price among, i, 193, 194; love a check to divorce, 248.
- Zwingli, Ulrich: his liberal views on divorce, ii, 64.

Mine

